PLANNING DIVISION STAFF REPORT

May 26, 2021

PREPARED FOR THE URBAN DESIGN COMMISSION



Background Information

Applicant | Contact: Justin Stuehrenberg, Madison Metro Transit

Project Description: The UDC is being requested to "Accept the Report for the BRT Station Design Competition." Metro Transit received 61 total design submissions. After receiving comments from the public and stakeholder groups, those submissions were narrowed down to 3 designs.

Summary of Project History and Design Competition

The City of Madison is working to implement a <u>Bus Rapid Transit (BRT) system</u> as part of an effort to improve its existing transit system and reduce travel times across the region. The proposed BRT will include an initial corridor that will operate east/west through Madison's downtown and the University of Wisconsin campus areas (*map attached*). Metro Transit hosted a design competition for the new BRT stations that will serve this route.

Staff notes that of the 61 design competition entries, 23 qualifying submissions were posted on the <u>BRT Station</u> <u>Design Competition Website</u> for the public to review and comment on the designs. The submissions were given random 4-digit serial numbers in order to protect the anonymity of the designer. Three finalists designs are recommended for award by a staff review team that ranked submissions based on the criteria in the Metro Transit Staff report, other agency input, and public comment.

Planning staff recommends that the UDC provide feedback on the three (3) design finalists based on the design criteria outlined in the Madison Metro Staff report (*attached at the end of this UDC staff report*.)

- Winner: #1286
- 2nd Place: #2813
- 3rd Place: #5791

In conclusion, the UDC is being requested to "Accept the Report for the BRT Station Design Competition." The Commission may also provide a recommendation for an alternate order and/or provide specific feedback for further development on a preferred design option.





Station Design Competition

East-West Bus Rapid Transit

1. Introduction

The City of Madison is designing a bus rapid transit system between East and West Madison. BRT improvements will consist of new buses and stations, fast and direct service with limited stops, bus lanes and transit signal priority, and a branded identity to help people use and understand the system.

The BRT stations are intended to have a unified look and feel with premium transit features like raised platforms, real-time signs, seating, ticketing, and other features common in light rail and BRT stations. Example BRT stations from other US cities are shown below. Metro Transit hosted a design competition open to the public with a substantial cash prize. The design competition is intended help people connect with the project and provide direct input, while also rewarding Metro with many diverse architectural station concepts at a very modest cost.



Typical BRT stations – Richmond, VA

Participants were given the following station parameters:

- Structure construction cost of no more than \$300,000 each
- Station length of 60 feet
- Station configurations:
 - Some center, with bus arrivals on both sides, width 12-18 feet
 - Some curbside, with bus arrivals on one side, width 10-12 feet
- Ramp length into station: 15 feet
- Station components:
 - 14-inch raised concrete platform
 - Roof covering entire platform
 - Fare kiosk
 - Seating
 - Real-time arrival sign
 - Electronics cabinet to support networking equipment
 - Overhead radiant heater (optional)
 - Signage indicating the BRT and wayfinding functions but no other words or symbols

2. Submissions and Screening

Metro Transit received 61 submissions. The first round of screening eliminated 10 submissions. These submissions either did not provide enough detail for staff to understand the intent about materials or overall design aesthetic, or did not submit the necessary paperwork.

A second round of screening was conducted to determine the buildability and overall practicality of the remaining designs. The target budget of the shelter and basic BRT station components was \$300,000. Remaining designs were sent to professional architects at AECOM. The architects were allowed considerable leeway in interpreting the drawings and allowed to assume structural modifications could be made as long as they didn't violate the basic intent of the submission. For example, many designs contained green roofs – while it is unlikely that green roofs will be practical, submissions with green roofs were not rejected if the design could be built without the green roof. 28 submissions were eliminated based on this analysis.

The remaining 23 submissions were given random 4-digit serial numbers in order to protect the anonymity of the designer.

