PREPARED FOR THE PLAN COMMISSION



(District 5 – Alder Vidaver)

Application Type: Conditional Use, Zoning Map Amendment

Legistar File ID # 87881 & 88325

Prepared By: Colin Punt, Planning Division

Report includes comments from other City agencies, as noted.

Reviewed By: Kevin Firchow, AICP, Principal Planner

Summary

Applicant: Randy Christianson; Walter Wayne Development; 702 N High Point Rd; Madison, WI 53717

Contact: Patrick Terry; JLA Architect-Planners; 800 W Broadway Ste 200; Monona, WI 53713

Owner: University 3000 LLC; 1741 Commercial Ave; Madison, WI 53713

Requested Action: The applicant is seeking approval of:

 A zoning map amendment changing the zoning of 733 and 737 North Meadow Lane from TR-C1 (Traditional Residential-Consistent 1 district) to CC-T (Commercial Corridor-Transitional district);

• The following conditional uses:

o A height transition exceeding the height and/or ratio limitation per §28.067(3)(c) MGO.

o A building exceeding 5 stories in height per §28.067(3)(d) MGO.

Proposal Summary: The applicant is seeking approvals to change the zoning of a portion of the site (733-737 North Meadow Lane) from TR-C1 to CC-T and to construct a six-story mixed use building with 146 units and 4,286 square feet of commercial space on the full site.

Applicable Regulations & Standards: Standards for conditional use approval are found in §28.183(6) MGO. Standards for zoning map amendments are found in §28.182 (6) MGO.

Review Required By: Urban Design Commission, Plan Commission, Common Council (rezoning only)

Summary Recommendations: The Planning Division recommends the following to the Plan Commission regarding the applications for 3535-3553 University Avenue and 733-737 North Meadow Lane. All recommendations are subject to input at the public hearing and the conditions recommended by the reviewing agencies beginning on page 7.

- That the Plan Commission find the standards for zoning map amendments are met and forward the zoning map amendment of 733 and 737 North Meadow Lane from TR-C1 to CC-T to Common Council with a recommendation to approve; and
- That the Plan Commission find that all applicable standards of approval for conditional uses are met and **approve** the requested conditional use for the proposed building.

Background Information

Parcel Location: The subject site, composed of four existing lots, is 47,720 square feet (1.1 acres) and located at the southeast quadrant of the intersection of University Avenue and North Meadow Lane immediately north of



Bruce Court in Madison and south of Highbury Road in Shorewood Hills. The site is within Alder District 5 (Alder Vidaver) and the Madison Metropolitan School District.

Existing Conditions and Land Use: The two existing parcels addressed 3535 University Avenue and 3553 University Avenue are both zoned CC-T and each currently occupied with 5000-square foot two-story multitenant commercial buildings built in 1984. 733 North Meadow Lane is zoned TR-C1 and developed with a one-story 1,157-square-foot single family residence constructed in 1954. 737 North Meadow Lane is zoned TR-C1 and developed with a one-story 1,312-square-foot single family residence constructed in 1955.

Surrounding Land Uses and Zoning:

North: Across University Avenue, offices and commercial buildings in the Village of Shorewood Hills;

<u>West</u>: Across North Meadow Lane, a one-story bank building zoned CC-T;

South: Single-family residences zoned TR-C1; and

<u>East</u>: Two-story retail and office building zoned CC-T.

Adopted Land Use Plan: The <u>Comprehensive Plan</u> (2023) recommends community mixed use (CMU). The <u>Hoyt Park Area Joint Neighborhood Plan</u> (2014) recommends community mixed use for the University Avenue properties and low-density residential for the North Meadow Lane properties, with additional recommendations in the neighborhood plan discussed below.

Zoning Summary: The subject property is proposed to be zoned CC-T (Commercial Corridor-Transitional district):

Requirements	Required	Proposed
Lot Area (sq. ft.)	None	47,480
Lot Width	None	139 ft
Front Yard Setback	5 ft	11 ft
Max. Front Yard Setback	20 ft (TOD)	11 ft
Side Yard Setback	6 ft	11 ft
Rear Yard Setback	20 ft	21 ft
Maximum Lot Coverage	85%	73%
Maximum Building Height	None (with conditional use)	6 stories/61 ft

Site Design	Required	Proposed
Number Parking Stalls	No minimum	166
Electric Vehicle Stalls	17 EV Ready	Unknown (1.)
Accessible Stalls	6	4 (2.)
Loading	None	None
Number Bike Parking Stalls	163	165 (3.)
Landscaping and Screening	Yes	Yes (4.)
Lighting	Yes	Yes
Building Form and Design	Yes	Commercial Block Building

Other Critical Zoning Items	Urban Design (UDD 6), Utility Easements, TOD Overlay
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Table Prepared by Jacob Moskowitz, Assistant Zoning Administrator

Environmental Corridor Status: The property is not located within a mapped environmental corridor.

Public Utilities and Services: The site is served by a full range of urban services.

