

**2016 Proposed Common Council Capital Amendments
Overview**

Number	Agency	Project	Sponsor	Co-Sponsor(s)	GO Borrowing	Other Funds	Debt Service	TOAH Impact
1	Fleet, Economic Development Division, Metro	Fleet Relocation, Public Market, Metro Satellite Facility	Alder Rummel	Mayor Soglin, Baldeh, Kemble, Palm	(1,262,782)	0	(148,037)	(1.64)
2	Economic Development Division	TID 25-Judge Doyle Square	Alder Verveer	Mayor Soglin	(10,000,000)	(12,000,000)	(1,172,305)	(13.00)
3	Economic Development Division	TID 25, 32, 45	Alder Verveer	Alder Zellers	0	40,000	0	0.00
4	Economic Development Division	TID 32	Alder Verveer	Alder Zellers	0	4,700	0	0.00
5	Parking Utility	Block 88 and 105 Parking Structure	Alder Rummel	Alder Schmidt, Alder Zellers	(10,000,000)	(39,537,000)	(1,172,305)	(13.00)
6	Engineering-Major Streets	Neighborhood Traffic Management	Alder Ahrens	Alder DeMarb, Alder Eskrich, Alder Bidar-Sielaff, Alder Zellers	100,000	0	11,723	0.13
7	Engineering-Major Streets	Monroe Street-Reconstruction and Pedestrian Improvements	Alder Eskrich	Alder DeMarb, Alder Bidar-Sielaff, Alder Schmidt, Alder Kemble, Alder Zellers, Alder Phair	(450,000)	0	(52,754)	(0.59)
8	Engineering-Major Streets	Pleasant View Road Signal	Alder Skidmore	Mayor Soglin	150,000	50,000	17,585	0.20
9	Information Technology	Residential Internet Access Assistance	Alder Clear	Mayor Soglin, Alder Cheeks, Alder Baldeh	165,000	0	19,343	0.21
10	Library	Library/Community Center Study	Alder Baldeh	Alder McKinney, Alder Zellers, Alder Ahrens, Alder Kemble, Alder Verveer	0	0	0	0.00
11	Parks	Park Land Improvements-Reindahl Park Cricket Field	Alder Baldeh	Alder Ahrens, Alder Rummel, Alder Clear	30,000	0	3,517	0.04
12	Parks	Park Land Improvements-Orton Park Sidewalk	Alder Rummel	Alder Baldeh	18,000	0	2,110	0.02
13	Parks	Warner Splash Park	Alder Kemble	Alder Palm	0	0	0	0.00
14	Parks	Park Land Improvements-Brittingham & Law Park Planning	Alder Eskrich	Alder Verveer	0	0	0	0.00
15	Parks	Garver at Olbrich Botanical Center	Alder Rummel	Alder Clear	140,000	0	16,412	0.18
16	Police	Midtown District Station	Alder Schmidt	Alder DeMarb, Alder Eskrich, Alder Bidar-Sielaff, Alder King, Alder Phair, Alder Carter, Alder Clear, Alder Hall, Alder Skidmore, Alder McKinney	0	0	0	0.00
17	Traffic Engineering	Sign Bridge Inspection/Wayfinding Signage	Alder Skidmore	Mayor Soglin	0	0	0	0.00

2016 Capital Budget: Proposed Council Amendments

Amendment No. 1

Agency: Fleet / Public Market / Metro Satellite Facility
Project:
Sponsor: Alder Rummel
Co-Sponsor(s): Alder Baldeh, Kemble, Palm, Mayor Soglin

Agencies: Fleet Service, Economic Development, Metro Transit

Amendment

Construct the entire Fleet / Fire Maintenance / Radio Shop Facility at Nakoosa Trail in 2017/2018 with design work in 2016. Design of a Public Market space at First Street would occur in 2017 with construction in 2018/2019. Funding for the Public Market would total \$14 million, including \$4.25 million GO supported by TIF and the General Fund and \$9.75 million from other sources, including federal grants and New Market Tax Credits. A portion of the other funding sources (\$300,000) for the Public Market will be used for an operating subsidy for the first three years of operation. The 2016 Executive Capital Budget includes \$9.6 million GO in 2017 for a Fire Maintenance Facility, \$21.3 million GO in 2018/2019 for a Fleet Maintenance/Radio Shop and \$5.4 million GO / \$5 million Other Sources in 2021 for a Public Market.

