

An Enterprise Fund of the City of Madison, Wisconsin

FINANCIAL STATEMENTS

As of and for the Years Ended December 31, 2019 and 2018

An Enterprise Fund of the City of Madison, Wisconsin

# TABLE OF CONTENTS As of and for the Years Ended December 31, 2019 and 2018

Independent Auditors' Report	1 – 3
Required Supplementary Information	
Management's Discussion and Analysis	4 – 20
Financial Statements	
Statements of Net Position	21 – 22
Statements of Revenues, Expenses and Changes in Net Position	23
Statements of Cash Flows	24 – 25
Notes to Financial Statements	26 – 54
Required Supplementary Information	
Schedule of Proportionate Share of the Net Pension Liability (Asset) – WRS	55
Schedule of Contributions – WRS	55
Notes to Required Supplementary Information	56
Schedule of Changes in the Total OPEB Liability and Related Ratios	57
Supplemental Information	
Operating Revenues and Expenses	58
Detailed Schedule of Revenues and Expenses – Regulatory Basis	59
Reconciliation of Revenues and Expenses to WisDOT and Federal Recognized Revenues and Expenses – Regulatory Basis	60
Computation of the Deficit Distribution Among the Subsidy Grantors – Regulatory Basis	61



### INDEPENDENT AUDITORS' REPORT

To the Transit and Parking Commission Metro Transit System Madison, Wisconsin

### Report on the Financial Statements

We have audited the accompanying financial statements of Madison Metro Transit System, an enterprise fund of the City of Madison, as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements, as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the Madison Metro Transit System's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Madison Metro Transit System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Madison Metro Transit System as of December 31, 2019 and 2018, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matters**

As discussed in Note 1, the financial statements present only the Madison Metro Transit System enterprise fund and do not purport to, and do not, present fairly the financial position of the City of Madison, as of December 31, 2019 and 2018 and the respective changes in financial position, or cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information as listed in the table of contents be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements as a whole. The supplemental information as listed in the table of contents are presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated in all material respects in relation to the financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

Baker Tilly Virchaw Krause, LLP

In accordance with *Government Auditing Standards*, we will also issue a report on our consideration of the overall City of Madison's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters, including those systems applicable to Madison Metro Transit System. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Madison Metro Transit System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Madison Metro Transit System's internal control over financial reporting and compliance.

Madison, Wisconsin July 22, 2020

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

The following report of Metro Transit's activities and financial performance provides the reader with an introduction and overview to the financial statements for the fiscal year ended December 31, 2019 and 2018.

The information contained in this report should be considered in conjunction with the information contained in the other historical summaries and activities and financial performance section of this report.

### **Mission**

It is the mission of Metro Transit (Metro), through the efforts of dedicated, well-trained employees to provide safe, reliable, convenient and efficient public transportation to the citizens and visitors of the Metro service area.

Metro provides extensive fixed route and ADA paratransit service in a 72 square mile regional service area with a population of 253,075 and also provides contributions to Dane County for the delivery of Group Access Services (providing transportation of the elder to meal-sites), and Volunteer Driver Escort programs in the Metro service area. Metro is an Enterprise Fund of the City of Madison. Local investment partners are the Cities of Fitchburg, Middleton, Sun Prairie and Verona, Town of Madison, Madison College, Madison Metropolitan School District, the University of Wisconsin-Madison, the University of Wisconsin Hospital East, and the Village of Shorewood Hills. Unlimited ride pass program participants include the UW-Madison, Madison College, Edgewood College, St. Mary's and Meriter Hospitals, Dane County and the City of Madison.

### **Annual Overview**

### Fixed Route

In 2019, Metro Transit's fixed route ridership was 12.9 million down 2.8% from the previous year. Reductions in UW campus routes and MMSD school routes account for more than 80% of the decline. The UW Campus continues to see crowded buses; however, ride counts for these routes rely on manual tabulation by drivers and may not be providing reliable data. In addition, a polar vortex accounted for significant loss in ridership for three days during 2019. After comparing ridership during the three day to the same dates in prior years, it is possible that the polar vortex created a loss of more than 100,000 rides.

In August, MMSD converted three middle schools to yellow bus service. When MMSD decided to adjust middle school times to improve student performance, Metro Transit was unable to meet the peak hour adjustments and a plan was developed to reduce Metro Transit's service. In 2019 the first three buses were converted. The plan calls for converting three middle school buses per year to yellow bus service until Metro Transit no longer provides middle school service. This conversion most likely accounts for a reduction in trips. The shift in MMSD service allowed Metro Transit to add service for the City of Sun Prairie in 2019.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

Metro once again showed strong productivity in 2019 with 31.77 average trips per revenue hour. At 32 trips per revenue hour in 2018, Metro ranked among the top 5% of directly operated transit agencies in the country.

### Paratransit

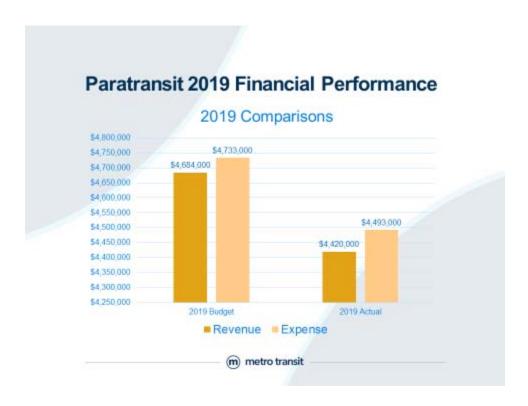
Paratransit ridership for 2019 was 113,000 down 27% from the prior year. The drop was primarily due to the implementation of Family Care. Implementation of Family Care in 2018 (a state human services delivery model) eliminated \$3.9 million in operational funding previously received by Metro Transit and allocated those dollars to Family Care agencies for various service deliveries including transit services with the goal of increased efficiency. As a result, Metro Transit phased out directly operated paratransit services and began to contract for all ADA paratransit services. By August of 2018 the transition was complete.

A comparison of third and fourth quarter paratransit ridership provides a more accurate comparison of post Family Care performance. The chart below demonstrates that ridership for the second half of 2019 was similar to the same period of 2018.

2018 to 2019	Month	2018 Ridership	2019 Ridership	Percent Change
Ridership	January	24,320	8,121	-67%
Comparison	February	20,427	9,169	-55%
	March	17,681	10,132	-43%
June represents the	April	13,420	9,697	-28%
first month the	May	11,458	9,683	-15%
impact of Family Care implementation	June	9,931	8,819	-11%
in Dane County does	July	9,836	9,324	-5%
not directly affect the comparative data.	August	9,846	9,149	-7%
•	September	9,077	9,428	4%
Family Care transition occurred	October	10,455	10,843	4%
from February to	November	9,622	9,655	0%
May in 2018.	December	8,857	9,305	5%
	TOTAL	154,930	113,325	-27%
	m metro t	ransit —		

The chart below shows the 2019 City of Madison/Metro Transit adopted paratransit budgets for expenses and revenues, and the 2019 audited actual expenses and revenues. Despite the volatility of the changes in paratransit, both expenses and revenues came in under budget because of the actual larger ridership drop than expected. The 2019 net cost of paratransit was \$73,000 vs a budgeted net loss of \$49,000.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT



### Accidents and Insurance

In 2019, accidents and payments on claims continued at the relatively low levels experience over the past four years. Payments of \$103,502 were made on 35 claims. However, at the end of 2019, \$375,726 was reserved for 12 outstanding claims. If the full amount reserved for those claims is paid, total payments for 2019 would be \$479,228, a level of payment Metro Transit hasn't experienced since 2015.

Transit Mutual Insurance (TMI) issued 2019 dividends for auto liability coverage but did not issue dividends for physical damage coverage. The 2019 dividend was \$172,722. In addition, Metro Transit received a return of surplus from TMI in the amount of \$227,464. Finally, 2019 was the second year of a board approved, five year accelerated return of surplus plan.

### **Facilities**

Madison Metro Transit continued with upgrades to the 1101 E. Washington bus garage. After completing a facility study of 1101 E. Washington a five (5) phased plan was developed for a five year renovation at a total estimated cost of \$57 million.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

The first phase of renovation was started in 2019 with demolition of the existing service lane and construction of a 10,000 square foot new service lane. This phase also included a new fire alarm system, remodeling of the workshop and body shop and the construction of a new cash room. Total cost of the work in this phase is estimated at \$7.34 Million and will be completed during the first half of 2020. In addition, Metro Transit completed design work Phase 2 which includes HVAC upgrades as well as electrical upgrades to support the new HVAC and the operation of Metro Transit's first electric buses. Phase 2 construction was bid and started in early 2020. Finally, a 120 KW PV solar installation was completed on the roof of the 1101 E. Washington facility.

After completing a Metro Transit Facility Analysis report, Metro Transit received approval of the recommendations in the report and direction from the Common Council to pursue negotiations to purchase a 15 acres site at the former Oscar Mayer location for use as a satellite bus facility. A \$7 Million 5339 (b) grant was obtained from the FTA which requires a \$3,240,000 local match. The grant is to be used for the purchase of the real estate which includes two buildings and vacant land. The satellite bus facility will accommodate additional bus storage, temporary maintenance facilities, fleet expansion and fleet electrification. Negotiations for the purchase of the site are ongoing.

### Vehicle Registration Fee

In November of 2019 the Common Council approved the enactment of a Vehicle Registration Fee effective with new and renewal vehicle registrations after January 31, 2020. The Vehicle Registration Fee will be used to fund Metro Transit. The revenue projected in the 2020 Adopted Budget reflects a Vehicle Registration fee of \$40 per vehicle annually (\$7.33 million). In 2020, a portion of the revenue from this fee will be used to prepare for implementing Bus Rapid Transit. Specifically these funds were to be used to create 5 new positions (3 Transit Operators, Night Supervisor, and Technology Specialist).

In addition, the Common Council approved the use of City of Madison General Fund Debt Reserves for Transit in 2020 to reduce the amount of debt service paid by Metro by \$2.0 million.

### Capital Budget

Another major financial development in 2019 was the approval of the 2020 capital budget in November.

The approved capital budget included 100% local funding to upgrade the bus garage at 1101 E. Washington Avenue including \$8.44 Million for Phase 2 construction and Phase 3 design to be done in 2020.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

Metro Transit continues to plan for the purchase of 15 fixed route transit coaches annually with the goal of maintaining an updated fleet of vehicles and with a plan to transition to an electric fleet. In 2019, Metro Transit obtained a \$4.8 million grant from the State to fund the purchase of up to 10 diesel buses in 2020 ("VW Settlement Grant"). In addition, a total of \$2,581,000 in funding was secured to purchase three electric buses in 2020. Funding sources included Section 5307 federal funds, local debt and Section 5339c Low-No Emission grant funds. MGE contributed \$31,000 towards infrastructure improvements and chargers.

The 2020 approved capital budget also included local funding that when paired with a \$7 Million 5339 (b) grant from the FTA could purchase and renovate a satellite bus barn at the former Oscar Mayer site.

Financially, Metro finished the year with a positive contribution to reserves, adding about \$356,000 to the contingency fund. These funds have helped to move forward with engineering and design work at Metro's proposed expansion facility (Nakoosa, now Oscar) and with work at our existing bus garage for safety, health, and other essential operational efficiency upgrades. Contributing factors to the contingency increase include better than expected paratransit ticket revenues and lower than expected paratransit trips provided.

Year	Beginning Balance	Reserves +/-	Ending Balance
2014	\$2,673,292	\$2,342,141	\$5,015,433
2015	\$5,015,433	\$2,435,984	\$7,451,417
2016	\$7,451,417	(\$4,065,171)	\$3,386,246
2017	\$3,386,246	\$300,575	\$3,686,821
2018	\$3,686,821	\$1,024,367	\$4,711,188
2019	\$4,711,188	\$356,200	\$5,067,388

### **2019 Detailed Financial Highlights**

A breakdown of revenues and expenses by mode is shown in the following chart detailing how Metro ended the year with about a \$356,000 contribution to the reserve level.