Previous and Related Approvals

In 2024, the applicant received approvals for a smaller version of this proposal that did not include the two properties on North Meadow Lane. Approvals granted included a zoning map amendment (ID 83948) changing the zoning of the properties at 3535 and 3553 University Avenue from PD (Planned Development district) to CC-T (Commercial Corridor-Transitional district); demolition permits (ID 83756) for the two existing commercial buildings at those addresses; and a conditional use (ID 83759) enabling the applicant to construct a five-story mixed use building with 71 units and 1,435 square feet of commercial space. The Plan Commission approved the demolition permits and condition use at its July 29, 2024 meeting and the Common Council subsequently approved the zoning map amendment at its August 6, 2024 meeting.

Project Description

The applicant is seeking rezoning and conditional use approvals to change the zoning for a portion of the site from TR-C1 to CC-T so the entire site will be zoned CC-T and to construct a six-story mixed use building.

Following demolition, the applicant intends to construct a six-story mixed use building with 146 dwelling units and 4,268 square feet of rentable commercial tenant space. The eastern third of the building at the corner of University Avenue and North Meadow Lane is six stories, but steps down to five stories and then to two stories to the south as it transitions toward the single-family residences south along North Meadow Lane. The long wing extending east along University Avenue is five stories. The unit breakdown includes 89 studios, 46 one-bedroom units, and eleven two-bedroom units, for a total of 157 bedrooms. All units have private balconies. The first floor includes 24 indoor vehicle parking stalls, a loading space in the parking structure, the commercial tenant space, and resident lobby and fitness center, as well as back-of-house, leasing office, and utility spaces. The sixth-floor features clubhouse community rooms and amenities with a rooftop seating terrace and swimming pool above the fifth floor.

The proposal includes 169 vehicle parking stalls on the first floor and in two underground levels. Additionally, there are 143 interior long-term bicycle parking stalls, 16 interior short-term bicycle parking spaces, and six short-term bicycle parking spaces exterior to the building. Access to the structured parking will be through the existing curb cut located in the center of the site on University Avenue, or through a new curb cut at the southwest corner of the property on North Meadow Lane. Access to structured parking from both approaches is through a high-speed roll-up door. The letter of intent proposes the University Avenue entrance/exit will be limited to left-in/left-out turns between 7:00 to 9:00 AM and 4:00 to 6:00 PM Monday through Friday, but this should read that it is limited to right-in/right-out only during those hours. Parking for the commercial spaces is located within the building on the ground floor. Trash, recycling, deliveries, loading, and move-in/move-out will be accommodated at the west end of the building and accessed from North Meadow Lane.

Primary façade materials include manufactured stone masonry on the first floor and a cream masonry veneer and gray fiber cement horizontal lap siding on upper floors. Accent and trim materials include gray metal panels, fauxwood fiber cement panels, precast stone bands and lintels, aluminum storefront systems, aluminum balconies and architectural elements, vinyl windows, precast concrete sills, and a glass and aluminum solarium.

Proposed landscaping includes shrubs along the front façade between the building and sidewalk and a grass turf dog run in the rear yard. A 11,000-square foot sedum tray green roof is also proposed above the fifth floor of the long eastern wing. A small patio or future dining area is located at the northeast corner of the building adjacent to the commercial spaces. Taller deciduous and evergreen shrubs are proposed for the perimeter of the site, particularly on the east and south sides of the site. Overstory deciduous trees are also located in the rear of the

building along western portions of the southern lot line. Two of the four existing street trees on University Avenue and one of two on North Meadow Lane are proposed for removal as part of the construction project upon coordination with the City Forestry Section. Existing stormwater and sanitary sewers through the site from Bruce Court to University Avenue are proposed to be rerouted around the east end of the building. A new privacy fence and retaining wall along the south property line will prevent Bruce Court from being used as overflow parking.

The Landmarks Commission has reviewed both houses on North Meadow Lane for demolition permits and have found that neither house has any known historic value. The demolition permits are not subject to Plan Commission review.

According to the letter of intent, the applicant intends to commence demolition of the existing buildings in August 2025 with construction of the new building completed by March 2027.

Analysis

This request is subject to the standards for zoning map amendments and conditional uses. This section begins with a summary of adopted plan recommendations, and includes sections for zoning map amendment standards, conditional use standards, and finishes with a description of Urban Design Commission findings.

Consistency with Adopted Plans

The Comprehensive Plan (2023) recommends community mixed use (CMU) for the site. The CMU category can include an intensive mix of residential, commercial, and civic uses serving residents and visitors from the surrounding area and the community as a whole, generally at heights of up to six stories and residential densities up to 130 dwelling units per acre. The Hoyt Park Area Joint Neighborhood Plan (2014) recommends community mixed use for the University Avenue properties and low-density residential for the North Meadow Lane properties. The neighborhood plan identifies this property as part of Focus Area E: University Avenue Liner Commercial. It recommends maintaining a commercial focus along the University Avenue frontage and accommodating neighborhood commercial, retail, professional services, and offices. Recommended heights are up to four stories and CC-T is identified as a potential zoning district. The Plan specifically notes that the northern two houses along North Meadow Lane should be allowed to transition to commercial mixed use. Finally, the Plan includes additional recommendations to encourage pedestrian access from Bruce Court to the site, but to prohibit vehicular connections, and to enhance and expand the landscape buffers between ne mixed use development and the existing single-family residential development.

