

May 31, 2012

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### Re: Plan B – Community Noise Study

# **EXECUTIVE SUMMARY**

Acoustics By Design, Inc., (ABD) was retained by Plan B to complete a noise study in the surrounding community near Plan B. ABD visited the above site on May 17<sup>th</sup> and 18<sup>th</sup>, 2012. The purpose of the visit was to measure background noise levels at various property line locations during normal business hours at Plan B.

ABD completed a careful review of the City of Madison Noise Ordinance that applies at this location. Our review found that the City of Madison employs a broad general nuisance noise ordinance, as well as a quantitative noise ordinance with permissible noise limits.

We completed noise measurements at the nearby residential property lines between 7:00 PM on May 17, 2012 to 3:00 AM on May 18, 2012. We noted that the noise levels at each of the measurement locations were dominated by traffic noise. Based on the data collected, we compared the measurements of the noise levels with the City of Madison Noise Ordinance. The measurements indicate that Plan B does not exceed the City of Madison Noise Ordinance (Section 24.08(6)).

## **REPORT:**

#### **Introduction**

Acoustics By Design, Inc., (ABD) was retained by Plan B to complete a noise study in the surrounding community near Plan B. ABD visited the above site during the evening of May 17<sup>th</sup> and 18<sup>th</sup>, 2012. The purpose of the visit was to measure background noise levels at various property line locations during normal business hours at Plan B. Based on this data, we have compared the measurements with the City of Madison Noise Ordinance.

#### **Instrumentation**

A Larson-Davis Laboratories Model 824 and 831 precision sound level meters were used for all octave band measurements reported here. These meters conform to the ANSI Standard Specifications for Sound Level Meters S1.4-1983, Type 1 (Precision), and the IEC Standard 651-1979, Sound-Level Meters, Type 1 Peak. The instrument was calibrated and is traceable to The National Institute of Standards. Evidence of traceability is on file at the Larson Davis Corporate Headquarters. The meters calibrations were field verified before and after the measurement session.

Larson-Davis Laboratories Model 703/706-RC sound meters were used for the A-weighted long term sound level measurements. These meters conform to ANSI Standard Specifications for Sound Level Meters S1.4-1983, Type 2, and the IEC 651-1979, Sound Level Meters Type 2. The instruments were calibrated and are traceable to the National Institute of Standards. Evidence of traceability is on file at the Larson Davis Corporate Headquarters. The meters were field verified before and after the measurement session.

### **Atmospheric Conditions**

Atmospheric conditions were within the range of those specified in ANSI S12.9 and S12.18 for environmental noise measurements. The winds were calm and the temperature was cool.

#### **Acoustical Terminology and Concepts**

When dealing with sound, there is the physical quantity which is expressed as sound level and the perceived level which is expressed as loudness. Sound level is measured in units called decibels (abbreviated dB). Decibels are power ratios and are logarithmic quantities. Audible sound occurs over a wide frequency range, from approximately 20 Hertz (Hz) to 20,000 Hz. Human hearing does not respond equally to sounds at different frequencies (or pitch). Lower frequency sounds that are equally as "loud" have a much higher decibel level than high frequency sounds. To accommodate this variation in frequency sensitivity of human hearing, a frequency weighting can be applied to sound level measurements. When the weighting is applied, the resulting sound level measurements are said to be "A-weighted" and the decibel level is abbreviated dBA.

When the sound energy doubles, the decibel value increases by 3 dB. Human hearing is also logarithmic and when the perceived loudness of a sound is "doubled", the corresponding sound level increases by approximately 10 dBA. A qualified listener cannot detect a change in sound level of 1 dBA. The average listener starts to detect a change in level at 3 dBA, and a clearly noticeable change occurs at 5 dBA.

While the decibel or A-weighted decibel are the basic units used for noise measurement, other indices are also used. One common known index, the equivalent sound level, abbreviated as Leq, is commonly used to indicate the average sound level over a period of time. Leq represents the steady level of sound which would contain the same amount of sound energy as does the actual time varying sound level. Although it is an average, it is strongly influenced by the loudest events occurring during the time period because these loudest events contain most of the sound energy.

