FW: New StadiumFrom Stouder, Heather Date Monday, January 7, 2019 11:34 AMToParks, TimothyCcSubject FW: New Stadium

-----Original Message-----From: Jim Roseberry [<u>mailto:jim.roseberry@gmail.com</u>] Sent: Monday, January 7, 2019 11:31 AM To: Stouder, Heather Subject: New Stadium

Dear Heather,

I am writing to express my opposition to the new stadium at Edgewood High School. I oppose it for two reasons. First, projected noise and light levels will disrupt the neighborhood for an indeterminate number of nights to host games and events. While the interests of Edgewood High School may be served by hosting these events, we believe that they must address our concerns seriously. Second, Edgewood has not been forthcoming in its interaction with residents of the neighborhood, dismissing our concerns as trivial compared the their perception of the benefits.

Please keep in my mind that we live near the proposed stadium. Most persons who will use it do not. Many high school athletes will come and go as we continue to raise our families and enjoy our retirement in this neighborhood.

I played sports in high school and I never felt cheated that we did not have our own stadium. Thank you.

Sincerely, Jim Roseberry

Sent from my iPhone

Message: I don't want the new stadium planned for edgewood highschool!!

I don't want the new stadium planned for edgewood highschool!! From June Burch Heffernan Date Monday, January 7, 2019 12:32 PM To Stouder, Heather;Parks, Timothy Cc Subject I don't want the new stadium planned for edgewood highschool!! Hello Folks,

My name is June Burch Heffernan and I live at 1936 Commonwealth Av Madison wi. PLEASE put me on the list of those opposed to the new stadium that edgewood highschool has planned. I would be able to hear the thing from HERE and I already have to put up with the uw badger stadium traffic and noise!! PLEASE stop this from happening...

Sincerely,

A concerned citizen who will be watching carefully the outcome...

June Burch Heffernan

Re: Comment for January 14 Plan Commission Meeting From David Hoffert Date Monday, January 7, 2019 12:35 PM

To Stouder, Heather; Tucker, Matthew; Parks, Timothy

Subject Re: Comment for January 14 Plan Commission Meeting Hi folks,

Just resending the below, and adding Tim in case that was who I was supposed to send this to. I didn't get your standard confirmation that you'd include this in the packet so I just wanted to make sure it was received. I know you're getting a lot for this one, so if you're still in process no worries!

Thanks, David

On Thu, Jan 3, 2019 at 11:36 PM David Hoffert <<u>hoffert.david@gmail.com</u>> wrote: | Hello Heather and Matt,

I hope you are both well. Could one of you please include the following letter in the packet for the 1/14 Plan meeting? Thanks!

David

Dear Plan Commissioners:

I am writing to share my perspective on Edgewood High School's proposal to upgrade its athletic field with lights, amplified sound, and permanent seating. Though I am in the leadership of my neighborhood association, my thoughts below represent only me, as a resident of Monroe St who lives just two blocks east of the proposed site and as a candidate for Alder in the City Council District that includes Edgewood.

You have no doubt received many comments which assert that the proposed upgrades to Edgewood's athletic field are fundamentally incompatible with the surrounding neighborhood. I do not share that view. If anything, I expect it could be a lot of fun to be able to walk down to a football game with my son on a Friday evening and root for the "home team." Despite this, however, I am writing to encourage you to oppose Edgewood's proposal as currently formulated.

My reason is simple: the proposal before you does not reflect a meaningful negotiation between Edgewood and the neighborhood. No matter what one might think of the merits of a sports complex, there is no question that these upgrades would constitute a significant change in the neighborhood. Change is not always or even often a bad thing, but it does deserve to be handled carefully and thoughtfully, ideally earning buy-in from all parties.

Through my involvement in my neighborhood association, I reached out directly to Mike Elliott (the President of Edgewood High School) on multiple occasions over the course of many months asking to meet with him and discuss the proposal. One time I made a general offer to discuss the proposal; another time I asked for his thoughts on specific concerns (e.g. crowd noise), and yet another time I asked if he would follow-up on one specific idea that arose from a public meeting (getting third-party verification of the numbers he was presenting). When I asked for PowerPoint slides, I got a response within hours, but never once did he respond to any of those other messages. More recently, when we read in the Capital Times that he was "eager" to meet with us, we again reached out to him; to date, he has acknowledged that communication but not actually followed up in any way on our offer to meet. The result is that there was never any realistic mechanism for the neighborhood to ask for specific changes, make specific suggestions, or even just to better understand what was more and less important to Edgewood in this process.

Cc

In the absence of this kind of dialogue, Alder Arntsen has done an admirable job attempting to come up with a compromise on his own. While I appreciate his efforts, however, his proposal to make the upgrades but severely limit their use misses the point of why we compromise in situations like this. The purpose of compromise is not to give each side only some of what they want; rather, that is the necessary outcome of a process that promotes collaborative discovery of areas of common ground and diverging priorities. Without that interactive process, we cannot know whether Alder Arntsen's compromise is the optimal one, or is even close to it.

Consider a few of the most contentious issues you are reading about elsewhere in this packet. Neighbors near and far are deeply concerned about the impact of crowd noise on the neighborhood. Would they prefer to limit the number of night games to five, as Alder Arntsen proposes, or would they rather allow Edgewood to host playoff games as well (which I presume Edgewood would like to be able to do) in exchange for a more direct investment by Edgewood in additional noise mitigation technologies? I honestly do not know the answer to this question, which is precisely the problem with Alder Arntsen's proposal.

Another common complaint has been that a private school like Edgewood doesn't deserve to have a home field when the local public high school doesn't have one. There is, of course, a way we could address that concern: what if Edgewood put in seating for 3000 (or whatever the number would work out to be) rather than 1000, and then entered into a joint use agreement with West High School? On the one hand, this would mean more night games and even larger crowds when the home team was a Division I school, but on the other hand the field would then truly be a benefit to all of the neighborhood's children and the concern about private vs. public schooling would be significantly undercut. Would that in fact be more palatable to the neighbors? Again, I simply don't know, because we haven't had a chance to have conversations like this in a genuinely collaborative, open-minded atmosphere.