Zoning Map Amendment Standards

The Zoning Map Amendment standards, found in 28.182(6), MGO state that such amendments are legislative decisions of the Common Council that shall be based on public health, safety, and welfare, shall be consistent with the <u>Comprehensive Plan</u>, and shall comply with Wisconsin and federal law. Chapter 66.1001(3) of Wisconsin Statutes requires that zoning ordinances (of which the zoning map is part) enacted or amended after January 1, 2010 be consistent with the City's <u>Comprehensive Plan</u>. 2010 Wisconsin Act 372 clarified "consistent with" as "furthers or does not contradict the objectives, goals, and policies contained in the comprehensive plan."

As discussed above, Staff believe that based on the CMU land use recommendation in the <u>Comprehensive Plan</u> and the explicit recommendation of CC-T zoning for this site in the neighborhood plan, that the zoning map amendment request is consistent with adopted plans and all applicable standards can be found met.

Conditional Use Standards

Regarding conditional use approval standards, the Plan Commission shall not approve a conditional use without due consideration of the City's adopted plan recommendations, design guidelines, supplemental regulations, and finding that all of the conditional use standards of §28.183(6) MGO are met. Staff advises the Plan Commission that in evaluating the conditional use standards, State law requires that conditional use findings must be based on "substantial evidence" that directly pertains to each standard and not based on personal preference or speculation.

The applicant is requesting approval of a conditional use for a height transition exceeding the height and/or ratio limitation located in §28.067(3)(c) MGO. Where the CC-T district abuts a residential district at the rear or side lot line, building height at the rear or side yard setback line shall not exceed two (2) stories/twenty-five (25) feet. From this point, building height may increase at a ratio of one foot of rise to one foot of horizontal distance away from the property line, (a 45° angle) up to the maximum allowed height. Transitions exceeding this height and/or ratio limitation require conditional use approval. Staff notes that while both the south and west lot lines are subject to this height transition requirement, the building is designed to meet the transition requirements on the west, and the conditional use is only requested for the south side. There is also a conditional use required for the building's six-story height; five stories or fewer is a permitted use in the CC-T district.

Staff raises a question regarding this application as it relates to conditional use approval standard 3, which states "The uses, values and enjoyment of other property in the neighborhood for purposes already established will not be substantially impaired or diminished in any foreseeable manner," in regard to the proposed building's height exceeding that described in §28.067(3)(c) MGO. The building section above indicates where the rear portions of the upper floors of the building exceed the height transition line. The height transition in question was created specifically for the purpose of transitioning larger buildings to smaller-scaled residential buildings, and a situation in which the transition stepback is significantly exceeded has significant aesthetic impacts on those smaller-scaled residential buildings. This conditional use for the height exceeding the height transition line is staff's primary conditional use concern. While staff have encouraged the applicant team to minimize and portions of the building above the transition line, and have recommended a condition of approval to that effect, staff believe the overall impact of the building on the required transition is less than the previously approved proposal. A small number of conditional uses for height transitions have been approved by the Plan Commission in recent years: 5535 University Avenue in 2021 (ID 66120, previously approved as ID 53124 in 2018), 1402 South Park Street in 2021 (ID 62944), and 1313 Regent Street in 2020 (ID 61669), as well as the aforementioned previous proposal on this site (ID 83759). Staff has provided the information below for context regarding the scale of the intrusion of the proposed building beyond the 45° height transition line and how it compares to similar previously approved requests. Staff requested exhibits detailing the intrusion of the proposed building above the transition line, which are available as pages 35 and 36 of the submitted plan set.

	Maximum Vertical / Horizontal Distance from 45° Transition	Length of Building Portion
Proposal	Line	Exceeding Transition Height
Current Proposal (east wing)	11.6 ft	299 ft ft (192 ft*)
Current Proposal (west mass)	3.9 ft	93 ft
Previous 2024 Proposal	29.3 ft	261ft (191 ft*)
5535 University Avenue	1.3 ft	66 ft
1402 South Park Street	1.9 ft	110.8 ft
1313 Regent St (east)**	19 ft	76 ft
1313 Regent St (west)**	20.9 ft	76 ft

The previous building design request approved at this site by the Commission extends more than 29 feet above the 45° transition line. The portion of the building that occupies 3535-3553 University Avenue now extends less than 12 feet above the transition line and the taller mass along Meadow Lane extends less than 4 feet above the transition line.

Related to the consideration of the height transition is the building's overall height, which is now six stories at the tallest portion of the building at the corner of University Avenue and North Meadow Lane. While the Hoyt Park Area Joint Neighborhood Plan recommends heights of up to four stories along University Avenue, the Comprehensive Plan recommends up to six stories in CMU areas. Because of the limited portion of the building at six stories and the previous discussion about the height transition, staff believe it is possible the Plan Commission can find standard 3 to be met.

Staff also raises this issue in the context of conditional use standard of approval 8, which requires, in part, that "the Plan Commission shall find that the project creates an environment of sustained aesthetic desirability compatible with existing or intended character of the area." Issues related to standard 8 are further discussed in the Urban Design Commission section below, but staff believe that if the conditions of approval recommended by UDC are addressed satisfactorily, the Plan Commission can find standard 8 to be met.

