



City of Madison

City of Madison
Madison, WI 53703
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Meeting Minutes - Approved PEDESTRIAN/BICYCLE/MOTOR VEHICLE COMMISSION

This meeting can be viewed LIVE on Madison City Channel at www.madisoncitychannel.tv

Tuesday, April 25, 2017

5:00 PM

210 Martin Luther King, Jr. Blvd.
Room 201, City-County Bldg.
Common Council Chambers

JOINT MEETING WITH LONG RANGE TRANSPORTATION PLANNING COMMITTEE FOR AGENDA ITEMS A. THROUGH D.

A. CALL TO ORDER / ROLL CALL OF THE JOINT MEETING

The joint meeting of the Long Range Transportation Planning Committee & Pedestrian, Bicycle, Motor Vehicle Commission was called to order at 5:05pm.

Crandall entered at 5:13pm.

Present: 9 - Paul E. Skidmore; Rebecca Kemble; Michael W. Rewey; Grant A. Foster; Aaron S. P. Crandall; Eric C. Lewandowski; Mark D. Bennett; Susan M. De Vos and Sarah (Sally) A. Lehner

Excused: 1 - Ledell Zellers

B. DISCLOSURES AND RECUSALS

None

C. INFORMATIONAL PRESENTATIONS

- C.1. [46957](#) Review of various transportation projects in current (and potential future) Transportation Improvement Program (TIP) for Dane County area.

City Engineer, Chris Petykowski, gave a presentation on the Transportation Improvement Program (TIP)

LRTPC member, Mark N. Shahan asked if there would be a connector to West Towne Mall off the Beltline Path. Petykowski noted the recommendation. LRTPC member, Ken Golden asked the states response on Stoughton Road after receiving communication from the mayor and neighborhoods. David Trowbridge from City Planning said they are scheduled to meet with them in a few weeks to discuss how they anticipate moving forward. Upon a comment from Shahan regarding the Perry Street project, City Engineer, Rob Phillips, commented if these bodies believed Perry Street project, or other projects, should be prioritized over some of the other projects being proposed to have priority, they should to let Engineering know. Lehner asked if the Racial Equity and Social Justice tool is being used in prioritization and budgeting of these projects. Phillips agreed there are equity issues they could be better on. Lehner asked them to use the tool, especially when developing budgets. LRTPC member, Margaret Bergami endorsed Lehner's sentiment, stating it is city policy and federal law that the tool is used. Foster mentioned prioritization of Park Street bike accommodations would be worthwhile. Golden mentioned the technical sub-committee the MPO had this past year reviewed the criteria for how projects are scored; stating the topic of equity affecting priority setting will be on one of their upcoming agendas in order to assist with funding, whether local or federal.

Petykowski reminded the committee and commission members to email or call with their comments and suggestions.

D. ADJOURNMENT OF JOINT MEETING OF PBMVC AND LRTPC

A motion was made by Golden, seconded by Bergami, to adjourn the joint meeting of the Long Range Transportation Planning Committee and the Pedestrian, Bicycle, Motor Vehicle Commission. The motion passed by voice vote/other. The joint meeting adjourned at 6:15pm.

E. APPROVAL OF MINUTES

A motion was made by Foster, seconded by Lewandowski, to approve the minutes of the March 28, 2017 meeting. The motion passed by voice vote/other.

F. PUBLIC COMMENT

None

****PLEASE NOTE: THE MEETING PROCEEDED TO AGENDA ITEM H.1. ****

G. OLD BUSINESS ITEMS

G.1. [46832](#)

Authorizing City Traffic Engineering to perform a pilot study of an eastbound (contra-flow) bike lane on E. & W. Wilson Street between King Street and S. Hamilton Street.

After a brief overview and history of the project by City Traffic Engineer, Chris Petykowski, Alder Verveer informed the commission he was withdrawing his sponsorship of the resolution.

Please note, Lehner and Crandall left at 7:35pm. A new roll call is shown to reflect this:

6 - Present - Mark W. Rewey; Mark D. Bennett; Grant A. Foster; Eric C. Lewandowski; Susan M. DeVos; Rebecca Kemble

4 - Excused - Ledell Zellers; Paul E. Skidmore; Sarah (Sally) A. Lehner; Aaron S.P. Crandall

Chair Rewey read over the registration statements: Tom Link from 29 East Wilson opposes pilot study; Joyce Borthwick from 137 E Wilson St opposes due to safety concerns; James Tinjum of 137 E Wilson St supports, stating counter-current bike flow on Wilson St necessary for bike and pedestrian flow and safety; Susan Schmitz from 210 Marinette Dr and representing Downtown Madison Inc opposes the pilot study and gave the commission members a written statement.

A motion was made by Kemble, seconded by Foster, to place on file. The motion passed by voice vote/other.

****PLEASE NOTE - THE MEETING PROGRESSED TO ITEM H.2. AT THIS POINT**

G.2. [46249](#)

SUBSTITUTE Recreating Section 3.14, creating Sections 33.55 and 33.56 of the Madison General Ordinances to update the Department of Transportation and create the Transportation Policy and Planning Board and the Transportation Commission.