Modify the Metro Satellite Bus Facility project to reduce funding in 2016 in light of recent federal action on the City's TIGER grant application. The project timetable would be modified to reflect a TIGER grant request in 2016. Funding in 2016 would total \$1.5 million for design, with \$750,000 from GO debt and \$750,000 from Metro Transit reserves. The 2016 Executive Capital Budget includes \$35 million for the project for 2016 through 2018, split equally between federal grant proceeds and GO debt.

Operating Budget Impact

Adoption of this amendment will increase Fleet Service charges to agencies to recover the cost of the new facilities. Commensurate funding increases would have to be provided to agencies to offset these rate increases.

General Obligation Debt	\$ (1,262,782)		
Other Funding	-	Debt Service	\$ (148,037)
	Total: <u>\$ (1,262,782)</u>	TOAH Impact	\$ (1.64)

GO Debt Change from 2016 Executive Capital Budget and CIP

	<u>Fleet / Fire Maintenance / Radio Shop</u>	<u>Public Market</u>	<u>Metro Facility</u>	<u>Combined</u>
2016	2,237,218	-	(4,250,000)	(2,012,782)
2017	19,026,808	840,000	(2,500,000)	17,366,808
2018	(2,126,403)	3,410,000	(500,000)	783,597
2019	(19,137,623)	-	6,500,000	(12,637,623)
2020	-	-	-	-
2021	-	(5,350,000)	-	(5,350,000)
TOTAL CHANGE	-	(1,100,000)	(750,000)	(1,850,000)

Madison Public Market Sources and Uses Budget

<u>Sources</u>	<u>Amount</u>	<u>% Total</u>
City UDAG reallocation	\$1,000,000	7%
City Capital Dollars	\$4,250,000	30%
State/Federal Grant Support	\$3,000,000	21%
New Markets Tax Credit Equity	\$3,250,000	23%
Private Foundation Support	\$2,000,000	14%
Local Individual Donors	\$500,000	4%
TOTAL SOURCES	\$14,000,000	100%

<u>Uses</u>	<u>Amount</u>	<u>% Total</u>
Business Plan (completed 2015)	\$250,000	2%
Startup Costs (leasing, fundraising, staffing, vendor development, etc.)	\$300,000	2%
First 3 Year Operating Losses	\$300,000	2%
Construction Costs	\$13,150,000	94%
<i>Hard Costs</i>	\$10,700,000	76%
<i>Architecture & Engineering</i>	\$850,000	6%
<i>Contingency</i>	\$700,000	5%
<i>Soft Costs (fees, LEED cert., legal, permits, etc.)</i>	\$900,000	6%
TOTAL USES	\$14,000,000	100%

Agency: Economic Development Division
Project: TID 25-Judge Doyle Square
Sponsor Alder Verveer
Co-Sponsor (s): Mayor Soglin

Amendment

Modify the Judge Doyle Square project as follows: reference the option of using TID resources in addition to TID 25; remove the \$12 million Jobs TIF assistance to Exact Sciences Corp; remove the \$10 million of short-term cash flow borrowing; and provide greater flexibility to respond to the possibility of a selected development proposal proceeding in 2016, subject to approval by the Common Council and the Joint Review Board.

The revised narrative would read as follows:

"This TID is located on the south side of the Capitol Square and was created in 1995. Revenues in TID 25 and possibly other TIDs will finance the Judge Doyle Square project in 2016. Total funding from TID resources is \$35.4 million, which may be used for eligible project costs consistent with Council resolutions and project plan amendments, including private and public parking and offsets to the cost of city-owned land used for the development."

Operating Impact

There is no impact on the operating budget.

Amendment Amount

GO Borrowing	(10,000,000)
Other Funding	<u>(12,000,000)</u>
Total:	(22,000,000)

Amendment Impact

Debt Service	-\$1,172,305.07
TOAH Impact	-\$13.00

Agency: Economic Development Division
Project: TID 25, 32, 45
Sponsor Alder Verveer
Co-Sponsor (s): Alder Zellers

Amendment

The proposed amendment updates the budgets for TIDs 25, 32, and 45 to reflect the downtown retail study that will be carried out in the 2016. The source of funds for the amendment are TID reserves. The increase by district is listed below:

TID 25: \$2,500
 TID 32: \$35,000
 TID: \$2,500

Operating Impact

A portion of the Retail Study (\$10,000) will be funded through the General Fund. These funds are included in the PCED 2016 operating budget.