Urban Design Commission

Staff provide the following comments regarding Condition Use approval standard eight (8): "...the Plan Commission shall find that the project creates an environment of sustained aesthetic desirability compatible with the existing or intended character of the area and the statement of purpose for the zoning district. In order to find that this standard is met, the Plan Commission may require the applicant to submit plans to the Urban Design Commission (UDC) for comment and recommendation." As the site is within Urban Design District 6 the UDC is also an approving body for this request. During initial discussions with the applicant team, Planning and UDC Staff raised concerns about building composition, colors and materials, the building length, and door and window size and location. The applicant team did make design and architectural changes in response to these concerns. At its May 28, 2025 meeting, the Urban Design Commission granted initial approval to the proposal, with the requirement to return to the UDC for final approval after satisfying the following conditions:

- The applicant shall provide fence details for the fence that runs along the south property line. The fence shall be wood or wood type material. Consideration should be given to securing the backyard space by incorporating a controlled access point(s) or landscape.
- The applicant shall provide additional details regarding the glazing along the ground floor, especially as it relates to transparency and lighting on both the north and south elevations.
- The applicant shall provide the final design details for the window systems. Of particular concern is that articulation/relief being incorporated.
- The applicant shall address the lighting comments noted in the staff report, including revising the lighting plan and providing fixture cutsheets as it relates to rooftop lighting, architectural lighting, individual balcony lighting, etc.

Please see Legislative ID 86816 for more information about the UDC review and action.

^{*}Measurements if the central portion of the building which directly faces the Bruce Ct public right of way is not included in the measurement

^{**1313} Regent Street exceed the height transition on two sides of the building

Public Comment

A neighborhood meeting regarding the previous smaller proposal was held on May 20, 2024. A second neighborhood meeting for the revised proposal was held on January 16, 2025. Staff has received written public comment regarding this application that has been attached to the legislative item for this request.

Conclusion

Staff believes that the standards of approval for zoning map amendments can be found to be met.

Due to the mass and scale of the intrusion into the height transition area as required in §28.067(3)(c) MGO, Staff has expressed concerns regarding whether conditional use standards of approval 3 and, to a lesser extent standard 8, can be found to be met. However, when considering the adopted plan recommendations, the scale of the proposed building and the proposed uses, surrounding land uses, recommended conditions of approval, and recommendation of the UDC, staff believes that, on balance, the Plan Commission can find that standard 3 can be found met. Further staff believes that standard 8 and all other applicable conditional use standards of approval can be found met.

Recommendation

Planning Division Recommendations (Contact Colin Punt 243-0455)

The Planning Division recommends the following to the Plan Commission regarding the applications for 3535-3553 University Avenue and 733-737 North Meadow Lane. All recommendations are subject to input at the public hearing and the conditions recommended by the reviewing agencies below.

- That the Plan Commission find the standards for zoning map amendments are met and forward the zoning map amendment of 733 & 737 North Meadow Lane from TR-C1 to CC-T to Common Council with a recommendation to approve; and
- That the Plan Commission should find that all applicable standards of approval for conditional uses are met and **approve** the requested conditional use for the proposed building.

Recommended Conditions of Approval: Major/Non-Standard Conditions are Shaded

Planning Division (Contact Colin Punt, 243-0455)

- 1. That the applicant minimize any portions of the proposed building exceeding the height and/or projecting beyond the 45° transition line at the southern lot line. Any additional or greater projection beyond the transition shall require a major alteration to the conditional use. A reduction of the projection could be considered as a minor alteration to this conditional use.
- 2. No HVAC "wall-pack" penetrations/louvers are shown on the street-facing facades. Unless specifically approved by the Plan Commission, the addition of wall packs on outward-facing walls is not included in this approval and will require approval of an alteration to this conditional use should they be proposed at a later time.
- 3. That the applicant submit a management and operations plan in the format required by the Zoning Administrator for review or approval by the Zoning Administrator, Planning Director, or their assigns.

Zoning Administrator (Contact Jacob Moskowitz, 266-4560)

- 6. Provide electric vehicle ready stalls per Section 28.141(8)(e) Electric Vehicle Charging Station Requirements. A minimum of 10% of the parking stalls (17 stalls) must be electric vehicle ready. Identify the locations of the electric vehicle ready stalls on the plans.
- 7. Provide a minimum of 6 accessible stalls striped per State requirements. A minimum of one of the stalls shall be a van accessible stall 8 feet wide with an 8 foot wide striped access area adjacent.
- 8. Provide a minimum of 17 short-term bicycle parking stalls located in a convenient and visible area on a paved or pervious surface. Bicycle parking shall be located at least as close as the closest non-accessible automobile parking and within one hundred (100) feet of a principal entrance.
- 9. Submit the landscape plan and landscape worksheet stamped by the registered landscape architect. Per Section 28.142(3) Landscape Plan and Design Standards, landscape plans for zoning lots greater than ten thousand (10,000) square feet in size must be prepared by a registered landscape architect.
- 10. Screening is required adjacent the Zoning district boundary along the south and west property lines. Screening shall be provided along side and rear property boundaries between commercial/ mixed-use districts and residential districts. Screening shall consist of a solid wall, solid fence, or hedge with year-round foliage, between six (6) and eight (8) feet in height. Clearly show the location of the district boundary screening on the site and landscape plans, and submit a detail of the screening fence with the final plans.
- 11. Provide details showing that the primary street façade meets the door and window opening requirements of Section 28.060(2)(d). For nonresidential uses at ground floor level, windows and doors or other openings shall comprise at least sixty percent (60%) of the length and at least forty percent (40%) of the area of the ground floor of the primary street facade. At least fifty percent (50%) of windows on the primary street facade shall have the lower sill within three (3) feet of grade. On upper stories, window or balcony openings shall occupy a minimum of fifteen percent (15%) of the upper-story wall area.

