

Department of Planning & Community & Economic Development **Planning Division** Heather Stouder, Director

Madison Municipal Building, Suite 017 215 Martin Luther King Jr. Boulevard Madison, Wisconsin 53703 Phone: (608) 266-4635 www.cityofmadison.com

March 6, 2020

Melissa Huggins Urban Assets, LLC 807 E Johnson Street Madison, Wisconsin 53703

RE: Consideration of a request to rezone 1213-1229 South Street from TR-C2 to CC-T; approval of a demolition permit and conditional uses for 1213-1313 South Street to allow four single-family residences and a two-family two-unit residence to be demolished and a private parking facility to be constructed (SSM Health) ("West" Site). (LNDUSE-2020-00002; ID 59304 and 58784)

Dear Ms. Huggins;

At its February 24, 2020 meeting, the Plan Commission found the standards met and **conditionally approved** your demolition permit and conditional use for 1213-1313 South Street. At its March 3, 2020 meeting, the Common Council **approved** the rezoning of the parcels at 1213-1229 South Street from TR-C2 to CC-T. Prior to issuance of demolition or building permits for the project, the conditions of approval in the following sections shall be satisfied:

Please contact Tim Troester of the City Engineering Division at 267-1995 if you have questions regarding the following twenty-eight (28) items, including the condition added by the Plan Commission on February 24 (#28):

- 1. The City is proposing to reconstruct South Street in 2021. The applicant shall coordinate proposed utility connections with the City project. For sewer and storm sewer connection locations, the utility engineer for the South Street project is Lauren Striegl (266-4094, lstriegl@cityofmadison.com).
- 2. Sewer on Midland Street currently drains south on Garden Street, which will be below the proposed clinic. The developer shall be responsible to build sewer in Midland Street from Garden Street draining to South Street.
- 3. All public sanitary sewer facilities (sewer main and manholes) that are to be taken out of service shall be removed or abandoned in conformance with the City of Madison Standard Specifications. All abandonment of public sewer facilities shall be included with the developer's agreement.
- 4. This area is a known flooding risk and the City is conducting stormwater modeling to determine deficiencies. The applicant shall continue to coordinate the stormwater and flooding issues with City Engineering and modify the site plan as necessary. The City will be reconstructing South Street and extending Cedar Street (from S Park Street to South Street) in 2021 and all new public infrastructure

will need to be coordinated with this project. The City will plan to abandon the existing storm sewer from South Street to Fish Hatchery Road as part of the proposed public works infrastructure project. Additionally, the City will upgrade storm sewer from High Street to South Street in conjunction with the public works construction. South Street currently has an enclosed depression near the northerly driveway of the surface parking lot on the east side of South Street. The applicant shall work with the City to determine the best overland flow route for extreme events (up to the 500-year event) to safely pass water from South Street to Fish Hatchery Road. This should take into account avoiding any future building expansions. Public easements for drainage purposes and or access will be required.

- 5. The minimum opening elevations for structures shall be a minimum of two (2) feet above the adjacent sidewalk elevation. The stated elevation is intended to be protective but does not guarantee a flood proof structure. The developer/owner are strongly encouraged to complete their own calculations and determine an elevation that protects their property to a level of service to which they are comfortable.
- 6. Additional easements for storm sewer and drainage purposes will be required across the property located at 1227 and/or 1229 to provide a safe overland flow and for maintenance and access from the enclosed depression on High Street.
- 7. Enter into a City / Developer agreement for required infrastructure improvements. The agreement shall be executed prior to sign off. Allow 4-6 weeks to obtain agreement. Contact the City Engineering Division to schedule the development and approval of the plans and the agreement.
- 8. Construct sidewalk along Fish Hatchery Rd and Midland Street according to a plan approved by the City Engineer.
- 9. Construct public sanitary sewer, storm sewer, and drainage improvements as necessary to serve the lots within this CSM/ development.
- 10. Madison Metropolitan Sewerage District (MMSD) charges are due and payable prior to City Engineering Division sign-off, unless otherwise collected with a Developer's/ Subdivision Contract. Contact Mark Moder (261-9250) to obtain the final MMSD billing a minimum of two (2) working days prior to requesting City Engineering signoff.
- 11. Obtain a permanent sewer plug permit for each existing sanitary sewer and storm sewer lateral serving a property that is not to be reused and a temporary sewer plug permit for each sewer lateral that is to be reused by the development.
- 12. An Erosion Control Permit is required for this project.
- 13. A Storm Water Management Report and Storm Water Management Permit is required for this project.
- 14. A Storm Water Maintenance Agreement (SWMA) is required for this project.
- 15. This site appears to disturb over one (1) acre of land and requires a permit from the Wisconsin Department of Natural Resources (WDNR) for stormwater management and erosion control. The City

of Madison has been required by the WDNR to review projects for compliance with NR-216 and NR-151; however, a separate permit submittal is still required to the WDNR for this work. The City of Madison cannot issue our permit until concurrence is obtained from the WDNR via their NOI or WRAPP permit process. Contact Eric Rortvedt at 273-5612 of the WDNR to discuss this requirement. The applicant is notified that the City of Madison is an approved agent of the Department of Safety and Professional Services (DSPS) and no separate submittal to this agency or CARPC is required for this project to proceed.