3. Review and Input

The 23 qualifying submissions were posted to a website where the public could review and comment. Station designs were evaluated based on the following criteria:

- Enhancing goals of overall BRT system (transit quality, comfort, reliability)
- Aesthetic appeal
- Uniquely recognizable as Madison's BRT
- Structural flexibility to conform to different platform sizes
- Conformity to surrounding historic buildings
- Non-structural components that can be customized for neighborhood context
- Safety & accessibility

The 23 submissions were posted to Metro's website where the public could comment on each of them. Metro received about 2,600 comments, or an average of 113 comments per submission.

Further, outreach for comments was extended to several bodies and organizations:

- University of Wisconsin Transportation staff
- City of Madison Preservation Planning

Comments on each design are summarized in Appendix A.

4. Finalists

Three finalists below are recommended for consideration to win the cash prize. Excerpts from the contributors' descriptions of their designs and materials are included. These top three finalists were chosen by a staff review team that ranked each of the 23 screened submissions based on the criteria above while considering input received from stakeholders and the public.

The Madison Urban Design Commission (UDC) will ultimately make the final determination of the winners. Staff recommends the following, which are detailed below:

- Winner: #1286
- 2nd Place: #2813
- 3rd Place: #5791

<u>#1286</u>



The Arbor Terrace station concept, presented here for consideration, is inspired by Madison community values. Among those included for focus are a commitment to environmental conservation, expression through arts and crafts, and the celebration of distinctive neighborhoods. As a key piece of civic architecture, with units distributed citywide, a station design inspired by the values of its people will harmonize with varied settings ranging from residential boulevards to our energetic college campuses and rising urban avenues.

The Arbor Terrace concept station is intended to employ simple construction methods with component parts that can be mass-produced to fit various station configurations. The central supports are intended to be steel columns with a crossbeam that includes integrated programmable RGB LED down-lighting to colorfully illuminate a resin skylight. The column structure supports an aluminum canopy and green roof. The green roof is intended to use a wildflower tray system and to drain water towards the wind shelter end of the station and scupper off to a rain garden below. The underside of the canopy features woodgrain aluminum soffit and integrated warm-white LED lighting strips.

The platform and ramp are intended to be paved with plank style concrete pavers to provide a luxurious feel to the station interior. Integrated planter boxes and the seating bench are envisioned to be precast polished concrete. Bench seating and windscreens may be plain sawn white oak planking of intentionally varying widths. Windows in the wind shelter are designed as glass.

#1286 (continued)



<u>#2813</u>



The Curbside and Center Station designs are composed of sloped standing seam metal roofs with cedar plank underside decking. Steel post columns are place 96" on center. Surface mounted light fixtures attach to the underside of the steel beams. The Curbside Station shows durable perforated metal partitions offer some protection from the elements while allowing transparency to the interior of the station. The white metal panel core on both designs hosts the fare kiosk monitor, real time arrival monitor and route wayfinding monitor. Ventilation is located on the backside of each core panel. Open-face downspouts on the Curbside Station design allow rainwater run-off to collect in the station rain garden. A drainage channel dividing the sloped and flat portion of the Curbside Station roof collects water and drains run-off to a larger rain garden bookending the station.

#2813 (continued)







MADISON BRT PRAIRIE FLYER | PAGE 3 💻

The Prairie Flyer is a BRT station concept that combines simple, tested and proven design construction with familiar materials such as steel, timber, glass and flora. The Prairie Flyer is meant over time to nestle within existing greened city landscape and coax other city public space that surrounds it over time to become more nurturing, cathartic, and greened. Aside from the Prairie Flyer's aesthetics, its prime functionality is to dignify people with an affordable, reliable, and importantly an accessible transportation service for all ages and abilities. Like a real complex prairie ecosystem, the Prairie Flyer Station's flex space is intended to become its own microcosm. The station's green roofs aid in flood prevention, keep residents cool, and filter air. The windshield doubles as vendor space, and the generous framed glass panels can accommodate site specific artistic expressions. Additionally we have considered space to compliment the City of Madison's multimodal portfolio. Flex space for B-Cycle stations and standard bike parking, or even micro mobility. The descriptions above are fully aimed at meeting the top priorities expressed by Madisonians during previous public involvement sessions compiled in a report by Metro Transit.