A vote against the current proposal does not need to be an endorsement of the notion that an Edgewood sports complex is fundamentally incompatible with the neighborhood. Rather, a no vote could simply mean, "this proposal isn't ready for prime time yet; Edgewood, go back and take the lead on really negotiating meaningfully with the neighborhood on this, and we look forward to evaluating your revised proposal thereafter." In practice, a no vote would effectively mean another year of Edgewood having to schedule their "home" games haphazardly, which I completely believe causes genuine stress and hardship for both their students and administrators. But if the price of getting this right might be as little as *one* more year of that kind of hardship, I believe that is a price that even Edgewood should be willing to pay.

The alternatives--a vote to support the proposal outright, a vote to support the unvetted compromise proposal by Alder Arntsen, or even a vote to reject the proposal outright--would instead calcify the deep divisions within our community laid bare by this proposal. That is an outcome that would benefit no one. Obviously I cannot guarantee that I will be the next Alder for this District, but I can promise you that if I am, I will leverage my position to facilitate a better process with greater transparency and more open communication, and bear the burden of finding an appropriate resolution to this conflict. I would like to think that the other Alder candidates would do something similar.

As Plan Commissioners, you shoulder a tremendous amount of responsibility in our rapidly developing city, and I want to be sure to sincerely thank you for your service as I wrap up these thoughts. What you do is already a lot; we shouldn't be additionally asking you to come up with our compromises for us because the parties directly involved haven't figured out how to negotiate with each other yet. That is why I am encouraging you to send this one back down for further refinement, by voting against the proposal currently before you. I truly believe that that action on your part would serve to realign incentives on both sides. Then, perhaps, a better, more balanced proposal can end up being the one you seriously consider.

Sincerely, David Hoffert 2006 Monroe St District 13 Alder Candidate



http://www.dmna.org

Dear Plan Commissioners,

For the past several months, the Dudgeon Monroe Neighborhood Association has worked diligently to understand the details of Edgewood High School's proposed amendment, study the impacts on our community, listen to neighborhood feedback, and stay open to proposals from the high school that would address our concerns.

Having done that work, we are confident that both the current proposal before the Plan Commission and the suggested changes by Alder Arntsen would be detrimental to the Dudgeon Monroe neighborhood without benefiting the city as a whole. We continue to strongly encourage the City to reject Edgewood's proposal.

DMNA has a long history of working with Edgewood and accommodating its need for growth and development. Since 2001, DMNA has supported 16 development projects for the high school, college, and primary school. Our liaison committee also meets regularly with Edgewood to discuss issues of mutual importance.

Since this proposal was introduced again in the fall, DMNA leadership has reached out to Mike Elliott on multiple occasions to offer to discuss the proposal, hear his thoughts on specific concerns, and ensure he had the correct contact information to set up a meeting with our team. Though he has communicated with us several times about logistical matters, we have never received a reply from him on these substantive matters. DMNA has made many attempts to come to the table on this issue; Edgewood's lack of response leaves us unconvinced that they are interested in a meaningful compromise with the neighborhood.

With that in mind, we oppose this development for three major reasons.

First, the development does not benefit the city in a meaningful way. Unlike city development that accommodates growth, creates affordable housing, increases the city tax base, or contributes to local business, this amendment benefits a private institution with nearly half its student population outside the Madison city limits.

Second, the neighborhood has consistently and strongly opposed this proposal since it was first raised more than two decades ago. In a survey of Dudgeon Monroe residents in April 2017, 67 percent of respondents said the neighborhood would be harmed by a new stadium. In October 2018, comments to the DMNA indicated that 80 percent of those who reached out are now opposed. For the majority of residents, the core of their concern is not about one part of Edgewood's proposal, but about the overall impact of noise, lights, traffic, and crowds on the use and enjoyment of their properties.

Third, current usage of the field is already disruptive to local residents. Since the Master Plan was approved in 2014, Edgewood has upgraded the athletic field surface, and, consequently, usage for competition rather than practice and physical education has increased, contrary to the usage listed in the



http://www.dmna.org

Master Plan. With this increase has come greater noise from crowds, whistles, athletes, and a scoreboard. DMNA residences more than a block away from the field have complained that noise levels are disruptive. This experience has served as a preview of the kind of disruption a new stadium would cause, exacerbated significantly by the addition of amplified sound, lighting, and seating for 1,000 people.

We value Edgewood's presence in the Dudgeon Monroe neighborhood, but we believe this proposal has been re-introduced and pushed forward without true consideration of the impact on nearby residences. We hope that the Plan Commission will listen to the neighborhood and reject Edgewood's proposal to amend the Master Plan.

Sincerely,

Rachel Fields, Vice President of Dudgeon Monroe Neighborhood Association On behalf of DMNA FW: Opposition to Edgewood StadiumFrom Stouder, Heather Date Monday, January 7, 2019 12:54 PMToParks, TimothyCcSubject FW: Opposition to Edgewood Stadium

From: Shannon Henry Kleiber
Sent: Monday, January 07, 2019 12:47 PM
To: Stouder, Heather ; Arntsen, Allen ; Baldeh, Samba ; Soglin, Paul
Subject: Opposition to Edgewood Stadium

Dear Mayor Soglin, Alder Arntsen, Heather Stouder and Plan Commission:

I'm writing to you to voice my opposition for the Edgewood Stadium. The excessive noise and light pollution would be an immediate detriment for the neighborhood and have a long-term negative impact on our surrounding neighborhoods and wildlife. Please consider this very seriously, as this decision will forever impact the city of Madison.