<u>City Engineering Division</u> (Contact Kathleen Kane, 608-266-4098)

- 12. Proposed Fence and retaining wall crossings of City sewer will be problematic for access to maintain the City sewer and storm sewer. Applicant shall revise plan to remove above ground obstructions to ensure access off of Bruce Court and University Ave.
- 13. The applicant shall show storm water "overflow" paths that will safely route runoff during the 100-year 24-hour design storm when the storm sewer is at capacity. Public Stormwater shall be contained to public right of way, easements or public lands for the 100-year 24-hr design storm for new development. The stormwater management report shall document overflow through and over the rerouted storm and sanitary sewer to comply with 26 CFS of flow.(POLICY)
- 14. The area adjacent to this proposed development has been determined by City Engineering to have a known flooding risk. Engineering has set the minimum protective lowest entrance elevation opening at an elevation of 888.1. This standard is not intended to be protective in all cases. The Developer is strongly encouraged to complete their own engineering analysis to determine and meet a protective elevation which they are comfortable with. In no case shall the protective elevation be set below the minimum threshold determined by City Engineering.

- 15. Enter into a City / Developer agreement for the required public infrastructure improvements. Agreement to be executed prior to sign off. Allow 4-6 weeks to obtain agreement. Contact City Engineering to schedule the development and approval of the plans and the agreement. (MGO 16.23(9)c)
- 16. Construct sidewalk, terrace, curb and gutter, and pavement along University Avenue and N Meadow Lane to a plan as approved by the City Engineer.
- 17. Construct public sanitary sewer, storm sewer, and drainage improvements as necessary to serve the lots within the plat/csm. (MGO 16.23(9)(d))
- 18. Madison Metropolitan Sewerage District (MMSD) charges are due and payable prior to Engineering sign-off, unless otherwise collected with a Developer's / Subdivision Contract. Contact Mark Moder (608-261-9250) to obtain the final MMSD billing a minimum of two (2) working days prior to requesting City Engineering signoff. (MGO 16.23(9)(d)(4)
- 19. Provide the City Engineer with the proposed earth retention system to accommodate the restoration. The earth retention system must be stamped by a Professional Engineer. The City Engineer may reject or require modifications to the retention system. (POLICY)
- 20. Obtain a permanent sewer plug permit for each existing sanitary sewer lateral serving a property that is not to be reused and a temporary sewer plug permit for each sewer lateral that is to be reused by the development. The procedures and fee schedule is available online at http://www.cityofmadison.com/engineering/permits.cfm. (MGO CH 35.02(14))
- 21. Obtain a permit to plug each existing storm sewer. This permit application is available on line at http://www.cityofmadison.com/engineering/permits.cfm. (MGO CH 37.05(7))
- 22. An Erosion Control Permit is required for this project. See Storm comments for permit specific details and requirements.
- 23. A Storm Water Management Report and Storm Water Management Permit is required for this project. See Storm comments for report and permit specific details and requirements.
- 24. A Storm Water Maintenance Agreement (SWMA) is required for this project. See Storm comments for agreement specific details and requirements.
- 25. Revise the site plan to show all existing public sanitary sewer facilities in the project area as well as the size, invert elevation, and alignment of the proposed service. (POLICY)
- 26. Proposed sewer improvements include connecting to Madison Metropolitan Sewerage District (MMSD) Manhole which will required a permit from MMSD. Add note to plan: "Contractor shall notify Ray Schneider at MMSD at (608)347-3628 or Rays@madsewer.org five days prior to connecting to MMSD manhole to arrange for permitting and inspection. Tap connection shall meet MMSD specification criteria."
- 27. The proposed development proposes to construct underground parking. The proposed entrance to the underground parking is adjacent to a street low point. The applicant shall provide at a minimum elevation of 888.1 from the adjacent back of walk in the driveway before breaking grade to the down ramp to the

underground parking to protect the underground parking from inundation. The stated elevation is intended to be protective but does not guarantee a flood proof structure. The Developer/Owner are strongly encouraged to complete their own calculations and determine an elevation that protects their property to a level of service that they are comfortable with.

