# OPERATING BUDGET OUTLOOK: 2020 2<sup>ND</sup> QUARTER PROJECTION ANALYSIS

PRESENTATION TO FINANCE COMMITTEE

AUG 10, 2020



## 2<sup>ND</sup> QUARTER SUMMARY

#### General & Library Fund Summary

|                            |                | 1st Quarter   |                           | 2nd Quarter   |                           |
|----------------------------|----------------|---------------|---------------------------|---------------|---------------------------|
|                            | Revised Budget | Projection    | Diff                      | Projection    | Diff                      |
| GF Revenue                 | (90,691,981)   | (80,675,406)  | (10,016,575)              | (80,820,453)  | (9,871,528)               |
| Prop Tax Levy              | (250,016,152)  | (250,016,152) |                           | (250,016,152) | -                         |
| Total Revenue              | (340,708,133)  | (330,691,558) | (10,016,575)              | (330,836,605) | (9,871,528)               |
| Expenditures               | 340,708,133    | 342,585,516   | (1,877,383)               | 341,961,044   | (1,252,912)               |
| TOTAL                      | (340,708,133)  | 11,893,958    | <mark>(11,893,959)</mark> | 11,124,439    | <mark>(11,124,440)</mark> |
| Library                    |                |               |                           | _             | 1,161,685                 |
| TOTAL-Less Library Savings |                |               |                           |               | (12,286,125)              |
| Other Funds Projection     |                |               | (12,120,597)              |               |                           |
| TOTAL-ALL FUNDS            |                |               | \$ (23,245,036)           |               |                           |

### **Key Assumptions**

 Data based on actuals through June 30<sup>th</sup> including 12 payroll periods

### **Major Changes**

- The General & Library fund projected shortfall decreased by \$770k from the 1<sup>st</sup> Quarter
  - The shortfall does not include CARES Act, FEMA, or Routes to Recovery Funding; These sources are projected to have a \$13.5 million positive net impact on the 2020 General Fund budget
- The All Funds projected deficit has decreased by \$7.5m between the 1<sup>st</sup> and 2<sup>nd</sup> Quarters. The overall improved
  outlook is driven by expenditure reductions implemented by the Room Tax Commission along with improved
  outlooks for the Water, Sewer, and Stormwater utilities.

### 2020 SPENDING COMPARED TO PRIOR YEARS

- Quarterly spending in the General and Library funds has been generally consistent with prior years through the 1st half of the year.
- Supply spending was at its highest point in April, before dipping down in May, and then trending up in June and July



#### Quarterly Spending (2017-2020 2<sup>nd</sup> Q)



### Clerk's Office: Projection=\$1.4m Deficit (\$1.3m increase from 1<sup>st</sup> Quarter)

- The projected deficit is driven by projected costs of administering elections during the COVID pandemic. The final cost of the April election was \$640k, compared to \$500k assumed in the 1<sup>st</sup> Quarter projection.
- The August and November elections are projected to cost \$1.0 million per election, or \$2.0m total. The 2020
   Adopted Budget included \$1.1m to administer both elections. There is potential the November election will cost
   more to administer than August election, but specific cost breakdowns are not currently available.
- The Clerk's Office was recently awarded two grants totaling \$1.4m that will be used to offset the projected deficit.

### Fire Department: Projection=\$1.0m Deficit (\$1.1m decrease from the 1<sup>st</sup> Quarter)

Revenue is projected \$178,000 lower than 1<sup>st</sup> quarter.

- Fire Permits are lower due to year-to-date trends (\$37,000). Permits are related to building and the general state of the economy.
- Special Duty and Reimbursement of Expense are projected lower (\$107,000) based on the reduction in anticipated events. At the time
  of the 1<sup>st</sup> Quarter projection, the impact of the virus on summer events was not known. The 2<sup>nd</sup> Quarter projection reflects these events
  being cancelled and no additional events anticipated for the remainder of 2020.

Expenses are projected \$1,270,000 lower than first quarter.

- Permanent Salaries are projected \$393,000 less than 1<sup>st</sup> Quarter due to additional vacancies and the elimination of the recruit class.
- Overtime has been reduced (\$295,000) largely due to fewer events and a reduction in overtime for elevator inspections. The 1<sup>st</sup> Quarter projection anticipated a need for overtime to complete the backlog of inspections that built up during the early stages of the shut-down. The department now anticipates completing all inspections without significant overtime. Benefits are correspondingly lower (\$163,000).
- Supplies and Services are \$419,000 lower than the 1<sup>st</sup> quarter projection due to the purchasing freeze, more data than the first quarter, and no recruit class. The largest savings are in building improvements (purchasing freeze), travel (COVID), and savings related to the cancellation of the recruit class (uniforms, MATC training, and medical services).