Shannon Kleiber 1810 Jefferson St. Madison, WI

Shannon Henry Kleiber shannonhenrykleiber@gmail.com FW: edgwood stadiumFrom Stouder, Heather Date Monday, January 7, 2019 1:13 PMToParks, TimothyCcSubject FW: edgwood stadium

From: Kathy Gerhardt [mailto:gerhardtkathryn@gmail.com]

Sent: Monday, January 7, 2019 12:57 PM

To: Stouder, Heather ; Andrew J. Statz ; Bradley A. Cantrell ; James E. Polewski ; Jason S. Hagenow ; Ken Opin ; Zellers, Ledell ; Melissa M. Berger ; Michael W. Rewey ; Carter, Sheri ; King, J Steven ; Baldeh, Samba ; Arntsen, Allen ; Soglin, Paul **Subject:** edgwood stadium

Please vote against the Edgewood stadium. I live on Drake St and the noise from the UW stadium is more than I can bear. Now if I get surrounding sound from the south by Edgewood's proposed stadium, I will be pushed out of the neighborhood by noise pollution. I am a nurse and feel that football should be a dying sport due to the brain injury it causes. Football is not a good investment. There seems to be no limit to the amount of development the city seems to need. We seem to have no ability to say no to development and fail to preserve what we have. This is a beautiful neighborhood on the verge of overdevelopment. Please learn how to say no, learn how to be a leader. thank you, Kathy Gerhardt endorse Edgewood expanson From LeTourneau, James Date Monday, January 7, 2019 1:24 PM

To Parks, Timothy

Cc

Subject endorse Edgewood expanson

Dear Tim..

As an Edgewood alum, I am hoping you will see the benefits of the school having its own field on campus so its students can enjoy the "home" atmosphere instead of its football team having to be "farmed out" to a field somewhere else. I played on Breese Stevens and Middleton HS fields when attending Edgewood. When we played "away" games at Middleton, Verona, Oregon or Sun Prairie or any of the other area schools, it was somewhat envious to see their home field advantage.

I hope you will also recognize that Edgewood has been a good neighbor to the surrounding neighborhood for almost a century. I believe it is time the neighborhood return the favor and allow Edgewood to have its home field. Seven Fall Friday nights out of 52 is such a small request in exchange for all these years of being a good neighbor.

Sincerely,

Professor Emeritus James LeTourneau (Edgewood, '62)

Message: FW: Stadium

FW: StadiumFrom Ethington, Ruth Date Monday, January 7, 2019 2:02 PMToCleveland, JulieCcParks, TimothySubject FW: Stadium

From: Regina, DonaldSent: Monday, January 07, 2019 1:26 PMTo: PlanningSubject: Stadium

Hi,

I was driving in to work this morning and spotted several yard signs reading, "No New Stadium." I was puzzled why so many signs appeared on lawns of homes a significant distance from our school and on the eastern end of our campus. I believe Edgewood has always been a good neighbor. When Temple Beth El underwent construction, we opened our school to teachers and students preparing for the Bah Mitzvah. And our president, Mike Elliott, has labored tirelessly to convince people that this stadium would not impact them negatively. I strongly believe that our student athletes should have a first rate facility to **practice and compete** on, instead of spending much-needed money to rent fields such as the Breitenbach stadium in Middleton. I also think some of our neighbors are overreacting. When our boys soccer team won a playoff game, these neighbors objected to our kids cheering for their team. Were they supposed to sit quietly and applaud mildly. This is a school, and some of our neighbors have forgotten that. They are imagining all the bad things that will happen if we have a stadium, and likely none of them will occur. Let me close by reminding everyone concerned that this fine school has been here for over one hundred years and will likely be here long after I retire. Give us the facility we have earned the right to have. Thank you.

Don Regina English Teacher, Cross Country Coach, Newspaper Advisor Edgewood High School of the Sacred Heart 2219 Monroe St. Madison, WI 53711

edgewoodhs.org | facebook.com/EdgewoodHS

Message: FW: Edgewood Stadium - opposition

FW: Edgewood Stadium - oppositionFrom Ethington, Ruth Date Monday, January 7, 2019 2:03 PMToParks, TimothyCcSubject FW: Edgewood Stadium - opposition

From: TerrySent: Monday, January 07, 2019 10:52 AMTo: PlanningSubject: Edgewood Stadium - opposition

I would like to confirm that the planning committee meeting to discuss the Edgewood is at City Hall <u>on Monday</u>, <u>January 14th at 5:45 pm</u>? If so, I request 3 minutes to speak in opposition to building the Edgewood Stadium.

Thank you Terry Bolz 2009 Madison Street Madison, WI 53711

Sent from my iPhone

FW: Edgewood High School StadiumFrom Stouder, Heather Date Monday, January 7, 2019 3:29 PMToParks, TimothyCcSubject FW: Edgewood High School Stadium

From: Elizabeth Tryon [mailto:etryon@wisc.edu]
Sent: Monday, January 7, 2019 3:14 PM
To: Stouder, Heather
Cc: ajstatz2@madison.k12.wi.us; Zellers, Ledell ; Carter, Sheri ; Baldeh, Samba ; Arntsen, Allen
Subject: Edgewood High School Stadium

Hi Heather, and greetings to the plan commission members,

I know it is past Jan. 4 but I've been away and hope that my comments can still be read before the upcoming meetings.

I will unfortunately be unable to attend the meetings on the 14th and 21st of the month, so I wanted to register as a DMNA resident **against** the proposed variance from the Edgewood Master Plan.

The neighborhood around Edgewood is too tight and dense to allow this type of usage, which in my memory was specifically promised NOT to happen in the original master plan, for which I believe the school received some other concessions from the neighborhood. Since most of the Edgewood HS students don't even live in Madison, much less the neighborhood, the argument that we should pity these "poor" students for being denied a "home" field is specious.

I understand there's also an underlying agenda involving making income on this initiative by renting it out to other groups. Therefore it would have even more use, noise, traffic, and light pollution.

Please don't allow this process to be railroaded due to some wealthy parents/donors. I had 2 boys attend West High and it never bothered them or their friends that there was no home football field. They just made do. The Edgewood kids will survive without a nighttime home field, just like they have since the school was founded. Conversely, the neighborhood would suffer irreparably due to yet another development mistake increasing the chances of serious car-bike-ped accidents on Monroe St. and surroundings as well as impacting current residents' quality of life in their own homes.

Thank you!

Beth Tryon Gregory Street

Message: FW: Friends of Lake Wingra concerns with Edgewood Stadium

FW: Friends of Lake Wingra concerns with Edgewood StadiumFrom Stouder, Heather Date Monday, January 7, 2019 4:13 PMToParks, TimothyCcSubject FW: Friends of Lake Wingra concerns with Edgewood Stadium2018-11-29 FoLW re Edgewood.pdf (326 Kb)

From: Ken OpinSent: Monday, January 07, 2019 4:00 PMTo: Stouder, HeatherSubject: Fwd: Friends of Lake Wingra concerns with Edgewood Stadium

Begin forwarded message:

From: Ben Yahr <<u>ben@lakewingra.org</u>>
Date: January 7, 2019 at 4:02:24 PM EST
To: "ken.opin@gmail.com" <ken.opin@gmail.com
Subject: Friends of Lake Wingra concerns with Edgewood Stadium</pre>

Hello Ken,

I am writing to you (and the other members of the Plan Commission) to relay concerns about the proposed changes to Edgewood High School's masterplan, and subsequent addition of lighting and sound equipment.

