# NOTICE OF CIRCUMSTANCES OF CLAIM AND CLAIM (Itemization of Relief Sought)

September 8, 2020

To: City of Madison
Clerk's Office
City-County Building
210 Martin Luther King Jr Blvd.
Room 103
Madison, WI 53703

City of Madison Treasurer Craig Franklin, Treasury & Revenue Manager City-County Building 210 Martin Luther King Jr. Blvd., Room 107 Madison, WI 53703



PLEASE TAKE NOTICE that Lion's Gate, LLC ("Claimant"), whose address is 100 River Place, Suite 1, Monona Wisconsin, 53716, State of Wisconsin, by its attorneys, Reinhart Boerner Van Deuren s.c., hereby gives notice of the following circumstances of claim against the City of Madison and the City Treasurer (the "City") with this Notice of Circumstances of Claim and Claim and presents the City with this claim (containing an itemized statement of the relief sought) by Claimant, pursuant to Wisconsin Statutes section 893.80(1d). This Notice of Circumstances of Claim and Claim constitutes written notice of the circumstances of the claim and a claim and includes an itemized statement of the relief sought.

## Notice of Circumstances of Claim under Wisconsin Statutes section 893.80(1d)

As a result of COVID-19, the Wisconsin legislature and local governments provided relief for late property tax payments due to impacts of COVID-19 on property owners. In a non-statutory provision inserted at the end of 2019 Wis. Act 185, the Legislature provided:

(25) INTEREST ON LATE PROPERTY TAX PAYMENTS. Notwithstanding ss. 74.11, 74.12, and 74.87, for property taxes payable in 2020, after making a general or case-by-case finding of hardship, a taxation district may provide that an installment payment that is due and payable after April 1, 2020, and is received after its due date *shall not accrue interest or penalties if the total amount due and payable in 2020 is paid on or before October 1, 2020*. Interest and penalties shall accrue from October 1, 2020, for any property taxes payable in 2020 that are delinquent after October 1, 2020. A taxation district may not waive interest and penalties as provided in this subsection unless the county board of the county where the taxation district is located first adopts a resolution authorizing such waiver and establishing criteria for determining hardship, and the taxation district

subsequently adopts a similar resolution. A county that has adopted a resolution authorizing the waiver of interest and penalties under this subsection shall settle any taxes, interest, and penalties collected on or before July 31, 2020, on August 20, 2020, as provided under s. 74.29 (1), and settle the remaining unpaid taxes, interest, and penalties on September 20, 2020. The August 20, 2020, settlement shall be distributed proportionally to the underlying taxing jurisdictions.

2019 Wis. Act 185, § 105(25)(emphasis supplied).

The legislature created a sequence of events that had to occur before a municipality could waive interest and penalties pursuant to Act 185. First, the county board had to adopt an authorizing resolution and, second, the taxation district had to adopt a similar resolution.

In this case, in accordance with Act 185, the City of Madison adopted the suspension of interest and penalties for late property tax installment payments by Resolution 60350. The resolution was presented on May 5, 2020 and passed on or about May 5, 2020. The resolution was contingent on adoption of a similar resolution by Dane County. (Exhibit A). Dane County authorized the taxation district to waive interest and penalties on property tax installment payments due on or after April 1, 2020 by Resolution 2020 RES-020. This resolution was signed by the County Executive on May 11, 2020. (Exhibit B). Thus, as of May 11, 2020, all of the conditions were satisfied such that the waiver of interest and penalties on late installment payments of property taxes was waived so long as all payments were made by October 1, 2020.

Claimant owns property in the City of Madison located at 5801 Gemini Drive, Madison, Wisconsin 53718 (the "Property"). Claimant used the installment plan to pay its 2019 property taxes due in 2020 for the Property. Claimant paid its first installment on February 12, 2020, eight business days after the payment was due. The City, pursuant to Wis. Stat. § 74.12(10), attempted to accelerate payment on the remaining installments and charge Claimant interest and penalties not only on the January and March installment payments, but also on the subsequent installments. These actions by the City are inconsistent with Act 185.

Act 185 provides that for any payment that is due after April 1, 2020—i.e., the May 31, 2020 and July 31, 2020 payments—can be made as late as October 1 without interest and penalty. The City has taken the position that Wis. Stat. 74.12(10) converted the May 31 and July 31, 2020 payments into being due prior to April 1, 2020. However, any argument that §74.12(10) converted the May 31 and July 31, 2020 installment payments into an installment payment due before April 1, 2020 is contradicted by the explicit language of Act 185, i.e., "Notwithstanding ss. 74.11, 74.12 . . . . ." In other words, the legislature acknowledged that other statutes may accelerate payment, including Wis. Stat. § 74.12(10), but despite those provisions, the taxpayer shall have until October 1, 2020 to make its May 31 and July 31, 2020 installment payments.