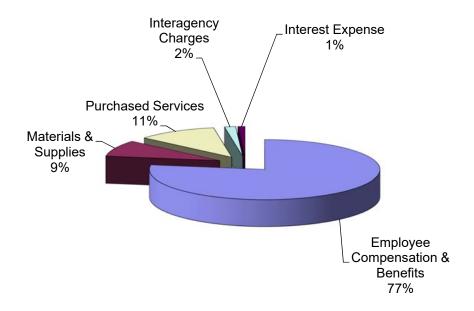
### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

					Madiso	n Metr	o Transit						
							tement						
					For the Year En	ded D	ecember 31, 20	19					
			All M	odes		-	Fixed	Rout			Parat	ransı	
	Da		Actual		Budget		Actual		Budget		Actual		Budget
Farebox	Revenue	•	4 500 474	Φ.	4 505 000		4 400 055	Φ.	4 405 000	Φ.	04.040	•	400,000
	Tielrete	\$ \$	1,590,474	\$	1,525,000	\$	1,498,655	\$	1,425,000	\$	91,819	\$	100,000
Passes & T		\$	5,967,552 6.347.919	\$	5,340,000	\$	4,593,096 6.311.096	\$	4,490,000	\$		\$	850,000
	ide Programs		-,- ,-	\$	6,550,000	_	-,- ,	\$	6,520,000		36,823	\$	30,000
	r Revenue	\$	13,905,945	\$	13,415,000	\$	12,402,847	\$	12,435,000	\$	1,503,098	\$	980,000
County Pro		\$	529,424	\$	550,000	\$	-	\$	-	\$	529,424		550,000
	erating Assistance	\$	6,187,400	\$	6,200,000	\$	5,825,232	\$	5,837,094	\$	362,168	\$	362,906
-	ating Assistance	\$	17,352,591	\$	17,360,000	\$	16,380,846	\$	16,387,840	\$	971,745	\$	972,160
Local Subs		\$	4,329,544	\$	3,810,000	\$	4,199,658	\$	3,695,700	\$	129,886	\$	114,300
Other Subs		\$	-	\$	-	\$	-	\$		\$	-	\$	-
Advertising		\$	570,223	\$	500,000	\$	570,223	\$	500,000	\$	-	\$	-
Miscellaneo		\$	145,659	\$	200,000	\$	145,659	\$	200,000	\$		\$	
Total Reve	enue	\$	43,020,786	\$	42,035,000	\$	39,524,465	\$	39,055,634	\$	3,496,321	\$	2,979,366
	Expenditures												
Salaries		\$	29,612,815	\$	28,142,341	\$	29,020,559	\$	27,579,494	\$	592,256	\$	562,847
Benefits		\$	15,014,400	\$	11,839,131	\$	14,714,112	\$	11,602,348	\$	300,288	\$	236,783
Utilities/Tele	ephone	\$	400,026	\$	552,300	\$	392,025	\$	541,254	\$	8,001	\$	11,046
Repairs & N		\$	200,429	\$	174,000	\$	196,420	\$	170,520	\$	4,009	\$	3,480
Repairs & N	Maint Equip	\$	549,997	\$	625,000	\$	538,997	\$	612,500	\$	11,000	\$	12,500
Rentals		\$	480,000	\$	550,000	\$	470,400	\$	539,000	\$	9,600	\$	11,000
Employee S	Services	\$	93,388	\$	72,000	\$	91,520	\$	70,560	\$	1,868	\$	1,440
Insurance 8	& Financial	\$	947,100	\$	1,458,733	\$	928,158	\$	1,429,558	\$	18,942	\$	29,175
	Transportation	\$	3,401,145	\$	3,720,000	\$	-	\$	-	\$	3,401,145	\$	3,720,000
Other Serv		\$	352,941	\$	329,700	\$	345,887	\$	323,106	\$	7,054	\$	6,594
Office Supp		\$	131,333	\$	201,000	\$	128,706	\$	196,980	\$	2,627	\$	4,020
Equipment :		\$	1,443,264	\$	1,545,000	\$	1,428,831	\$	1,529,550	\$	14,433	\$	15,450
Bldg & Con	st Supplies	\$	196,131	\$	150,000	\$	194,170	\$	148,500	\$	1,961	\$	1,500
Fuels, Oils	& Lubricants	\$	2,941,280	\$	3,251,000	\$	2,911,867	\$	3,218,490	\$	29,413	\$	32,510
Other Supp	olies	\$	277,992	\$	237,000	\$	275,212	\$	234,630	\$	2,780	\$	2,370
Interdeparti	mental Charges	\$	891,228	\$	882,035	\$	882,316	\$	873,215	\$	8,912	\$	8,820
Depreciatio	n	\$	7,316,345	\$	6,900,000	\$	7,243,182	\$	6,831,000	\$	73,163	\$	69,000
Interest		\$	563,677	\$	406,085	\$	558,040	\$	402,024	\$	5,637	\$	4,061
Total Expe	enses	\$	64,813,491	\$	61,035,325	\$	60,320,402	\$	56,302,729	\$	4,493,089	\$	4,732,596
Income(De		\$	(21,792,705)		(19,000,325)	\$	(20,795,937)	_	(17,247,095)	\$	(996,768)		(1,753,230)
Less: Depr		\$	(7,316,345)		(6,900,000)	\$	(7,243,182)		(6,831,000)	\$	(73,163)		(69,000)
	nded OPEB	\$	(79,154)		-	\$	(77,571)		-	\$	(1,583)		-
Less: Untu Debt	nded Pension	\$	(2,605,319) 2,063,062	_	2 110 824	\$	(2,553,213)		2 080 716	\$	(52,106)		24 400
Debt Fixed Asse	ate.	\$ \$	2,003,002	\$	2,110,824	\$	2,042,431	\$	2,089,716	\$	20,631	\$	21,108
	rtion of Fixed Assets		-	\$	-	\$	-	\$	-	\$	<u> </u>	\$	-
		_		_		_		_				_	
	enditures(City)	\$	56,875,735	<b>\$</b>	56,246,149	\$	52,488,867	\$	51,561,445	\$	4,386,868	_	4,684,704
•	Taken From)Reserv	_	356,200	\$	- (44.044.440)	\$	323,022	\$	- (40.505.044)	\$	33,178		- (4 ===================================
income/(D	Deficit) (City)	\$	(14,211,149)	\$	(14,211,149)	\$	(13,287,424)	\$	(12,505,811)	\$	(923,725)	<b>\$</b>	(1,705,338)

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

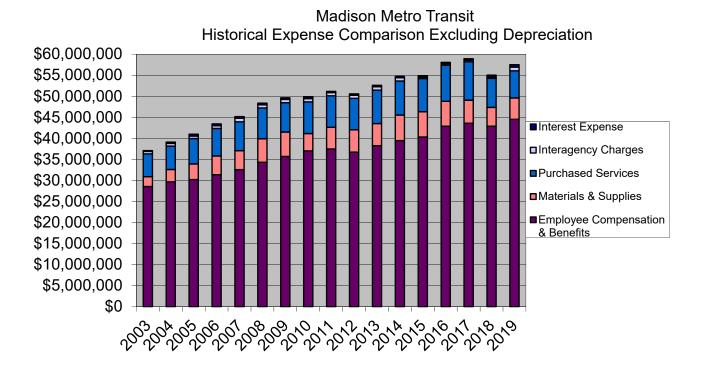
As can be seen from the following chart, employee compensation and benefits accounted for 77% of total expenses excluding depreciation in 2019, compared to 78% in 2018.

### 2019 Expenses excluding Depreciation



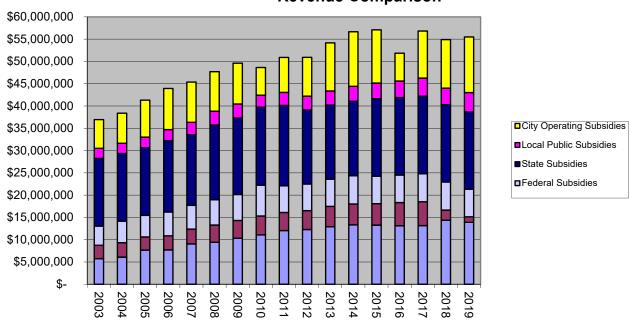
### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

The first of the following charts shows that total operating expenses increased by 4.5% between 2018 and 2019, due primarily to wage increases and higher diesel fuel costs. Between 2014 and 2019 Metro experienced an average increase in total operating costs of 1.0% per year. The second chart compares Metro's revenue sources for the same period of time. Passenger revenue has increased by an average of 0.9% per year during the last 5 years and state aid, which provides the largest portion of Metro's revenue, increased 0.8% per year during the same time period.



### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

# Madison Metro Transit Historical Revenue Comparison



### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

### **GRANT STATUS**

Despite the early comments on the cutbacks in federal funding, it is still worth noting that Metro is fortunate to have federal support for capital funding for rolling stock (buses), ITS hardware/software, transit enhancements, facilities improvements and other capital projects. The following chart shows the year-end grant status of each grant against which expenditures were charged during the year. Note that where balances are available as of 12/31/19 future capital project plans are budgeted to draw down those balances.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

						Madison Metro Transit					ans			
							,	Year End G	rar	nt Status as	of	12/31/19		
					No	ote: All amounts	list	ed are "Eligible	Fun	ds" at 100 % o	of co	ost not the FT.	A or State amount	
												Future	Balance after	
	Funding	Total Funds		Prior years				2019	Bal	ance available		Budgeted	budgeted	
CAPITAL GRANTS	Year	Apportionment	6	expenditures	Beg	ginning Balance	e:	xp enditures	as	of 12/31/19		projects	projects	Detail of future budgeted projects- see page 2.
Federal Section 5307														
WI900765	2014	\$ 9,637,895	\$	9,586,465	\$	51,430	\$	51,430	\$	-	\$	-	\$ -	Closed
WI-2016-003	2015	\$ 9,366,279	\$	9,079,495	\$	286,784	\$	286,784	\$	-	\$	-	\$ -	Closed
WI-2017-030	2017	+ - ) )		9,698,912	\$	216,758	_	184,120	\$	32,638	\$	32,638	\$ -	Buses
WI-2018-024	2018	+		7,744,935	_	2,574,875	_	1,701,292	_	873,583	_	873,583		Buses
WI-2019-022	2019			-	\$	10,677,962	_	7,625,000	_	3,052,962	_	3,052,962	-	Buses
FFY 2020 (estimate)	2020	\$ 10,377,417	\$	-	\$	10,377,417	\$	-	\$	10,377,417	\$	10,377,417	\$ -	Various
Total Section 5307		\$ 60,295,032	\$	36,109,807	\$	24,185,225	\$	9,848,626	\$	14,336,599	\$	14,336,599	\$ -	
Federal Section 5310														
WI-2018-009	2018	\$ 482,025	\$	366,958	\$	115,067	\$	115,067	\$	-	\$	-	\$ -	Closed
WI-2019-019	2019	\$ 301,835	\$	-	\$	301,835	\$	288,149	\$	13,686	\$	13,686	\$ -	Mobility management
FFY 2020 (estimate)	2020	\$ 462,064	\$	-	\$	462,064	\$	-	\$	462,064	\$	462,064	\$ -	Mobility management
Total Section 5310		\$ 1,245,924	\$	366,958	\$	878,966	\$	403,216	\$	475,750	\$	475,750	\$ -	
Federal Section 5337 & 5339a														
WI-2018-024	2018	\$ 2,462,374	\$	-	\$	2,462,374	\$	2,462,374	\$	-	\$	-	\$ -	None
WI-2019-022	2019	\$ 2,334,648	\$	-	\$	2,334,648	\$	-	\$	2,334,648	\$	2,334,648	\$ -	Buses
FFY 2020 (estimate)	2020	\$ 2,220,850	\$	-	\$	2,220,850	\$	-	\$	2,220,850	\$	2,220,850	\$ -	Buses
Total Section 5337 & 5339a		\$ 7,017,872	\$	-	\$	7,017,872	\$	2,462,374	\$	4,555,498	\$	4,555,498	\$ -	
Federal Section 5339c Low-No														
WI-2018-012 (FTA discretionary)	2017	\$ 1,497,000	\$	74,500	\$	1,422,500	\$	65,240	\$	1,357,260	\$	1,357,260	\$ -	Electric Bus Deployment project
Total Section 5339c Low-No		\$ 1,497,000	\$	74,500	\$	1,422,500	\$	65,240	\$	1,357,260	\$	1,357,260	\$ -	
Total Capital Grants		\$ 70,055,828	\$	36,551,265	\$	33,504,563	\$	12,779,456	\$	20,725,107	\$	20,725,107	\$ -	
OTHER GRANTS														
WI260012	2006	\$ 1,980,000	\$	299,432	\$	1,680,568	\$	428,644	\$	1,251,924	\$	1,251,924	\$ -	Preferred alternative study
WI390002	2007	\$ 1,500,000	\$	157,396	\$	1,342,604	\$	35,300	\$	1,307,304	\$	1,307,304	\$ -	Preferred alternative study
Total Other Grants		\$ 3,480,000	\$	456,828	\$	3,023,172	\$	463,944	\$	2,559,228	\$	2,559,228	<u> </u>	