Lake Wingra is incredible unique, in that it is an urban lake that is with essentially no development around it. We believe that this unique character defines the surrounding neighborhoods, and makes them special. To an extent-this concept even applies to Edgewood High School- the Lake is what makes it's location valuable.

Friends of Lake Wingra believes that it is essential to protect the character of the lake- as it provides aesthetic, natural, and economic value to the City of Madison.

Thus, we believe that it is essential that any proposed additional lighting or sound impacts be minimized- and designed so that they will not be visible or audible on the lake or within the parks that surround the Lake.

At this time, neither Edgewood or their consultants can quantify sound or light impacts. As such, we request that additional studies be completed; and that any revisions to the masterplan (or zoning) include measurable targets for sound and light.

Also attached is a letter that was sent to Ms. Stouder in November for reference.

Thank you for your consideration,

Ms. Stouder- 2018-11-29 via email

Friends of Lake Wingra is writing to express our concern with Edgewood High School's plan to add lighting and sound (PA) to their sports stadium.

Lake Wingra is a refuge within the City, and is known for its quiet, peaceful atmosphere- which provides immense value to the City, and is enjoyed by people using the Lake as well as surrounding parks and roadways. Any proposed development within view of Lake Wingra has the potential to disrupt this valuable character. We are working to protect the character of the Lake though various means, including collaborating with lakeshore land owners (such as the Arboretum, City of Madison Parks Department, and Edgewood College), other groups such as Wingra Boats and the Friends of the Park and Pleasure Drive; and through policy changes with the Planning Department and Mayors Office.

We request that any proposed lighting at Edgewood High School's stadium be screened from Lake Wingra. As such- on the surface of Lake Wingra- **light from the stadium shall not be visible at any time** (measured as 0.0 foot candles from the surface of Lake Wingra, the Edgewood College Boardwalk, Vilas Park, and Wingra Park).

We also request that amplified sound from Edgewood High School's stadium be projected at a volume that is **not audible on Lake Wingra or surrounding parks at any time** (measured as 0.0 decibels from the surface of Lake Wingra, the Edgewood College Boardwalk, Vilas Park, and Wingra Park).

We are also concerned about potential impacts to wildlife from proposed lights or sound systems. A preliminary literature review and discussions with UW Madison staff and the Audubon Society were inconclusive as to the potential impacts- which are likely localized to the Lake Wingra ecosystem.

We recognize that it may be difficult to assess light and sound impacts outside of the proposed stadium footprint, and to quantify wildlife impacts with the existing design work that Edgewood High School has completed. **Thus, it may be necessary to complete additional studies to quantify these impacts.** The additional studies may be akin to the character of an Environmental Impact Statement which will document proposed improvements, their impacts, and alternative or mitigation options.

Thank you for your consideration-

Ben Yahr - Chairman of the Board of Directors, Friends of Lake Wingra



Ms. Stouder-

2018-11-29 via email

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Thank you for your consideration-

Ben Yahr - Chairman of the Board of Directors, Friends of Lake Wingra





www.lakewingra.org FB: Friends Of Lake Wingra IG: friendsoflakewingra



info@lakewingra.org Subscribe to our newsletter on our website Concerns about Edgewood Stadium From Corkerys Date Monday, January 7, 2019 7:53 PM To Parks, Timothy Cc Subject Concerns about Edgewood Stadium Dear Tim:

I am requesting that you vote against the Edgewood stadium plans. I am a long term resident of the Vilas neighborhood and I have seen many expansions of the Edgewood campus and have been watching the current situation with concern. I am not only concerned about the lights and the noise of events that may occur if this stadium were allowed but I am also concerned about the potential impact on Monroe Street traffic with an increase in number of events pouring out into the street which I have not seen addressed yet.

There was a letter in Friday's Wisconsin State Journal from a resident of Fitchburg that described Monroe Street as a major corridor. I would consider East Washington, University Avenue and Mineral Point Road as major corridors but not Monroe Street. Monroe Street is a 4-lane street but after 5:30 p.m. parking is allowed on both sides of the streets which often narrows the street down to 2 lanes. An increase in the number of large events held at Edgewood stadium would create a bottleneck on this heavily -traveled street that is used to travel downtown and to campus events. If an Edgewood stadium event would be held on the same evening as an event at Kohl Center, UW fieldhouse or Camp Randall, this could potentially create a gridlock on the street. This would not only create congestion for residents of the surrounding neighborhoods but also for anyone outside of these neighborhoods trying to access the businesses in the area. Frequent increased congestion would discourage people from attempting to drive to the area to use Monroe Street businesses.

The Edgewood campus is located in an urban setting and the Edgewood community needs to realize the limitations of this setting. Edgewood school has solved their athletic needs without their own stadium for decades. They can continue to do so. Edgewood owns remote athletic fields on Allen Dr. adjacent to Marshal Park. Similarly they could purchase and construct 10 minutes from their campus, a new stadium in agricultural or industrial zoning that does not have effected residential neighbors. Sticking a stadium in an established residential neighborhood is not their only solution

Their neighboring high school, West High, has very similar limitations with an increased and higher-need population. There was another letter submitted by a West High parent that mentioned how her child played soccer and how the soccer team did not have a home field on the West High premises. All three of my children played in sports at West High. West High School actually has 5 girls soccer teams, 5 boys soccer teams and at least 2 girls softball teams that need to have access to off site practice areas on a near daily basis in addition to off site games. This is in addition to the more obvious needs of hockey and golf teams of which there is at least 3 teams. And West needs to find offsite locations for games for many other teams including football, baseball, track and cross country.

I do not understand the necessity of our neighborhoods to accommodate a home field for Edgewood when West High is able to find fields for more sports with a much larger, complex and proportionally less affluent population.

