## DRAFT SPREADSHEET COMPARING CONTRASTING AUDITOR AND MONITOR ORDINANCES

This is a draft spreadsheet to gauge whether the Workgroup believes such a spreadsheet listing comparable provisions in auditor and monitor ordinances from other cities would assist the Workgroup in creating ordinances for the City of Madison.

## **INDEPENDENT POLICE AUDITOR**

|                | City of Madison       | Denver                | Portland          | Syracuse      | Newark       | Other   |
|----------------|-----------------------|-----------------------|-------------------|---------------|--------------|---------|
|                | Ad hoc Report         |                       |                   |               |              | Cities? |
|                | Recommendation        |                       |                   |               |              |         |
| Status         |                       | Full-time             |                   | Full-time     |              |         |
| Hiring Process |                       | Screening             | Selected by City  | Selected by   | Appointed by |         |
|                |                       | Committee of 5        | Auditor & HR      | Board         | Mayor        |         |
|                |                       | (chair of Board, CC   |                   |               |              |         |
|                |                       | member, Judge, HR     |                   | Annual review |              |         |
|                |                       | Director, Individual  |                   | by            |              |         |
|                |                       | w/knowledge of PD     |                   | subcommittee  |              |         |
|                |                       | investigations) Refer |                   | of Board      |              |         |
|                |                       | up to 3 names to      |                   |               |              |         |
|                |                       | Mayor who appoints    |                   |               |              |         |
|                |                       | & CC affirms          |                   |               |              |         |
| Firing Process |                       | Serve at pleasure of  | Accountable to    | Discretion of |              |         |
|                |                       | Mayor.                | City Auditor      | Board         |              |         |
| Location       |                       |                       | Not w/in PD       |               |              |         |
|                |                       |                       | Located w/in City |               |              |         |
|                |                       |                       | Auditor           |               |              |         |
| Staff          | Access to independent | Authority to hire all | Hire staff as     |               |              |         |
|                | atty                  | necessary staff       | necessary         |               |              |         |
|                | Hire staff as needed  |                       | Hire staff to     |               |              |         |
|                |                       |                       | review officer    |               |              |         |

| Experience<br>(monitor & all<br>staff) | Never been employed<br>by MPD   | No employment by<br>police, sheriff or fire<br>dept.   | involved shootings<br>& in custody<br>deaths<br>Hire independent<br>atty   | Not current<br>employed by<br>any LE or<br>elected official<br>or pending<br>litigation<br>against City  | Can be PD<br>employee   |  |
|--|---|--|--|--|---|--|
| General Duties                         | Examine SOPs,<br>patterns & practices   | Monitor/participate<br>in investigations,<br>recommend<br>discipline, policy<br>changes, address<br>concerns of<br>individuals & Board,<br>ensure staff are<br>adequately trained  | Entire section on<br>receiving &<br>processing<br>complaints<br>(3.21.120)   |  | Administrative<br>head to Board   |  |
| Specific Duties                        | 1.Conduct<br>investigations<br>2.Comunity outreach<br>3.Monitor MPD<br>compliance w/SOPs,<br>laws, CC Orders, Ad<br>Hoc Recmdtns, OIR<br>Rcmdtns<br>4.Monitor MPD audits<br>of MPD programs, use-<br>of-force incidents | <ol> <li>Actively monitor<br/>&amp; participate in any<br/>criminal<br/>investigation,<br/>shooting, in-custody<br/>death, serious injury</li> <li>Monitor any<br/>investigation of<br/>misconduct when<br/>requested by Board</li> <li>Recommendations<br/>on sufficiency of<br/>investigation</li> </ol> | 1.Recieve<br>complaints &<br>primary contact<br>for complainant,<br>explain appeal<br>process<br>2.Track & report<br>on complaint<br>disposition,<br>complaint trends,<br>discipline<br>imposed. | 1.Maintain<br>Board records<br>2.Gathering<br>data, track<br>complaints<br>3.Interview<br>complainants<br>4.Making<br>referrals<br>5. Assist<br>complainant<br>with preparing<br>complaint & | <ol> <li>Supervise Board<br/>employees</li> <li>Recieve<br/>complaints</li> <li>Investigate<br/>complaints</li> <li>Review<br/>completed<br/>investigations</li> <li>SOP<br/>recommendations</li> <li>Audit PD on<br/>investigations</li> </ol> |  |