Amendment Amount

GO Borrowing	0
Other Funding	<u>40,000</u>
Total:	40,000

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Economic Development Division
Project: TID 32
Sponsor Alder Verveer
Co-Sponsor (s): Alder Zellers

Amendment

The proposed amendment updates the TID 32 budget to reflect the installation of new street signs in the Mansion Hill neighborhood. This action was adopted as an operating amendment approved by the Board of Estimates (Amendment 22). The source of funds for the amendment are TID reserves.

Operating Impact

This amendment will transfer funds to the operating budget for the installation of two signs at 13 intersections in the Mansion Hill neighborhood. These costs will be one-time in 2016.

Amendment Amount

GO Borrowing	0
Other Funding	<u>4,700</u>
Total:	4,700

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Parking Utility
Project: Block 88 and 105 Parking Structure
Sponsor Alder Rummel
Co-Sponsor (s): Alder Schmidt, Alder Zellers

Amendment

Delete the Judge Doyle Square project in the executive capital budget and replace with the following:

Construct a replacement for the Government East parking ramp in 2016 at a cost of \$27.5 million (\$13.75 million Parking Utility reserves and \$13.75 million TIF). The replacement structure will use the "large floor plate" plan developed by the Parking Utility and its consultants and referenced in the final adopted resolution RES-14-00161 (Legistar #35381) and in the Judge Doyle Square report of November 3, 2014 (Legistar #35723). The top of the structure shall be built to support future development, which may follow immediately or in the future. The air rights above the structure shall be sold and the proceeds used to offset the cost of building the underground parking and other uses as determined by the City. Under this approach, three levels of underground parking will be constructed, spanning from behind the Madison Municipal Building on Block 88 to Block 105 and providing a total of 778 parking stalls. The facility will be owned by the Parking Utility. Under this approach, approximately 170 stalls could be leased for private development. Additional spaces, if needed, could be built above grade, or if a private development proceeds on the same timeline as the parking structure, another level of underground parking of up to 311 spaces could be constructed, with the cost paid for by the developer, and which costs could be TIF-eligible.

The net impact of the amendment compared to the 2016 executive capital budget:

Parking Utility Reserves	\$650,000
Parking Utility-TIF Funding	13,350,000
Parking Utility Land Sale Proceeds	-4,500,000
Economic Development-TID 25	-46,737,000
Engineering-City Fleet Parking	-1,300,000
Engineering-Bike Center	<u>-1,000,000</u>
	-\$39,537,000
Short-Term GO Borrowing-TID 25	<u>-\$10,000,000</u>
	-\$49,537,000

Operating Impact

Operating impacts from a 9 month closure of the Government East parking ramp include a net loss of revenues to the Parking Utility \$872,237 and the a reduction of \$121,500 in payment in lieu of taxes (PILOT) to the City General Fund.

Amendment Amount

GO Borrowing	(10,000,000)
Other Funding	<u>(39,537,000)</u>
Total:	(49,537,000)

Amendment Impact

Debt Service	-\$1,172,305.07
TOAH Impact	-\$13.00

Agency: Engineering-Major Streets
Project: Neighborhood Traffic Management
Sponsor Alder Ahrens
Co-Sponsor (s): Alder DeMarb, Alder Eskrich, Alder Bidar-Sielaff, Alder Zellers

Amendment

The proposed amendment provides an additional \$100,000 for traffic management efforts in neighborhoods, including improvements on major streets to enhance pedestrian infrastructure and safety. Specific projects will be determined during the course of the year by the City Traffic Engineer.