Again, I urge you to vote no for this. Please feel free to contact me with any questions and thank you.

Jane Corkery

Message: Comments on Edgewood's proposed master plan amendment

Comments on Edgewood's proposed master plan amendment From Ethan Brodsky Date Monday, January 7, 2019 11:20 PM

To Parks, Timothy;Stouder, Heather

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Cc
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Subject Comments on Edgewood's proposed master plan amendment Mr. Parks, Ms. Stouder -

I am writing to formally express my opposition to Edgewood's proposed amendment to their campus/institutional master plan, as detailed in the document "Goodman Athletic Complex: Master Plan Addendum - Edgewood Campus Madison, Wisconsin November 14, 2018".

I believe that the amendment, if allowed, would reduce the values of surrounding properties, harm the unique characteristics of an existing urban neighborhood, promote land use that is incompatible with the neighborhood plans, and have a negative impact on the use and enjoyment of surrounding homes.

This amendment, if approved, would cause an irrevocable change that would be unquestionably and permanently harmful to the neighborhood and its inhabitants.

I have written at length on this topic in an earlier email to Mr. Arntsen that I understand has already been forwarded to you, so I will not reiterate all of those points, but I still stand by everything I have written then and hereby incorporate it by reference in this letter. I would like to add a few brief comments relating to my concerns about noise and lights.

With regards to noise, Edgewood's ongoing non-conforming use of the field is *already* having negative impacts on surrounding neighbors, with noise levels that exceed the city's 65 dBA standard for games with as few as 50 spectators in attendance. Increasing crowds by a factor of ten, adding an amplified audio systems, a pep band, and permitting Edgewood to use their "scoreboard siren" and other mechanically-generated sources will increase noise levels into the 80-90 dBA range at neighboring properties. This prediction can be made both based on simple physics or based on measurements taken at Waunakee High School's football stadium for games with attendance comparable to what Edgewood is predicting. This level of noise would so loud as to interfere with conversation *inside* adjacent homes.

It is absolutely essential that Edgewood not be given a 24.08(3)(d) exemption from the city's noise control regulation - they have already demonstrated a lack of regard for the impact their noise has on surrounding neighborhoods, and exempting them from the noise ordinance will eliminate any recourse that surrounding neighborhoods have. I strongly believe that Edgewood should be subject to the same limits on "stationary noise", "impulse noise", and "nuisance noise" that everyone else in the city is, with no exceptions. It is also critical that quantitative limits are put on levels of sound that neighboring residents are subjected to, whether those sounds come from mechanical sources, musical instruments, or screaming crowds. The proposed amendment includes a false claim about 60

decibels and a vague condition that "Sound levels will meet or exceed all applicable City of Madison Standards", but does not note whether they will "meet standards" via an exemption or whether they will actually comply with the quantitative limits in the standards, and fails to detail any quantitative limits for the "combined" sound level emitted by all of the various sources associated with their use.

With regards to the lights, the 121,000 lumen stadium lights that Edgewood is proposing installing are substantially brighter than the 1000-lumen threshold for regulation discussed in 10.085(3)(a)(2), and this it is essential that Edgewood *not* be given an exception to following these regulations and that this ordinance be strictly enforced on their property according to the letter of the law, to include diffuse reflections, and with a clear understanding of what the legal threshold for "discomfort or annoyance" is. The proposed field is extremely close to neighboring homes, and there is no means for them to control the light that trespasses into these homes. Once the light leaves the luminaire, it will be scattered by the air and reflected by the field, creating an enormous glare for anyone who can directly see the site, and a sky glow that will be visible for a long distance.

I have personally observed this at Waunakee high school's football stadium and at Breitenbach Stadium in Middleton. Notably, I am able to see the sky glow from Breitenbach Stadium from the Middleton/Morey airport, which is 1.5 miles away, and from that distance it is appears brighter than streetlights or headlights of vehicles.

Edgewood has provided no renderings or other information to show what the stadium lighting will look like from homes adjacent to their property. I have done some simple renderings of this based on drawings provided by Edgewood and believe the impact to be severe. Shouldn't the city demand such information before approving a project of this significance? It seems very unreasonable to tell neighbors that they have to "wait until it's built to see what it will be like". Because of the nature of the zoning process, the time for such models to be shared and discussed is now - not at the later ADRC hearing, when there is nothing that can be done to change anything.

I also have major concerns about rental or other use of the facility by outside parties. If the zoning permits Edgewood to allow outside groups to use the facility in exchange for consideration, that would enormously increases the potential amount of use and potential impact on the neighborhood. Use by outside groups with no long-term relationship to the neighborhood also reduces accountability, and it will be difficult to hold Edgewood responsible for ensuring that their clients' conduct complies with use conditions. It is important that any expansion of the CI zoning set very specific conditions on use of the facility for anything other than sporting events in which Edgewood is a competitor.

I understand that Mr. Arntsen has proposed what he deems a "compromise". It is unfortunate that people living in our district do not have an elected representative to advocate for our interests during this process and instead must rely on a city-appointed official who is not intending to run for office and is thus not accountable to anyone. This proposal will create a permanent change to the neighborhood and it is unfortunate that it is being rushed through with so little time to consider and discuss it.

I completely disagree with his "let them build it and see how it turns out" approach, especially in light of Edgewood High School's repeated and blatant violation of the conditions in their existing zoning and their

insistence that they do not have to follow city laws. Once the investment is made and the lights go up, there will be no stopping them, and the argument will shift from "Should Edgewood be permitted to build a stadium in a residential neighbrhood?" to "You're seriously talking about no longer letting Edgewood use the stadium they spent so much money building?"

Mr. Arntsen's proposal would, for the first time, add regularly-scheduled nighttime use to a site that has historically only been subject to daytime use. This sort of all-hours use inherently has the potential to be more disruptive to neighbors than day use, and once a pattern of permitting night use is established, it will be difficult or impossible to limit or control.

Mr. Artnsen further proposes to expand their zoning to formally permit the continuation "Edgewood's 2018 use of the facility", which is already in excess of what has been negotiated between Edgewood, their neighbors, and the city; has already been disruptive to the neighborhood; and is such a vague limitation that they will feel empowered to do whatever they feel like in the future.