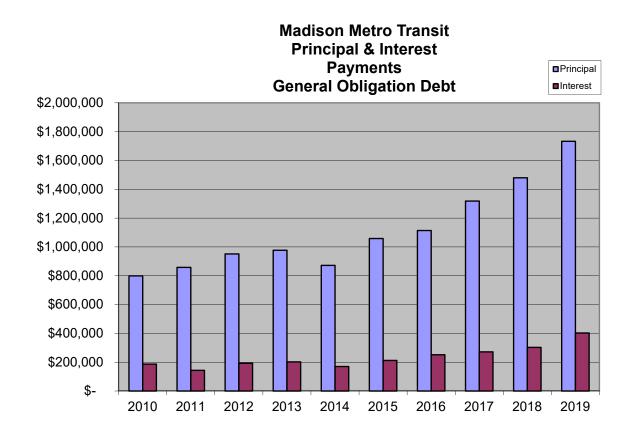
### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

		IVIAINA	AGEM	LEAN	L	S DISC	<b>USS</b>	ION A	ALNI	U ANA	L)	SIS RE	ru	K I				
	Funding	Transit						nputer		Mobility					A aa	ociated capital		
CAPITAL GRANTS	Year	Enhancements	Equipm	nent	]	Facility		tware		nagement	C	Consultants	Buse	s -Fixed Route		naintenance	Total	Budgeted Projects
Federal Section 5307		,	-1-1-							8	_							
WI900765	2014																\$	
WI-2016-003	2015																\$	
WI-2017-030	2017												\$	32,638			\$	32,638
WI-2018-024	2018												\$	873,583			\$	873,583
WI-2019-022	2019												\$	3,052,962			\$	3,052,962
FFY 2020 (estimate)	2020				\$	500,000							\$	2,377,417	\$	7,500,000	\$	10,377,417
Total Section 5307		\$ -	\$	-	\$	500,000	\$	-			\$	-	\$	6,336,599	\$	7,500,000	\$	14,336,599
Federal Section 5310																		
WI-2018-009	2018																\$	-
WI-2019-019	2019								\$	13,686							\$	13,686
FFY 2020 (estimate)	2020								\$	462,064							\$	462,064
Total Section 5310		\$ -	\$	-	\$	-	\$	-	\$	475,750	\$	-	\$	-	\$	-	\$	475,750
Federal Section 5337 & 5339a																		
WI-2018-024	2018																\$	-
WI-2019-022	2019												\$	2,334,648			\$	2,334,648
FFY 2020 (estimate)	2020												\$	2,220,850			\$	2,220,850
Total Section 5337 & 5339a		\$ -	\$	-	\$	-	\$	-			\$	-	\$	4,555,498	\$	-	\$	4,555,498
Federal Section 5339c Low-No																		
WI-2018-012 (FTA discretionary)	2017		\$ 310	0,000			\$	7,000			\$	289,260	\$	751,000			\$	1,357,260
Total Section 5339c Low-No		\$ -	\$ 310	,000	\$	-	\$	7,000			\$	289,260	\$	751,000	\$	-	\$	1,357,260
Total Capital Grants		\$ -	\$ 310	,000	\$	500,000	\$	7,000	\$	475,750	\$	289,260	\$	11,643,097	\$	7,500,000	\$	20,725,107
OTHER GRANTS																		
WI260012	2006										\$	1,251,924					\$	1,251,924
WI390002	2007											1,307,304					\$	1,307,304
Total Other Grants		s -	\$	-	\$	-	\$	-			\$	2,559,228	\$	-	\$	-	\$	2,559,228

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

### **Borrowing**

As is shown in the information provided below, Metro's debt through the City's General Obligation borrowing (G.O. debt) has been kept to manageable levels. Most borrowing is related to capital purchases where 50 to 80 per cent of funding is derived from federal grant sources and the balance from local borrowing. The City has a AAA bond rating. The City carefully manages the borrowing and debt service.



### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

### **2020 Covid-19 Pandemic**

Covid-19 has substantially affected Metro, both financially and operationally, throughout most of 2020. In late March and continuing through the summer, service was reduced by over 50%, boarding was allowed through the bus's rear door only to maintain safe distancing with the driver, a policy limiting the number of passengers allowed on a bus at one time was enacted, a program of significantly increased bus cleaning/sanitization was implemented and increased sick leave benefits were granted to employees to deal with quarantine requirements, people with high risk levels and child care issues. Since passengers were restricted from entering through the front door of the bus, all passenger fare collection was also suspended. In mid-July the City began requiring that the driver and all passengers wear face masks while in the bus. Protective shields will be installed around the driver seats beginning in mid-August. Once those are in place front door boarding and fare collection will most likely be resumed.

The Coronavirus Aid, Relief, and Economic Security (CARES) Act of 3/27/2020 allocated over \$24 million in federal grant funds to Metro to offset the negative financial consequences that Metro has and will experience as a result of the pandemic. These funds will be used in 2020 and 2021 as Metro continues to be affected.

### **Financial Statements**

Metro's basic financial statements are prepared on an accrual basis in accordance with accounting principles generally accepted in the United States of America, promulgated by the Government Accounting Standards Board (GASB). Revenues are recognized when earned, not when received. Expenses are recognized when incurred, not when they are paid. Capital assets, except land, are depreciated over their useful lives. See the notes to the financial report for a summary of Metro's significant accounting policies.

### **Condensed Statements**

The following condensed Statements found in Table 1 and Table 2 below is information required to appear in the Management Discussion and Analysis (MD & A) report. The footnoted references will assist in locating more details in the MD & A and Audit Report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

**Condensed Statements of Net Position** 

Table 1

	2019		2018		2017
Current and Other Assets	\$ 16,869,181	\$	20,785,222	\$	15,566,535
Capital Assets <sup>1</sup>	 51,671,781		44,598,932		41,999,316
Total Assets	68,540,962		65,384,154		57,565,851
Deferred Outflows related to Pensions <sup>2</sup>	18,856,380		10,134,380	_	12,288,157
Deferred Outflows related to other post-employment					
benefits	568,309		-		-
Long-Term Debt <sup>3</sup>	24,220,819		14,715,733		12,543,022
Other Liabilities	 27,987,877		20,725,362		18,280,600
Total Liabilities	 52,208,696		35,441,095		30,823,622
Deferred Inflows relate to Pensions <sup>2</sup>	9,744,422		10,429,930		5,144,658
Deferred Inflows related to other post-employment benefits	1,003,536		861,412		_
	 1,000,000	<u> </u>	001,412		
Net Investment in Capital Assets <sup>4</sup>	30,930,805		32,718,435		33,131,986
Restricted Net Position related to pensions			5,440,545		<u>-</u>
Unrestricted (Deficit)	 (5,921,808)		(9,372,883)	_	753,742
Total Net Position	\$ 25,008,997	\$	28,786,097	\$	33,885,728

See Note 2 for details in this Audit report
 See Note 7 for details in this Audit report
 See Note 4 for details in this Audit report

<sup>&</sup>lt;sup>4</sup> See Note 1 for details in this Audit report

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

Table 2 Condensed Statements of Revenues, Expenses and Changes in Net Position

	2019	2018	2017
Operating Revenues	\$ 15,067,977	\$ 16,654,793	\$ 18,503,174
Depreciation Expense	7,316,345	6,786,877	6,478,867
Other Operating Expenses	56,933,269	54,584,003	58,480,207
Non-operating Expenses <sup>1</sup>	563,677	433,853	385,859
Total Expenses	64,813,291	61,804,733	65,344,933
Operating Subsidies <sup>1</sup>	27,882,108	27,359,426	27,756,527
Insurance Recovery	70,701	65,413	183,252
Loss Before Capital			
Contributions and Transfers	(21,792,505)	(17,725,101)	(18,901,980)
Capital Contributions <sup>2</sup>	5,536,986	6,332,193	6,440,907
Transfers	12,478,419	10,899,415	10,562,056
Changes in Net Position	(3,777,100)	(503,493)	(1,899,017)
Beginning Net Position - Restated	28,786,097	29,289,590	35,784,745
Ending Net Position	\$ 25,008,997	\$ 28,786,097	\$ 33,885,728

See Statements of Revenues, Expenses and Changes in Net Position for more detail
 See Year End Grant Status in this MD&A report for more detail
 See Note 12 for details in this Audit report

### MANAGEMENT'S DISCUSSION AND ANALYSIS REPORT

### **Request for Information**

This financial report is designed to provide a general overview of Metro's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed in writing to Justin Stuehrenberg, Transit General Manager, Metro Transit 1245 East Washington Avenue, Suite 201, Madison, WI 53703 or by e-mail to:

jstuehrenberg@cityofmadison.com.

Respectfully submitted

Interim Transit General Manager



STATEMENTS OF NET POSITION December 31, 2019 and 2018

ASSETS				
		2019		2018
CURRENT ASSETS				
Cash	\$	8,363,338	\$	5,162,479
Restricted cash - retiree health insurance escrow	·	372,677	·	328,513
Receivable from FTA - capital and maintenance		1,927,751		5,062,737
Receivable from other governmental units		2,691,886		1,737,478
Accounts receivable (net)		1,237,312		948,297
Materials and supplies (net)		380,335		311,814
Prepaid expenses		590,995		554,175
Current portion of prepaid expense - land and tower lease		3,336		3,595
Total Current Assets		15,567,630		14,109,088
NON-CURRENT ASSETS				
Restricted cash - retiree health insurance escrow		1,284,565		1,215,267
Restricted net pension asset		-		5,440,545
Other Assets				
Prepaid expenses - land and tower lease Capital Assets		16,986		20,322
Transit plant in service		128,077,985		117,496,054
Accumulated depreciation		(76,545,944)		(72,971,622)
Construction work in progress		139,740		74,500
Total Non-Current Assets		52,973,332	_	51,275,066
Total Assets		68,540,962		65,384,154
DEFERRED OUTFLOWS OF RESOURCES				

18,856,380

19,424,689

568,309

10,134,380

10,134,380

Deferred outflows related to pensions

Total Deferred Outflows of Resources

Deferred outflows related to other post-employment benefits

1	IΔ	R	II .	IT	IF.S
_	_	$\boldsymbol{\omega}$	_		-

		2019		2018
CURRENT LIABILITIES				
Current portion of general obligation debt	\$	2,411,154	\$	1,732,731
Current portion of advance from other funds		362,560		330,332
Current portion of unearned revenue - land and tower lease		3,336		3,595
Accounts payable		1,894,530		1,629,305
Unearned revenue		909,939		972,282
Accrued compensation, vacation and sick leave		2,478,890		2,340,837
Accrued interest		190,979		124,233
Retiree health insurance escrow payable from restricted assets		372,677		328,513
Total Current Liabilities		8,624,065		7,461,828
	_	0,02.,000		.,,
NON-CURRENT LIABILITIES				
General obligation debt		19,613,715		10,456,720
Advance from other funds		1,833,390		2,195,950
Retiree health insurance escrow payable from restricted assets		1,284,565		1,215,267
Accrued sick leave		3,677,874		3,962,414
Deposits from other governments		228,038		276,152
Net pension liability		6,572,282		-
Other post-employment benefit liability		10,357,781		9,852,442
Unearned revenue - land and tower lease		16,986		20,322
Total Non-Current Liabilities		43,584,631		27,979,267
Total Liabilities		52,208,696		35,441,095
Total Elabilities	_	02,200,000		00,111,000
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions		9,744,422		10,429,930
Deferred inflows related to other post-employment benefits		1,003,536		861,412
Total Deferred Inflows of Resources		10,747,958		11,291,342
Total Bolottoa Illiowo of Noodalood		10,111,000	_	11,201,012
NET POSITION				
NET POSITION				
Net investment in capital assets		30,930,805		32,718,435
Restricted net position related to pensions		-		5,440,545
Unrestricted (Deficit)		(5,921,808)		(9,372,883)
offications (policit)	-	(0,021,000)		(0,012,000)
TOTAL NET POSITION	\$	25,008,997	\$	28,786,097

# STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION Years Ended December 31, 2019 and 2018

	2019	2018
OPERATING REVENUES	\$ 15,067,977	\$ 16,654,793
OPERATING EXPENSES		
Employee compensation and benefits	44,515,317	42,880,871
Materials and supplies	5,086,082	4,471,350
Purchased services	6,440,642	6,892,803
Interagency charges	891,228	338,979
Total Operation and Maintenance Expenses	56,933,269	54,584,003
Depreciation expense	7,316,345	6,786,877
Total Operating Expenses	64,249,614	61,370,880
Operating Loss	(49,181,637)	(44,716,087)
OPERATING SUBSIDIES		
Federal subsidies	6,438,107	6,509,275
Federal subsidies pass-through to sub recipient	(238,134)	(209,814)
State operating subsidies	17,352,591	17,357,996
Local public subsidies	4,329,544	3,701,969
Total Operating Subsidies	27,882,108	27,359,426
NON-OPERATING REVENUES (EXPENSES)		
Insurance recoveries	70,701	65,413
Interest expense	(563,677)	(433,853)
Loss Before Contributions and Transfers	(21,792,505)	(17,725,101)
CAPITAL CONTRIBUTIONS - CITY & OTHER	1,732,730	1,480,034
CAPITAL CONTRIBUTIONS - FEDERAL & STATE	3,804,256	4,852,159
TRANSFERS IN - CITY OPERATING SUBSIDIES	12,478,419	10,889,415
Total Contributions and Transfers	18,015,405	17,221,608
CHANGE IN NET POSITION	(3,777,100)	(503,493)
NET POSITION - Beginning of Year - Restated	28,786,097	29,289,590
NET POSITION - End of Year	\$ 25,008,997	\$ 28,786,097



### STATEMENTS OF CASH FLOWS Years Ended December 31, 2019 and 2018

	2019		2018		
CASH FLOWS FROM OPERATING ACTIVITIES					
Received from customers	\$	14,304,519	\$	18,751,009	
Paid to suppliers for goods and services		(23,863,353)		(24,742,458)	
Paid to employees for services		(30,463,051)		(29,705,878)	
Cash Flows from Operating Activities		(40,021,885)		(35,697,327)	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Operating subsidies received - federal		9,573,093		3,792,374	
Federal subsidies pass-through to sub recipient		(238,134)		(209,814)	
Operating subsidies received - state		17,352,591		17,357,996	
Operating subsidies received - local		4,062,404		3,918,144	
Deposits received from other governments		(48,114)		(250,391)	
Repayment of non-capital advances from other funds		(330,332)		(300,791)	
Interest paid on non-capital advances from other funds		(94,493)		(103,517)	
Operating transfer from city		12,478,419		10,889,415	
Cash Flows from Noncapital Financing Activities		42,755,434		35,093,416	
CASH FLOWS FROM CAPITAL AND RELATED					
FINANCING ACTIVITIES					
Debt retired		(1,732,731)		(1,480,031)	
Interest paid		(402,438)		(302,568)	
Proceeds from issuance of general obligation debt		11,568,149		3,953,533	
Acquisition and construction of capital assets		(14,389,194)		(9,386,493)	
Capital contributions - city and other		1,732,730		1,480,034	
Capital contributions - federal and state		3,804,256		4,852,159	
Cash Flows From Capital and Related Financing Activities		580,772		(883,366)	
Net Change in Cash and Cash Equivalents		3,314,321		(1,487,277)	
CASH AND CASH EQUIVALENTS – Beginning of Year		6,706,259		8,193,536	
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	10,020,580	\$	6,706,259	

	2019	2018
RECONCILIATION OF OPERATING LOSS TO NET CASH FLOWS FROM OPERATING ACTIVITIES		
Operating loss	\$ (49,181,637)	\$ (44,716,087)
Nonoperating income	70,701	65,413
Noncash items included in operating loss	·	·
Depreciation expense	7,316,345	6,786,877
Changes in Assets and Liabilities		
Accounts receivable	(1,243,425)	1,385,564
Materials and supplies	(68,521)	31,165
Prepaid expenses	(33,225)	34,751
Accrued payroll liabilities	(146,487)	(218,183)
Retiree health insurance escrow payable from restricted assets	113,462	30,266
Other post-employment benefits	79,154	712,538
Accounts payable	532,367	(272,478)
Pension related deferrals and liabilities	2,605,319	463,115
Unearned revenue	(62,343)	15,736
Unearned revenue - land and tower lease	 (3,595)	 (16,004)
NET CASH FLOWS FROM OPERATING ACTIVITIES	\$ (40,021,885)	\$ (35,697,327)
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO STATEMENT OF NET POSITION ACCOUNTS		
Cash	\$ 8,363,338	\$ 5,162,479
Restricted Cash - Retiree Health Insurance Escrow	 1,657,242	 1,543,780
CASH AND CASH EQUIVALENTS	\$ 10,020,580	\$ 6,706,259

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Metro Transit System (Metro) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to enterprise funds of government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by Metro are described below:

#### REPORTING ENTITY

Metro provides public bus transportation in the Cities of Madison, Middleton, Fitchburg, Sun Prairie and Verona, the Town of Madison and the Village of Shorewood Hills. Metro is governed by the Transportation Planning and Policy Board and Transportation Commission which consists of City Council members and citizen representatives. Service is provided in two major areas: fixed route service utilizing 218 coaches and paratransit services for the elderly and handicapped using purchased transportation services (as of August 2018 Metro no longer provides directly operated paratransit service).

### MEASUREMENT FOCUS, BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The term measurement focus is used to denote <u>what</u> is being measured and reported in Metro's operating statement. Metro is accounted for on the flow of economic resources measurement focus. The fundamental objective of this focus is to measure whether Metro is better or worse off economically as a result of events and transactions of the period.

The term basis of accounting is used to determine <u>when</u> a transaction or event is recognized on Metro's operating statement. Metro uses the full accrual basis of accounting. Under this basis, revenues are recorded when earned and expenses are recorded when incurred, even though actual payment or receipt may not occur until after the period ends.

Metro is presented as an enterprise fund of the municipality. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business or where the governing body has decided that the determination of revenues earned, costs incurred and net income is necessary for management accountability.

Preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

In March 2018, the GASB issued statement No. 88 - Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. This Statement defines debt for purposes of disclosure in notes to financial statements and establishes additional financial statement note disclosure requirements related to debt obligations of governments, including direct borrowings and direct placements. This standard was implemented January 1, 2019.

### NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

### ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION

### Cash and Cash Equivalents

All Metro cash is commingled with the city cash and investments, which are managed by the City Treasurer. The disclosures regarding deposit and investment risks, as required by Statement No. 40 of the Governmental Accounting Standards Board are included in the general-purpose financial statements of the city, since it is not possible to segregate them by fund.

For purposes of the statement of cash flows, cash and cash equivalents have original maturities of three months or less from the date of acquisition.

### **Deposits and Investments**

State statutes restrict investment of transit funds. Investments are limited to:

- 1. Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- 2. Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, local professional baseball park district, local professional football stadium district, local cultural arts district or by the University of Wisconsin Hospitals and Clinics Authority.
- 3. Bonds or securities issued or guaranteed by the federal government.
- 4. The local government investment pool.
- 5. Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- 6. Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- 7. Repurchase agreements with public depositories, with certain conditions.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on the methods and inputs outlined in the financial statements of the city in compliance with Statement No. 72 of the Governmental Accounting Standards Board. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION (cont.)

#### Accounts Receivable

Metro considers receivables from government units to be fully collectible; accordingly, no allowance for doubtful accounts from governmental units is presented. An allowance of \$23,183 is included in 2019 and 2018 for general accounts receivable.

### Materials and Supplies

Materials and supplies are generally used for operation and maintenance work, not for resale. They are valued at lower of cost or market based on the FIFO method and charged to operation and maintenance expense when used. An allowance of \$50,000 for obsolete materials is included in 2019 and 2018.

### Prepaid Expenses

This represents amounts paid for services or coverage to be provided in future periods.

### Capital Assets

Capital assets are defined by Metro as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year.

Additions to and replacements of Metro capital assets are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to retirement units is added to capital asset accounts. The cost of property replaced, retired or otherwise disposed of is deducted from capital asset accounts and is charged to accumulated depreciation.

Fixed assets other than land are depreciated using the straight line method over their estimated useful life.

A summary of capital assets and estimated useful lives follows:

	Balance 12/31/19		Balance 12/31/18		Years	
Land	\$	2,604,992	\$	2,604,992	1	N/A
Building		20,890,626		14,035,923	5	- 40
Curb and land improvements		6,652,515		6,714,009		5
Revenue equipment		84,311,182		80,623,116	8	- 20
Service vehicles		832,636		830,275	4	- 5
Shop and garage equipment		1,817,971		1,803,588	3	- 10
Furniture and office equipment		643,887		723,097	3	- 10
Miscellaneous and farebox		10,324,176		10,161,054	3	- 15
Total Capital Assets	<u>\$ 1</u>	28,077,985	\$	117,496,054		

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

### ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION (cont.)

#### **Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms, investments are reported at fair value.

### Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, benefit payments are recognized when due and payable in accordance with the benefit terms.

#### **Deferred Outflow of Resources**

A deferred outflow of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until that future time.

### Accrued Compensation, Sick Leave and Vacation

Employees are allowed to accumulate up to 150 days of sick time. For office employees and drivers one day is equivalent to eight hours; for all other employees one day is equivalent to 8-36/60 hours. Upon retirement or disability, Wisconsin Retirement System participants may receive the cash value of the accumulated sick leave subject to the above maximum or use all or a portion for the payment of continued health insurance premiums. Funding for those costs is provided out of Metro's operating revenues. The estimated liability for current employees at December 31, 2019 and 2018 is \$3,808,132 and \$4,058,552 respectively.

Employees earn varying amounts of vacation depending on the number of years of service. Vacation time for all non-represented employees and represented employees hired prior to January 1, 1998 is awarded based on the prior year's service and is, therefore, accrued at the end of each year. Represented employees hired after January 1, 1998 are awarded their vacation immediately and can use it once they have completed their probationary period. Represented employees may opt to carry over one week of vacation each year. All other vacation time must be used within the year received.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION (cont.)

#### Retiree Health Insurance Escrow

Metro makes an annual deposit into an escrow account for contributions toward the health insurance premiums for certain eligible retirees. The deposits were \$448,615 in 2019 based on an estimate since the current Labor Agreement has expired and \$439,819 in 2018, respectively. To qualify a retiree must have retired on or after reaching age 55, must have completed ten continuous years of full-time service with Metro in a position represented by Teamsters Union Local 695, just prior to retiring and be eligible to retire under the Wisconsin Retirement System (WRS). Retirees receive this benefit for a maximum of five consecutive years or until becoming eligible for Medicare. Retirees will be eligible for premium contributions to the extent that funds are available in the escrow account and Metro will not be required to make any additional payments to the account should the cost of providing premium contributions exceed the amount deposited. Interest income remains with the escrow account less a 1% administrative fee transferred to the City. As of December 31, 2019, 116 current employees have met the eligibility requirements.

#### Unearned Revenue

Madison Metropolitan School District purchases passes for the school district that are valid for the entire school year. The estimated value of those passes that is related to rides to be provided in the following calendar year has been recorded as unearned revenue at year end.

### Long-Term Obligations

Long-term debt and other obligations are reported as Metro liabilities.

### **Deposits from Other Governments**

Metro collects deposits from various entities that provide Metro with local operating assistance subsidies. These deposits are held by Metro in reserve to help fund unanticipated cost increases in future years. The reserve balance is reviewed annually and amounts received in excess of the annual cost and the required reserve balance are reported as payables and refunded in the subsequent year. In 2019 and 2018, \$142,382 and \$409,522 respectively, were returned to these entities.

#### **Deferred Inflows of Resources**

A deferred inflow of resources represents an acquisition of net position that applies to a future period and therefore will not be recognized as an inflow of resources (revenue) until that future time.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

### ASSETS, DEFERRED OUTFLOWS, LIABILITIES, DEFERRED INFLOWS, AND NET POSITION (CONt.)

#### **Net Position**

Equity is classified as Net Position and is displayed in three components:

- > Net investment in capital assets This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.
- Restricted This component of net position consists of constraints placed on net position use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislations.
- > Unrestricted net position This component of net position consists of net positions that do not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is Metro's policy to use restricted resources first then unrestricted resources as they are needed.

