### APPLICATION FOR URBAN DESIGN COMMISSION REVIEW AND APPROVAL

AGENDA ITEM # \_\_\_\_\_

Project # \_\_\_\_\_

| DATE SUBMITTED:   | Action Requested<br>Informational Presentation<br>Initial Approval and/or Recommendation<br>Final Approval and/or Recommendation |
|---|--|
| UDC MEETING DATE:   | Final Approval and/or Recommendation   |
| PROJECT ADDRESS:ALDERMANIC DISTRICT:<br>OWNER/DEVELOPER (Partners and/or Principals)  |  |
| CONTACT PERSON:   |  |
| Address:  |  |
| <ul> <li>well as a fee)</li> <li>School, Public Building or Space (Fee may be r</li> <li>X New Construction or Addition to or Remodeling</li> <li>Sq. Ft.</li> <li>Planned Commercial Site</li> </ul> | <br><br>n Urban Design District * (A public hearing is required as   |
| (See Section B for:)<br>New Construction or Exterior Remodeling in C  | 4 District (Fee required)  |
| (See Section C for:)<br>R.P.S.M. Parking Variance (Fee required)  |  |
| (See Section D for:)<br>Comprehensive Design Review* (Fee required)<br>Street Graphics Variance* (Fee required)   |  |
| Other   |  |
| *Public Hearing Required (Submission Deadline 3 Wee   | eks in Advance of Meeting Date)  |

Where fees are required (as noted above) they apply with the first submittal for either initial or final approval of a project.

## Hammes Company

22 East Mifflin Street, Suite 800 Madison, Wisconsin 53703 Tel: 608 274 7447 Fax: 608 274 7442

January 13, 2010

Mr. Alan J. Martin Department of Planning & Development Planning Unit Madison Municipal Building 215 Martin Luther King Jr. Boulevard Madison, Wisconsin 53701

RE: UDC SUBMITTAL - INFORMATIONAL PRESENTATION

Dear Al:

Enclosed with this package is the updated submittal for the Urban Design Commission ("UDC"). Per the letter I received from the City Planning Department on January 8, 2010 and based on a subsequent discussion with City Planning staff on January 12, 2010 and January 13, 2010, I have enclosed with this package the following information:

- 1. A copy of the Letter of Intent, Zoning Text and Architectural/Civil Planning Documents reflecting the information that was included on the PUD submission of October 28, 2009.
- 2. A copy of the information the most recent version of the UDC submittal package. We are submitting for an Informational Presentation on January 20, 2009. At this meeting we would like to review the Project with the UDC commissioners in whole and receive specific feedback on:
  - a. Plaza and proposed conceptual landscape plan;
  - b. Architectural concepts;
  - c. Alternate stair configuration;
  - d. Any other feedback or questions the commission may have

From this meeting we intend to complete the final package for review by the Urban Design Commission. It is our intent to resubmit the following week to request Initial Approval at the February 3, 2010 meeting and then request Final Approval at the February 17, 2010 meeting.

- 3. The first page of the attached presentation highlights the primary comments that we've received from UDC which have been incorporated into the current version of the design. These include more than 20 comments which have most significantly addressed:
  - a. Reducing the height and mass of the building;
  - b. Opening of the view corridor to the water;
  - c. Re-orienting vehicular traffic on the site;
  - d. Relocating bus traffic/staging and truck loading/unloading out of view corridor;

