



# City of Madison

City of Madison  
Madison, WI 53703  
[www.cityofmadison.com](http://www.cityofmadison.com)

## Proceedings - Approved COMMON COUNCIL

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Tuesday, November 5, 2013

5:30 PM

210 Martin Luther King, Jr. Blvd.  
Room 201 (City-County Building)

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### **\*\*SPECIAL MEETING - BUDGET\*\***

#### ROLL CALL @ 5:30PM

**Present:** 20 - Lisa Subeck  
Ledell Zellers  
Lauren Cnare  
Michael E. Verveer  
Shiva Bidar-Sielaff  
Marsha A. Rummel  
Steve King  
Scott J. Resnick  
Paul E. Skidmore  
Maurice S. Cheeks  
Chris Schmidt  
Larry Palm  
Sue Ellingson  
John Strasser  
David Ahrens  
Denise DeMarb  
Joseph R. Clausius  
Anita Weier  
Mark Clear  
Matthew J. Phair

**Non Voting:** 1 - Paul R. Soglin

NOTE: This meeting may be recessed and reconvened on Wednesday, November 6, 2013 at 5:30 p.m. in Room 201 City County Building, which may also be recessed and reconvened on Thursday, November 7, 2013 at 5:30 p.m. in Room 260 Madison Municipal Building, if necessary to complete the Budget.

The Common Council will address the Capital and Operating Budgets on Tuesday, November 5, with testimony and deliberations. The Common Council may continue public testimony and/or addressing the Capital and/or Operating Budget on Wednesday, November 6. Deliberations may continue in a recessed meeting Thursday, November 7.

Early public comment is welcome on either budget section at the Tuesday, November 5 and Wednesday, November 6 meetings.

#### **SPEAKING GUIDELINES**

**Speaking Limits:**

**Public Hearing - 5 Minutes on Capital Budget Items whether addressing one or multiple items, 5 Minutes on Operating Budget items whether addressing one or multiple items, Other Items - 3 Minutes.**

**You must register before your item is considered by the Council.**

**The use of audible cell phone ringers and active use and response to cellular phone technology by the governing body, staff and members of the public is discouraged in the Council Chambers while the Council is in session.**

**NOTIFIED ABSENCES: None.**

**OPENING REMARKS****SUSPENSION OF RULES**

Suspend Rules 2.04 (order of business), 2.05 (introduction of business), 2.24 (ordinances), and 2.25 (resolutions) for items so designated on the agenda.

**A motion was made by Schmidt, seconded by Resnick, to Suspend the Rules.  
The motion passed by voice vote/other.**

**EARLY PUBLIC COMMENT****RECESSED PUBLIC HEARINGS**

1.     [31324](#)                   2014 Executive Capital Budget

Funding for a pilot program to provide assistance to low income neighborhoods and families to obtain internet access. The bulk of the costs to close the "Digital Divide" will go to infrastructure. Other costs may include subsidized payments to commercial providers; cost sharing with other government agencies or social service providers; grant matching funds or in-kind costs; public outreach efforts; or program set up costs.

**A motion was made by Resnick, seconded by Bidar-Sielaff, to Adopt the  
Following Amendment: Amendment 1. The motion passed by voice vote/other.**

Funding to provide planning and construction of at least one permanent full time publicly accessible toilet to be located ~~either around the Capitol Square or State Street adjacent~~ in the core downtown area. A public toilet would be an amenity to all downtown visitors, residents and businesses and will reduce ongoing maintenance and public safety resource needs. Planning and public discussions will determine the best location and configuration.

**A motion was made by Verveer, seconded by Resnick, to Amend Amendment  
2. The motion passed by voice vote/other.**

Funding to provide planning and construction of at least one permanent full time publicly accessible toilet to be located ~~either around the Capitol Square or State Street adjacent~~ in the core downtown area. A public toilet would be an amenity to all downtown visitors, residents and businesses and will reduce ongoing maintenance and public safety resource needs. Planning and public discussions will determine the best location, maintenance costs, management plan and configuration. Reduce the amount to \$150,000.

