



City of Madison

City of Madison
Madison, WI 53703
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Master

File Number: 47707

File ID: 47707

File Type: Resolution

Status: Items Referred

Version: 3

Reference:

Controlling Body: COMMON
COUNCIL
EXECUTIVE
COMMITTEE

File Created Date : 06/14/2017

File Name: 2nd SUBSTITUTE - Creating a special task force on city governance to examine and make recommendations on elected officials; the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office.

Final Action:

Title: 2nd SUBSTITUTE - Creating a special task force on city governance to examine and make recommendations on elected officials; the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office. ~~Creating a President's Task Force to Review-Local Governance Models and make recommendations to the Council and Mayor.~~

Notes:

Sponsors: Sara Eskrich, Rebecca Kemble, Paul R. Soglin, Sheri Carter, Samba Baldeh, Marsha A. Rummel, Barbara Harrington-McKinney, Michael E. Verveer, Shiva Bidar-Sielaff and Larry Palm

Effective Date:

Attachments: 2nd Substitute Legislative File No. 47707_Clean Copy.pdf, Clean Copy / 2nd Substitute Legislative File No. 47707.pdf, 47707 Memo D 18.pdf, 47707 v 1.pdf, 47707 v 2.pdf, 7/11/17 Eskrich Memo: Governance Task Force CCEC.pdf, 7/18/17 Email_C Landsness.pdf, Amendments to 47707 2nd Substitute D 18_15.pdf

Enactment Number:

Author: Ald. Rebecca Kemble, District 18

Hearing Date:

Entered by: lveldran@cityofmadison.com

Published Date:

Approval History

Version	Date	Approver	Action
1	06/15/2017	Laura Larsen	Approve
2	06/20/2017	Laura Larsen	Approve
3	07/27/2017	Laura Larsen	Approve

History of Legislative File

Ver- sion:	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	Council Office	06/14/2017	Referred for Introduction				
	Action Text:	This Resolution was Referred for Introduction					
	Notes:	Common Council Executive Committee					
2	COMMON COUNCIL	06/20/2017	Refer	COMMON COUNCIL EXECUTIVE COMMITTEE			Pass
	Action Text:	A motion was made by Rummel, seconded by Baldeh, to Refer to the COMMON COUNCIL EXECUTIVE COMMITTEE. The motion passed by voice vote/other.					
2	COMMON COUNCIL EXECUTIVE COMMITTEE	07/11/2017	Re-refer	COMMON COUNCIL EXECUTIVE COMMITTEE	07/18/2017		Pass
	Action Text:	A motion was made by Ald. Shiva Bidar-Sielaff, seconded by Ald. Matt Phair, to approve.					

Registration: Carl Landsness registered to speak. Noted that communication was critical in the process and would like to see the legislative and executive branches working together on this initiative.

Ald. Sara Eskrich spoke to her resolution and highlighted points from her memo (attached to file):

1. Structure - smaller task force, practical and meaningful propose (avoid quorum issues and alders are already elected by residents)
2. Public Engagement Process - this task force charged with developing and implementing an engagement process (vs. relying solely on a committee as the engagement tool)

There was discussion on the differences between the Mayor's resolution and Ald. Eskrich's resolution. One of the main differences was the size of their committees. Ald. Eskrich's resolution: 7 members consisting of four alders, three citizens and the Mayor's resolution: 17 members consisting of two alders, 15 citizens.

Ald. Denise DeMarb noted any changes that would result from the review process would take effect after the 2020 census and would not immediately benefit the current Common Council.

A motion was made by Ald. Rebecca Kemble, seconded by Ald. Samba Baldeh, to re-refer to the COMMON COUNCIL EXECUTIVE COMMITTEE and should be returned by 7/18/2017. The motion passed by voice vote/other.