- 16. The City will undertake a reconstruction of South Street, High Street, and Midland Street and construction of Cedar Street in 2021. Execute a waiver of notice and hearing on the assessments for the improvements in accordance with Section 66.0703(7)(b) Wisconsin Statutes and MGO Section 4.09. Note that new Cedar Street, east of South Street, is a new street which half of the construction is assessed to each side. High Street will include a rural-to-urban project where curb and gutter and four (4) feet of pavement will be assessed to applicant.
- 17. The site plan shall be revised to show all existing public sanitary sewer facilities in the project area as well as the size, invert elevation, and alignment of the proposed service.
- 18. Include calculations in the stormwater management report that show how a 500-year storm event would be handled by the proposed site design. These calculations are required to show that the proposed building does not flood during this design storm event using the site grades proposed.
- 19. This project falls in the area subject to increased erosion control enforcement as authorized by the fact that it is in a TMDL ZONE and therefore will be regulated to meet a higher standard.
- 20. This project will disturb 20,000 square feet or more of land area and requires an Erosion Control Plan. Please submit an 11 x 17-inch copy of an erosion control plan (PDF electronic copy preferred) to Megan Eberhardt (west) at meberhardt@cityofmadison.com, or Daniel Olivares (east) at daolivares@cityofmadison.com, for approval.
- 21. Demonstrate compliance with MGO Sections 37.07 and 37.08 regarding permissible soil loss rates. Include Universal Soil Loss Equation (USLE) computations for the construction period with the erosion control plan. Measures shall be implemented in order to maintain a soil loss rate below 5.0 tons per acre per year.
- 22. This project will require a concrete management plan and a construction dewatering plan as part of the erosion control plan to be reviewed and approved by the City Engineer's Office. If contaminated soil or groundwater conditions exist on or adjacent to this project additional WDNR, Madison-Dane County Public Health, and/or City Engineering approvals may be required prior to the issuance of the required Erosion Control Permit.
- 23. This project appears to require fire system testing that can result in significant amounts of water to be discharged to the project grade. The Contractor shall coordinate this testing with the erosion control measures and notify City Engineering 266-4751 prior to completing the test to document that appropriate measures have been taken to prevent erosion as a result of this testing.

- 24. Complete weekly self-inspection of the erosion control practices and post these inspections to the City of Madison website as required by Chapter 37 of the Madison General Ordinances.
- 25. Prior to approval, this project shall comply with MGO Chapter 37 regarding stormwater management. Specifically, this development is required to submit a Storm Water Management Permit application, associated permit fee, Stormwater Management Plan, and Storm Water Management Report to City Engineering. The Storm Water Management Plan and Report shall include compliance with the following:

Report: Submit prior to plan sign-off, a stormwater management report stamped by a PE registered in the State of Wisconsin.

Electronic Data Files: Provide electronic copies of any stormwater management modeling or data files including SLAMM, RECARGA, TR-55, HYDROCAD, Sediment loading calculations, or any other electronic modeling or data files. If calculations are done by hand or are not available electronically, the hand copies or printed output shall be scanned to a PDF file and provided to City Engineering.

TSS Redevelopment with TMDL: Reduce TSS by 80% off of the proposed development when compared with the existing site.

Oil/Grease Control: Treat the first half-inch of runoff over the proposed parking facility and/or drive up window.

Submit a draft Stormwater Management Maintenance Agreement (SWMA) for review and approval that covers inspection and maintenance requirements for any best management practices (BMP) used to meet stormwater management requirements on this project.

- 26. Submit, prior to plan sign-off but after all revisions have been completed, a digital CAD file (single file) to the City Engineering Division that is to scale and represents final construction with any private storm and sanitary sewer utilities.
- 27. Submit, prior to plan sign-off but after all revisions have been completed, digital PDF files to the City Engineering Division. Email PDF file transmissions are preferred to: bstanley@cityofmadison.com (East) or ttroester@cityofmadison.com (West).
- 28. That the applicant dedicate a 10-foot wide outlot to the City along the eastern edge of the eastern site for a future multi-purpose path connection from the end of High Street to Cedar Street and a five (5)-foot wide permanent limited easement for grading and sloping for construction of the future path.