### Police Department: \$2.4m Deficit (\$1.1m increase since 1<sup>st</sup> Quarter)

Unrest Response Costs through 2<sup>nd</sup> Quarter=\$1.5m

- Response costs have been for mutual aid and overtime
- 2020 monthly overtime trends were generally consistent with 2019 before spiking in June.
- Overtime earned through the first half of the year has doubled from 2019 to 2020 (2019=\$1.6m vs 2020=\$3.2m)



Assumptions:

- Freakfest will go forward similar to last year,
- MPD will have a smaller presence at UW football games resulting in estimated revenue of 75% of 2019; and,
- There will be at least 1 additional major event (homicide, etc.) that may happen in the second half of the year.

#### Revenue

- The projection also assumes the lost revenue resulting from canceling the SRO contract with MMSD. The 2020 Budget included \$360k in revenue for this contract, we received \$118k for work performed during the 1st Quarter, resulting in a \$242k deficit.
- The 2nd Quarter projection assumes an additional \$380k deficit due to loss revenue from other sources including special duty & police services.

### Streets Division: \$263k Deficit (\$620k increase since 1<sup>st</sup> Quarter)

- At the 1<sup>st</sup> Quarter the Streets Division was projecting an overall surplus, based on 2<sup>nd</sup> Quarter assumptions the Division will have a \$620k deficit in 2020. The change is driven by updated assumptions pertaining to how staff time is being allocated across the General, Stormwater, and Urban Forestry funds.
- The 1<sup>st</sup> Quarter projection assumed Streets would reach full staffing during the summer months (fill 6 vacant positions) and filling all hourly positions. The Streets Division is currently holding 9 permanent positions vacant and has filled 4 of 17 hourly positions.
- The 2<sup>nd</sup> Quarter projection continues the assumption for three additional general plow events in the 4<sup>th</sup> Quarter. In 2019 there was one general plow event during the 4<sup>th</sup> Quarter. The projection assumes an additional salt purchase will also be made in the 4<sup>th</sup> Quarter, there is potential that purchase can be deferred to 2021.

### Library: \$1.2m Surplus (\$860k increase from 1<sup>st</sup> Quarter)

- The 1<sup>st</sup> Quarter projection assumed the Libraries would reopen at some point in the 2<sup>nd</sup> Quarter. This assumption
  has been updated to reflect the Libraries remaining essentially closed, except for curbside pick-ups and
  computing appointments, for the rest of the year. This has resulted in a reduction in expenses of \$800,000 from
  the 1st Quarter.
- While printing service revenue and revenue from fines are projected under budget \$280,000, the MPLF (Library Foundation) has committed to additional donations of approximately the same amount, leaving the overall projection for revenue essentially consistent with the 1<sup>st</sup> quarter.
- Personnel savings increased by \$800,000 driven by holding 10.6 positions vacant and savings on hourly staffing.

### Parks: \$130k Deficit (\$695k decrease from 1<sup>st</sup> Quarter)

- The 1<sup>st</sup> Quarter projection assumed a \$623k loss in charge for service revenue. Based on 2<sup>nd</sup> Quarter assumptions, this revenue loss has increased to \$790k primarily resulting from a high number of event cancellations.
- Lost revenue is partially offset by additional salary savings. Savings from personnel costs increased from \$100k in the 1<sup>st</sup> Quarter to \$890k in the 2<sup>nd</sup> Quarter. The major change can be attributed to the use of redeployed staff reducing the need for hourly employees (total hourly savings=\$380k).

### **Community Development Division:** \$56k Surplus (\$260k decrease from 1<sup>st</sup> Quarter)

- CDD's overall projected surplus decreased due to assumptions in Community Agency Contracts. The 2<sup>nd</sup> Quarter projection assumes the full budgeted amount for these contracts will be spent.
- In both the 1<sup>st</sup> and 2<sup>nd</sup> Quarters, Childcare Tuition Assistance was projected to have a \$100k surplus. Changes and/or expansion of this program will reduce CDD's overall projected surplus likely resulting in an overall agency deficit.