**A motion was made by Resnick, seconded by Cnare, to Amend. The motion failed by the following vote:**

**Ayes:** 8 - Lauren Cnare  
Marsha A. Rummel  
Steve King  
Scott J. Resnick  
Paul E. Skidmore  
Chris Schmidt  
Sue Ellingson  
Mark Clear

**Noes:** 12 - Lisa Subeck  
Ledell Zellers  
Michael E. Verveer  
Shiva Bidar-Sielaff  
Maurice S. Cheeks  
Larry Palm  
John Strasser  
David Ahrens  
Denise DeMarb  
Joseph R. Clausius  
Anita Weier  
Matthew J. Phair

**Non Voting:** 1 - Paul R. Soglin

Funding to provide planning and construction of at least one permanent full time publicly accessible toilet to be located ~~either around the Capitol Square or State Street adjacent~~ in the core downtown area. A public toilet would be an amenity to all downtown visitors, residents and businesses and will reduce ongoing maintenance and public safety resource needs. Planning and public discussions will determine the best location, maintenance costs, management plan and configuration. Reduce the amount to \$300,000.

**A motion was made by Subeck, seconded by Cnare, to Amend Amendment 2. The motion passed by voice vote/other.**

~~Funding to provide planning and construction of at least one permanent full time publicly accessible toilet to be located either around the Capitol Square or State Street adjacent in the core downtown area. A public toilet would be an amenity to all downtown visitors, residents and businesses and will reduce ongoing maintenance and public safety resource needs. Planning and public discussions will determine the best location and configuration. Direct staff to study the feasibility, appropriate location and cost of constructing and maintaining a public toilet in teh downtown area and provide a report to the Mayor and Council by June 1, 2014. Eliminate all dollar amount.~~

**A motion was made by Phair, seconded by DeMarb, to Amend. The motion failed by the following vote:**

**Ayes:** 8 - Paul E. Skidmore  
Maurice S. Cheeks  
Chris Schmidt  
Sue Ellingson  
Denise DeMarb  
Joseph R. Clausius  
Mark Clear  
Matthew J. Phair

**Noes:** 12 - Lisa Subeck  
Ledell Zellers  
Lauren Cnare  
Michael E. Verveer  
Shiva Bidar-Sielaff  
Marsha A. Rummel  
Steve King  
Scott J. Resnick  
Larry Palm  
John Strasser  
David Ahrens  
Anita Weier

**Non Voting:** 1 - Paul R. Soglin

Funding to provide planning and construction of at least one permanent full time publicly accessible toilet to be located ~~either around the Capitol Square or State Street adjacent~~ in the core downtown area. A public toilet would be an amenity to all downtown visitors, residents and businesses and will reduce ongoing maintenance and public safety resource needs. Planning and public discussions will determine the best location, maintenance costs, management plan and configuration. Reduce the amount to \$300,000.

**A motion was made by Palm, seconded by Resnick, to Adopt the Following Amendment: Amendment 2 as Amended. The motion passed by the following vote:**

**Ayes:** 17 - Lisa Subeck  
Ledell Zellers  
Lauren Cnare  
Michael E. Verveer  
Shiva Bidar-Sielaff  
Marsha A. Rummel  
Steve King  
Scott J. Resnick  
Paul E. Skidmore  
Chris Schmidt  
Larry Palm  
Sue Ellingson  
John Strasser  
David Ahrens  
Anita Weier  
Mark Clear  
Matthew J. Phair

**Noes:** 3 - Maurice S. Cheeks  
Denise DeMarb  
Joseph R. Clausius

**Non Voting:** 1 - Paul R. Soglin

Amend Board of Estimates Capital Amendment #5 as follows: "Provide funding for the underground of utilities in the 800 and 900 blocks of East Johnson Street. Funding of ~~\$1,000,000~~ \$750,000 would be provided in each of the years 2015 and 2016 from TID #32 - State Street cash, using the 1/2 mile rule.