When a property owner can't respect that "no means no", the answer isn't for the city to expand their boundaries of what is allowed and give them more leeway so they're less likely to violate them, it's to order them follow the law and ensure that they are willing to comply. A proper time to consider expanding their permitted use would be after Edgewood has demonstrated a track record of following existing conditions.

Furthermore, Mr. Arntsen makes no mention of any limitation on the use of amplified audio. His "compromise", like Edgewood's proposal, lacks the sort of specific quantitative conditions that could act to limit the impact of this construction on the neighborhood - without such conditions, Edgewood would effectively given carte blanche to do anything they pleased and neighbors would have no recourse.

If we are to discuss "reasonable compromises", then we should be talking about something along the lines of expanding their zoning to allow them to conduct a limited number of daytime competitive events on the field, consistent with what is permitted in other city day-use green spaces that are closely embedded in residential areas, with no permission to install permanent stadium lighting or PA systems, and an expectation that any use of the property will be in a manner that is consistent with city law (i.e. that all stationary and impulse noise comply with the limits in 24.08, all emitted sound comply with 24.04, all lights comply with 10.085, etc...).

If we are looking for a "let's let them try it out so they can prove it's not as bad as we all worry" compromise along the lines of what Mr. Arntsen suggests, then we shouldn't be authorizing the installation of permanent stadium lights and a PA system - we should be talking about giving them a permit to host a small number (i.e. 1 or 2) of night home games over a short trial-period period (1-2 years), using temporary stadium lights (recall that portable lights were used at Camp Randall for many years before the installation of permanent lights) if they desire.

This seems far more realistic than Mr. Arntsen's 'let them build a stadium and' then "evaluate the extent of disruption over the remaining seven or so years of the master plan. Information gleaned over this period can be used to set appropriate limits in the next master plan. Whether those limits are more or less restrictive will depend on the actual impact of these proposed changes" concept. If the city lets the camel's nose into the tent by allowing permanent construction of facilities to be used on a "trial basis", we will almost certainly be stuck with a permanent endorsement of ever-growing stadium use. Once a stadium is built, we will have to live with it forever - there is no going back.

The neighborhood's experience with the recent Edgewood theater project has shown that the *only* time at which the neighborhood has any input is at the Master Plan stage, and that once a use is approved in the master plan, the ADRC will approve any construction that is consistent with the language in the master plan, with no opportunity for the neighborhood to negotiate any limits, conditions, or aspects of construction at that stage. The only point in the process in which conditions can be set is now, and it is essential that whatever amendment is approved be far more specific than the vague requests that Edgewood has made in their Addendum document.

I have no objections to the addition of concessions, bathrooms (please! the trees along the Woodrow Street fence line are regularly used as a latrine by Edgewood athletes), a locker room, or other facilities that benefit their students and families without negatively impacting a large area surrounding their property. My specific objection is to the stadium lights and amplified sound and the impact that those will have on the quality of life for those around them.

Thank you for your consideration.

Feel free to pass my comments on as appropriate,

Ethan Brodsky

Message: Fw: Edgewood stadium

Fw: Edgewood stadium From Stouder, Heather Date Tuesday, January 8, 2019 6:20 AM To Parks, Timothy Cc

Subject Fw: Edgewood stadium

From: Ben Walker

Sent: Monday, January 7, 2019 10:29:20 PM

To: Stouder, Heather; ajstatz2@madison.k12.wi.us; bacantrell@charter.net; jpolewski@charter.net; jshagenow@yahoo.com; ken.opin@gmail.com; Zellers, Ledell; melissaberger2@gmail.com; hiwayman@chorus.net; Carter, Sheri; King, J Steven; Arntsen, Allen

Subject: Edgewood stadium

Hi,

Your emails were posted on the Vilas neighborhood listserv. I am writing to voice my support for the Edgewood stadium. I believe that the students have a right to play sports at their school, and that additional noise/light would not be frequent enough to not cause a lasting disturbance in the neighborhood.

Thanks, Ben Walker 1814 Adams St

Madison, WI 53711

Message: FW: Edgewood stadium concerns

FW: Edgewood stadium concernsFrom Stouder, Heather Date Tuesday, January 8, 2019 8:18 AMToParks, TimothyCcSubject FW: Edgewood stadium concerns

From: CorkerysSent: Monday, January 07, 2019 7:52 PMTo: Stouder, HeatherSubject: Edgewood stadium concerns

Dear Heather:

I am requesting that you vote against the Edgewood stadium plans. I am a long term resident of the Vilas neighborhood and I have seen many expansions of the Edgewood campus and have been watching the current situation with concern. I am not only concerned about the lights and the noise of events that may occur if this stadium were allowed but I am also concerned about the potential impact on Monroe Street traffic with an increase in number of events pouring out into the street which I have not seen addressed yet.

There was a letter in Friday's Wisconsin State Journal from a resident of Fitchburg that described Monroe Street as a major corridor. I would consider East Washington, University Avenue and Mineral Point Road as major corridors but not Monroe Street. Monroe Street is a 4-lane street but after 5:30 p.m. parking is allowed on both sides of the streets which often narrows the street down to 2 lanes. An increase in the number of large events held at Edgewood stadium would create a bottleneck on this heavily -traveled street that is used to travel downtown and to campus events. If an Edgewood stadium event would be held on the same evening as an event at Kohl Center, UW fieldhouse or Camp Randall, this could potentially create a gridlock on the street. This would not only create congestion for residents of the surrounding neighborhoods but also for anyone outside of these neighborhoods trying to access the businesses in the area. Frequent increased congestion would discourage people from attempting to drive to the area to use Monroe Street businesses.

The Edgewood campus is located in an urban setting and the Edgewood community needs to realize the limitations of this setting. Edgewood school has solved their athletic needs without their own stadium for decades. They can continue to do so. Edgewood owns remote athletic fields on Allen Dr. adjacent to Marshal Park. Similarly they could purchase and construct 10 minutes from their campus, a new stadium in agricultural or industrial zoning that does not have effected residential neighbors. Sticking a stadium in an established residential neighborhood is not their only solution

Their neighboring high school, West High, has very similar limitations with an increased and higher-need population. There was another letter submitted by a West High parent that mentioned how her child played soccer and how the soccer team did not have a home field on the West High premises. All three of my children played in sports at West High. West High School actually has 5 girls soccer teams, 5 boys soccer teams and at least 2 girls softball teams that need to have access to off site practice areas on a near daily basis in addition to off site games. This is in addition to the more obvious needs of hockey and golf teams of which there is at least 3 teams. And West needs to find offsite locations for games for many other teams including football, baseball, track and cross country.