### ENTERPRISE AGENCIES

|                                   | 1st Quarter                | 2nd Quarter  | Change                  |   |
|-----------------------------------|----------------------------|--------------|-------------------------|---|
| 1250 - ROOM TAX COMM              | (4,061,488)                | 340,703      | 4,402,191               | Γ |
| 2100 - WATER UTILITY              | (3,180,803)                | 630,109      | 3,810,912               | Ν |
| 2110 - SEWER UTILITY              | (124,460)                  | 657,817      | 782,277                 | Γ |
| 2120 - STORMWATER UTILITY         | 1,459,460                  | 672,257      | <mark>(</mark> 787,203) | Σ |
| 2130 - PARKING UTILITY            | (5,358,473)                | (6,560,857)  | <b>(1</b> ,202,383)     | 2 |
| 2140 - CONVENTION CENTER          | (3 <mark>,</mark> 582,974) | (2,308,482)  | 1,274,492               | ٦ |
| 2150 - METRO TRANSIT              | (3,416,917)                | (5,386,235)  | (1,969,318)             | Σ |
| 2160 - GOLF COURSES               | (901,762)                  | (358,461)    | 543,301                 | ٦ |
| 2200 - FLEET SERVICES             | 276,482                    | 196,776      | (79,706)                | Σ |
| 5100 - CDA                        | (170,660)                  | (0)          | 170,660                 | ٦ |
| 6100 - PUBLIC HEALTH MADISON DANE | 187,732                    | (4,224)      | <mark>(191,956</mark> ) | 2 |
|                                   | (18,873,862)               | (12,120,597) | 6,753,265               |   |

#### **Major Changes**

- The All Funds projected deficit has decreased by \$7.5m between the 1<sup>st</sup> and 2<sup>nd</sup> Quarters.
- The improved outlook for Room Tax is driven by expenditure reductions approved by the Room Tax Comm
- The improved outlook in the Water Utility is driven by the recently implemented rate case
- The Parking Utility and Metro deficits are due to utilization levels lower than anticipated in the 1<sup>st</sup> Quarter

## 2020 2<sup>ND</sup> QUARTER: MAJOR CHANGES-OTHER FUNDS

### Water Utility

2020.

- Projection=\$\$630k Surplus (\$3.8m Increase from 1<sup>st</sup> Quarter)
  Assumptions:
- During the 2<sup>nd</sup> Quarter the Water Utility received approval to begin implementing a 9% rate increase. The rate increase took effect in first week of August, the 2<sup>nd</sup> Quarter projection assumes a 6% increase for August and 8.9% increase for the remainder of
- The 1<sup>st</sup> Quarter did not include an assumption for increased revenue from rates.

#### Metro

- Projection=\$5.4m Deficit (\$1.9m Increase from 1<sup>st</sup> Quarter)
- Assumptions
- The most significant change from Q1 projections is lower estimates for charge revenues. In Q1, farebox revenue estimates were assumed to return to 2019 levels by July. Actuals from Q2 and temporary fare-free service now drive lower estimates for revenue. While Q1 estimated \$9.3m in charge revenues, Q2 estimates \$6.4m.
- This projection does not include the use of CARES Act funding in 2020.

### **Parking Utility**

- Projection=\$6.5m Deficit (\$1.2m Increase from 1st Quarter)
- Assumptions:
  - Projected revenue losses resulting from COVID increased by \$1.0m from a projected \$7.2m loss in the 1<sup>st</sup> Quarter to an \$8.2m projected loss in the 2<sup>nd</sup> Quarter. The 1<sup>st</sup> Quarter projection assumed monthly revenue would return to 30% of prior trends in the summer months, based on actual data monthly revenue has only rebounded to 17%. The projection assumes revenues will remain under 50% of prior trends through the remainder of 2020.
  - The Parking Utility currently has 28 employees on a workshare program that is scheduled to end on September 1<sup>st</sup>.

## 2020 2<sup>ND</sup> QUARTER: MAJOR CHANGES-OTHER FUNDS

#### Monona Terrace

- Projection=\$2.3m Deficit (\$1.3m Increase from 1<sup>st</sup> Quarter)
  Assumptions:
- 2<sup>nd</sup> Quarter projections include the 50% reduction adopted by the Room Tax Commission in June. A portion of Monona Terrace's Room Tax reduction (\$795k) will be implemented by reducing funding for 2020 capital expenditures.
- The 2<sup>nd</sup> Quarter projection assumes a September opening date (pushed back from August in the 1<sup>st</sup> Quarter projection). There are currently 75 paying events booked through the remainder of 2020.
- Monona Terrace currently has 15 employees (out of 54.75) that are on a workshare program for at least one day/week. The projection assumes these employees will remain on workshare through early December.

#### **Room Tax**

- Projection=\$340k Surplus (\$4.4m Increase from 1<sup>st</sup> Quarter)
- Assumptions:
- The Room Tax Commission recently adopted what equated to 50% of expenditure reductions. The 1<sup>st</sup> Quarter projection did not reflect any expenditure reductions.