2	COMMON COUNCIL EXECUTIVE COMMITTEE	07/18/2017	Re-refer	COMMON COUNCIL EXECUTIVE COMMITTEE	08/01/2017	Pass
	Action Text:	A motion was made by Ald. Rebecca Kemble, seconded by Ald. Shiva Bidar-Sielaff, to Re-refer to the COMMON COUNCIL EXECUTIVE COMMITTEE, due back on 8/1/2017. The motion passed by the following vote:				
		Ayes: 6	Samba Baldeh; Shiva Bidar-Sielaff; Rebecca Kemble; Matthew J. Phair; Sheri Carter and Marsha A. Rummel			
		Noes: 1	Denise DeMarb			
		Excused: 1	Michael E. Verveer			
3	COMMON COUNCIL EXECUTIVE COMMITTEE	08/01/2017				

Text of Legislative File 47707

Fiscal Note

The proposed resolution authorizes the creation of a Task Force to examine the City of Madison’s governance structure. The work of the Task Force will culminate with their recommendations by December 31st, 2018. Operating costs associated with the Task Force are anticipated to be \$30,000; these costs may include public engagement, language interpretation and translation, facilities rental and any other research-related costs. Funding for these costs are subject to appropriation in the 2018 Operating Budget.

Title

2nd SUBSTITUTE - Creating a special task force on city governance to examine and make recommendations on elected officials; the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office. ~~Creating a President’s Task Force to Review Local Governance Models and make recommendations to the Council and Mayor.~~

Body

WHEREAS, increases in the size and diversity of Madison’s population over the past three decades have brought new challenges and opportunities for the City; and,

WHEREAS, the City of Madison places a high value on democratic civic engagement with a long tradition of resident participation in City government through its committees, commissions, and boards as well as planning councils, neighborhood and business associations; and,

WHEREAS, the City of Madison has made a commitment to and has invested resources in the Racial Equity and Social Justice Initiative, which aims to eliminate racial and social inequities in municipal government; and,

WHEREAS, the City of Madison has not had a formal committee to examine and report on the best structure of City government since the 1980’s when the population of Madison was much lower and less diverse; and,

WHEREAS, the impending challenges of legislative redistricting based on the upcoming 2020 census and the annexation of the Town of Madison in 2022 provide further impetus to review the structure of City government,

~~WHEREAS, a comprehensive review of local governance models is needed to define options for~~

the city of Madison; and,

~~WHEREAS, this review should include a workable and effective public input process there is also a need to formulate and execute a public input process during this comprehensive review,~~

~~NOW, THEREFORE, BE IT RESOLVED, that the Common Council President creates a President's Task Force to Review Local Governance Models with total of seven (7) members made up of four (4) alders and three (3) public members who have expertise in governance and/or community engagement, to be appointed by the Council President,~~

~~BE IT FURTHER RESOLVED that the Task Force will be staffed by the Common Council Legislative Analyst; and with support from members of the What Works Cities "Effective Government staff team the Task Force will have access to the analysis and research conducted by the Effective Government Guidance Team; and~~

NOW, THEREFORE, BE IT RESOLVED, that the Common Council create a Task Force on Structure of City Government with a total of 11 members, made up of 5 members, including 2 Council members, to be appointed by the Mayor and confirmed by the Common Council, 5 members to be appointed by the President of the Common Council, to include 2 Council members, and a Chair to be jointly appointed by the Mayor and the President of the Common Council and confirmed by the Common Council; and,

BE IT FURTHER RESOLVED, that the Task Force appointments represent the City based on geographic interests, and reflect the ethnic and racial makeup of the population of the City as well as varying business, social, and economic viewpoints; and,

BE IT FURTHER RESOLVED that the Task Force be staffed by the City Attorney's office with the assistance of other city staff as determined by the City Attorney's office and the Council President; and,

BE IT FURTHER RESOLVED that the Task Force examine and report on the following issues, and such other relevant topics that become visible in the course of the review as they relate to our current form of governance and models for reform:

~~BE IT STILL FURTHER RESOLVED that the President's Task Force will examine and report on the following questions and issues and such relevant topics that become visible in the course of the review as they relate to our current form of governance and models for reform and the core values identified by the Strategic Summit and Goal Setting process:~~

General:

- : The state statutes that impact the operation of local government, including the function of the charter, ordinances and rules for program operations;**
- : Governance models and practices of similar cities in the population range of 250,000-500,000 from states with similar statutory municipal requirements as Wisconsin and the efficacy of such models;**
- : The ways in which equity and accountability factor into different governance models;**
- : Optimal methods for ensuring decision makers are representative of, connected to and accountable to all members of the community;**
- : Other systems/methods for creating multiple avenues for resident**

participation in government without privileging decision-making based on the time and ability to attend meetings.