Letter to Mr. Alan J. Martin January 13, 2010 Page Two

- e. Addressing architecture of new tower, finding ways to relate back to 1940's building;
- f. Improving access to and increasing the amount of public space at the water.
- 4. Pages 2-4 of the attached presentation outline the specific questions and/or additional information that has been requested by UDC to evaluate the Project. We have included responses to nearly all of the questions/information requests that are outlined herein. The only information that is outstanding from what was listed on the City's letter is as follows:
  - a. Langdon Street Elevation. We are working to complete this elevation and will have it prepared shortly.
  - b. Detailed Landscape Plan. We have retained Ken Saiki Design to further assist in the development of the landscape plan. Ken will present a concept to UDC on January 20, 2010 as to how the plan could evolve from its current state. A final detailed landscape plan will be provided with the final UDC submittal in accordance with City submission requirements.
  - c. Tree Survey. We have retained Bruce Allison to complete a tree survey. The tree survey will be submitted prior to the February 3, 2010 Urban Design Commission meeting.
  - d. City Traffic Engineer's Analysis of Traffic Study. An updated traffic study has been provided to the City. A copy of this is attached with this letter. The Traffic and Engineering Department has requested some additional information related to the valet and loading areas for the hotel. We anticipate this information can be provided to traffic and engineering within the next few days.
  - e. Nightscape Information/Lighting Plan. A lighting plan will be provided with the final submittal to the Urban Design Commission.

Please let me know if there is any other information that I can provide at this time.

Sincerely,

HAMMES COMPANY

Amy Supple Development Director

# Submitted to the City Of Madison 1/13/2010



November 23, 2009

Landscape Architecture

Urban Design

Community Planning

Civil Engineering

Ms. Amy Supple Project Manager Hammes Company 22 East Mifflin Street, Suite 800 Madison, WI 53703

Re: Edgewater Hotel Renovation Traffic Impact

Dear Amy,

As part of the proposed renovation of the existing hotel facility, we have reviewed five issues related to traffic:

- 1. Estimated existing hotel trip generation as compared to the estimated trip generation with the proposed hotel renovation.
- 2. Reviewed traffic counts on the existing streets in the immediate area historically, currently, and projected with the proposed hotel renovation.
- 3. Reviewed the capacity of the existing streets as compared to their existing and projected demand.
- 4. Developed a comparison of other streets in the city that have similar traffic volumes and similar geometric design.
- 5. Recommended measures that can be further investigated to reduce trip generation by hotel employees.

#### **Trip Generation**

The existing hotel contains 100 rooms with a dining area and conference rooms. The renovated hotel will be expanded to 190 rooms with a similar sized dining area and conference rooms. Based on ITE trip generation rates for a hotel with similar accommodations, and assuming full occupancy, **Table 1** estimates that the hotel currently generates 883 trips per day with 85 trips during the Saturday peak hour and 66 trips and 69 trips respectively during the AM and PM week day peak hours.

Ms. Amy Supple Edgewater Hotel TIA November 23, 2009 Page 2

As shown in **Table 2**, a renovated hotel with 190 rooms and full occupancy will increase to 1,678 daily trips, 164 trips during the Saturday peak hour, and 126 trips and 132 trips respectively during the AM and PM week day peak hours.

The proposed hotel renovation will result in an increase of 795 daily trips. Likewise there will also be increases in the peak hour trips by 60 trips in the AM and 63 trips in the PM and 79 trips during the Saturday peak hour. One thing to note with respect to the peak hour counts is that the weekday peak hour for a hotel (late morning and early afternoon) does not occur at the same time as the peak hour of the local streets (7:00 to 8:00 a.m. and 4:00 to 5:00 p.m.).

#### Traffic Volumes

Traffic counts in the area from 2006; include 7,000 vehicles per day (ADT) on Wisconsin Avenue north of Gilman, 5,800 on Langdon between Carroll and Wisconsin and 2,400 on Gilman on either side of Wisconsin Avenue.

It is estimated that the additional daily trips generated by the hotel (795) will be distributed with 80% using Wisconsin Avenue and 20% using Langdon Street. This will result in an increase of 636 vehicles on Wisconsin Avenue, bringing the projected daily traffic volume to 7,636 vehicles per day and 159 additional daily trips on Langdon Street, bringing the total number of trips on that street to 5,959 vehicles per day.

Historical traffic count trends over the last 16 years in the area of the hotel are shown in **Table 3**. The table indicates that traffic volumes on the local streets have been fairly consistent over the past 16 years. Langdon Street traffic volumes have ranged from 5,800 to 7,050 vehicles per day, the upper end of Wisconsin Avenue has ranged from 6,250 to 7,150 vehicles per day and Gilman has ranged from 2,350 to 3,500 vehicles per day over the past 16 years.