Kemble asked why the commission was acting on a substitute, and not on the work that came out of Transportation Ordinance Review Ad-Hoc Committee (TORC.) Strange said it was a technical substitute, and the content is exactly what came out of TORC.

Foster asked for an overview of the expected timeline. Asst. City Attorney, John Strange said the proposed change would go back to Transit and Parking Commission on May 12th, and that the ordinance would take effect January 1st, 2018 assuming it is passed by the Common Council before that time.

Bennett asked what the problems were that lead to this reform and what were the biggest benefits of this solution. Anne Benishek-Clark – representing Racial Equity and Social Justice Initiative and TORC staff, registered to speak and be available for questions. Benishek-Clark spoke about the restructuring and streamlining of the commission/committee systems, and the benefits of having fewer committees/commissions in order to remove barriers and make our city system more accessible and approachable to more people.

Kemble agreed with Benishek-Clark's comments, adding that after looking into the ordinance, reality was not accurately reflected. Kemble stated a need for a centralized group of staff or staff person, whose sole responsibility would be to hold the vision for every aspect of transportation planning in this community.

Foster noted the need for conversation around the respective roles and duties with the Board of Public Works explicitly addressed in the ordinance.

DeVos requested separating Parking and Traffic Engineering; having a Director of Transportation as well as the different divisions; having a Technical Advisory Committee, made up of the heads of each division. Kemble mentioned that the division heads are already self coordinating with each other operationally, although it is not an official advisory committee.

Foster emphasized the importance and value of considering filling a Director of Transportation role, stating TORC exposed a need for both a Director and Manager positions, but felt it better to prioritize the hiring of the Director of Transportation, who could then participate in the recruitment of a Manager; at minimum, Foster stated the ordinance should keep the Manager Position language in order to keep the option open for the future.

Lehner voiced concern about the Racial Equity and Social Justice tool not being used to get comments from marginalized communities and people of color. Benishek-Clark stated her pride that this is the first ordinance to have Racial Equity language, and she hopes it will be used in new and/or revised ordinances. Kemble said they would be open to having more public engagement around a proposed final draft, stating the original work TORC had to do was not the appropriate place to have broad public engagement. Kemble remarked that both Asst City Attorney Strange and Common Council President Rummel were in attendance at this meeting, and listening to all the

comments, stating that she agreed, when a draft is available, it should be looked at by a broad group of people whose lives are affected by lack of transportation, or people who are transit dependant. Lehner reiterated her point was to ensure the tool be used to engage our communities of color and our marginalized communities in terms of transit, race and socio-economic background.

Lewandowski asked for someone to speak to the goals and expected results of this process, as well as the cost benefits of the overall ordinance if it goes into effect the way it's been proposed. Kemble stated that numerically there will be less public involvement, but the public involvement that is there is going to be much more impactful in terms of city policy decisions around operations. Kemble also stated to hire one, potentially two new positions, will cost more. But the value our community will gain in terms of building our city and transportation infrastructure in a much more targeted and aligned way with what our values are as a City will be worth it in the long run. Strange added that the ordinance specifically provides the new board with the power to adopt policies and plans for the City, something no other board currently can do.

Foster requested language in the ordinance regarding bicyclists be changed from "frequent user of bicycles" to "transportation bicyclists" as well as stating the verbiage be changed the same in regards to "transportation pedestrians."

Crandall asked if there were advantages/disadvantages to having more than 9 members. Strange stated the proposed ordinance started out having 7 members with no alternates; but then evolved to 9 voting members with 2 alternate positions that could be filled by people who are either residents or members of the Common Council, making it technically 11 members. Crandall asked if there were pressing issues, nothing in the ordinance would prevent the new commission/board from creating sub-committees, work groups or ad hoc committees, as needed. Strange confirmed that yes, the opportunity to do that remains.

Please note Skidmore left at 6:41pm. A new roll call is shown to reflect this:

8 - Present - Mark W. Rewey; Mark D. Bennett; Grant A. Foster; Eric C. Lewandowski; Susan M. DeVos; Rebecca Kemble; Sarah (Sally) A. Lehner; Aaron S.P. Crandall

2 - Excused - Ledell Zellers; Paul E. Skidmore

A motion was made by DeVos, seconded by Foster, to approve the concept with conditions and recommendations voiced by the commission. The motion passed by voice vote/other.

*PLEASE NOTE - THE MEETING PROGRESSED TO ITEM G.1. AT THE CONCLUSION OF THE COMMISSIONS DISCUSSION ON ITEMS G.2. - G.4.

- G.3. [46376](#) Repealing Sections 3.14(1) through (3) and 3.14(4)(k) through 3.14(11) of the Madison General Ordinances to update the Department of Transportation Department ordinance.

A motion was made by DeVos, seconded by Foster, to approve with Conditions and recommendations voiced by the commission. The motion passed by voice vote/other. Please see Item G.2. for more information.