- 28. Provide additional detail how the enclosed depression(s) created by the parking entrance(s) to the below building parking area(s) is/are served for drainage purposes. The building must be protected from receiving runoff up through the 100-yr design storm that is current in Madison General Ordinance Chapter 37. If the enclosed depression(s) is/are to be served by a gravity system provide calculations stamped by a Wisconsin P.E. that show inlet and pipe capacities meet this requirement. If the enclosed depression(s) is/are to be served by a pump system provide pump sizing calculations stamped by a Wisconsin P.E. or licensed Plumber that show this requirement has been met.
- 29. This project will disturb 20,000 sf or more of land area and require an Erosion Control Plan. Please submit an 11" x 17" copy of an erosion control plan (pdf electronic copy preferred) to Megan Eberhardt (west) at meberhardt@cityofmadison.com, or Daniel Olivares (east) at daolivares@cityofmadison.com, for approval. Demonstrate compliance with Section 37.07 and 37.08 of the Madison General Ordinances regarding permissible soil loss rates. Include Universal Soil Loss Equation (USLE) computations for the construction period with the erosion control plan. Measures shall be implemented in order to maintain a soil loss rate below 5.0 tons per acre per year. The WDNR provided workbook to compute USLE rates can be found online at https://dnr.wi.gov/topic/stormwater/publications.html
 - This project will require a concrete management plan and a construction dewatering plan as part of the erosion control plan to be reviewed and approved by the City Engineer's Office. If contaminated soil or groundwater conditions exist on or adjacent to this project additional WDNR, Public Health, and/or City Engineering approvals may be required prior to the issuance of the required Erosion Control Permit. (POLICY) This project appears to require fire system testing that can result in significant amounts of water to be discharged to the project grade. The Contractor shall coordinate this testing with the erosion control measures and notify City Engineering 608-266-4751 prior to completing the test to document that appropriate measures have been taken to prevent erosion as a result of this testing.
 - Complete weekly self-inspection of the erosion control practices and post these inspections to the City of Madison website as required by Chapter 37 of the Madison General Ordinances.
- 30. Prior to approval, this project shall comply with Chapter 37 of the Madison General Ordinances regarding stormwater management. Specifically, this development is required to submit a Storm Water Management Permit application, associated permit fee, Stormwater Management Plan, and Storm Water Management Report to City Engineering. The Stormwater Management Permit application can be found on City Engineering's website at http://www.cityofmadison.com/engineering/Permits.cfm.

The Storm Water Management Plan & Report shall include compliance with the following:

Report: Submit prior to plan sign-off, a stormwater management report stamped by a P.E. registered in the State of Wisconsin.

Electronic Data Files: Provide electronic copies of any stormwater management modeling or data files including SLAMM, RECARGA, TR-55, HYDROCAD, Sediment loading calculations, or any other electronic modeling or data files. If calculations are done by hand or are not available electronically, the hand copies or printed output shall be scanned to a PDF file and provided to City Engineering. (POLICY and MGO 37.09(2)) Rate Control Redevelopment: By design detain the 10-year post construction design storm such that the peak discharge during this event is reduced 15% compared to the peak discharge from the 10-year design storm in the existing condition of the site. Further, the volumetric discharge leaving the post development site in the 10-year storm event shall be reduced by 5% compared to the volumetric discharge from the site in an existing

condition during the 10-year storm event. These required rate and volume reductions shall be completed, using green infrastructure that captures at least the first 1/2 inch of rainfall over the total site impervious area. If additional stormwater controls are necessary beyond the first 1/2 inch of rainfall, either green or non-green infrastructure may be used.

TSS Redevelopment with TMDL: Reduce TSS by 80% off of the proposed development when compared with the existing site.

Oil/Grease Control: Treat the first 1/2 inch of runoff over the proposed parking facility and/or drive up window.

Volume Control: Provide onsite volumetric control limiting the post construction volumetric discharge to the predevelopment discharge volume as calculated using the 10-year storm event.

Thermal Control: Provide substantial thermal control to reduce runoff temperature in cold water community or trout stream watersheds.

100-year Overflow: The applicant shall demonstrate that water can leave the site and reach the public ROW without impacting structures during a 100-year event storm. This analysis shall include reviewing overflow elevations and unintended storage occurring on site when the storm system has reached capacity.

Submit a draft Stormwater Management Maintenance Agreement (SWMA) for review and approval that covers inspection and maintenance requirements for any BMP used to meet stormwater management requirements on this project.

31. Submit, prior to plan sign-off but after all revisions have been completed, digital PDF files to the Engineering Division. Email PDF file transmissions are preferred to: bstanley@cityofmadison.com (East) or ttroester@cityofmadison.com (West).