Also shown in the table are the projected traffic volumes on these same street sections with the addition of the hotel. With the additional trips, projected traffic volumes on the three streets (Gilman, Langdon and Wisconsin) remain within the historical range of traffic volumes.

#### **Street Capacity**

Street capacity is generally analyzed by the capacity of the intersections. However, a general rule of thumb for street sections is that a two lane urban street can accommodate 12,000-14,000 vehicles per day and a four lane facility can accommodate 24,000 to 26,000 vehicles per day. Gilman and Langdon Street, in the vicinity of the hotel, are 34/38 foot wide, two lane roadways with parking on both sides of the street. Traffic volumes on these two streets are well below the design capacity of a two lane street both with and without the expanded hotel. Wisconsin Avenue is also well below its design

#### Schreiber/Anderson Associates, Inc.

717 John Nolen Drive Madison, WI 53713 T 608.255.0800 F 608.255.7750 www.saa-madison.com Ms. Amy Supple Edgewater Hotel TIA November 23, 2009 Page 3

capacity of 12,000 vehicles with its projected traffic volumes of 7,636. In addition, due to its comparatively wide 50 foot width, it could accommodate up to four lanes (24,000 - 26,000 ADT) with the removal of on-street parking.

#### **Other Street Comparisons**

Wisconsin Avenue currently has a daily traffic volume of 7,000 vehicles per day and projected volumes of 7,636. It is designed as a two lane road with parking on either side. The total street width is 50 feet. For comparative purposes, a number of other two lane streets with traffic volumes in the same range are shown in **Table 4**. These streets have higher 2006 traffic volumes than Wisconsin Avenue in 2006 as well as with the projected traffic volumes for Wisconsin Avenue with the proposed hotel renovation.

#### **Trip Reduction**

Reducing the number of trips made by the hotel can most effectively be done by focusing on the employees. Guest trips can be reduced by providing shuttle services for multiple guests and encouraging guests to walk to local restaurants and entertainment but it will, admittedly, be a marginal reduction. Incentivizing employees to use alternative modes of transportation has been shown to be the most effective measure to reduce automobile trips. This can include the following:

- Encourage the use of public transportation
- Rewards program for car pooling, walking, or bicycling
- Enlisting the assistance and resources of the Madison MPO sponsored rideshare program.

These measures can be more completely explored and detailed through the development of a Transportation Demand Management (TDM) Program.

#### Conclusion

The impact of the additional traffic generated by the proposed hotel renovation will be marginal. The existing street system has sufficient capacity to handle the increase in projected traffic volumes. The impact of the additional traffic can be further reduced by providing incentives for employees to use alternative modes of transportation.

Sincerely,

John Lichtenheld, Principal Schreiber/Anderson Associates, Inc.

Enclosures: 4

www.saa-madison.com

| Land                          | Daily Daily                        |                   | Peak Hour Trip |   |   | AM   |     | PM  |     | SATURDAY |     |     |
|-------------------------------|------------------------------------|-------------------|----------------|---|---|--|-----|-----|-----|----------|-----|-----|
| Use Gen Rate                  |                                    | IN OUT Generation |                |   | Generation Rat  | e  | IN  | OUT | IN  | OUT      | IN  | OUT |
| Hotel (Code 310)<br>100 Rooms | 8.92 trips per<br>Occupied<br>Room | 50%               | 50%            | Weekday<br>AM Peak<br>.67 trips<br>per Occupied<br>Room | Weekday<br>PM Peak<br>.70 trips<br>per Occupied<br>Room | Saturday Peak<br>.87 trips<br>per Occupied<br>Room | 58% | 42% | 49% | 51%      | 50% | 50% |
| Hotel Generation              | 892                                | 446               | 446            | 67  | 70  | 87   | 39  | 28  | 34  | 36       | 44  | 44  |
| Total Trips<br>Generated      | 892                                | 446               | 446            | 67  | 70  | 87   | 39  | 28  | 34  | 36       | 44  | 44  |
| (1%)<br>Alternate Modes       | 9                                  | 9                 | 9              | 1   | 1   | 2  | 1   | 1   | 1   | 1        | 1   | 1   |
| Fotal New Driveway<br>Trips   | 883                                | 437               | 437            | 66  | 69  | 85   | 38  | 28  | 34  | 35       | 43  | 43  |

#### Table 1 Edgewater Hotel Existing Trip Generation Estimates

Source: ITE Trip Generation, 8th Edition, 2008.