**A motion was made by Zellers, seconded by Resnick, to Adopt the Following Amendment: Amendment 3. The motion passed by voice vote/other.**

Create a new project for a Warner Park Facility Study and add \$150,000 in General Obligation debt funding to the 2015 Capital Improvement Program. This project will encompass an evaluation of existing conditions and uses of the Warner Park Community Recreation Center and Warner Park, as well as planning and prioritization of future facility and park improvements.

**A motion was made by Palm, seconded by Resnick, to Adopt the Following Amendment: Amendment 4. The motion passed by voice vote/other. Alder Cnare requested to be recorded as voting No.**

**A motion was made by Resnick, seconded by Cnare, to Table Amendment 6. The motion passed by the following vote:**

**Ayes:** 14 - Ledell Zellers  
Lauren Cnare  
Michael E. Verveer  
Shiva Bidar-Sielaff  
Marsha A. Rummel  
Scott J. Resnick  
Maurice S. Cheeks  
Larry Palm  
Sue Ellingson  
David Ahrens  
Denise DeMarb  
Mark Clear  
Matthew J. Phair  
Lisa Subeck

**Noes:** 5 - Steve King  
Paul E. Skidmore  
John Strasser  
Joseph R. Clausius  
Anita Weier

**Abstentions:** 1 - Chris Schmidt

**Non Voting:** 1 - Paul R. Soglin

**A motion was made by Schmidt, seconded by Resnick, to Take Off The Table: Amendment 6. The motion passed by voice vote/other.**

Change the text on page 129 under Judge Doyle Square Garage in three areas: ...Planning for design will take place in 2014/2015 costing approximately \$2,000,000 and \$5,000,000 estimated for construction. Construction in 2014/17 costing an estimate \$27,000,000 (\$41,000/space x 600 stalls, including land value). Phasing allows for the demolition of the Government East garage in 2014/2015/2016. The Government East Garage is 55 years old and near the end of its useful life. The current maintenance schedule would keep the facility in operation for approximately 3 more years. The demolition cost estimate for the garage is \$950,000. \$1,500,000 is reauthorized from ~~2403~~ 2013.

**A motion was made by Rummel, seconded by Cnare, to Amend: Amendment 6. The motion passed by voice vote/other.**

Change the text on page 129 under Judge Doyle Square Garage in three areas: ...Planning for design will take place in 2014/2015 costing approximately \$2,000,000 and \$5,000,000 estimated for construction. Construction in 2014/17 costing an estimate \$27,000,000 (\$41,000/space x 600 stalls, including land value). Phasing allows for the demolition of the Government East garage in 2014/2015/2016. The Government East Garage is 55 years old and near the end of its useful life. The current maintenance schedule would keep the facility in operation for approximately 3 more years. The demolition cost estimate for the garage is \$950,000. \$1,500,000 is reauthorized from ~~2103~~ 2013.

**A motion was made by Ahrens, seconded by Rummel, to Adopt the Following Amendment: Amendment 6 as Amended. The motion passed by voice vote/other.**

Provide funding for the Stone House affordable housing project (Pinney Lane Apartments) at Royster Clark. The General Obligation borrowing is TID - eligible.

**A motion was made by Ahrens, seconded by Resnick, to Adopt the Following Amendment: Amendment 7. The motion passed by voice vote/other.**

**A motion was made by Schmidt, seconded by Resnick, to Adopt As Amended. The motion passed by voice vote/other.**

2. [31643](#)

2014 Executive Operating Budget

Modify Highlight No. 3 to read: The 2014 Budget includes \$2.6 million for Police Department overtime pay. Of that amount, \$50,000 is earmarked for citywide safety initiatives, \$30,000 for the Southwest Safety initiative, and \$65,000 for peak service times in the Central District. In addition, the Police Chief has the discretion to utilize other budgeted overtime funding for these purposes.