I do not understand the necessity of our neighborhoods to accommodate a home field for Edgewood when West High is able to

find fields for more sports with a much larger, complex and proportionally less affluent population.

Again, I urge you to vote no for this. Please feel free to contact me with any questions and thank you.

Jane Corkery

No Edgewood Stadiam--from a concerned resident!

From Peggy Choy Date Tuesday, January 8, 2019 11:36 AM

To Stouder, Heather; Arntsen, Allen; Parks, Timothy

Subject No Edgewood Stadiam--from a concerned resident!

Dear Ms. Stouder, Mr. Parks and Mr. Arnsten,

I am a very concerned resident who lives near Edgewood High School. The information disseminated by Edgewood High School inaccurately says that the proposed stadium will have minimal impact on our neighborhood.Noise lvels would exceed 80 dBA in the area, snd would also affect where I live on Rugby Row; the skyglow would also be a visual pollution at night.

Please do not support the building of this stadium at the Planning Commission meeting on January 14th. I am away during this meeting so cannot be there in person to protest this stadium.

Thank you,

Peggy Choy

Cc

Message: FW: Edgewood

FW: EdgewoodFrom Stouder, Heather Date Tuesday, January 8, 2019 11:44 AMToParks, TimothyCcSubject FW: EdgewoodEngineering Survey.pdf (1414 Kb)ATT00001.htm (1 Kb)

From: Ken Opin Sent: Tuesday, January 08, 2019 11:40 AM To: Stouder, Heather Subject: Fwd: Edgewood

Begin forwarded message:

From: "Allen W. Clark" <<u>allenw.clark@gmail.com</u>> Subject: Edgewood Date: January 8, 2019 at 11:10:33 AM CST To: <u>ken.opin@gmail.com</u>

Ken,

Attached is the actual data from qualified engineers about some of the impact on the neighborhood of the proposed stadium.

It does not address the impact of parking on the neighborhood. The bland assertion that Edgewood will provide adequate parking is absurd. Of course they will charge for fan parking, since this whole exercise is about Edgewood attempting to make up for the falling enrollment of this private, religious school. As with Badger home games, our block of Gregory Street, as well as adjacent neighborhood streets, will be jammed with fans parking free for a short walk to the proposed stadium.

Once the stadium is built, Edgewood's assurance that there will be only 5 football games is worthless, since there is no way that assertion can be legally enforced. Edgewood's word, in the past, has been worthless. In their desperation for money to save the school, those assertions are written on the wind.

What I find outrageous is that the property values and quality of life of at least 80 directly adjacent families should be sacrificed in an attempt to save a failing, private, religious school.

Ken, please do what is right.

Allen

Protect your neighborhood!

You may have received a mailing from Edgewood High School, trying to convince you that their proposed stadium will have a minimal impact on the neighborhood Edgewood High School has misrepresented many facts about their proposal – they are not telling the truth to you or to the city.



The time to act is now!

Public Comments Due: January 4

Write or email your opposition to:

Heather Stouder (Planning Division Director) hstouder@cityofmadison.com

> Tim Parks (City Planner) tparks@cityofmadison.com

Allen Arntsen (District 13 Interim Alder) district13@cityofmadison.com

and speak up for your neighborhood in person at the Planning Commission meeting:

Public Hearing: January 14 City County Building

210 Martin Luther King Jr. Blvd, Room 201 (attendees will be allowed 3 min testimony) Speak up or be drowned out!

- Noise levels would regularly exceed 80 dBA for homes on Woodrow, Monroe, Terry, and West Lawn
- Noise levels would occasionally exceed 90 dBA for events near to the stadium's proposed 1000-seat capacity
- These noise levels would be experienced inside people's homes with windows open
- Even with windows shut, noise levels would be so loud as to interfere with conversation
- These noise levels are comparable to being 50 ft from a chainsaw, lawnmower, or tractor-trailer at highway speeds
- Noise levels exceeding 70 dB would affect large areas of the DMNA, Vilas, and Regent neighborhoods
- These noise levels would be loud enough to interfere with spoken conversation and disrupt sleep
- The sky glow from the stadium lights would impact everywhere on this map

Edgewood High School has gone to great lengths to mislead the community

Don't be fooled! If this stadium is built, there is no going back!

Madison, W 53744

Local

Postal Customer

Edgewood High School claims "technological improvements" mean their stadium won't impact neighborhood. Don't fall for it!

Claim: "Sound levels [would be] around 60 dB at adjoining streets" **Fact:** Noise levels of 69 dBA have **already** been measured at the front door of a neighboring home during a JV game on the practice field with only around 50 fans in attendance and no PA or band. Therefore, simple physics predicts noise levels of about 80 dBA for a crowd of 500. Sound measurements taken during a game at Waunakee with a sub-1000 crowd showed noise levels of 87 decibels. Noise levels will **exceed 80 decibels inside people's homes on Woodrow, Monroe, Terry, and West Lawn**.

The conditions in Edgewood's formal proposal to the city set **no** limit on noise levels that they may create. If approved, this proposal would revise Edgewood's zoning to give them *carte blanche* to generate any level of noise that they please, with no recourse from neighbors or the city.

Claim: "Sound levels will meet or exceed all applicable city standards" Fact: The city's noise regulation prohibits the generation of noise that causes levels in excess of 65 dBA in neighboring residentially-zoned properties. Edgewood is already violating this and neighbors have complained repeatedly about excessive noise. Edgewood talks about "complying", while they are really asking to be exempted from the city's noise ordinance – if they were to get this, then "The provisions of [the city's noise ordinance] shall not apply to... events for which a permit or license is required and obtained". This would both make their current violations legal and allow them to further increase their noise levels.