Please contact Jeff Quamme of the City Engineering–Mapping Section at 266-4097 if you have any questions regarding the following two (2) items:

- 29. The pending Certified Survey Map application for this property shall be completed and recorded with the Dane County Register of Deeds (ROD), the new parcel data created by the Assessor's Office and the parcel data available to Zoning and Building Inspection staff prior to issuance of building permits for new construction.
- 30. The existing Sewer Easement per Document No. 998984 shall be amended with additional text setting forth terms and conditions clarifying the use for Public Storm Sewer and Sanitary Sewer. Also, any

additional easement areas required to provide 10 feet of width on each side of the existing public sanitary and storm sewer facilities shall be granted on the pending CSM.

Please contact Sean Malloy of the Traffic Engineering Division at 266-5987 if you have any questions regarding the following nineteen (19) items, including the condition added by the Plan Commission on February 24 (#49):

- 31. The applicant shall dedicate right of way or grant a public sidewalk easement for and be responsible for widening Midland Street to 28 feet in width measured from face of curb to face of curb and providing an eight (8)-foot terrace, five (5)-foot wide sidewalk, and additional one (1) foot for maintenance.
- 32. The City is planning to realign the Midland Street/High Street/South Street intersection. The applicant shall dedicate right of way at the southwest corner of the Midland Street-South Street intersection as required by the Traffic Engineering Division.
- 33. The applicant shall be responsible for constructing and dedicating the appropriate right of way for a fifty (50)- foot diameter turnaround bulb at the southern end of HighStreet.
- 34. The Traffic Impact Analysis (TIA) provided by the applicant allowed Traffic Engineering staff to get a reasonably accurate understanding of the potential transportation related impacts of the proposed development on the surrounding transportation network. The TIA studied existing conditions, the impacts from full build-out of the proposed development, and the future impacts with a twenty-year forecast of anticipated network growth. Traffic Engineering staff generally accepts the traffic counts and the modeling resulting from the TIA. The applicant shall work with Traffic Engineering to achieve final TIA approval prior to sign-off.
- 35. The applicant shall prepare a Traffic Demand Management Plan (TDMP) to be reviewed and approved by the City Traffic Engineer.
- 36. The applicant shall dedicate right of way for South Street with the CSM to create a consistent 60-foot wide right of way from Appleton Road to Midland Street.
- 37. The applicant shall submit one contiguous plan showing proposed conditions and one contiguous plan showing existing conditions for approval. The plan drawing shall be scaled to 1" = 20' and include the following, when applicable: existing and proposed property lines; parcel addresses; all easements; pavement markings; signing; building placement; items in the terrace such as signs, street light poles, hydrants; surface types such as asphalt, concrete, grass, sidewalk; driveway approaches, including those adjacent to and across street from the project lot location; parking stall dimensions, including two (2) feet of vehicle overhang; drive aisle dimensions; semitrailer movement and vehicle routes; dimensions of radii; and percent of slope.
- 38. The developer shall post a security deposit prior to the start of development. In the event that modifications need to be made to any City-owned and/or maintained traffic signals, street lighting, signing, pavement marking and conduit/handholes, the developer shall reimburse the City for all

associated costs including engineering, labor and materials for both temporary and permanent installations.

- 39. The City Traffic Engineer may require public signing and marking related to the development; the developer shall be financially responsible for such signing and marking.
- 40. All parking facility design shall conform to the standards in MGO Section 10.08(6).
- 41. All pedestrian walkways adjacent parking stalls shall be seven (7) feet wide to accommodate vehicle overhang, signage and impediments to walkway movements. Any request for variance shall be submitted to and reviewed by City Traffic Engineering.
- 42. All bicycle parking adjacent pedestrian walkways shall have a two (2)-foot buffer zone to accommodate irregularly parked bicycles and/or bicycle trailers.
- 43. The applicant shall adhere to all vision triangle requirements as set in MGO Section 27.05 (No visual obstructions between the heights of 30 inches and 10 feet at a distance of 25 feet behind the property line at streets and 10 feet at driveways.). Alteration necessary to achieve compliance may include but are not limited to; substitution to transparent materials, removing sections of the structure and modifying or removing landscaping elements. If applicant believes public safety can be maintained they shall apply for a reduction of MGO Section 27.05(2)(bb) Vision Clearance Triangles at Intersections Corners. Approval or denial of the reduction shall be the determination of the City Traffic Engineer.
- 44. The applicant shall provide a clearly defined five (5)-foot walkway clear of all obstructions to assist citizens with disabilities, especially those who use a wheelchair or are visually impaired. Obstructions include but are not limited to tree grates, planters, benches, parked vehicle overhang, signage and doors that swing outward into walkway.
- 45. "Stop" signs shall be installed at a height of seven (7) feet from the bottom of the sign at all Class III driveway approaches, including existing driveways, behind the property line and noted on the plan. All directional/regulatory signage and pavement markings on the site shall be shown and noted on the plan.
- 46. The applicant shall show the dimensions for the proposed Class III driveway including the width of the drive entrance, width of the flares, and width of the curb cut.
- 47. All existing driveway approaches which are to be abandoned shall be removed and replaced with curb and gutter and noted on the plan.
- 48. Secure parking facility. This is usually done with continuous six (6)-inch curb, timbers, pre-formed wheel stops, guardrail erected at a height of eighteen (18) inches or fencing of sufficient strength to act as a vehicle bumper.
- 49. That the east-west sidewalk through the eastern site be widened to eight (8) feet and connected to High Street.