The following table lists some commonly encountered noises, their A-weighted level, and associated subjective evaluations:

Table 1: Noise Source Comparisons					
	140 dBA		Jet Engine (at 60 ft)		
Pain Threshold	130 dBA		"Hard Rock" Band (near stage)		
	120 dBA		Thunder (nearby)		
Long-term Hearing Loss	100 dBA		Auto Horn (at 9 ft)		
	90 dBA		OSHA 8 Hour Noise Exposure Limit		
	80 dBA		Street Corner in Busy City		
Typical Daily Exposure	70 dBA		Busy Freeway (25 ft to 100 ft)		
	60 dBA				
	50 dBA		Typical Office Environment		
	40 dBA				
	30 dBA		Inside Average Residence		
Very Quiet	20 dBA		Whisper		
	10 dBA		Human Breathing		
Threshold of Hearing	0 dBA				

#### **City of Madison Noise Ordinances**

The City of Madison, Wisconsin Ordinance, Section 24.04 Prohibition of Noises Disturbing the Public Peace subsection (2) states:

(2): It shall be unlawful for any person, firm, corporation, or other entity occupying or having charge of any building or premises, or any part thereof, to cause, suffer or allow any loud, excessive or unusual noise in the operation of any radio, stereo or other mechanical or electrical device, instrument or machine, which loud, excessive or unusual noise tends to unreasonably disturb the comfort, quiet or repose of persons therein or in the vicinity.

This type of nuisance noise ordinance is both difficult to enforce and difficult to interpret since the basis of the ordinance addresses subjective experience. When a specific ordinance exists, the courts usually determine that it takes precedence over the general ordinance. In this case, a more specific noise ordinance exists:

According to the City of Madison, Section 24.08 Noise Control Regulation, subsection (6)

- (6). <u>Maximum Permissible Sound Levels.</u>
  - (a) <u>General Limitations</u>: Effective upon the enactment of this ordinance, in the following zoning districts (as set forth in Chapter 29, Madison General Ordinances) the sound emitted from any source of stationary noise shall not exceed the following limits at any point within a receiving zone which point is outside of the property line of the source of the stationary noise:

Receiving Zone Classified	Source Level Zoned	Maximum dBA
Residential, Conservancy, Wetlands, PCD, PUD, Planned Community Mobile Home Park District	All zoning districts	65 dBA
Commercial (C1, C2) or Office	Residential, Conservancy, PCD, PUD, Planned Community Mobile Home Park District Commercial (C1, C2), Office Manufacturing, Agriculture, Commercial (C2, C4, C3L)	65 dBA 70 dBA 75 dBA
Commercial (C3, C4, C3L), Manufacturing or Agriculture	Residential, Conservancy, PCD, PUD, Planned Community Mobile Home Park District Commercial (C1, C2), Office Manufacturing, Agriculture, Commercial (C2, C4, C3L)	65 dBA 70 dBA 75 dBA

### **Noise Measurements**

Noise measurements were completed at four locations as shown graphically in Figure 1:

Location 1: On the SW property line of 923 Williamson Street.

Location 2: On property line across from Plan B.

Location 3: On the property line of 940 and 936 Jenifer Street.

Location 4: On the property line of 928 Jenifer Street.

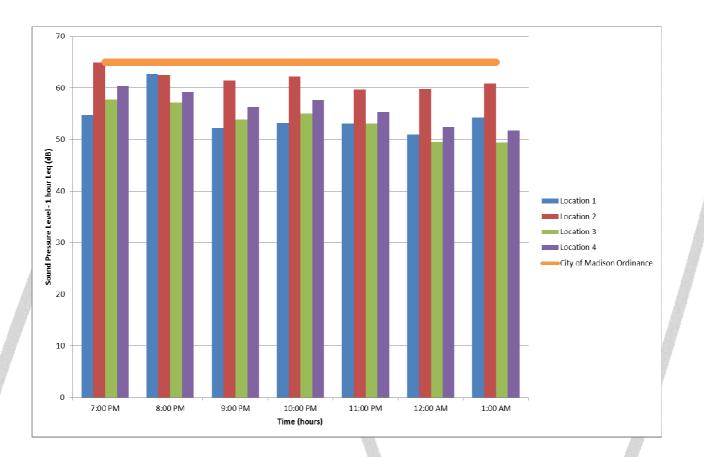


**Figure 1: Test Measurement Locations** 

On visiting the site, we noted that the noise levels at the properties were dominated by traffic noise, specifically at Location 2 on Williamson Street. It was also noted that multiple bus lines are routed on Jenifer St. In addition, an air conditioning unit at the back of the Umami Restaurant near Location 1 had a significant impact on the noise levels at that location. The unit was running during the entire measurement period.

We completed both long term noise measurements at each location between 7:00 PM May 17, 2012, and 3:00 AM May 18, 2012. In addition, short term measurements were also taken inside Plan B at the location of the D.J. between 12:30 AM-1:00 AM on May 18, 2012. Sound levels within Plan B ranged from 94-101 dBA with an average of 97 dBA. This was considered the "typical" operating sound level.