| 5.Review personnel      | 4. Whether SOPs      | 3. Initiate, monitor | presenting     |  |
|-------------------------|----------------------|----------------------|----------------|--|
| investigations & make   | violated             | & conduct            | case to Board  |  |
| recmdnts to Chief       | 5. Whether           | investigations       | 6.Investigate  |  |
| 6.Refer cases to PFC    | appropriate          | 4. Request Board     | complaints     |  |
| 7.Review complaints     | discipline imposed   | review of            | 7.Assist Board |  |
| against Chief or high   | 6. Monitor any       | investigations &     | in community   |  |
| ranking command staff   | investigation of     | discipline imposed   | engagement     |  |
| for determination of    | individual's         | 5. Recommend         | 8.Track Board  |  |
| outside investigator    | complaint or in best | SOP changes          | expenses       |  |
| 8.Hire outside          | interest of City     | 6. Community         | 9.Schedule     |  |
| investigator when       | (when doing this     | outreach & access    | Board          |  |
| necessary               | must immediately     | 7.Review all use of  | meetings       |  |
| 9.Make policy issue     | notify Board)        | force complaints     | 10. Determine  |  |
| recmdtns                |                      | 8. Review            | if reasonable  |  |
| 10.Address areas of     |                      | misconduct           | cause to       |  |
| concerns by all         |                      | complaints           | proceed with   |  |
| individuals/entities/Bd |                      | 9. Review SOPs       | Board hearing  |  |
| 11.Provide insight to   |                      | 10.Process when      | 11.Find        |  |
| Bd on annual review of  |                      | ongoing litigation   | training or    |  |
| Chief                   |                      | or CBA issues        | Board          |  |
| 12.Monitor              |                      | 11.Review            |                |  |
| investigations of       |                      | investigation        |                |  |
| misconduct              |                      | process &            |                |  |
| 12.Investigate          |                      | imposed discipline   |                |  |
| misconduct complaints   |                      | 12.Review any        |                |  |
| when requested by Bd,   |                      | findings when        |                |  |
| Mayor, CC               |                      | complainant          |                |  |
| 13.Recieve individual's |                      | requests review      |                |  |
| complaints              |                      | 13.Track all         |                |  |
| 14.Community            |                      | complaints           |                |  |
| Outreach                |                      | 14.Notify CC if      |                |  |
| 15.Staff Bd             |                      | Chief fails to       |                |  |
|                         |                      | respond to           |                |  |
|                         |                      | Auditor report       |                |  |

|                           | 16.Review imposed<br>discipline to see if PFC<br>process has impact   |  | 15.Specific Intake<br>process 3.21.110<br>16.Establish<br>complaint process<br>w/Board 3.21.120<br>17.Refer appeals<br>to Board<br>18.Develop data  |  |  |
|---------------------------|---|--|---|--|--|
|                           |   |  | system to track<br>complaints   |  |  |
| Records                   | Access to all reports   | Access to all<br>Must remain<br>confidential   | Access to all<br>Must remain<br>confidential  |  |  |
| Reporting<br>Requirements | <ol> <li>Annual Report –<br/>specifics 1.A.8.</li> <li>Maintain status<br/>report specifics 1.A.9</li> <li>Regular reports to<br/>Bd</li> </ol> | <ol> <li>Annual report –<br/>statistical summary</li> <li>Status report</li> <li>Any other reports</li> <li>deemed necessary</li> <li>Regular reports to</li> <li>Board</li> </ol> | <ul> <li>1.Annual report</li> <li>2.Any other</li> <li>reports on</li> <li>misconduct trends</li> <li>&amp; disciplinary</li> <li>practices</li> <li>3.Monthly reports</li> <li>to PD on workload</li> <li>&amp; performance</li> </ul> | 1.Annual &<br>quarterly<br>w/specifics<br>7(2)(d)<br>2.Monthly<br>complaint<br>summary |  |
| Review reports<br>from PD | All access  | <ol> <li>Any new internal<br/>investigation</li> <li>Closing of any<br/>case w/o discipline</li> <li>Any Board<br/>requested closed<br/>case before Monitor<br/>created</li> </ol> | 1. Any reports necessary  |  |  |
| Subpoena                  | Can issue   |  | Can issue   |  |  |
| PD Duties                 |   | 1. Notify Monitor as<br>soon as practicable<br>of serious incident   | 1.Notify Auditor in timely fashion of   | Give<br>complaints to  |  |