Claimant intends to pay the City in full, including the unlawful penalties and interest, on or before October 1, 2020. The City's attempt to charge Claimant interest and penalties on the May 31 and July 31, 2020 installment payments is contrary to the statutory directive and is the basis for this claim.

The City's imposition of interest and penalties on the May and July installments, which Claimant will pay in full, resulted in unlawful taxation, in excess and in violation of the authorized statutory scheme. Claimant is injured by the City's position in this matter, accordingly serves this Notice of Claim on the City.

### Claim/ Itemization of Relief Sought under Wisconsin Statutes section 893.80(1d)(b)

The City owes Claimant \$3,622.85 for unlawful interest and penalties calculated through today's date. Claimant has suffered damages in the amount of \$3,622.85 through today's date for the City's failure to follow the statutory scheme and its unlawful calculation of interest and penalties related to the properties at issue. Consequently, in accordance with the Claimant's aforementioned Appeal, Claimant seeks relief from and against the City in the amount of \$3,622.85. Claimant also seeks reasonable interest, costs and disbursements.

Claimant reserves the right to supplement and amend this Notice of Circumstances of Claim and Claim (Itemization of Relief Sought). Furthermore, as the City had actual notice of the circumstances surrounding this claim, this Notice of Circumstances of Claim and Claim is unnecessary. This Notice of Claim and Claim does not constitute an election of remedy nor does it preclude or prohibit Claimant from taking any other legal action or bringing any other legal claims it deems necessary to seek redress from matters related to the City's refusal to return Claimant's overpayment of interest and penalties imposed by the City.

Dated at Madison, Wisconsin, this 8thth day of September, 2020.

Reinhart Boerner Van Deuren s.c. 22 East Mifflin Street, Suite 700 Madison, WI 53703

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AUTHORIZING A TAXATION DISTRICT TO WAIVE INTEREST AND PENALTIES ON PROPERTY TAX PAYMENT INSTALLMENTS DUE ON OR AFTER APRIL 1, 2020

In December, 2019, a novel strain of coronavirus known as COVID-19 was detected, and COVID-19 has continued to spread throughout the world, including to the United States and the State of Wisconsin ("COVID-19 Pandemic").

In response to the COVID-19 Pandemic the federal government, state governments, and local governments are working together to contain the further spread of the disease and treat existing cases. On January 31, 2020, the United States Department of Health and Human Services declared a Public Health Emergency, on March 11, 2020, the World Health Organization declared COVID-19 a pandemic, on March 12, 2020 the Governor of the State of Wisconsin declared a Health Emergency in the State, and on March 16, 2020 Dane County (the "County") declared a state of emergency under authority granted by Wis. Stats. Chap. 323.

The federal government has enacted various laws and regulations in response to the COVID-19 Pandemic including, without limitation, the Families First Coronavirus Response Act and the Coronavirus Aid, Relief, and Economic Security Act. On March 24, 2020, Secretary-designee Andrea Palm of the Wisconsin Department of Health Services issued Emergency Order #12, Safer at Home Order ("Safer at Home Order") requiring that everyone in Wisconsin stay at their home or place of residence except in limited circumstances until April 24, 2020. On April 16, 2020, Secretary-designee Palm extended the Safer at Home Order, with certain modifications, to May 26, 2020, pursuant to Emergency Order #28.

The federal, state, local and individual responses to the COVID-19 Pandemic and the uncertainty as to the effectiveness of those responses in mitigating the duration of the COVID-19 Pandemic have created economic hardship and uncertainty in the County's business community, households throughout the County and for every County property taxpayer. Prominent economists have predicted record level unemployment rates for the coming months and this prediction suggests that County residents will also experience record level unemployment rates in the coming months, and an unprecedented number of businesses and employers throughout the State and in the County have been required to suspend operations.

In response to the COVID-19 Pandemic, the various federal laws and regulations implemented as a result of the COVID-19 Pandemic, and the various emergency orders and regulations implemented by state and local governments, on April 15, 2020, the Wisconsin Legislature enacted 2019 Wisconsin Act 185 ("Act 185"), which Governor Evers signed on April16, 2020. Section 105(25) of Act 185 authorizes, among other things, the County to adopt a resolution enabling taxation districts in the County to waive interest and penalties on 2020 property tax installment payments due and payable after April 1, 2020, until October 1, 2020. A resolution authorizing the above referenced waiver must also establish criteria for determining hardship that would qualify a property tax payer for the waiver. The County's authorization for a taxation



district to implement the above referenced waiver is contingent upon a taxation district adopting a resolution in similar form and content as to the County's resolution.