The following calculation supports the net investment in capital assets:

	2019		2018	
Plant in service	\$	128,077,985	\$	117,496,054
Accumulated depreciation		(76,545,944)		(72,971,622)
Construction work in progress		139,740		74,500
Sub-Totals		51,671,781		44,598,932
Less: Capital related debt				
Current portion of general obligation bonds		2,411,154		1,732,731
Long-term portion of capital related general obligation bonds		19,613,715		10,456,720
Sub-Totals		22,024,869		12,189,451
Add unspent proceeds of capital-related debt included above		1,283,893	_	308,954
Net Investment in Capital Assets	\$	30,930,805	\$	32,718,435

### NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont.)**

#### REVENUES AND EXPENSES

### Revenue Recognition

Metro distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services. The principal operating revenues of Metro are charges to customers for services. In addition, as fully described in Note 5, Metro also receives operating subsidies from state, local and federal governments. Operating expenses include the cost of services, administrative expenses, and depreciation on capital assets. Other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Taxes**

Municipal transit utilities are exempt from federal and state income taxes and, therefore, no income tax liability is recorded by Metro.

### **Capital Contributions**

Metro has received Federal, State and local funding for acquisition and construction of capital assets. In accordance with GASB Statement No. 33, this funding is reported as an increase in net position.

The Federal and State grants are subject to grantor agency compliance audits. Management believes losses, if any, resulting from those compliance audits are not material to these statements

### EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has approved the following statements:

- > Statement No. 83, Certain Asset Retirement Obligations
- > Statement No. 84, Fiduciary Activities
- > Statement No. 87, Leases
- > Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements
- > Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- > Statement No. 90, Majority Equity Interests
- > Statement No. 91, Conduit Debt Obligations
- > Statement No. 92, Omnibus
- > Statement No. 93, Replacement of Interbank Offered Rates
- Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements

The statements listed above through Statement No. 93 had their required effective dates postponed by one year with the issuance of Statement No. 95, *Postponement of Effective Dates of Certain Authoritative Gui*dance, with the exception of Statement No. 87 which was postponed by one and a half years.

#### **COMPARATIVE DATA**

Certain amounts presented in the prior year data may have been reclassified in order to be consistent with the current year's presentation.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

# NOTE 2 - CHANGES IN CAPITAL ASSETS

A summary of changes in Metro capital assets for 2019 and 2018 follows:

		alance 1/1/19		Additions	Retirements		Balance 12/31/19
Capital assets not being depreciated Land	\$	2,604,992	\$	<del>_</del>	\$ -	\$	2,604,992
Capital assets being depreciated/							
Building and improvements		14,035,923		6,871,890	(17,186)		20,890,627
Curb and land improvements		6,714,009		-	(61,494)		6,652,515
Revenue vehicles		80,623,116		6,961,113	(3,273,047)		84,311,182
Service vehicles		830,275		55,138	(52,778)		832,635
Shop and garage equipment		1,803,588		27,300	(12,917)		1,817,971
Office equipment		723,097		-	(79,210)		643,887
Miscellaneous and farebox		10,161,054		408,513	(245,391)		10,324,176
Total Capital Assets Being							
Depreciated		114,891,062	_	14,323,954	(3,742,023)		125,472,993
Total Capital Assets	1	117,496,054		14,323,954	(3,742,023)	1	128,077,985
Less: Accumulated depreciation /amortization							
Building and improvements		(11,230,359)		(810,604)	17,186		(12,023,777)
Curb and land improvements		(6,568,315)		(71,314)	61,494		(6,578,135)
Revenue vehicles		(44,756,653)		(5,648,320)	3,273,047		(47,131,926)
Service vehicles		(747,955)		(35,797)	52,777		(730,975)
Shop and garage equipment		(1,641,886)		(73,920)	12,917		(1,702,889)
Office equipment		(721,267)		(1,830)	79,210		(643,887)
Miscellaneous and farebox		(7,305,187)		(674,559)	245,391		(7,734,355)
Total Accumulated							
Depreciation/amortization		(72,971,622)	_	(7,316,344)	3,742,022		(76,545,944
Construction in progress		74,500		65,240			139,740
Net Transit System Plant	\$	44,598,932				\$	51,671,781

### NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

# NOTE 2 - CHANGES IN CAPITAL ASSETS (cont.)

	Balance 1/1/18	Additions	Retirements	Balance 12/31/18
Capital assets not being depreciated Land	\$ 2,604,9	92 \$ -	\$ -	\$ 2,604,992
Capital assets being depreciated/ amortized				
Building and improvements	12,267,9	1,768,007	-	14,035,923
Curb and land improvements	6,714,0	- 09	-	6,714,009
Revenue vehicles	79,742,1	45 6,766,260	(5,885,289)	80,623,116
Service vehicles	797,8	10 32,465	-	830,275
Shop and garage equipment	1,803,5	- 88	-	1,803,588
Office equipment	754,9	49 -	(31,852)	723,097
Miscellaneous and farebox	9,230,4	22 930,632	-	10,161,054
Total Capital Assets Being				
Depreciated	111,310,8	39 9,497,364	(5,917,141)	114,891,062
•			/	
Total Capital Assets	113,915,8	9,497,364	(5,917,141)	117,496,054
Less: Accumulated depreciation/ /amortization				
Building and improvements	(10,650,1	73) (580,186)	-	(11,230,3590
Curb and land improvements	(6,468,6	87) (99,628)	-	(6,568,315)
Revenue vehicles	(45,202,5	23) (5,439,419)	5,885,289	(44,756,653)
Service vehicles	(717,2			(747,955)
Shop and garage equipment	(1,561,1	92) (80,694)	-	(1,641,886)
Office equipment	(746,2	57) (6,862)	31,852	(721,267)
Miscellaneous and farebox	(6,755,8		· -	(7,305,187)
Total Accumulated				
Depreciation/amortization	(72,101,8	86) (6,786,877)	5,917,141	(72,971,622)
Construction in progress	185,3	71 74,500	185,371	74,500
Net Transit System Plant	\$ 41,999,3	<u>16</u>		\$ 44,598,932

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 3 - INTER-FUND RECEIVABLES/PAYABLES AND TRANSFERS

The following is a schedule of transfer balances as of December 31, 2019 and 2018:

			2019		2018
То	From	Amount	Principal Purpose	Amount	Principal Purpose
Metro	City of Madison	\$12,478,419	City operating subsidy	\$10,889,415	City operating subsidy

#### **NOTE 4 – LONG-TERM OBLIGATIONS**

#### **GENERAL OBLIGATION NOTE**

The city on behalf of Metro has borrowed funds for the purpose of capital purchases. The following is a summary of Metro's share of city general obligation note issues:

					Amount
	Date of	Final	Interest	Original	Outstanding
	Issue	Maturity	Rates	Amount	12/31/19
Title of Issue					
Promissory Note	10-19-10	10-19-20	2.00 - 3.75%	97,890	\$ 16,295
Promissory Note	10-1-11	10-1-21	0.45 - 5.00%	1,709,900	341,954
Promissory Note	10-1-12	10-1-22	2.00 - 4.00%	1,108,275	332,441
Promissory Note	10-1-14	10-1-24	2.00 - 5.00%	2,246,495	1,123,139
Promissory Note	10-1-15	10-1-25	2.00 - 3.00%	2,631,128	1,533,795
Promissory Note	10-1-16	10-1-26	.50 - 4.00%	3,047,826	1,930,967
Promissory Note	10-1-17	10-1-27	2.00 - 4.00%	2,025,110	1,620,088
Promissory Note	10-1-18	10-1-28	2.00 - 5.00%	3,953,533	3,558,041
Promissory Note	10-17-19	10-16-29	2.25 - 4.00%	3,583,149	3,583,149
Promissory Note	10-18-19	10-17-39	2.25 – 4.00%	7,985,000	7,985,000
Total					\$ 22,024,869

The repayment schedules for the debt are shown on the following page.

### NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

# NOTE 4 - LONG-TERM OBLIGATIONS (cont.)

	10-1	9-10			10-1-	-11			10-1	-12			10-1-14 10-1-15			10-01-16						
<u>Year</u>	 Principal		Interest	Prin	cipal	Int	terest	Р	rincipal		Interest	_	Principal		Interest	 Principal	lı	nterest	F	Principal	I	nterest
2020	\$ 16,294	\$	397	\$	170,977	\$	13,678	\$	110,814	\$	11,081	\$	224,628	\$	44,926	\$ 255,633	\$	46,014	\$	275,879	\$	57,931
2021	-		-		170,978		6,839		110,813		6,649		224,628		35,940	255,633		38,345		275,879		49,655
2022	-		-		-		-		110,814		3,323		224,628		24,709	255,632		30,676		275,879		44,137
2023	-		-		-		-		-		-		224,628		15,724	255,632		23,007		275,879		33,102
2024	-		-		-		-		-		-		224,627		6,739	255,633		15,338		275,879		22,066
2025	-		-		-		-		-		-		-		-	255,632		7,668		275,879		11,031
2026	-		-		-		-		-		-		-		-	-		-		275,693		5,514
2027	-		-		-		-		-		-		-		-	-		-		-		-
2028	-		-		-		-		-		-		-		-	-		-		-		-
2029	-		-		-		-		-		-		-		-	-		-		-		-
2030	-		-		-		-		-		-		-		-	-		-		-		-
2031	-		-		-		-		-		-		-		-	-		-		-		-
2032	-		-		-		-		-		-		-		-	-		-		-		-
2033	-		-		-		-		-		-		-		-	-		-		-		-
2034	-		-		-		-		-		-		-		-	-		-		-		-
2035	-		-		-		-		-		-		-		-	-		-		-		-
2036	-		-		-		-		-		-		-		-	-		-		-		-
2037	-		-		-		-		-		-		-		-	-		-		-		-
2038	-		-		-		-		-		-		-		-	-		-		-		-
2039	 						<u>-</u>			_				_	<u>-</u>	 		<u>-</u>		<u>-</u>		
Totals	\$ 16,294	\$	397	\$ 3	41,955	\$	20,517	\$	332,441	\$	21,053	\$	1,123,139	\$	128,038	\$ 1,533,795	\$	161,048	\$	1,930,967	\$	223,436

### NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

# NOTE 4 - LONG-TERM OBLIGATIONS (cont.)

		10-1	1-17		10-1-1	18		10-1	7-1	9	10-18-19			Total				
<u>Year</u>	F	Principal		Interest	Principal	Interest		Principal		Interest		Principal Interest		Interest		Principal		Interest
2020	\$	202,511	\$	53,159	\$ 395,492 \$	i 130,	164	\$ 358,471	\$	104,859	\$	400,455	\$	217,436	\$	2,411,154	\$	679,945
2021		202,511		45,059	395,492	114,		358,471	·	98,982	·	400,455		219,542	·	2,394,860	·	615,655
2022		202,511		36,958	395,491	98,		358,471		88,228		399,116		211,532		2,222,543		538,389
2023		202,511		28,858	395,261	83,	005	358,248		73,889		399,116		203,549		2,111,276		461,134
2024		202,511		20,757	395,261	67,	194	358,248		63,141		399,116		195,567		2,111,275		390,802
2025		202,511		12,657	395,261	51,	384	358,248		55,976		399,116		187,584		1,886,647		326,300
2026		202,511		8,607	395,261	35,	574	358,248		41,646		399,116		179,602		1,630,829		270,943
2027		202,511		4,355	395,261	23,	716	358,248		27,316		399,116		171,620		1,355,136		227,007
2028		-		-	395,261	11,	358	358,248		16,569		399,116		155,655		1,152,625		184,082
2029		-		-	-		-	358,248		8,508		399,116		139,691		757,364		148,199
2030		-		-	-		-	-		-		399,116		123,726		399,116		123,726
2031		-		-	-		-	-		-		399,116		107,761		399,116		107,761
2032		-		-	-		-	-		-		399,116		95,788		399,116		95,788
2033		-		-	-		-	-		-		399,116		83,814		399,116		83,814
2034		-		-	-		-	-		-		399,116		71,841		399,116		71,841
2035		-		-	-		-	-		-		399,116		59,867		399,116		59,867
2036		-		-	-		-	-		-		399,116		47,894		399,116		47,894
2037		-		-	-		-	-		-		399,116		35,920		399,116		35,920
2038		-		-	-		-	-		-		399,116		23,947		399,116		23,947
2039								 	_			399,116		11,973		399,116		11,973
Totals	\$	1,620,088	\$	210,410	\$ 3,558,041 \$	616,	664	\$ 3,583,149	\$	579,115	\$	7,984,998	\$	2,544,309	\$	22,024,869	\$	4,504,987

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

### NOTE 4 - LONG-TERM OBLIGATIONS (cont.)

#### **ADVANCE FROM OTHER FUNDS**

The city has advanced the following to Metro from the debt service fund:

Date	Purpose	Final Maturity	Interest Rates	Original Amount	Amount Outstanding 12/31/19
			morournatou	7 11110 01110	12/01/10
October 19, 2010	Pay off WRS Prior Service Liability	October 19, 2024	0.55 - 4.00%	\$ 4,333,711	\$ 2,195,950

Advance from other funds debt service requirements to maturity follows:

<u>Year</u>	F	Principal	 Interest	 Total
2021	\$	362,560	\$ 83,757	\$ 446,317
2022		398,368	71,068	469,436
2023		436,863	56,527	493,390
2024		477,147	39,926	517,073
		521,012	20,841	 541,853
Totals				
	\$	2,195,950	\$ 272,119	\$ 2,468,069

Metro's long-term obligations activity for the years ended December 31, 2019 and 2018 is as follows:

	 Balance 1/1/19	Additions	<u>_</u> F	Reductions	 Balance 12/31/19	_	Oue Within One Year
General obligation notes Advance from other funds	\$ 12,189,451 2,526,282	\$ 11,568,149 -	\$	1,732,731 330,332	\$ 22,024,869 2,195,950	\$	2,411,154 362,560
Retiree health insurance escrow Accrued sick leave	1,543,780 4,058,552	448,615 1,091,045		335,153 1,341,465	1,657,242 3,808,132		372,677 283,303
Deposits from other governments Unearned revenue-land and	276,152	-		48,114	228,038		-
tower lease	 23,917			3,595	 20,322	_	3,336
Totals	\$ 20,618,134	\$13,107,809	\$	3,791,390	\$ 29,934,553	\$	3,433,030

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 4 – LONG-TERM OBLIGATIONS** (cont.)