Please contact Jenny Kirchgatter, Assistant Zoning Administrator, at 266-4429 if you have any questions regarding the following four (4) items:

- 50. Submit the landscape plan and landscape worksheet stamped by the registered landscape architect. Per Section 28.142(3) Landscape Plan and Design Standards, landscape plans for zoning lots greater than 10,000 square feet in size must be prepared by a registered landscape architect.
- 51. Per Section 28.186(4)(b), the property owner or operator is required to bring the property into compliance with all elements of the approved site plans by the date established by the Zoning Administrator as part of the site and building plan approval. Work with Zoning staff to establish a final site compliance date.
- 52. Section 28.185(7)(a)5 requires that if a demolition or removal permit is approved, it shall not be issued until the reuse and recycling plan is approved by the Recycling Coordinator, Bryan Johnson (266-4682). Section 28.185(10) requites that every person who is required to submit a reuse and recycling plan pursuant to Section 28.185(7)(a)5 shall submit documents showing compliance with the plan within sixty (60) days of completion of demolition. A demolition or removal permit is valid for one (1) year from the date of the Plan Commission.
- 53. On the landscape plan, label and number the proposed trees and plantings with the planting code in addition to the identification symbol.

Please contact Bill Sullivan of the Madison Fire Department at 261-9658 if you have any questions regarding the following item:

54. Please consider allowing the Madison Fire Department to conduct training sequences prior to demolition. Contact Division Chief Paul Ripp to discuss this possibility at pripp@cityofmadison.com or 712-6277.

Please contact Adam Wiederhoeft of the Madison Water Utility at 266-9121 if you have any questions regarding the following two (2) items:

- 55. Private wells may have served the parcels associated with this project prior to municipal water service connections. The existing properties will require an internal and external survey for potential unabandoned private wells prior to proceeding with demolition. Any remaining unused/unpermitted private wells existing on this parcel must be properly abandoned according to Wisconsin Administrative Code NR-812 and MGO Section 13.21 prior to the demolition of the property. Please contact Water Utility staff at 266- 4654 to schedule an on-site private well survey prior to demolition, otherwise for additional information regarding well abandonment procedures and potential well abandonment reimbursement programs.
- 56. The Madison Water Utility shall be notified to remove the water meters at least two working days prior to demolition. Contact the Water Utility Meter Department at 266-4765 to schedule the meter removal appointment.

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Please contact Brad Hofmann of the Parks Division–Forestry Section at 267-4908 if you have any questions regarding the following four (4) items:

- 57. City Forestry will issue a removal permit for one Maple tree at 1223 South Street due to poor condition. Please contact City Forestry at 266-4816 to obtain the street tree removal permit.
- 58. An existing inventory of trees (location, species, & DBH) and any tree removal plans (in PDF format) shall be submitted to the plans and Brad Hofmann bhofmann@cityofmadison.com or 266-4816. All proposed street tree removals within the right of way shall be reviewed by City Forestry. Approval and permitting of street tree removals shall be obtained from the City Forester prior to the approval of the site plan.
- 59. Existing street trees shall be protected. Please include the following note on the site plan: Contractor shall install tree protection fencing in the area between the curb and sidewalk and extend it at least 5 feet from both sides of the tree along the length of the terrace. No excavation is permitted within 5 feet of the outside edge of a tree trunk. If excavation within 5 feet of any tree is necessary, contractor shall contact City Forestry (266-4816) prior to excavation to assess the impact to the tree and root system. Tree pruning shall be coordinated with City Forestry. Tree protection specifications can be found in Section 107.13 of *City of Madison Standard Specifications for Public Works Construction*. Any tree removals that are required for construction after the development plan is approved will require at least a 72-hour waiting period before a tree removal permit can be issued by Forestry, to notify the Alder of the change in the tree plan.
- 60. Additional street trees are needed for this project. All street tree planting locations and tree species within the right of way shall be determined by City Forestry. Please submit a site plan (in PDF format) to Brad Hofmann bhofmann@cityofmadison.com or 266-4816. Tree planting specifications can be found in Section 209 of *City of Madison Standard Specifications for Public Works Construction*.