- G.4. [46377](#) CHARTER ORDINANCE - Repealing Section 3.14(4)(a) through (j) of the Madison General Ordinances to restructure the Department of Transportation .
Common Council Executive Committee

A motion was made by DeVos, seconded by Foster, to approve with Conditions and recommendations voiced by the commission. The motion passed by voice vote/other. Please see Item G.2. for more information.

****PLEASE NOTE - THE MEETING PROGRESSED TO ITEM G.1. AT THIS POINT**

H. NEW BUSINESS ITEMS

- H.1. [46836](#) Accepting a Permanent Easement for Public Transportation Purposes from 149 East Wilson, LLC across property located at 151 East Wilson Street and, in exchange, authorizing the Mayor and City Clerk to execute an Access Easement Agreement with 149 East Wilson, LLC across the City-owned rail corridor located behind 151 East Wilson Street.

A motion to approve was made by Bennett, seconded by Foster. The motion passed by voice vote/ other.

****PLEASE NOTE - THE MEETING PROGRESSED TO ITEMS G.2.-G.4 AT THIS POINT**

Excused: 1 - Ledell Zellers

H.2. [46509](#)

Amending Section 31.046(2) of the Madison General Ordinances to allow portable signs on public sidewalks and modify the allowable size of portable signs.

City of Madison Zoning Administrator, Matt Tucker, gave a presentation on the ordinance. City Traffic Engineer, Arthur Ross read over the Traffic Engineering staff recommendations in the staff report.

A motion was made by Bennett, seconded by Kemble, to recommend approval with Traffic Engineering recommendations in the staff report.

Sponsor, Common Council President Rummel went over her history as a business owner off State Street who utilized sandwich signs, and her reasoning for the ordinance, recognizing sandwich signs are an effective and inexpensive way to help local businesses identify themselves.

A motion was made by Foster, seconded by Lewandowski to extend the meeting beyond 8pm. The motion passed by voice vote/other.

DeVos stated that she opposed the ordinance on account of the obstacles not only the signs, but the tables and people also, present to those trying to navigate a wheelchair up and down State Street. Bennett mentioned he rarely runs into difficulty, and hopes the Traffic Engineering staff comments will resolve the issues DeVos mentioned. Foster and Lewandowski both voiced their support of the ordinance.

The motion to approve the amendment, with staff comments, passed by the following vote:

Ayes: 4 - Rebecca Kemble; Grant A. Foster; Eric C. Lewandowski and Mark D. Bennett

Noes: 1 - Susan M. De Vos

Excused: 4 - Ledell Zellers; Paul E. Skidmore; Sarah (Sally) A. Lehner and Aaron S. P. Crandall

Non Voting: 1 - Michael W. Rewey

H.3. [46817](#)

Repealing Section 12.76(4)(f), renumbering Section 12.76(4)(g) to (f), creating Section 12.793, amending Sections 12.128(14), 12.141(1), 12.145(3) (c) and 1.08(3)(a) of the Madison General Ordinances to prohibit moped parking on the public Sidewalk and Terrace Area except in Moped Parking Areas and establish a bail deposit for violation thereof.

City Traffic Engineer, Arthur Ross, gave an overview of the Ad Hoc committees history, report and proposed ordinance, as well as parking alternatives and options available to moped riders.

After brief discussion, a motion was made by Foster, seconded by Bennett, to move approval. The motion passed by voice vote/other.

I. FUTURE AGENDA ITEMS

I.1. [42190](#) Potential Future Meeting Topics - PBMVC

- Bike Moped Parking Study
- B-Cycle Update
- Sustainable Madison Committee Carbon Emissions Report
- 2016 Crash Report
- Annual Traffic Volume Report
- East Washington Corridor Study
- Public Hearing Soliciting Input on New Projects
- John Nolen Drive Corridor Design
- East/West Wilson-East Doty-South Pinckney Review
- TE Presentation on Pedestrian Signals
- Ped Experiment for FHWA
- Connected Park St. Corridor

DeVos requested the topic of turning W. Wilson into a pedestrian mall be added to future agenda items.
Foster requested Judge Doyle Square updates be added to future agenda items, so resulting projects can get input from this body before final approval.

J. REPORTS

J.1. 15487 Reports of other Committees/Commissions (verbal updates may be given as available)

- Plan Commission
- Long Range Transportation Planning Committee
- Joint West Campus Area Committee
- Joint Southeast Campus Area Committee
- Bicycle Facilities Maintenance Policy Workgroup

Verbal updates were given by committees/commissions.

Chair Rewey asked Bennett to be an alternate on the BFMPW, to which he agreed.

J.2. Reports of Officers and Members for Information: (including Executive Secretary Report, Chair and Items for Referral and/or Announcements.)

None

ADJOURNMENT

A motion was made by Kemble, seconded by Bennett to adjourn. The motion passed by voice vote/other. The meeting adjourned at 8:35pm.

[43826](#)

Annual Work Plan and Rules to Review for June 27, 2017 Meeting:

PBMVC Annual Work Plan
Rules