<u>City Engineering Division – Mapping Section</u> (Contact Jeff Quamme, 266-4097)

- 32. Grant a Public Sanitary Sewer Easement, Storm Sewer and surface drainage to the City on the face of the required Certified Survey Map. The easement text and conditions shall include Consent to Occupy Easement language for the private access, pedestrian, landscaping and retaining wall improvements that will lie within the Easement area that shall be the Owner's responsibility if removed for the construction, maintenance or repair of the public facilities. Contact Jeff Quamme of Engineering Mapping (jrquamme@cityofmadison.com, 608-2664097) for the final required language.
- 33. Grant a Public Sidewalk Easement(s) to the City along University Avenue on the face of the required Certified Survey Map as required by Engineering and Traffic Engineering. Contact Jeff Quamme (jrquamme@cityofmadison.com) for the required language.
- 34. The public sanitary sewer and storm sewer within Doc No 1833898 were not removed subsequent to the vacation of the walkway. The public sanitary sewer and storm sewer rights that were retained by statute within the vacation area shall be released by separate document prepared by City Office of Real Estate Services. Contact Jeff Quamme of Engineering Mapping (jrquamme@cityofmadison.com, 608-266-4097) to coordinate the Real Estate project, and associated information and fees required.
- 35. Release MGE Easement per Doc Not 1856676 that is noted to be replaced with a new electrical easement. The new electrical easement shall acknowledge the permission for the retaining wall proposed within its limits.
- 36. Any portion(s) of a public easement per Doc 649123 that is intended to be released that is encumbered by the proposed building shall be released by separate document prepared by City Office of Real Estate Services.

The Applicant / Consultant are responsible to obtain recorded releases from the dry utilities serving the area. Contact Jeff Quamme of Engineering Mapping (jrquamme@cityofmadison.com, 608-266-4097) to coordinate the Real Estate project, and associated information and fees required. If any release is required prior to recording of the CSM, acknowledgement of the release and document number shall be noted on the face of the CSM.

- 37. The plans show fixed canopies encroaching into the University Avenue right of way. The Applicant shall confirm and note on the plans any proposed encroachments, including fixed canopies. Any encroachment is subject to approval by City of Madison agencies reviewing this proposal. For any encroachments that are approved on the site plan, make an application with City of Madison Real Estate for a privilege in streets agreement.

 Link

 as

 follows

 http://www.cityofmadison.com/developmentcenter/landdevelopment/streetencroachment.cfm.

 An approval of the development does not constitute or guarantee approval of any encroachments within a public right of way as there is additional review of encroachments by other staff as part of the application process.
- 38. Applicant shall provide confirmation of permission for the placement of the retaining wall on the east side of this site within the current Utility Easement from the Utilities occupying the easement.
- 39. The proposed new building crosses an underlying platted lot line. Prepare a Certified Survey Map (CSM) and submit to the Planning Unit to dissolve underlying lot lines to comply with fire codes, City Ordinances and City Policies. The CSM shall be approved by the City, recorded with the Dane County Register of Deeds and new Tax Parcel information available prior to issuance of a building permit or early start permit.
- 40. Submit a site plan and a complete building Floor Plan in PDF format to Lori Zenchenko (Izenchenko@cityofmadison.com) that includes a floor plan of each floor level on a separate sheet/page for the development of a complete interior addressing plan. Also, include a unit matrix for apartment buildings. The Addressing Plan for the entire project shall be finalized and approved by Engineering (with consultation and consent from the Fire Marshal if needed) PRIOR to the verification submittal stage of this LNDUSE with Zoning. The final approved Addressing Plan shall be included in said Site Plan Verification application materials or a revised plan shall provided for additional review and approval by Engineering. Per 34.505 MGO, a full copy of the approved addressing plan shall be kept at the building site at all times during construction until final inspection by the Madison Fire Department. For any changes pertaining to the location, deletion or addition of a unit, or to the location of a unit entrance, (before, during, or after construction), a revised Address Plan shall be resubmitted to Lori Zenchenko to review addresses that may need to be changed and/or reapproved.

<u>Traffic Engineering Division</u> (Contact Sean Malloy, 266-5987)

- 41. The applicant shall dedicate Right of Way or grant a Public Sidewalk Easement for and be responsible for the construction of a minimum seven (7)-foot wide sidewalk and additional one (1) foot for maintenance, where applicable, along their site's frontage of University Avenue. The applicant shall maintain existing terrace width.
- 42. Include a parking plan demonstrating how specific stalls, to be used by the commercial site, will be reserved. Include any signage to be used to achieve this goal in the submitted plans.
- 43. The applicant shall install a "No Left Turn" sign at their University Avenue driveway restricting vehicles from turning left out of their site onto Westbound University Avenue.