Note: Peak hours of the generator typically do not coincide with the peak hours of adjacent traffic Note: Assumes 100% hotel occupancy

3/2/2009

| Land                              | Daily Daily Peak Hour Trip   |     | )   | AM   |  | PM   |     | SATURDAY |     |     |     |     |
|-----------------------------------|------------------------------|-----|-----|--|--|--|-----|----------|-----|-----|-----|-----|
| Use                               | Gen Rate                     | IN  | OUT | Generation Rate  |  |  | IN  | OUT      | IN  | OUT | IN  | OUT |
| Hotel (Code 310)<br>190 Rooms     | 8.92 per<br>Occupied<br>Room | 50% | 50% | Weekday<br>AM Peak<br>.67 trip per<br>Occupied<br>Room | Weekday<br>PM Peak<br>.70<br>per<br>Occupied<br>Room | Saturday<br>Peak<br>.87 trips<br>per<br>Occupied<br>Room | 55% | 45%      | 57% | 43% | 50% | 50% |
| Hotel Generation                  | 1,695                        | 847 | 847 | 127  | 133  | 165  | 70  | 57       | 76  | 57  | 83  | 83  |
| Total Trips<br>Generated          | 1,695                        | 847 | 847 | 127  | 133  | 165  | 70  | 57       | 76  | 57  | 83  | 83  |
| (1%)<br>Alternate Modes           | 17                           | 8   | 8   | 1  | 1  | 2  | 1   | 1        | 1   | 1   | 1   | 1   |
| Net External Trips                | 1,678                        | 839 | 839 | 126  | 132  | 164  | 69  | 57       | 75  | 57  | 82  | 82  |
| (0%) Internally<br>Captured Trips | 0                            | 0   | 0   | 0  | 0  | 0  | 0   | 0        | 0   | 0   | 0   | 0   |
| Total New<br>Driveway Trips       | 1,678                        | 839 | 839 | 126  | 132  | 164  | 69  | 57       | 75  | 57  | 82  | 82  |

 Table 2 Edgewater Hotel Improvements Trip Generation Projections

Source: ITE Trip Generation, 8th Edition, 2008.

Note: Peak hours of the generator typically do not coincide with the peak hours of adjacent traffic

Note: Assumes 100% hotel occupancy

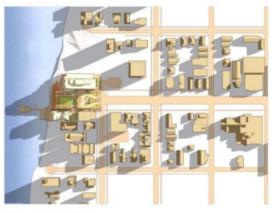
11/23/2009

| Street       | Gilman | Wisconsin | Langdon |
|--------------|--------|-----------|---------|
| Year         | ADT    | ADT       | ADT     |
| 2006         | 2,350  | 7,000     | 5,800   |
|              | 2,450  | 9,250     | 10,900  |
|              |        | 9,750     |         |
|              |        |           |         |
| 2004         | 2,600  | 6,250     | 7,050   |
|              | 2,899  | 7,250     | 13,000  |
|              |        | 12,450    |         |
|              |        |           |         |
| 2000         | 2,450  | 7,150     | 6,100   |
|              | 3,500  | 9,000     | 9,900   |
|              |        | 10,250    |         |
|              |        |           |         |
| 1990         | 2,600  | 6,400     | 6,000   |
|              | 3,350  | 6,200     | 10,450  |
|              |        | 9,000     |         |
|              |        |           |         |
| Projected    | 2,400  | 7,636     | 5,960   |
| w/ new hotel | 2,500  | 9,886     | 11,060  |
|              |        | 10,050    |         |
|              |        |           |         |