Please contact my office at 261-9632 if you have any questions regarding the following two (2) items:

- 61. The applicant shall work closely with the City Engineer and City Traffic Engineer to ensure that adequate connections between the western and eastern sites across South Street can be implemented during the City's reconstruction of South Street and construction of Cedar Street in 2021.
- 62. Note: Staff encourages the applicant to relocate or offer for relocation the sixteen residences located on the subject site. In the event that any of the buildings are relocated, the party responsible for relocation shall coordinate with the Building Inspection Division and City Forestry Office as early as possible.

<u>No</u> interior, exterior or structural demolition or wrecking activities or remodeling activities (including material reclamation activities by the applicant or a third party) shall commence nor any wrecking or building permits be issued until the applicant has met all of the conditions of approval stated in this letter.

Letters for the land use approvals for 1209-1313 Fish Hatchery Road and the related Certified Survey Map will be sent separately.

Specific questions regarding the comments or conditions contained in this letter should be directed to the commenting agency.

Please now follow the procedures listed below for obtaining permits for your project:

- After the plans have been revised per the above conditions, please file ten (10) sets of complete, fully dimensioned, and to-scale plans, the appropriate site plan review application and fee pursuant to Section 28.206 of the Zoning Code, and any other documentation requested herein with the Zoning Administrator, Room 017, Madison Municipal Building, 215 Martin Luther King, Jr. Boulevard. <u>This submittal shall all also include one (1) complete digital plan set in PDF format.</u> The sets of final revised plans or documents will be circulated by Zoning staff to the City department staff listed above for their final approval.
- 2. This letter shall be signed by the applicant and property owner (if not the applicant) to acknowledge the conditions of approval and returned to the Zoning Administrator when requesting building permit approval. [Signature block on last page]
- 3. No alteration of this proposal shall be permitted unless approved by the Plan Commission, provided, however, the Zoning Administrator may issue permits for minor alterations. No alteration of a conditional use shall be permitted unless approved by the Plan Commission provided, however, the Zoning Administrator following consideration by the alderperson of the district, may approve minor alterations or additions which are approved by the Director of Planning and Community and Economic Development and are compatible with the concept approved by the Plan Commission and the conditional use standards. This approval shall become null and void two (2) years after the date of the Plan Commission unless the use is commenced, construction is under way, or a valid building permit is issued and construction commenced within six (6) months of the issuance of said building permit. Where the plans have not been altered from the Plan Commission's approval, and the conditional use has expired, the Director of Planning and Community and Economic Development may, after consultation with the Alderperson of the District, approve an extension for up to twelve (12) months from the expiration date. The Plan Commission shall retain jurisdiction over this matter for the purpose of resolving complaints against the approved conditional use permit.

If you have any questions regarding obtaining your building permits, please contact the Zoning Administrator at 266-4551. If you have any questions or if may be of any further assistance, please do not hesitate to contact my office at 261-9632.

Sincerely,

Timothy M. Parks Planner ID 59304 and 58784 LNDUSE-2020-00002 SSM Health Clinic (East) March 6, 2020 Page 10

cc: Tim Troester, City Engineering Division Jeff Quamme, City Engineering Division Sean Malloy, Traffic Engineering Division Jenny Kirchgatter, Asst. Zoning Administrator Bill Sullivan, Madison Fire Department Adam Wiederhoeft, Madison Water Utility Brad Hofmann, Parks Division

I hereby acknowledge that I understand and will comply with the above conditions of approval for this project.

Signature of Applicant

Signature of Property Owner (If Not Applicant)

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For Official Use Only, Re: Final Plan Routing			
\square	Planning Div. (T. Parks)	\boxtimes	Engineering Mapping Sec.
\boxtimes	Zoning Administrator	\boxtimes	Parks Division
\square	City Engineering		Urban Design Commission
\square	Traffic Engineering (EP)	\boxtimes	Recycling Coor. (R&R)
\square	Fire Department	\boxtimes	Other: Forestry Section
\square	Water Utility (EP)	\boxtimes	Other: Metro Transit