Operating Impact

The proposed amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	100,000
Other Funding	<u>0</u>
Total:	100,000

Amendment Impact

Debt Service	\$11,723.05
TOAH Impact	\$0.13

Agency: Engineering-Major Streets
Project: Monroe Street-Reconstruction and Pedestrian Improvements
Sponsor: Alder Eskrich
Co-Sponsor (s): Alder DeMarb, Alder Bidar-Sielaff, Alder Schmidt, Alder Kemble, Alder Zellers, Alder Phair

Amendment

Move the Monroe Street reconstruction project, as adopted by the Board of Estimates, from 2016-2017 to 2017-2018. Under this amendment, design will occur in 2017 (\$600,000) and 2018 (\$485,000) and construction in 2018 (\$9,605,000). In addition, provide \$150,000 for improvements to pedestrian crossings within the Monroe Street corridor, with design and construction in 2016.

Operating Impact

The adoption of this amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	(450,000)
Other Funding	<u>0</u>
Total:	(450,000)

Amendment Impact

Debt Service	-\$52,753.73
TOAH Impact	-\$0.59

Agency: Engineering-Major Streets
Project: Pleasant View Road Signal
Sponsor Alder Skidmore
Co-Sponsor (s): Mayor Soglin

Amendment

This project will install a temporary traffic signal at the intersection of Pleasant View Rd. and Blackhawk Rd. Included in this project is new pavement and curb and gutter to include new turn lanes. Other funding for the project (\$50,000) is from the City of Middleton. Design and construction will occur in 2016. Full reconstruction is scheduled along the Pleasant View corridor in the approximate 2020-2022 timeframe. The signal will be replaced with permanent facilities at that time.

Operating Impact

The adoption of this amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	150,000
Other Funding	<u>50,000</u>
Total:	200,000

Amendment Impact

Debt Service	\$17,584.58
TOAH Impact	\$0.20

Agency: Information Technology
Project: Residential Internet Access Assistance
Sponsor Alder Clear
Co-Sponsor (s): Mayor Soglin, Alder Cheeks, Alder Baldeh

Amendment

This amendment will provide an additional \$165,000 and re-purpose \$200,000 in existing funding to expand the Digital Divide Internet Access Pilot Project in the Information Technology budget. Specifically, this will add the Allied Drive NRT area plus add 100 single family homes to the project. The Allied Drive addition will provide for internet access to a very under-served area of the City. The single family homes will increase the viability of the pilot project by providing for a broader base of data for future decisions. The locations of the single family homes will be determined by the Digital Technology Committee and may be located in multiple areas of the City. A participant education component will be included and covered from current appropriations. Funds identified below from the Madison Internet Co-Op Internet Utility account have not been allocated for specific items and are therefore available for this request.

Operating Impact

The City pays maintenance fees to the MUFN Consortium for the use of fiber. It is estimated that this amendment will result in additional maintenance fees of \$9,600 per year.

Amendment Amount

GO Borrowing	165,000
Other Funding	<u>0</u>
Total:	165,000

Amendment Impact

Debt Service	\$19,343.03
TOAH Impact	\$0.21

Agency: Library
Project: Library/Community Center Study
Sponsor Alder Baldeh
Co-Sponsor (s): Alder McKinney, Alder Zellers, Alder Ahrens, Alder Kemble, Alder Verveer

Amendment

The proposed amendment instructs City staff to conduct a study and analyzing the feasibility of a multi-purpose library and community center for Madison’s Northeast side. Staff will conduct a needs assessment of northeast communities in regards to recreational, community and library services. Staff will review operations of similar multi-function library/community centers in other jurisdictions. Based on prospective program designs and available data, staff will present a report and recommendation to the Common Council and Mayor by July 31, 2016. The proposed study will be coordinated by the Madison Public Library and Community Development Division.

Operating Impact

The proposed amendment has no impact on the operating budget.

Amendment Amount

GO Borrowing	0
Other Funding	<u>0</u>
Total:	0

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Parks
Project: Park Land Improvements-Reindahl Park Cricket Field
Sponsor Alder Baldeh
Co-Sponsor (s): Alder Ahrens, Alder Rummel, Alder Clear

Amendment

The proposed amendment provides \$30,000 in GO borrowing for improvements to the existing cricket field at Reindahl Park.

Operating Impact

The adoption of this amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	30,000
Other Funding	<u>0</u>
Total:	30,000

Amendment Impact

Debt Service	\$3,516.92
TOAH Impact	\$0.04

Agency: Parks
Project: Park Land Improvements-Orton Park Sidewalk
Sponsor Alder Rummel
Co-Sponsor (s): Alder Baldeh

Amendment

The proposed amendment provides \$18,000 in GO borrowing for the removal and replacement of portions of damaged sidewalk within Orton Park.