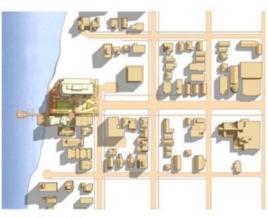
Table 3Edgewater Hotel Area Historical Traffic Counts

# Table 4Madison Street Capacity Comparison

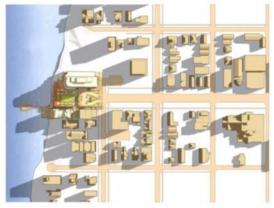
| Street Section                      | Langdon<br>near Frances | Langdon<br>near Union | Charter<br>@U/W | Baldwin<br>near E. Wash |       | Dayton<br>E. of Park St. | Wisconsin Ave.<br>near Langdon<br>(projected) | Langdon<br>near Wisconsin<br>(projected) |
|-------------------------------------|-------------------------|-----------------------|-----------------|-------------------------|-------|--------------------------|---|--|
| 2006 ADT<br>(Average Daily Traffic) | 9,500                   | 10,900                | 9,500           | 8,000                   | 8,400 | 8,000-11,000             | 7,636   | 5,960                                    |
| Street Width<br>(feet)              | 34                      | 38                    | 34              | 40                      | 36    | 42-56                    | 50  | 38                                       |
| On Street Parking                   | Yes                     | Yes                   | No              | Yes                     | Yes   | One side                 | Yes   | Yes                                      |



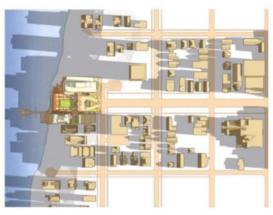
March 20, 2009 9:00 a.m. Daylight Saving Time



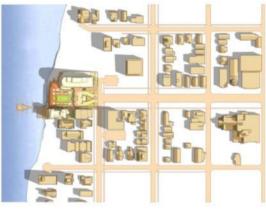
June 21, 2009 9:00 a.m. Daylight Saving Time



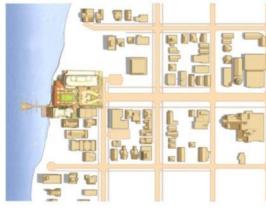
September 22, 2009 9:00 a.m. Daylight Saving Time



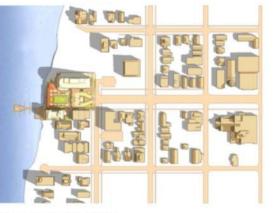
December 21, 2009 9:00 a.m.



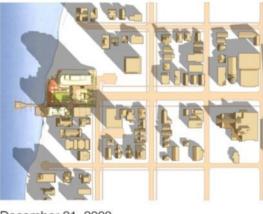
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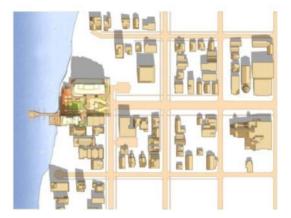
June 21, 2009 12:00 p.m. Daylight Saving Time



September 22, 2009 12:00 p.m. Daylight Saving Time



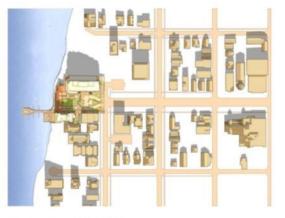
12:00 p.m.



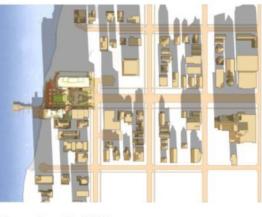
March 20, 2009 15:00 p.m. Daylight Saving Time



June 21, 2009 15:00 p.m. Daylight Saving Time



September 22, 2009 15:00 p.m. Daylight Saving Time



15:00 p.m.



December 21, 2009

December 21, 2009

The Edgewater Hotel

# Sun/ Shadow Study