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Dane County Ordinance s. 26,24 imposes a penalty on delinquent general property taxes, special assessments, special charges and special taxes in the amount of 0.5% per month of fraction of the month.

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This Resolution is intended to (1) serve as the County's enabling resolution 53 54 for purposes of Section 105(25) of Act 185; (2) authorize any taxation district located in the County to waive interest and penalties on installment payments of property taxes due and 55 payable after April 1, 2020, in a manner consistent with Act 185 provided the taxation district 56 adopts a similar resolution and otherwise satisfies all conditions precedent to waiver contained in 57 Act 185 and this Resolution; and (3) declare that all property taxpayers in the County are 58 experiencing hardship as a result of the economic conditions associated with the COVID-19 59 Pandemic, the various federal laws and regulations implemented as a result of the COVID-19 60 Pandemic, the various emergency orders and regulations implemented by state and local 61 governments, and Act 185. While the plain language of Section 105(25) of Act 185 allows for 62 either a general or a "case-by-case" finding of hardship to qualify for the above referenced 63 waiver of interest and penalties, the County intends by this Resolution to authorize a taxation 64 district to waive interest and penalties for all property taxpayers in the County otherwise eligible 65 for waiver under Section 105(25) of Act 185 on a finding of general hardship based upon the 66 economic conditions described in this Resolution, which the Board determines has adversely 67 affected all taxpayers in the County. This Resolution is not intended to be construed as 68 authorizing any sort of "case-by-case" finding of hardship by a taxation district. Finally, this 69 Resolution is intended to allow a taxation district to waive the penalty imposed by Dane County 70 Ordinance s. 26.24 for property taxpayers qualifying for the waiver of interest and penalties as 71 provided in Section 105(25) of Act 185 and this Resolution. 72

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**NOW THEREFORE BE IT RESOLVED** that pursuant to Section 105(25) of Act 185, the Board hereby finds and authorizes the following:

1. Because of the COVID-19 Pandemic, the various federal laws and regulations implemented as a result of the COVID-19 Pandemic, the various emergency orders and regulations implemented by state and local governments, and Act 185, the

Board finds that all property taxpayers are experiencing hardship as that term is used in Section 105(25) of Act 185.

- 2. A taxation district is authorized to waive interest and penalties for property taxes payable in 2020 for an installment payment that is due and payable after April 1,
- 2020. This Resolution authorizes a taxation district to waive interest and penalties as provided in
- Section 105(25) of Act 185 for all property taxpayers in the taxation district such that if a
- taxation district authorizes the waiver under Section 105(25) of Act 185, it must offer the waiver to all property taxpayers in the taxation district.
- Notwithstanding the foregoing, nothing in this Resolution authorizes a taxation district to waive interest and penalties for property taxes payable in 2020 for an installment payment that was due and payable prior to April 1, 2020, except as otherwise permitted under applicable law.

- 3. The terms of Dane County Ordinance s. 26,24 imposing a penalty on delinquent property tax payments are hereby modified for purposes of implementing the terms of this Resolution and Section 105(25) of Act 185.
- 4. As provided under Section 105(25) of Act 185, the County shall deviate from the settlement procedure set forth in Wis. Stat. § 74.29 and, instead the County shall settle property taxes, interest and penalties collected on or before July 31, 2020, on
- August 20, 2020, as provided under Wis. Stat. § 74.29(1), and on or before September 20, 2020 settle the remaining unpaid taxes, interest, and penalties. The August 20, 2020, settlement shall be distributed proportionally to the underlying taxing jurisdictions according to payments
- 99 collected on or before July 31, 2020.

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- 5. Notwithstanding Wis. Stat. § 74.57, the County Treasurer is authorized, but not required, to omit from the tax certificate delivered to the County on September 1,
- 2020, all parcels of real property for which a taxation district has waived interest and penalties as provided in this Resolution.
- 6. The County Treasurer is directed to consult with the Wisconsin Department of Revenue, all taxation districts in the County, and corporation counsel regarding the
- implementation of this Resolution and the procedures associated with, or contemplated by, this Resolution.
- 7. Other County officers are authorized and directed to assist the Treasurer in the interpretation, application and implementation of this Resolution and Section 105(25) of Act 185.



#### **Dane County**

#### **Signature Copy**

Resolution: 2020 RES-020

File Number: 2020 RES-020

AUTHORIZING A TAXATION DISTRICT TO WAIVE INTEREST AND PENALTIES ON PROPERTY TAX PAYMENT INSTALLMENTS DUE ON OR AFTER APRIL 1, 2020

Adopted by the County Board on May 7, 2020.

Approve Veto\_\_\_\_

**County Executive** 

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EXHIBIT B