Operating Impact

The adoption of this amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	18,000
Other Funding	<u>0</u>
Total:	18,000

Amendment Impact

Debt Service	\$2,110.15
TOAH Impact	\$0.02

Agency: Parks
Project: Warner Splash Park
Sponsor Alder Kemble
Co-Sponsor (s): Alder Palm

Amendment

The proposed amendment repurposes \$850,000 currently included in the CIP for the expansion of the Warner Park Community Center. The total project cost is estimated to be \$1.3 million. The amendment assumes \$450,000 for the project that will be funded through fundraising efforts.

Operating Impact

This project is identified for 2019. The footprint of the Center will expand and, therefore, the operating costs (maintenance, staffing) may increase as well. Total operating costs are dependent on the final design.

Amendment Amount

GO Borrowing	0
Other Funding	<u>0</u>
Total:	0

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Parks
Project: Park Land Improvements-Brittingham & Law Park Planning
Sponsor Alder Eskrich
Co-Sponsor (s): Alder Verveer

Amendment

The proposed amendment reprograms funding (\$50,000) included in the 2015 budget from the Olin Park Gateway project to Parkland Improvements. The funds will be utilized for improvements at Brittingham Park (north of Bedford Street) and Law Park. These funds were borrowed as part of the City's 2015 borrowing. No additional funding is required.

Operating Impact

The adoption of this amendment will have no impact on the operating budget.

Amendment Amount

GO Borrowing	0
Other Funding	<u>0</u>
Total:	0

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Parks
Project: Garver at Olbrich Botanical Center
Sponsor Alder Rummel
Co-Sponsor (s): Alder Clear

Amendment

The proposed amendment provides \$140,000 in GO borrowing for the cost to outfit the cold storage building and to cover other costs (permits, testing, title reports, staff costs, etc.) based on the current negotiated agreement to move forward with the proposal recommended by the Garver Feed Mill Criteria and Selection Committee and adopted by the Common Council.

Operating Impact

The adoption of this amendment will have a minor impact on the operating budget in the form of some increase in electrical costs. Total operating costs are dependent on the final design.

Amendment Amount

GO Borrowing	140,000
Other Funding	<u>0</u>
Total:	140,000

Amendment Impact

Debt Service	\$16,412.27
TOAH Impact	\$0.18

Agency: Police
Project: Midtown District Station
Sponsor Alder Schmidt
Co-Sponsor (s): Alder DeMarb, Alder Eskrich, Alder Bidar-Sielaff, Alder King, Alder Phair, Alder Carter, Alder Clear, Alder Hall, Alder Skidmore, Alder McKinney

Amendment

Under the Board of Estimates 2016 capital budget, construction of the Midtown Police District will occur in 2016 and 2017. The narrative for the project should include the following: "Staffing of 10.0 FTE new positions for the Midtown Police District will begin in 2017 at an estimated cost of \$411,455, including \$145,565 for salaries and benefits, \$57,890 for officer equipment and supplies and \$208,000 for vehicles. In 2018, the total estimated cost is \$997,904, including \$725,634 for salaries and benefits, \$8,270 for officer equipment and supplies, \$129,000 for vehicles and \$135,000 for building costs. In 2019, the total estimated cost is \$912,859, including \$777,859 for salaries and benefits and \$135,000 for building costs."

Operating Impact

See above.

Amendment Amount

GO Borrowing	0
Other Funding	<u>0</u>
Total:	0

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00

Agency: Traffic Engineering
Project: Sign Bridge Inspection/Wayfinding Signage
Sponsor Alder Skidmore
Co-Sponsor (s): Mayor Soglin

Amendment

The proposed amendment provides funding for a sign bridge inspection to be carried out by Traffic Engineering. The amendment will be funded by cancelling the Wayfinding Signage project currently funded in the 2016 CIP. The project will be funded by a direct appropriation to capital.

Operating Impact

The amendment has no impact on the operating budget.

Amendment Amount

GO Borrowing	0
Other Funding	<u>0</u>
Total:	0

Amendment Impact

Debt Service	\$0.00
TOAH Impact	\$0.00