 Balance 1/1/18		Additions	R	eductions		Balance 12/31/18	_	oue Within One Year
\$ 9,715,949 2,827,073	\$	3,953,536	\$	1,480,034 300,791	\$	12,189,451 2,526,282	\$	1,732,731 330,332
1,513,514 3,832,304		439,819 1,211,862		409,553 985,614		1,543,780 4,058,552		328,513 96,138
526,543		-		250,391		276,152		-
 <u> </u>		- E 605 217			<u> </u>	<u> </u>	<u> </u>	3,595 2,491,309
\$	1/1/18 \$ 9,715,949 2,827,073 1,513,514 3,832,304	1/1/18 \$ 9,715,949 \$ 2,827,073 1,513,514 3,832,304 526,543 39,921	1/1/18 Additions  \$ 9,715,949 \$ 3,953,536	1/1/18 Additions R  \$ 9,715,949 \$ 3,953,536 \$ 2,827,073 -  1,513,514 439,819 3,832,304 1,211,862  526,543 -  39,921 -	1/1/18       Additions       Reductions         \$ 9,715,949       \$ 3,953,536       \$ 1,480,034         2,827,073       - 300,791         1,513,514       439,819       409,553         3,832,304       1,211,862       985,614         526,543       - 250,391         39,921       - 16,004	1/1/18       Additions       Reductions         \$ 9,715,949       \$ 3,953,536       \$ 1,480,034       \$ 2,827,073         1,513,514       439,819       409,553         3,832,304       1,211,862       985,614         526,543       -       250,391         39,921       -       16,004	1/1/18         Additions         Reductions         12/31/18           \$ 9,715,949         \$ 3,953,536         \$ 1,480,034         \$ 12,189,451           2,827,073         - 300,791         2,526,282           1,513,514         439,819         409,553         1,543,780           3,832,304         1,211,862         985,614         4,058,552           526,543         - 250,391         276,152           39,921         - 16,004         23,917	1/1/18         Additions         Reductions         12/31/18         6           \$ 9,715,949         \$ 3,953,536         \$ 1,480,034         \$ 12,189,451         \$ 2,827,073         - 300,791         2,526,282           1,513,514         439,819         409,553         1,543,780         3,832,304         1,211,862         985,614         4,058,552           526,543         - 250,391         276,152         39,921         - 16,004         23,917

In addition to the liabilities above, information on the net pension and other post-employment benefits liability (asset) are provided in Note 7 and Note 8, respectively.

#### **NOTE 5 - OPERATING SUBSIDIES**

Metro receives operating subsidies from state and local governments. Federal subsidies are received for capital grants as well as capital grants that reimburse outlays recorded as operating expenses.

State operating assistance is received in quarterly payments from the Wisconsin Department of Transportation.

Local operating assistance is in the form of subsidies from the City of Madison, Town of Madison, Cities of Middleton, Fitchburg, Sun Prairie and Verona, the Village of Shorewood Hills, the University of Wisconsin, Madison Area Technical College and Madison Metropolitan School District. Contracts are executed with all entities defining subsidy amounts and procedures.

The following are the operating subsidies for the years 2019 and 2018:

	 2019	 2018
Federal	\$ 6,438,107	\$ 6,509,275
Federal operating grant pass-through to sub recipient	(238, 134)	(209,814)
State	17,352,591	17,357,996
Local public subsidies	4,329,544	3,701,969
City of Madison	12,478,419	10,889,415

Federal and State subsidies are subject to granting agency compliance audits. Management believes losses, if any, resulting from the compliance audits are not material to these statements.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 6 - UNEARNED REVENUE/PREPAID EXPENSE - LAND AND TOWER LEASE

In 1993 the city on behalf of Metro entered into an operating lease with the University Research Park, Inc. for use of a tower. Metro's share of the lease was \$96,250. The lease is 25 years in length and was fully prepaid. The revenue received to pay for the lease was deferred and is being recognized using the straight-line method over the life of the lease.

In 1997 the city on behalf of Metro entered into a thirty year, fully prepaid operating lease with University Research Park, Inc. for a parcel of land used in conjunction with bus transfer facilities for \$214,000. The revenue received to pay for the lease was deferred and is being recognized over the life of the lease.

In 2004, the city, on behalf of Metro entered into an operating lease for \$103,488 with Kraft Foods for a parcel of land to be used as the North Park & Ride lot through 2012. At the same time extensions of both the North Transfer Point lease and the North Park & Ride lease were also negotiated through 2018 for an additional \$96,200. These leases were fully prepaid. The revenue received to pay for these leases was unearned and is being recognized over the life of the leases. These leases were fully recognized in 2018.

The following table represents the prepaid asset to be amortized over the remaining life of the leases:

	niversity earch Park	 Total
2020 2021	\$ 3,336 3,096	\$ 3,336 3,096
2021	2,872	2,872
2023	2,665	2,665
2024-2027	8,353	 8,353
	\$ 20,322	\$ 20,322

The previous difference between the prepaid and the deferred revenue was equal to the 20% local match on the North Park and Ride Lot which was not deferred.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM

#### General Information About the Pension Plan

**Plan description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be bound at http://etf.wi.gov/publications/cafr.htm.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits provided**. Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and State executive participants, if hired on or before 12/31/2016) are entitled to receive an unreduced retirement benefit. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor.

Final average earnings is the average of the participant's three highest years' earnings. Creditable service is the creditable current and prior service expressed in years or decimal equivalents of partial years for which a participant receives earnings and makes contributions as required. The formula factor is a standard percentage based on employment category.

Employees may retire at age 55 (50 for protective occupation employees) and receive reduced benefits. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and forfeit all rights to any subsequent benefits.

The WRS also provides death and disability benefits for employees.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

#### General Information About the Pension Plan (cont.)

**Post-retirement adjustments**. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2009	(2.1)	(42)
2010	(1.3)	22
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	<b>`</b> 9
2014	`4.7 <sup>′</sup>	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	À.Ó
2018	2.4	17.0

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Starting January 1, 2016, the Executives and Elected Officials category merged into the General Employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

The WRS recognized \$1,930,522 and \$1,918,887 in contributions from Metro during the current and prior reporting periods, respectively.

Contribution rates as of December 31, 2019 and December 31, 2018 are:

	20	19	20	18
	<b>Employee</b>	<u>Employer</u>	<b>Employee</b>	Employer
General (including Executives and Elected Officials)	6.7%	6.7%	6.8%	6.8%
Protective with Social Security	6.7%	10.7%	6.8%	10.6%
Protective without Social Security	6.7%	14.9%	6.8%	14.9%

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2019, Metro reported a liability (asset) of \$6,572,282 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2017 rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. Metro's proportion of the net pension liability (asset) was based on Metro's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the City's proportion was 1.76372221%, which was an increase of .05859068% from its proportion measured as of December 31, 2017.

At December 31, 2018, Metro reported a liability (asset) of \$(5,440,545) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. Metro's proportion of the net pension liability (asset) was based on Metro's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the City's proportion was 1.70513153%, which was an increase of .06895898% from its proportion measured as of December 31, 2016.

For the year ended December 31, 2019, and 2018 Metro recognized pension expense of \$2,605,319 and \$463,115.

At December 31, 2019 Metro reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 erred Outflows Resources	erred Inflows Resources
Differences between expected and actual experience Changes in assumptions	\$ 5,344,385 1,301,090	\$ 9,629,484 -
Net differences between projected and actual earnings on pension plan investments Changes in proportion and differences between employer	10,280,067	-
contributions and proportionate share of contributions Employer contributions subsequent to the measurement date	 - 1,930,838	 114,938 <u>-</u>
Totals	\$ 18,856,380	\$ 9,744,422

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)

At December 31, 2018 Metro reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	 ferred Inflows f Resources
Differences between expected and actual experience	\$ 6,962,888	\$ 3,732,757
Changes in assumptions	1,240,970	-
Net differences between projected and actual earnings		
on pension plan investments	-	6,606,482
Changes in proportion and differences between employer		
contributions and proportionate share of contributions	-	90,691
Employer contributions subsequent to the measurement date	 1,930,522	 <del>_</del>
Totals	\$ 10,134,380	\$ 10,429,930

Deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date reported in the tables above will be recognized as a reduction of the net pension liability (asset) in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ended December 31	 2019
2020 2021 2022 2023 2024 Thereafter	\$ 2,595,413 629,949 1,137,561 2,818,197 -
Total	\$ 7,181,120

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)

**Actuarial assumptions**. The total pension liability in the actuarial valuation used in the current and prior year was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	2019	2018
Actuarial valuation date	December 31, 2017	December 31, 2016
Measurement date of net pension liability (asset)	December 31, 2018	December 31, 2017
Actuarial cost method	Entry age	Entry age
Asset valuation method	Fair market value	Fair market value
Long-term expected rate of return	7.0%	7.2%
Discount rate	7.0%	7.2%
Salary increases		
Inflation	3.0%	3.2%
Seniority/Merit	0.1% - 5.6%	0.2% - 5.6%
Mortality	Wisconsin 2018 Mortality Table	Wisconsin 2012 Mortality Table
Post-retirement adjustments	1.9%	2.1%

<sup>\*</sup> No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. The percentages listed above are the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions used in the December 31, 2017 actuarial valuation is based upon an experience study conducted in 2018 using experience from 2015 – 2017. The total pension liability for December 31, 2018 is based upon a roll-forward of the liability calculated from the December 31, 2017 actuarial valuation.

Actuarial assumptions used in the December 31, 2016 actuarial valuation is based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension liability for December 31, 2017 is based upon a roll-forward of the liability calculated from the December 31, 2016 actuarial valuation.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)

**Long-term expected return on plan assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class as of December 31, 2019 are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	49%	8.1%	5.5%
Fixed Income	24.5	4.0	1.45
Inflation Sensitive Assets	15.5	3.8	1.3
Real Estate	9	6.5	3.9
Private Equity/Debt	8	9.4	6.7
Multi-Asset	4	6.7	4.1
Total Core Fund	110	7.3	4.47
Variable Fund Asset Class			
U.S Equities	70	7.6	5.0
International Equities	30	8.5	5.9
Total Variable Fund	100	8.0	5.4

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.5%. Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)

The target allocation and best estimates of arithmetic real rates of return for each major asset class as of December 31, 2018 are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
U.S. Equities	50%	8.2%	5.3%
Fixed Income	24.5	4.2	1.4
Inflation Sensitive Assets	15.5	3.8	1.0
Real Estate	8	6.5	3.6
Private Equity/Debt	8	9.4	6.5
Multi-Asset	4	6.5	3.6
Total Core Fund	110	7.3	4.4
Variable Fund Asset Class	<u>-</u>		
U.S Equities	70	7.5	4.6
International Equities	30	7.8	4.9
Total Variable Fund	100	7.9	5.0

New England Pension Consultants Long-Term U.S. CPI (Inflation) Forecast: 2.75%. Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

Single discount rate. A single discount rate of 7.00% and 7.20% was used to measure the total pension liability as of December 31, 2019 and December 31, 2018, respectively. As of December 31, 2019, the single discount rate was based on the expected rate of return on pension plan investments of 7.00% and a long term bond rate of 3.71%. As of December 31, 2018, the single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.31%. Because of the unique structure of WRS, the 7.00% (7.20% for 2018) expected rate of return implies that a dividend of approximately 1.9% (2.1% for 2018) will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 7 - EMPLOYEES' RETIREMENT SYSTEM (cont.)