|           | or criminal         | criminal or admin   | Board w/in 1   |                  |  |
|-----------|---------------------|---------------------|----------------|------------------|--|
|           | investigation.      | investigation       | day            |                  |  |
|           | 2.Notify Monitor of | 2.Notfiy Monitor    | ,              |                  |  |
|           | interviews          | of investigation of | No action on   |                  |  |
|           | 3.Notify Monitor    | misconduct          | complaints for |                  |  |
|           | w/in 3 days of      | 3.Provide           | 60 days or     |                  |  |
|           | opening             | completed           | Board review   |                  |  |
|           | investigation &     | supervisory         | (may take      |                  |  |
|           | closing case w/o    | investigations      | necessary      |                  |  |
|           | discipline          | (minor SOP          | discipline     |                  |  |
|           | 4.Give Monitor      | violations)         | actions)       |                  |  |
|           | opportunity to make | 4.Review            |                |                  |  |
|           | recommendations     | recommendations     |                |                  |  |
|           | on investigations   | from Auditory &     |                |                  |  |
|           | 5.Allow Monitor     | document why        |                |                  |  |
|           | input on discipline | don't agree w/it    |                |                  |  |
|           | process             | 5.Refer cases to    |                |                  |  |
|           | 6.Allow Monitor     | PFC if              |                |                  |  |
|           | input on SOP        | disagreements on    |                |                  |  |
|           | revisions           | findings/discipline |                |                  |  |
|           | 7.Respond w/in 30   | 6.Public            |                |                  |  |
|           | days to any of the  | notification if     |                |                  |  |
|           | above               | investigation takes |                |                  |  |
|           |                     | more than 129       |                |                  |  |
|           |                     | days                |                |                  |  |
| Mediation |                     | May refer case to   | Offered by     | Offered by Board |  |
|           |                     | mediation           | Board          |                  |  |

## **CIVILIAN OVERSIGHT BOARD**

|                      | Ad hoc   | Denver   | Portland   | Syracuse  | Newark   | Other   |
|----------------------|--|--|--|---|--|---------|
|                      | Recommendation   |  |  |   |  | cities? |
| Make-up              |  | 9 members:<br>4 appt by Mayor<br>4 appt by CC<br>1 appt by both  | 11 Members<br>Recommended<br>by City Auditor<br>to CC  | 11 Members:<br>3 appt by Mayor<br>8 by CC (1 by each<br>CC member, 3 by<br>CC at large)   | <ul> <li>11 Members:</li> <li>1 appt by Mayor</li> <li>(Inspector General)</li> <li>3 members of CC or</li> <li>designee</li> <li>7 from 7</li> <li>organizations</li> </ul> |         |
| Selection<br>Process | Majority nominated<br>from designated group<br>of community-based<br>organizations. Appts<br>from Mayor & CC | Appts from<br>Committee of 3:<br>Mayor, CC & joint<br>Provide list of at<br>least 3 for selection  | Nomination<br>from mayor or<br>CC<br>City Auditor<br>Sets a<br>Committee:<br>- 3 Board<br>Members<br>- 2 Community<br>- PD Auditor |   |  |         |
| Member Req           | Diverse membership –<br>specifics II.A   | Can't be:<br>1. City employee<br>2. Related to PD or<br>FD employee<br>3. Reflect diversity of<br>City<br>4. Paid up to \$1200<br>5. Required training | Record of<br>community<br>involvement<br>Pass criminal<br>background<br>No conflict of<br>interest                                 | Can't be:<br>1.Related to<br>elected official<br>2. Related to PD<br>employee<br>3.Related to Atty<br>that sued PD<br>Reflect diversity<br>Gender balance | Never employed by<br>PD  |         |