Claim: "Our new lighting technology prevents sky glow" Fact: There have been no major recent advances in lighting technology that reduce sky glow, and it is widely recognized that sky glow is impossible to eliminate. The City of Madison has had a dark-sky ordinance since 1993, and any stadium lighting installed since then has complied with it – you can look at any lighted stadium in the area and see what it would be like. The sky glow from Breitenbach Stadium at Middleton High School can be seen from 1.5 miles away – at that distance the glow appears brighter than nearby streetlights. Is that what we want over Lake Wingra and the arboretum? *Claim: "[Our lighting] meets/exceeds City lighting requirements"* **Fact:** The city only has specific design requirements for lighting in "parking facilities and outdoor merchandising areas", with only two "General Requirements" that apply to other outdoor lighting. One sets standards for outdoor lighting fixtures with output over 1,000 lumens, which is "equivalent to a single 70-Watt incandescent bulb", and is completely inadequate for regulating the 4.5 million lumens of stadium light that Edgewood is proposing to install – this would be "equivalent to 315,000 Watts of incandescent light bulbs". The other sets a limit for "light trespass" that is thousands of times brighter than natural nighttime light levels. Even if they were to comply with that limit, they would be destroying the darkness of the night sky for a large radius around their property.

Claim: "Edgewood is committed to adhering to [limits on use] and all of the agreed-upon restrictions will be fully enforceable by the City of Madison"

Fact: Edgewood has been routinely violating the legal zoning of their property since immediately after their Campus/Institutional Master Plan was approved. They have been using an area that is formally zoned for "team practices" and "physical education classes" to conduct varsity games as well as renting it to outside customers. The zoning language was not an oversight - it was an agreement negotiated between Edgewood, surrounding neighborhoods, and the city, and has the force of law. Edgewood is aware that their current use is nonconforming, but it has been an on-going issue that has had a negative impact on the neighborhood, subjecting neighbors to noise levels in violation of city regulations. On November 20, the city's building inspection division issued a letter informing Edgewood that they would be receiving a formal notice of violation for this non-conforming activity unless their master plan was amended.

Edgewood High School has shown blatant disregard for city zoning law and agreements that they've made with the city and the surrounding neighborhoods. How can neighbors trust anything that Edgewood claims when they so flagrantly break the law already? Claim: "It's only 5/18/26/27/40 nights a year!" Fact: Edgewood's formal amendment requests that lights be permitted for up to 40 games per year, plus unlimited practices. They are setting no conditions or limits on the number of games or outside events at which amplified audio would be permitted. The "compromise" proposed by the alder appointed for our district by the city would limit the use of lights to five football games, but still allow Edgewood unlimited use of amplified audio at other times, and permanently allow Edgewood to continue what they are currently getting away with by violating their zoning.

Claim: "Edgewood hosted neighborhood listening sessions to share our ideas and gather feedback. Those sessions helped identify... areas that we have specifically addressed as we move through the process".

Fact: This is half-true. They did host neighborhood meetings and issued various press releases and other documents, but have done nothing to actually address the core neighborhood concerns about stadium lights, amplified sound, and crowd noise. The process has been characterized by Edgewood telling us their intentions, neighbors expressing their concerns and objections, and Edgewood dismissing those concerns as overblown or irrelevant and saying that they're going to do it anyway. This does not demonstrate "a commitment to positive neighborhood relations" – it is demonstrative of an attitude of entitlement that has generated an enormous amount of discord and distrust in the neighborhood.

In a 2015 Wisconsin State Journal article, Edgewood High School President Mike Elliott was quoted as saying that their project to resurface the practice field 'has received the support of area neighborhood groups that have balked in the past at the idea of turning the facility into a competition site for Edgewood's many athletic programs', and acknowledging that "We're between two neighborhood associations. They have been **vehemently opposed** to us having lights or playing games here. We're really building this to be able to give our athletes the practice facilities that provide the best surfaces possible and to expand the amount of outdoor practices we can hold especially in the spring." Goodman Athletic Complex

From Justin Dragoo Date Tuesday, January 8, 2019 12:42 PM

To Parks, Timothy

Cc

Subject Goodman Athletic Complex

Hello,

I wanted to extend my support for plans for the Goodman Athletic Complex at Edgewood High School. As a former student athlete, I think that having access to facilities for games is really important. I spent many hours in carpools going across the city and being able to enjoy practices and games at a home field would have been a great thing. I hope that you will support the plan.

Justin Dragoo Student at University of Notre Dame Madison Resident

Message: FW: Edgewood Amendment

FW: Edgewood AmendmentFrom Stouder, Heather Date Tuesday, January 8, 2019 1:03 PMToParks, TimothyCcSubject FW: Edgewood Amendment

-----Original Message-----From: EDWARD R AHRENS Sent: Tuesday, January 08, 2019 11:57 AM To: Stouder, Heather Subject: Edgewood Amendment

Ms, Strouder,

I urge you to bravely vote in opposition to the Edgewood amendment to add light and amplified sound to the Goodman practice field.

1. The current field is simply just too close to a large residential neighborhood to be realistic. Despite what has been said in some editorials, no other local high school football stadium is in this close proximity to a residential neighborhood. To propose such an intrusion is unacceptable, especially for a such a small private school.

2. Sound will be an issue. There is no such thing as directional sound as Edgewood proposes.

3. LED lights are now the standard regardless of the application, however this does not change the glare, and neighborhood intrusion will result.

4. As a Vilas resident please realize that the Vilas Neighborhood Association vote to support the amendment does not represent the Vilas neighborhood. No poll of the neighborhood was taken. The vote only represented the vote of the board members. The neighborhood reacted by voting out of office the Association President and another board member at the very next meeting.

5. No disrespect to Alder Arnsten, however he was not elected to represent our district. His compromise plan is not acceptable. Lights and sound are still not appropriate no matter how often they are used. Edgewood will continue to push for further use until their ultimate goal is achieved.

6. Edgewood states that the driver of this amendment is their inability to find a field for their football team. There is no evidence to support this statement. The reasons for adding lights and sound are likely more complicated and likely relate to recruiting, revenue stream, and satisfying their large donor alumni. Nothing else would justify this expense regardless of the origin of the funds for this project. One could argue that given increasing evidence regarding the long term risks of head trauma related to youth football, this project is not compatible with Edgewood's message of educational excellence.

Ed Ahrens 1910 Jefferson Street Madison 53711