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (cont.)

Sensitivity of the Metro's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the utilities' proportionate share of the net pension liability (asset) calculated using the current discount rate, as well as what the utilities' proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

The sensitivity analysis as of December 31, 2019 and 2018 follows:

	• •	Decrease to	_	. 5:	1% Increase to	
Metro's proportionate share of the net position liability (asset)	D	iscount Rate (6.00%)		rrent Discount Rate (7.00%)	Discount Rate (8.00%)	
F, (,		(010011)	-	(110011)	(010011)	-
December 31, 2019	\$	26,797,614	\$	6,572,282	\$ (8,169,062)	
December 31, 2018		14,076,547		(5,440.545)	(20,274,138)	

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="http://etf.wi.gov/Publications/cafr.htm">http://etf.wi.gov/Publications/cafr.htm</a>.

#### **NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS**

The city administers a single-employer defined benefit healthcare plan, (the Retiree Health Plan) in which Metro participates. The Plan provides healthcare coverage to city employees and their spouses, which covers both active and eligible retired members. The Plan is affiliated with the Wisconsin Public Employer's Group Health Insurance – Dane County service area plan, a purchasing plan administered by the State of Wisconsin. Benefit provisions are established through collective bargaining agreements. The Retiree Health Plan does not issue a publicly available financial report.

Contribution requirements are established through collective bargaining agreements and may be amended only through negotiations between the city and the union. The Plan provides eligible retirees with the opportunity to stay on the city's health insurance plan. Eligible retirees and spouses contribute the full amount of the premiums after age 55, except for teamsters who contribute the difference between the rate paid by the city and current year rate. As the eligibility requirements for different classes of employees vary, please see the City of Madison audit report for complete details of all benefits offered.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (cont.)

*Employees covered by benefit terms.* At December 31, 2019 and 2018, the following employees were covered by the benefit terms for the City of Madison:

	City of M	<b>l</b> adison
	2019	2018
Inactive plan members or beneficiaries currently receiving benefit		
payments	2,895	2,895
Active plan members	807	807
Total members	3,702	3,702

#### **TOTAL OPEB LIABILITY**

Metro's total OPEB liability of \$10,357,781 was measured as of December 31, 2019, and was determined by an actuarial valuation as of that date. At December 31, 2018, the Metro's total OPEB liability was \$9,852,442 was measured as of December 31, 2018, and was determined by an actuarial valuation as of that date.

**Actuarial assumptions.** The total OPEB liability in the January 1, 2019 and 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

	2019	2018
Actuarial valuation date Inflation Salary increases	January 1, 2019 2.70% per year 3.20% - 4.80%	January 1, 2018 2.70% per year 3.20% - 4.80%
Investment rate of return	4.11% as of January 1, 2019 and 3.26% as of December 31, 2019	3.56% as of January 1, 2018 and 4.11% as of December 31, 2018
Healthcare cost trend rates	7.5% initially reduced by decrements to an ultimate rate of 4.5% after 8 years	8.0% initially reduced by decrements to an ultimate rate of 4.5% after 8 years
Retirees' share of benefit-related costs Discount rate	100% 3.26%	100% 4.11%

The discount rate was based on 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale.

Mortality Rates are based on RPH-2018 Total Dataset Mortality Table fully generational using Scale MP-2018

Other assumptions are based on a City-determined analysis of past trends and future expectations.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (cont.)**

#### CHANGES IN THE TOTAL OPEB LIABILITY

	 Fotal OPEB Liability
Balances at December 31, 2018	\$ 9,852,442
Changes for the year: Service cost Interest Differences between expected and actual	550,035 332,805
experience Changes in assumptions	(407,454) 576,405
Employer contributions	(546,452)
Net changes	505,339
Balances at December 31, 2019	\$ 10,357,781
	 Fotal OPEB Liability
Balances at December 31, 2017	\$ 
Changes for the year: Service cost Interest	 Liability
Changes for the year: Service cost	 10,182,459 705,351
Changes for the year: Service cost Interest Differences between expected and actual experience Changes in assumptions	 10,182,459  705,351 380,003  (781,976) (202,495)
Changes for the year: Service cost Interest Differences between expected and actual experience Changes in assumptions Employer contributions	 10,182,459  705,351 380,003  (781,976) (202,495) (430,900)
Changes for the year: Service cost Interest Differences between expected and actual experience Changes in assumptions	 10,182,459  705,351 380,003  (781,976) (202,495)

Changes in assumptions and other inputs from December 31, 2018 to December 31, 2019 include the following, respectively; change in the discount rate from 4.11% to 3.26%, and an update in the health care and subsidy trend rates from an initial rate of 8.00% decreasing by 0.05% annually to an ultimate rate of 4.50% to an initial rate of 7.50% decreasing by 0.05% annually to an ultimate rate of 4.50%.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (cont.)

#### CHANGES IN THE TOTAL OPEB LIABILITY (cont.)

**Sensitivity of the total OPEB liability to changes in the discount rate**. The following presents the total OPEB liability of Metro, as well as what the Metro's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

As of December 31, 2019:	1% Decrease (2.26%)	Discount Rate (3.26%)	1% Increase (4.26%)	
Total OPEB liability	\$ 11,195,219	\$ 10,357,781	\$ 9,599,178	
As of December 31, 2018:	1% Decrease (3.11%)	Discount Rate (4.11%)	1% Increase (5.11%)	
Total OPEB liability	\$ 10,644,443	\$ 9,852,442	\$ 9,133,867	

**Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates.** The following presents the net OPEB liability of Metro, as well as what the Metro's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

As of December 31, 2019:	Healthcare Cost  1% Decrease Trend Rates 1% Increase (6.50%) (7.50%) (8.50%)
Total OPEB liability	\$ 9,343,859 \$ 10,357,781 \$ 11,561,032
	Healthcare Cost  1% Decrease Trend Rates 1% Increase (7.00%) (8.00%) (9.00%)
Total OPEB liability	\$ 8,981,959 \$ 9,852,442 \$ 10,874,694

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 8 – OTHER POST-EMPLOYMENT BENEFITS (cont.)**

#### OPEB EXPENSE AND DEFERRED INFLOWS OF RESOURCES RELATED TO OPEB

For the year ended December 31, 2019 and 2018, Metro recognized OPEB expense of \$711,069 and \$712,537, respectively. At December 31, 2019 and 2018, Metro reported deferred inflows of resources related to OPEB from the following sources:

	2019	2018		
	Deferred Deferred Outflows of Inflows of Resources Resources	Deferred Deferred Outflows of Inflows of Resources Resources		
Changes of assumptions or other inputs Differences between expected and actual	\$ 568,309 \$ (146,238)	\$ - \$(177,183)		
experience	- (857,298)	- (684,229)		
Total	<u>\$ 568,309</u> <u>\$ (1,003,536)</u>	<u>\$ - \$(861,412)</u>		

Deferred outflows related to OPEB resulting from the employer's contributions subsequent to the measurement date reported in the table above will be recognized as a reduction of the total OPEB liability in the subsequent year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Year Ended December 31:

0000	<b>*</b> (70.400)
2020	\$ (79,103)
2021	(79,103)
2022	(79,103)
2023	(79,103)
2024	(79,103)
Thereafter	(39,712)
Total	\$ (435,227)

#### NOTE 9 - RISK MANAGEMENT

Metro is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets, errors and omissions, workers compensation, and health care of its employees. The city purchases commercial insurance for health care and most property losses. Settled claims have not exceeded the commercial coverage for health claims in any of the past three years. There has been no reduction in coverage compared to the prior year.

Metro is partially self-funded and participates in a public entity risk pool to provide coverage for liability and transit system property losses.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 9 - RISK MANAGEMENT**

#### TRANSIT MUTUAL INSURANCE CORPORATION OF WISCONSIN (TMI)

Transit Mutual Insurance Corporation of Wisconsin (TMi) is a municipal mutual insurance corporation which provides auto liability and physical damage coverage for municipally-owned transit systems in Wisconsin. Each insured property is an owner of the mutual insurance corporation. Metro insures its transit systems' auto liability and physical damage with TMi and is an owner of the corporation.

In 2019, TMi issued Metro an auto liability policy with a \$250,000 per person policy limit and a \$7,000,000 per accident policy limit. Of the per accident policy limit, TMi insures \$2,000,000 and reinsures \$5,000,000 with Great American Reinsurance Group. In addition, Metro's policy provides for \$25,000 per person and \$50,000 per accident in uninsured motorist insurance.

In 2019, TMi also provided Metro with auto physical damage coverage for its buses with a total limit of \$78,200,000 and a \$5,000 deductible for collision and comprehensive coverage. TMi insures \$750,000 and reinsures the remainder of \$77,450,000 with Great American Insurance Group.

Management of TMi consists of a board of directors comprised of one representative for each member. Metro does not exercise any control over the activities of TMi beyond its representation on the board of directors.

Premiums are determined in advance of each premium year, which begins on January 1. TMi is an assessable mutual; accordingly, the board of directors may require that supplemental contributions be made by members to ensure adequate funds are available to meet the obligations applicable to the premium year. Members are required by Wisconsin statute and TMi bylaws to fund any deficit attributable to a premium year during which they were a member. TMi was incorporated in 1985 and began issuing insurance policies in 1986; there has never been a member assessment beyond the annual premiums.

#### Other Liability Coverage

For its other liability coverage Metro Transit was insured under the City of Madison's liability program with Wisconsin Mutual Insurance Company (WMMIC). Details of the City's participation with WMMIC are provided in the City's financial statements. Metro Transit's workers' compensation program is also included in the City's self-insured workers' compensation program. Metro Transit's property exposures are insured under the City's property coverage through Municipal Property Insurance Company (MPIC).

Metro's share of TMi is 38.98% for auto liability. A list of the other members and their share of participation is available in the TMi report which is available from: TMi, PO Box 1135, Appleton, WI 54915-1483 or by email from tmi@transitmutual.com.

#### **NOTE 10 – Basis For Existing Fares**

Current fares were made effective August 28, 2016 as approved by the Transit and Parking Commission.

NOTES TO FINANCIAL STATEMENTS December 31, 2019 and 2018

#### **NOTE 11 – COMMITMENTS AND CONTINGENCIES**

Metro provides Wisconsin Department of Transportation Section 85.20 funds to Dane County for door-to-door volunteer driver escort services and Group Access Transportation for the elderly and disabled in the Metro Transit System service area.

Metro contracts with a number of providers for demand-responsive paratransit services. Contract terms and conditions vary for each provider.

In September of 2018 the Transit and Parking Commission approved a contract with New Flyer Corp. for the purchase of up to 72 buses over a five-year period. As of December 31, 2019, 15 buses had been purchased under this contract.

From time to time Metro is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and Metro's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on Metro's financial position or results of operations.

#### NOTE 12 - RESTATEMENT FOR CUMULATIVE EFFECT OF A CHANGE IN ACCOUNTING PRINCIPLE

Metro adopted GASB Statement No. 75 effective January 1, 2018. The cumulative effect of implementation is reflected as a restatement of net position at December 31, 2017 as follows:

Net position – previously reported	\$ 33,885,728
Net OPEB liability, December 31, 2017 Deferred inflows, December 31, 2017	(4,777,279) 181,141
Cumulative Effect of a Change in Accounting Principle	 (4,596,138)
Net position – as restated	\$ 29,289,590

Additional information required for retroactive implementation was not provided by the OPEB plan.

#### **NOTE 13 - SUBSEQUENT EVENTS**

In December 2019, a novel strain of coronavirus was reported in Wuhan, Hubei province, China. In the first several months of 2020, the virus, SARS-CoV-2, and resulting disease, COVID-19, spread to the United States, including to areas impacting Metro. As of the date above, Metro's evaluation of the effects of these events is ongoing; however, management notes that service decreased by 50% in mid-March and has continued to be below normal, fare collections were suspended in late March through June, short term modifications were made to sick and vacation leave benefits and Metro anticipates the CARES funds available through FTA to offset the deficits anticipated as a result of COVID-19.