Figure 2 below shows the measured 1 hour  $L_{eq}$  sound levels at each of the property line locations compared against the City of Madison Noise Ordinance (Section 24.08(6)) from 7:00 PM to 2:00 AM. Music was playing inside Plan B from 9:00 PM to 1:30 AM. The hourly sound levels indicated in Figure 2 include noise from all sources including traffic.



### Figure 2: 1 hour Leq Sound Pressure Levels (dBA)

Table 2 shows the short term sound pressure levels measured between 12:30 AM and 1:00 AM on May 18, 2012, while the music was playing at Plan B compared with the ambient measurements taken between 2:45 AM and 3:00 AM after Plan B had closed. These levels are significantly lower than the hourly average levels indicated in Figure 2 because they were taken when no vehicles were passing the measurement location. This allowed us to measure the impact of the sound levels from Plan B without the contamination of traffic noise. During this time period it was noted that the music was audible at Locations 1 and 2 with no traffic, but was somewhat masked when cars passed by specifically at Location 2 because of its proximity to Williamson Street. At Locations 3 and 4 the music was barely audible with no traffic.

Location	Sound Pressure Level (dBA) Between 12:30 AM and 1:00 AM	Ambient Sound Pressure Level (dBA) Between 2:45 AM and 3:00 AM
1	51	50
2	52	50
3	41	40
4	41	40

#### **Table 2: Short Term Measured Sound Pressure Levels**

Although the City of Madison only addresses the overall dBA maximum allowable noise levels, other municipalities sometimes also incorporate maximum octave band frequency limits. For comparative purposes, we took a typical noise control ordinance and adjusted the octave band frequency limits to match the 65 dBA overall noise level requirement of the City of Madison. These levels are shown in Figures 3 and 4 below compared to short term measurements taken between 12:30 AM and 1:00 AM on May 18, 2012, ambient measurements taken between 2:45 AM and 3:00 AM after Plan B had closed. As stated above, all short term measurements were taken when no vehicles were passing the measurement location.

Figure 4 indicates that there is no significant difference in the sound levels at Locations 3 and 4 between when Plan B had music playing and after the club had closed. In Figure 3, there is a 4-10 dB increase above ambient in the 63 Hz and 125 Hz octave bands when Plan B had music playing, however, the levels are still well below the equivalent levels for a 65 dBA overall noise level.

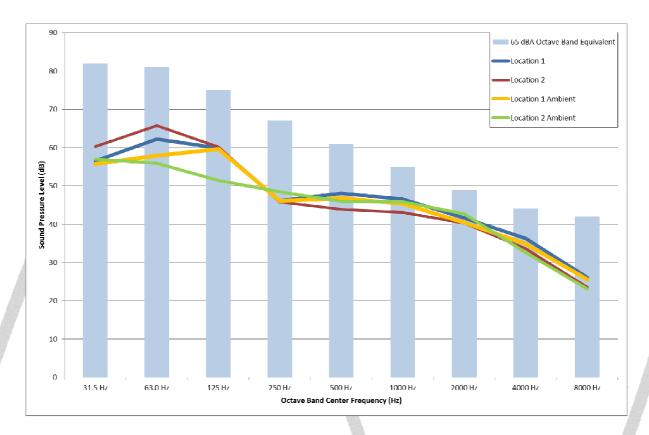
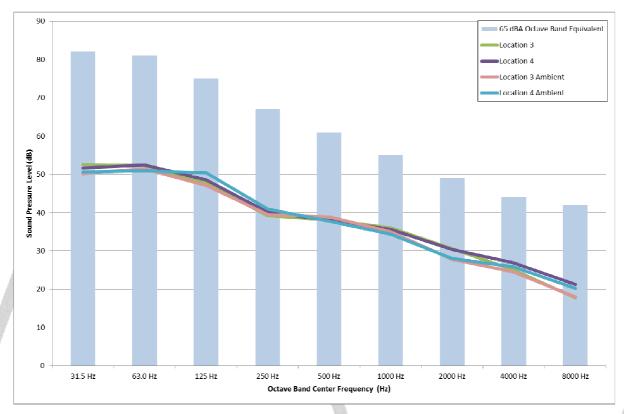


Figure 3: Octave Band Sound Pressure Levels at Property Line Locations 1 and 2





### **Conclusions**

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If you have any questions, please call.

Sincerely,

ACOUSTICS BY DESIGN, INC. Per:

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Kenric D. Van Wyk, PE, INCE Bd. Cert. *President* 

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Melinda Miller Senior Consultant