**A motion was made by Verveer, seconded by Resnick, to Adopt the Following Amendment: Amendment 1. The motion passed by voice vote/other.**

Add funding for the Council Legislative Analyst to attend conferences. In 2013, Alders requested that the Council Legislative Analyst attend the League of Wisconsin Municipalities Conference in Green Bay. Funding was provided from the Council's overall travel fund. There is value in having the Council Legislative Analyst travel to conferences that some Alders, but not most, attend. This amendment provides some basic travel funds for the conferences that the Legislative Analyst is likely to be asked by Alders to attend.

**A motion was made by Schmidt, seconded by Resnick, to Adopt the Following Amendment: Amendment 2. The motion passed by voice vote/other.**

Add funding to support the activities of the Northside community July 5th event to be held in and around Warner Park to replace Rhythm & Booms in conjunction with the Madison Mallards. A planning process is underway and funding may be necessary to support the community designed events in the first year of activity.

**A motion was made by Palm, seconded by Weier, to Adopt the Following Amendment: Amendment 3. The motion failed by voice vote/other.**

Direct that unanticipated revenues of up to \$40,000 total to be used first to support additional funding for the Emerging Opportunities Program. Because the budget for General Fund revenues already anticipates \$300,000 in Miscellaneous Revenues, it is the intent of this amendment that any unanticipated revenues of up to \$40,000 over and above the amount already budgeted be first directed to support the Emerging Opportunities Program. In order to recognize any unanticipated revenues and additional expenditure authority during the course of the year, a Resolution(s) to amend the budget as appropriate will require additional Common Council approval.

**A motion was made by Phair, seconded by Resnick, to Adopt the Following Amendment: Amendment 4. The motion failed by voice vote/other.**

Provide funding for laundry services for the homeless. The amount provided should allow for about six months of service (January to June, 2014). This is one-time funding intended to bridge the gap until development of sustained service delivery in partnership with other providers.

**A motion was made by Schmidt, seconded by Clausius, to Adopt the Following Amendment: Amendment 5. The motion passed by voice vote/other.**

Provide funding to support the transportation needs of the homeless to and from shower facilities and related support services. (The funding may be used to augment a similar service provided by the County or other provider). This is one-time funding intended to bridge the gap until development of sustained service delivery in partnership with other providers. Change the amount from \$12,000 to \$10,000.

**A motion was made by Rummel, seconded by Cnare, to Amend: Amendment 6. The motion passed by voice vote/other.**

**A motion was made by Clear, seconded by Subeck, to Table Amendment 6. The motion failed by voice vote/other.**

Provide funding to support the transportation needs of the homeless to and from shower facilities and related support services. (The funding may be used to augment a similar service provided by the County or other provider). This is one-time funding intended to bridge the gap until development of sustained service delivery in partnership with other providers. Change the amount from \$12,000 to \$10,000.

**A motion was made by Schmidt, seconded by Bidar-Sielaff, to Adopt the Following Amendment: Amendment 6 as Amended. The motion passed by voice vote/other.**

Provide funding to support access to porta-potties by homeless persons and others, and lockers for the homeless. The funding should be sufficient to support four porta-potties for one year of operation. This is one-time funding intended to bridge the gap until development of sustained service delivery in partnership with other providers. Acquisition of the porta-potties will be done by the Parks Division.

**A motion was made by Cnare, seconded by Subeck, to Amend: Amendment 7. The motion passed by voice vote/other.**

Provide funding to support the transportation needs of the homeless to and from shower facilities and related support services. (The funding may be used to augment a similar service provided by the County or other provider). This is one-time funding intended to bridge the gap until development of sustained service delivery in partnership with other providers. Change the amount from \$12,000 to \$10,000.

**A motion was made by Zellers, seconded by Palm, to Adopt the Following Amendment: Amendment 7 as Amended. The motion passed by voice vote/other.**

Add hourly pay for a Maintenance Worker (20 hours per week) to provide system-wide service. Change the funding source to \$500 from the Levy and \$15,424 from the Contingent Reserve.