The extent of the impact of COVID-19 on Metro's operational and financial performance will depend on future developments, including the duration and spread of the outbreak and related governmental or other regulatory actions.

REQUIRED SUPPLEMENTAL INFORMATION

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2019

Fiscal <u>Year Ending</u>	Proportion of the Net Pension Liability	S N	roportionate hare of the let Pension bility (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/19 12/31/18 12/31/17 12/31/16 12/31/15	1.76372221% 1.70513153% 1.63617225% 1.59818356% 1.58638589%	\$	6,743,057 (5,440,545) 1,535,389 3,065,279 (4,594,579)	\$ 28,390,029 28,218,926 26,808,868 21,892,596 21,289,768	30.17% 23.90% 5.73% 14.00% -21.58%	96.45% 102.93% 99.12% 98.20% 102.74%

# SCHEDULE OF EMPLOYER CONTRIBUTIONS - WISCONSIN RETIREMENT SYSTEM For the Year Ended December 31, 2019

Fiscal <u>Year Ending</u>	I	ontractually Required ontributions	Re	entributions in elation to the contractually Required contributions	Contribution Deficiency (Excess)		Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/19 12/31/18 12/31/17 12/31/16 12/31/15	\$	2,061,716 1,930,522 1,918,887 1,823,003 1,838,382	\$	(2,061,716) (1,930,522) (1,918,887) (1,823,003) (1,838,382)	\$ - - - -	•	\$ 23,389,853 28,390,029 28,218,926 26,808,868 21,892,596	8.81% 6.80% 6.80% 6.80% 8.40%

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended December 31, 2019

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions.

	2015 - 2018	2019
Long-term expected rate of	7.2%	7.0%
Discount rate	7.2%	7.0%
Salary increases		
Inflation	3.2%	3.0%
Seniority/Merit	0.2% - 5.6%	0.1% - 5.6%
Mortality	Wisconsin 2012 Mortality Table	Wisconsin 2018 Mortality Table
Post-retirement adjustments	2.10%	1.90%

These schedules are presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY AND RELATED RATIOS (LAST TEN FISCAL YEARS) \*

	 2018	 2019		
Total OPEB Liability				
Service Cost	\$ 705,351	\$ 550,035		
Interest on Total OPEB Liability	380,003	332,805		
Changes in benefits terms	-			
Difference between expected and actual experience	(781,976)	(407,454)		
Changes in assumptions	(202,495)	576,405		
Employee Contributions	-			
Benefit payments, including employee refunds	(430,900)	(546,452)		
Administrative expense	 	 -		
Net Change in total OPEB Liability	(330,017)	505,339		
Total OPEB Liability - beginning	 10,182,459	 9,852,442		
Total OPEB Liability - ending	\$ 9,852,442	\$ 10,357,781		
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%		
Covered-employee payroll	\$ 29,558,616	\$ 29,960,152		
Total OPEB liability as a percentage of covered- employee payroll	33.33%	34.57%		

#### Notes to OPEB Schedule:

#### Changes in Assumptions

Discount Rate - The discount rate has been updated from 4.11% to 3.26% in the December 31, 2019 valuation.

Health Care and Subsidy Trend Rates - An update in the health care and subsidy trend rates from an initial rate of 8.00% decreasing by 0.05% annually to an ultimate rate of 4.50% to an initial rate of 7.50% decreasing by 0.05% annually to an ultimate rate of 4.50% for the December 31, 2019 valuation.

#### Notes to OPEB Schedule:

Methods and Assumptions used to Determine Contribution Rates:

Actuarial cost method Entry Age Normal Level % of Salary Method Amortization method Level percentage of payroll, closed

Amortization period 15 years

Asset valuation method 5 - year smoothed market

Inflation 2.7 percent

Healthcare cost trend rates 8.0% decreasing to an ultimate rate of 4.50% as of December 31, 2018

and 7.50% decreasing to an ultimate rate of 4.50% as of December 31,

2019.

Salary increases 0.4% - 4.8%

Investment rate of return 4.11% as of January 1, 2018 and 3.26% as of December 31, 2019
Retirement age In the 2018 actuarial valuation, expected retirement ages of general

employees are based on a March 2018 experience study

employees are based on a March 2010 experience study

Mortality Rates are based on RPH-2018 Total Dataset Mortality Table fully

Other information:

None

<sup>\*</sup> Measurement fiscal year 2019 was the first year of GASB 75 implementation, therefore only two years are presented.

SUPPLEMENTAL INFORMATION

# OPERATING REVENUES AND EXPENSES December 31, 2019 and 2018

OPERATING REVENUES	2019	2018
Passenger Fares for Transit Services		
Farebox	\$ 1,590,474	\$ 1,617,271
Adult 10 ride and 2 ride passes	776,114	774,405
Youth 10 ride and 2 ride passes	236,768	242,028
Senior & disabled passes	1,829,149	2,037,987
Adult 31 day passes	1,291,738	1,253,387
Easy rider passes	405,160	445,857
MMSD passes	1,376,194	1,423,052
Summer youth passes	52,430	51,870
UW ASM unlimited ride pass	3,319,884	3,495,174
UW Staff unlimited ride pass	1,989,373	2,001,156
Edgewood College unlimited ride pass	55,051	53,632
Madison College unlimited ride pass	385,531 486,033	424,303
City of Madison Employee unlimited ride pass	186,933	183,187
St Marys Hospital unlimited ride pass	49,855	41,093 24,172
Meriter Hospital unlimited ride pass  Dane County unlimited ride pass	24,608	
· · · · · · · · · · · · · · · · · · ·	42,411 294,272	49,500
Commute Pass unlimited ride pass		250,410
Total Passenger Fares for Transit Service	13,905,945	14,368,484
Other Operating Revenues		
Advertising revenue	570,223	832,560
Sale of buses, scrap and parts	7,752	61,973
Miscellaneous	35,353	69,205
Dane County - MA Waiver	-	742,828
Dane County - Elderly & Handicapped	267,907	267,907
Dane County - Group Access Service	154,396	155,862
Dane County - Group RSVP Service	107,121	120,338
Dane County - Exceptional Rides	-	16,336
Dane County - Highway (Marketing)	19,280	19,300
Total Other Operating Revenues	1,162,032	2,286,309
Total Operating Revenues	15,067,977	16,654,793
OPERATING EXPENSES		
Operation and Maintenance Expenses		
Employee compensation and benefits		
Salaries and wages	30,430,027	29,517,962
Pensions and benefits	14,085,290	13,362,909
Total Employee Compensation and Benefits	44,515,317	42,880,871
Materials and supplies	5,086,082	4,471,350
Purchased services	6,440,642	6,892,803
Interagency charges	891,228	338,979
Total Operation and Maintenance Expenses	56,933,269	54,584,003
Depreciation expense	7,316,345	6,786,877
Total Operating Expenses	64,249,614	61,370,880
. otal Operating Expenses	<u> </u>	31,070,000
NET OPERATING LOSS	\$ (49,181,637)	\$ (44,716,087)

# DETAILED SCHEDULE OF REVENUES AND EXPENSES - REGULATORY BASIS December 31, 2019 and 2018

		2019	2018
	REVENUES		
401.00	Passenger fares for transit service	\$ 13,905,945	\$ 14,368,484
402.10	Service charges, NSF charges, etc.	35,353	69,205
406.00	Auxiliary transportation revenue - advertising	570,223	832,560
407.10	Contra-expense for sale of buses, scrap and parts	7,752	61,973
409.10	Local public subsidies	4,329,544	3,701,969
409.30	City of Madison operating subsidy	12,478,419	10,889,415
409.40	Dane County specialized transportation programs	548,704	1,322,571
411.00	State cash grants and reimbursements	17,352,591	17,357,996
413.00	Federal cash grants and reimbursements	6,438,107	6,509,275
	Federal subsidies pass-through to sub recipient	(238,134)	(209,814)
	Total Eligible Revenues	55,428,504	54,903,634
	EXPENSES - BY OBJECT CLASS TOTAL		
501.01	Operators' salaries and wages	18,760,416	18,401,937
501.02	Other salaries and wages	10,436,285	10,325,368
502.00	Fringe benefits	15,430,515	14,251,832
503.00	Services	1,095,983	1,072,930
504.01	Fuel and lubricants	2,941,280	2,343,817
504.02	Tires and tubes	259,047	240,014
504.99	Other materials and supplies	1,789,671	1,810,719
505.00	Utilities	400,025	485,926
506.00	Casualty and liability costs	891,111	878,442
508.00	Purchased transportation	3,401,145	3,788,231
509.00	Miscellaneous expense	156,563	132,043
511.00	Interest expense	563,677	433,853
512.00	Leases and rentals	480,000	513,767
513.00	Depreciation	7,316,345	6,786,877
	Less: Ineligible depreciation on fixed assets	(7,316,345)	(6,786,877)
516.00	Other Reconciling Items	891,228	338,979
	Total Eligible Expenses	57,496,946	55,017,858
	NET INCOME (excluding capital contributions, interest income and		
	depreciation on fixed assets)	\$ (2,068,442)	<u>\$ (114,224</u> )

# RECONCILIATION OF REVENUES AND EXPENSES TO WISDOT AND FEDERAL RECOGNIZED REVENUES AND EXPENSES For the Year Ended December 31, 2019

	 Per WisDO	T G	uidelines
Revenues including subsidies and operating transfer		\$	55,428,504
Less: Non-recognized revenues			
City operating transfer	\$ 12,478,419		
Local public subsidies	4,329,544		
Dane County specialized transportation programs	548,704		
Other federal subsidy	6,438,107		
State operating subsidy	17,352,591		
Nontransportation revenues			
Sale of buses, scrap and parts	7,752		
Service charges, NSF charges, etc.	 35,353		
Total Non-Recognized Revenues			41,190,470
WisDOT Eligible Operating Revenues		\$	14,238,034
Total Expenses per statement including interest expense	\$ 64,813,291		
Add: Fixed assets eligible for operating assistance	-		
Total Expenses	 	\$	64,813,291
Less: Non-recognized expenses			
Depreciation	7,316,345		
Interest expense	563,677		
Offset of scrap sales and miscellaneous reimbursements	43,105		
Capital Maintenance Grant @ 100%	7,625,000		
Leases and rentals	180,140		
Interagency indirect charges without approved			
allocation plan	 891,228		
Total WisDOT Non-Recognized Expenses			16,619,495
WisDOT Eligible Operating Expenses		\$	48,193,796
WisDOT Recognized Deficit		\$	(33,955,762)
Less Operating revenues ineligible for federal assistance: Advertising revenue			570,223
Federal Recognized Deficit		\$	(33,385,539)

# COMPUTATION OF THE DEFICIT DISTRIBUTION AMONG THE SUBSIDY GRANTORS For the Year Ended December 31, 2019

STATE FUNDS			
WisDOT Recognized Deficit		\$ 33,955,762	
WisDOT Contract Amount*		\$ 17,352,591	
City of Madison and Other Local Subsidies	\$ 16,807,963		
5 Times Operating Subsidy		\$ 84,039,815	
State Share - Least of the Three			\$ 17,352,591
FEDERAL FUNDS			
Capital maintenance	Eligible Costs	Federal Share	
Grant WI 2019-022 Enhanced Mobility	\$ 7,625,000	\$ 6,100,000	
Grant WI 2018-009	\$ 48,981	\$ 39,185	
Grant WI 2018-009*	\$ 52,684	\$ 52,684	
Grant WI 2019-019	\$ 38,283	\$ 30,626	
Grant WI 2019-019*	\$ 201,500	\$ 201,500	
Costs accrued - grant to be identified		\$ 85,280	
Total federal operating revenue			\$ 6,509,275
*This portion was 100% federally funded			
SUMMARY OF FUNDING (2019 only)			
	Received in 2019	Receivable 12/31/19	Totals
Federal Capital Maintenance State Funds* Local Public Subsidies City of Madison	\$ 4,510,356 17,352,591 4,329,544 12,478,419	\$ 1,927,751	\$ 6,438,107 17,352,591 4,329,544 12,478,419
Total Funding	<u>\$ 38,670,910</u>	<u>\$ 1,927,751</u>	\$ 40,598,661

<sup>\*</sup>WisDOT Contract Amount includes \$16,868,000 from the 2019 Urban Mass Transit Operating Assistance Contract and \$484,591 from the 2019 Paratransit Aids Contract.