Common Council:

- : The powers and duties of the Common Council;
- : Powers of Council members to chair meetings of the Common Council, Finance Committee and other committees, commissions and boards;
- : The attributes of councils with full-time members, part-time members, and those considered to be volunteer councils performing duties for a nominal salary or honorarium;
- : Number of Council members and the impact on effective representation of residents in general and people of color and those living with lower incomes in particular, functionality of the body, and city governmental services;
- : District vs. at large elections for Council members;
- : Remuneration of Council members including a process for a change in pay;
- : The size and cost of Council staff.

Mayor:

- : The powers and duties of the mayor including the hiring and firing of department and division heads, veto, line item veto and emergency management powers;
- : The size and cost of Mayoral staff.

Committees, Commissions and Boards:

- : The committee system, and the use of resident, Common Council and staff members;
- : The scope and nature of the powers of committees, commissions and boards, including how they report to the Common Council and how their recommendations are received;
- : Powers to appoint Council members and residents to City committees, commissions and boards;
- : The frequency and time of day of both Council and committee meetings.

BE IT FURTHER RESOLVED that the Task Force shall hold public hearings, obtain written reports, and conduct research as the Task Force determines to be useful and necessary to prepare its report to the Mayor and the Common Council; and

BE IT FURTHER RESOLVED that the Task Force cooperate with the City's RESJI Core Team to design and implement an innovative public input process to learn about residents' perceptions of and experiences with governance in Madison, and their opinions about different structural options, including results in the final report; and,

BE IT FURTHER RESOLVED that in addition to the public engagement process developed by the Task Force as described above, the Task Force intentionally seek input from the following stakeholder groups:

- : The members of the Effective Government Guidance Team;
- : Current and former Committee, Commission and Board members and Chairs;
- : Neighborhood Associations;

- : Current and former Alders;
- : Current and former Mayors.

BE IT FURTHER RESOLVED that the final report describe the impact on people of color and those living with lower incomes of any potential changes as well as the optimal opportunities for the timing of such changes; and,

BE IT FURTHER RESOLVED funding for Task Force will be considered for inclusion in the 2018 Operating Budget; potential uses for this funding may include public engagement, language interpretation and translation, facilities rental and any other research-related costs; and,

BE IT FINALLY RESOLVED that the Task Force dissolve upon the issuance of its recommendations on any potential structural changes to city government and the presentation of recommendations to the Mayor and Common Council by December 31, 2018.

- Council structure—including district v. at large structures
- Powers to appoint Council members and public members to city committees, commissions and boards
- Powers of Council members to chair meetings of the Common Council, Finance Committee and other committees, commissions and board
- Governance models of similar cities (population range of 250,000-500,000 from states with similar statutory municipal requirements as Wisconsin and whether the city is growing or declining in population)
- Number of Council members and its impact on effective representation, functionality of the body and city governmental services
- Remunerations of Council members including a process for change in pay
- Mayor/City Administrator—including powers and duties of the mayor including the hiring and firing of department and division heads, any extraordinary powers of the mayor including veto, line item veto and emergency management
- Committee systems, and the use of resident and Council members
- Council staff reporting structure and size
- Council and Mayor's staff budgets
- City staff reporting structure and general size
- Potential for improvement of Ppublic input processes, including any variation for in-budget, ordinance changes, routine business
- Frequency and time of day of Council and Committee meetings
- State laws impacting operations of local government Statutory basis for municipal government including the function of the charter, ordinance and rules for program operations
- How equity and accountability factors into different governance models
- How do we ensure decision makers are representative of, connected to, and accountable to all members of the community?
- How do we create multiple methods of participation in government, without privileging decision making based on those with time and ability to "show-up" for meetings?
- The impact on people of color and those living with lower incomes, including benefits, burdens, and unintended consequences of any potential changes
- What are our time specific the optimal opportunities for governance change? (i.e., census and redistricting timelines)

~~BE IT STILL FURTHER RESOLVED, that the President's Task Force will design and implement an innovative public input process to learn about residents perception of governance in Madison, and how they feel about different structural options, including results in the final report; and,~~

~~BE IT FINALLY RESOLVED that the Task Force will dissolve upon the issuance of its report to the Common Council no later than December 31, 2018.~~

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