**A motion was made by Clear, seconded by Resnick, to Amend: Amendment 8. The motion passed by voice vote/other.**

Add hourly pay for a Maintenance Worker (20 hours per week) to provide system-wide service. Change the funding source to \$500 from the Levy and \$15,424 from the Contingent Reserve.

**A motion was made by Clear, seconded by Resnick, to Adopt the Following Amendment: Amendment 8 as Amended. The motion failed by the following vote:**

**Ayes:** 10 - Lauren Cnare  
Michael E. Verveer  
Paul E. Skidmore  
Chris Schmidt  
Larry Palm  
Joseph R. Clausius  
Anita Weier  
Mark Clear  
Matthew J. Phair  
Ledell Zellers

**Noes:** 11 - Shiva Bidar-Sielaff  
Marsha A. Rummel  
Steve King  
Scott J. Resnick  
Maurice S. Cheeks  
Sue Ellingson  
John Strasser  
David Ahrens  
Denise DeMarb  
Paul R. Soglin  
Lisa Subeck

Add 1.0 FTE Planning and Construction Coordinator position to be fully funded through billings to capital projects. This position will assist in planning for future capital projects, including soliciting public input, researching demographics trends, ensuring that siting criteria for branch libraries are appropriate and followed, and coordinating capital project plans with other City agencies.

**A motion was made by Palm, seconded by Cnare, to Adopt the Following Amendment: Amendment 9. The motion passed by voice vote/other.**

The 2013 adopted budget appropriated \$30,000 for a Joint Land Use Study with Dane County and the Greater Madison Convention and Visitors Bureau. The contract for the study will not be issued until 2014. Since the funding will lapse to the fund balance, the 2014 appropriation is offset by fund balance applied.

**A motion was made by Clear, seconded by Resnick, to Adopt the Following Amendment: Amendment 10. The motion passed by voice vote/other.**

**A motion was made by Schmidt, seconded by Resnick, to Adopt As Amended. The motion passed by voice vote/other.**

## END OF PUBLIC HEARINGS

## BUSINESS PRESENTED BY THE MAYOR

3. [32014](#) Adopting the 2014 City Budget authorizing a 2013 general property tax levy of \$198,480,300 for City of Madison purposes, adopting a supplemental increase of \$96,288 in the allowable property tax levy for 2013, as authorized under s. 66.0602 (3) (f), Wisconsin Statutes, and declaring the City's official intent to issue general obligation and revenue bonds to reimburse for certain expenditures authorized therein.

**Sponsors:** Common Council By Request

**A motion was made by Schmidt, seconded by Resnick, to Adopt Under Suspension of Rules 2.04, 2.05, 2.24, and 2.25. The motion passed by voice vote/other.**

Enactment No: RES-13-00834

## ITEMS REFERRED TO THIS MEETING

## RESOLUTIONS



4. [32010](#) Direct The Community Development Authority of the City of Madison ("CDA") to draft and issue a request for qualifications ("RFQ") for property management, case management, and supportive services relating to housing for homeless adults.

**Sponsors:** Marsha A. Rummel and Michael E. Verveer

**A motion was made by Schmidt, seconded by Resnick, to Adopt. The motion passed by voice vote/other.**

Enactment No: RES-13-00833

AGENDA NOTE: The Council President recommends that the Common Council adopt the resolution without the BOE recommendation. The tight timeline for this item was discussed with City Staff at the CCOC meeting of October 29, 2013.

#### **ANNOUNCEMENTS & INTRODUCTION OF ITEMS FROM THE FLOOR**

- [32078](#) BY TITLE ONLY - Requesting a report on the construction and maintenance costs of, and placement strategies for, public restrooms.

**Sponsors:** Chris Schmidt

Adopt at the 11/19/2013 Common Council Meeting.

**A motion was made by Schmidt, seconded by Palm, to Refer to the COMMON COUNCIL. The motion passed by voice vote/other.**

#### **ADJOURNMENT @ 9:38 PM**

**A motion was made by Schmidt, seconded by King, to Adjourn. The motion passed by voice vote/other.**