Materials

- Cantilever Steel Beams (Roof Supports and optional vertical signage)
- Non corrosive sheet metal roof (roof is a trough)
- Plantings for on the ground rain garden
- Treated Southern Yellow Pine

either side

- Toughened glazing panels or pieces (for windshield)
- Cast concrete for seating and aluminum arm rests
- Recessed lighting

#5791 (continued)



In a homage to natural Wisconsin landscapes prairies grasses and native flowers are planted in the rain garden and living roof to promote waste water management and attract beneficial (and beautiful) pollinating butterflies. Center orientation station-side view

MADISON BRT BUS STATION COMPETITION | PAGE 1 -

0560	
	 Likes Simple, sleek design Ample bike parking/ incorporation of Bcycle Good visibility Dislikes Lack of shelter from weather A bit plain and too industrial No center station design shown Construction Comments Needs internal downspouts and connections to storm drain. Seating would need to be adapted for wheelchairs.

1286	
<section-header></section-header>	 Likes Attractive design – inviting, pretty, fits into Madison. Reminiscent of Madison Public Library architecture Customizable with art options Good accessibility Nice mix of materials Dislikes Greenery/skylight and overall design must be maintained or design's luster is lost Needs more seating Needs more shelter from elements Potential visibility issue Green roof maintenance is higher than other roof systems. Construction Comments Complex roof will challenge budget. Cantilevered green roof end may need additional support



Likes

• Simple, functional design. Has just what it is needed

Good visibility

Dislikes

- Plain design not a lot of unique features
- Signage is insufficient

Construction Comments

 Roof structure needs more development; may need an internal downspout and tie-in to storm drainage.

1894	
	 Likes Unique design Dislikes Heavy design - obstruct views and makes for potential safety issue Flat roof is bad for winter weather Mix of concrete, wood materials is unappealing. Wood finishes are more expensive to maintain than other finishes Construction Comments Buildable with glulam and cross-laminated timber systems. May need gutters, downspouts & storm drain connection.

1904	
	 Likes Nice, open air layout Good amount of seating Dislikes Roof design is problematic for weather and drainage. Modern design seems uninviting Not complementary to Madison Not a great fit for historic context Accessibility is an issue Structure not well suited for changing platform sizes Amount of glass may challenge budget Construction Comments '+' shaped steel may have to extend to edges of roof plate, or roof plate built as rigid frame. Middle height section cantilevers may require additional support steel.

1926	
	 Likes Natural wood and stone design is nice Dislikes Lack of shelter from weather Not complementary to Madison Looks like a park shelter Wood finishes are more expensive to maintain than other finishes Construction Comments Steel 'y' shapes would be best. Rain Garden at end could receive rain water runoff, but quantity of water may require different material. Alternatively, center steel and columns could be detailed to house downspouts. Purlins may be needed between 'Y' shapes to support wood roof.



Likes

- Green roof is sustainable and nice
- Enclosed shelter from weather

Lots of seating

- Dislikes
 - Very busy a lot going on.
 - Will be hard to keep clean and maintained (broken/ clean glass, chairs, people sleeping, etc.)
 - No bicycle features
 - Seems very tall
 - Obstruct views
 - Green roofs are higher maintenance than other roof systems.

Construction Comments

- Overall height, clerestory, green roof could challenge budget, but solvable.
- Cantilever roof excessive, but column(s) would not damage concept.
- Constructible if the columns are added to support the green roof ends.





Likes

- Utilitarian, clean design
- Looks like a transit station destination
- Good visibility, see through screens/walls are good for safety
- Can visualize in many areas of town
- Looks very affordable

Dislikes

- Plain, not many unique features
- Needs more protection from weather

Construction Comments

- Structure appears too light, but very feasible.
- May need additional structure to support cantilever ends.