|          |                        |                        |                  | 1 from each       |                     |
|----------|------------------------|------------------------|------------------|-------------------|---------------------|
|          |                        |                        |                  | district          |                     |
| Term     |                        | 4 years                | 3 years          | 3 years           | 3 years             |
| Removal  |                        | 1. Miss 4 meetings     |                  | Bd may vote       |                     |
|          |                        | 2. By mayor/CC for     |                  | member out for    |                     |
|          |                        | gross misconduct       |                  | good cause w/CC   |                     |
|          |                        |                        |                  | approval          |                     |
|          |                        |                        |                  | CC & mayor may    |                     |
|          |                        |                        |                  | remove for good   |                     |
|          |                        |                        |                  | cause             |                     |
| Meetings |                        | 1.At least 3 yearly    | 1.At least 4     | 1.Monthly         | Monthly             |
|          |                        | 2.Bi-monthly           | yearly           | 2.Yearly in each  |                     |
|          |                        | w/monitor              | 2.Participate in | district          | Every other month   |
|          |                        | 3.Quarterly w/PD       | community        |                   | provide summary of  |
|          |                        | Chief , Fire & Sheriff | meetings         |                   | cases               |
| Duties   | 1.Assess effectiveness | 1.Assess               | 1.Gather         | 1. Investigate,   | 1.Investigate       |
|          | of Monitor             | effectiveness of       | community        | review complaints | complaints (by      |
|          | 2.Annual review of     | Monitor by             | concerns         | w/in 60 days      | entire Bd or        |
|          | Chief                  | qualitative &          | 2.Recommend      | 2.Recommend       | subgroup)           |
|          | 3.Policy-level rcmdtns | quantitative criteria  | SOP changes      | SOP changes       | 2.Hearing on        |
|          | on discipline, use of  | 2. Policy-level        | 3.Advise on      | 3.Promote         | complaints          |
|          | force, SOPs, hiring,   | recommendations        | compliant        | community/youth   | 3.Review PD         |
|          | training, community    | on discipline, SOPs,   | process          | engagement        | complaint           |
|          | relations, complaint   | hiring, training, use  | 4.Hear appeals   | 4.Inform on       | investigations      |
|          | process                | of force, community    | of complainant   | complaint         | 4.SOP               |
|          | 4.Address any          | relations, complaint   | 5.Public         | process, rights   | recommendations     |
|          | concerns of others     | process                | outreach &       | 5. Give           | 5.Recommendations   |
|          |                        | 3. Address issues of   | public access    | complaints to PD  | to PD on public     |
|          |                        | concern                | 6.Create         | w/in 1 day        | engagement          |
|          |                        | 4. Recommendations     | subcommittees    | 6.Hold hearings   | 6.Community         |
|          |                        | to specific cases on   | 7.Review any     | on complaints (by | engagement          |
|          |                        | old cases              | complainant      | subcommittee)–    | 7.Recommend         |
|          |                        |                        | request for      | not public, not   | discipline using PD |
|          |                        |                        | review or PD or  | recorded          | discipline matrix   |

| Complaint<br>Review |   | Review not<br>sustained individual<br>complaints & refer   | Auditor<br>findings. Case<br>review &/or<br>hearing.<br>Detailed<br>process<br>(3.21.160)   | 7.Make<br>disciplinary or<br>restitution<br>recommendations<br>8.Subcommittee<br>for youth<br>engagement |   |  |
|---------------------|---|--|---|--|---|--|
| Confidentiality     | Access to personnel files   | back to Monitor<br>All documents   | All documents   | All documents  |   |  |
| Reports             | <ul> <li>1.Annual review of:</li> <li>Chief</li> <li>Monitor</li> <li>Bd's activities</li> <li>Community concerns</li> <li>Assmnt of</li> <li>investigation &amp;</li> <li>discipline process</li> <li>Rcmdtns to improve</li> <li>community relations</li> <li>Rcmdtns to SOPs,</li> <li>hiring, training,</li> <li>complaint process</li> </ul> | Annual concurrent<br>w/Monitor's report<br>& covering:<br>1.Assmnt of Monitor<br>2.Board's activities<br>3.Citizen concerns<br>4. Assmnt of SOPs,<br>investigation,<br>discipline<br>5.Recommendations:<br>- Depts improve<br>citizen relationships<br>- Changes to SOPs<br>- Changes to SOPs<br>- Changes to hiring<br>- Changes to Training<br>- Changes to<br>complaint process<br>Additional reports:<br>1.Patterns related to<br>complaints | Annual &<br>quarterly<br>report<br>w/Auditor<br>covering:<br>Assmnt of<br>SOPs,<br>investigation,<br>improve<br>individual's<br>relationships | Reports<br>completed by<br>Administrator<br>City provided<br>website                                     | Semi-annual review<br>of PD investigations<br>Semi-annual<br>summary of<br>activities<br>Quarterly summary<br>reports on website<br>(1-21)<br>Annual report<br>containing quarterly<br>report stats<br>Report to PD on<br>finding of violations<br>& discipline rcmdtns |  |

|           |   | 2.Rcmdtns<br>sufficiency of<br>investigations<br>3.Whether SOP<br>violations occurred<br>4. Appropriateness<br>of discipline |  |   |  |
|-----------|---|--|--|---|--|
| Staff     |   | Hire consultants to:<br>1.Assist in Monitor<br>review<br>2.Prepare reports   | Administrator<br>Hire investigator<br>Corp Counsel<br>advises Board –<br>outside atty if<br>conflict | Inspector General<br>(Admin head of<br>Board)<br>Any civilians needed<br>to exercise its duties |  |
| PD Role   |   |  | Respond to<br>recommendations<br>w/in 30 days<br>Create Police<br>liaison committee                  | Accept Board<br>discipline request<br>unless noticed why<br>not                                 |  |
| Budget    | Training as needed<br>Childcare<br>Stipends |  | Annual budget  | Annual budget<br>\$500,000 start up   |  |
| Subpoenas |   |  |  | Can be issued   |  |