3605	
	 Likes Inclusion of real time information signs Nice use of natural materials Dislikes Needs more protection from weather/wind Design is too narrow Materials may not last long/ need a lot of maintenance Low visibility Materials would not fit with UW Campus Wood finishes are higher maintenance costs Construction Comments Needs cable stays to reinforce wood columns/beams Needs gutter, downspouts and connections to storm drains

4851 Likes • Simple, sleek design Warm materials • Easy maintenance • Dislikes The use of sandstone ٠ • Plain, not many unique features Lacking amenities ٠ White/ light colors • • Does not appropriately leave room for all doors of the bus **Construction Comments** Need larger size of structural members, but • plausible. May need gutters, downspouts and ٠ connection to storm drain

4915	
	 Likes Covered and sheltered from weather Identifiable as transit Dislikes Too retro, colors are flashy Doesn't look like Madison or midwest Design would not work well in cold weather. Not a great fit for historic context Construction Comments Needs additional vertical structure along length & interconnecting outside arch to inside arch Needs internal gutters & downspouts tied to storm drains Mesh material needs to be durable and sustainable

5311	
	Likes Simple, utilitarian Great protection from the weather Dislikes Simple, not many unique features Needs more green elements Not accessible Massive Obscure sightlines Bus must pull into exact spot of loading/unloading Wood finishes are more expensive to maintain Construction Comments Could introduce internal gutters to manage rainwater.

5315	
	 Likes Open-air Something new/ different for Madison, stands out, interesting Dislikes Heavy, large design – encourage graffiti? Not enough shelter from weather Looks commercial (gas station, bank) Not a great fit for historic context Construction Comments Frequency of vertical structure needs to increase. May need to use standard size metal panels instead for budget. May require internal downspouts and connection to storm drain. Constructible if vertical supports are improved. Significant foundation required

 Likes Natural materials Design fits Madison aesthetic
 Natural materials Design fits Madison aesthetic Frank Lloyd Wright inspired Dislikes Not enough amenities Design would only work in certain parts of town Maintenance, longevity of materials and design. Design does not fit Madison aesthetic Focused on architecture – transit and functionality is secondary Doubtful to meet budget as is Wood finishes are expensive to maintain Construction Comments Finished ceiling and steel ceiling enhancements may challenge budget May need internal gutters, downspouts and connection to storm drain Significant foundations required



6143	
Image: Contract of the sector of the sect	Likes Whimsical Natural Dislikes Too open Trees are high maintenance/ impractical Circle seating – design and limits accessibility Wide/ massive Looks like a park or zoo shelter Construction Comments Structure not defined, but simple form allows easy introduction Not sure what tree elements are Probably needs more structural columns Needs gutters, downspouts & storm drain connection

7014	
	 Likes Very plausible design Dislikes Design is cliché Doesn't fit UW branding Not a great fit for historic context Not enough seating Little protection from weather Not scalable Wood finishes are more expensive to maintain Construction Comments Needs gutters, downspouts and storm drain connections.

8037		
	Likes Solar panels Good accessibility Simple Dislikes Little shelter Heavy, grey design Too simple Construction Comments Spans too far for cantilever without additional columns Thickness of roof would change, affecting design intent May require internal downspouts and storm drain connection Constructible if the additional corner columns are added Substantial foundation	

8472	
	 Likes Very unique Dislikes Too unique Lacks any shelter Looks like a subway entrance, not BRT Dangerous - encourages people to climb up the roof Low ceiling clearance on one end Wood finish may have a higher maintenance cost than other finishes. Construction Comments Relationship of glulam to vertical support in 'w_Raingarden' picture confusing - meant to shed water from concave shape to sidewalk? Depending on highway transport regulations, could be prefab off-site and transported. Patron level screenings would need to be sustainable and durable. Need downspouts and connections to storm drain.

9663 Likes Fun idea • Dislikes Roof too complex ٠ Design is too busy • Not a great fit for historic context ٠ **Construction Comments** Simple form, structure not fully resolved but ٠ plausible. 'Portholes' will be challenging to detail. • May need gutters, downspouts and connection to storm drain.



9911	
	 Likes Indoor/ outdoor feature is cool. Green aspects – roof/solar Roof design Dislikes More amenities and design Color scheme is too busy Flow to buses and entering platform looks difficult Green roof may challenge budget and is higher maintenance item. Construction Comments Roof thickness may change but does not change design intent. Cantilevered ends with green roof add to the structure requirements. Significant foundations may be required. Overall budget challenging, but could be doable with modifications.