- 44. The applicant shall submit a deposit of \$10,000 for potential traffic calming improvements to address the traffic impacts to Meadow Lane. Potential improvements to be determined by Director of Traffic Engineering.
- 45. The applicant shall submit one contiguous plan showing proposed conditions and one contiguous plan showing existing conditions for approval. The plan drawings shall be to engineering scale and include the following, when applicable: existing and proposed property lines; parcel addresses; all easements; vision triangles; pavement markings; signing; building placement; items in the terrace such as signs, street light poles, hydrants; surface types such as asphalt, concrete, grass, sidewalk; driveway approaches, including those adjacent to and across street from the project lot location; parking stall dimensions, including two (2) feet of vehicle overhang; drive aisle dimensions; semitrailer movement and vehicle routes; dimensions of radii; and percent of slope.
- 46. The Developer shall post a security deposit prior to the start of development. In the event that modifications need to be made to any City owned and/or maintained traffic signals, street lighting, signing, pavement marking and conduit/handholes, the Developer shall reimburse the City for all associated costs including engineering, labor and materials for both temporary and permanent installations.
- 47. The City Traffic Engineer may require public signing and marking related to the development; the Developer shall be financially responsible for such signing and marking.
- 48. All parking facility design shall conform to MGO standards, as set in section 10.08(6).
- 49. All bicycle parking adjacent pedestrian walkways shall have a 2 foot buffer zone to accommodate irregularly parked bicycles and/or bicycle trailers.
- 50. Per Section MGO 12.138 (14), this project is not eligible for residential parking permits. It is recommended that this prohibition be noted in the leases for the residential units.
- 51. The applicant shall adhere to all vision triangle requirements as set in MGO 27.05 (No visual obstructions between the heights of 30 inches and 10 feet at a distance of 25 feet behind the property line at streets and 10 feet at driveways.). Alteration necessary to achieve compliance may include but are not limited to; substitution to transparent materials, removing sections of the structure and modifying or removing landscaping elements. If applicant believes public safety can be maintained they shall apply for a reduction of MGO 27.05(2)(bb) Vision Clearance Triangles at Intersections Corners. Approval or denial of the reduction shall be the determination of the City Traffic Engineer.
- 52. City of Madison radio systems are microwave directional line of sight to remote towers citywide. The building elevation will need to be reviewed by Traffic Engineering to accommodate the microwave sight and building. The applicant shall submit grade and elevations plans if the building exceeds three stories prior to sign-off to be reviewed and approved by Andrew Oliver, (267-1979, aoliver@cityofmadison.com) Traffic Engineering Shop, 4151 Nakoosa Trail. The applicant shall return one signed approved building elevation copy to the City of Madison Traffic Engineering office with final plans for sign off.
- 53. The driveway slope to the underground parking is not identified in the plan set, Traffic Engineering recommends driveway slope under 10%; if the slope is to exceed 10%, the applicant shall demonstrate inclement weather mitigation techniques to provide safe ingress/egress to be approved by the City Traffic Engineer.

- 54. The applicant shall provide a clearly defined 5' walkway clear of all obstructions to assist citizens with disabilities, especially those who use a wheel chair or are visually impaired. Obstructions include but are not limited to tree grates, planters, benches, parked vehicle overhang, signage and doors that swing outward into walkway.
- 55. "Stop" signs shall be installed at a height of seven (7) feet from the bottom of the sign at all class III driveway approaches, including existing driveways, behind the property line and noted on the plan. All directional/regulatory signage and pavement markings on the site shall be shown and noted on the plan.
- 56. The applicant shall show the dimensions for the proposed class III driveway including the width of the drive entrance, width of the flares, and width of the curb cut.
- 57. Applicant shall submit for review a waste removal plan. This shall include vehicular turning movements.
- 58. Applicant shall submit for review a Commercial Delivery Plan. This plan will include times, vehicle size, use of loading zones and all related turning movements.
- 59. Traffic Engineering has concerns related to this site's proposed configuration of their main access point due to the presence of a garage door which could potentially lead to vehicles queueing into University Avenue. To mitigate this concern, the applicant shall either:
 - Remove the garage door from their main access point and alter the University Avenue median to allow for a Westbound Left turn lane according to plan according to plan approved by Traffic Engineering.
 - Reconfigure the University Avenue median to alter their site access to Right In/Right Out only
 according to plan approved by Traffic Engineering.
- 60. Along any public right-of-way classified as an arterial or a collector street the applicant can expect to be required to maintain a public walkway past the job site (e.g. via use of pile/lagging or other vertical shoring method).

Parks Division (Contact Morgan Matthews, 266-6517)

61. Park Impact Fees (comprised of the Park Infrastructure Impact Fee, per MGO Sec. 20.08(2)), and Park-Land Impact Fees, per MGO Sec. 16.23(6)(f) and 20.08(2) will be required for all new residential development associated with this project. This development is within the Central Park-Infrastructure Impact Fee district. The Park 25021. **Impact** Fee ID# for this project is Visit https://www.cityofmadison.com/parks/about/impactFees.cfm for information about Park Impact Fee rates, calculations, and payment process.

Forestry Section (Contact Brad Hoffman, 267-4908)

- 62. An existing inventory of street trees located within the right of way shall be included on the site, demo, utility, landscape, grading, fire aerial apperatus and street tree plan sets. The inventory shall include the following: location, size (diamater at 4 1/2 feet), and species of existing street trees. The inventory should also note if a street tree is proposed to be removed and the reason for removal.
- 63. All proposed street tree removals within the right of way shall be reviewed by City Forestry before the Plan Commission meeting. Street tree removals require approval and a tree removal permit issued by City Forestry. Any street tree removals requested after the development plan is approved by the Plan Commission or the

Board of Public Works and City Forestry will require a minimum of a 72-hour review period which shall include the notification of the Alderperson within who's district is affected by the street tree removal(s) prior to a tree removal permit being issued. Add as a note on the street tree plan set.

- 64. City Forestry will issue a street tree removal permit for 9 trees: 6 unmaintained trees at Bruce Ct cul-du-sac, 2 HoneyLocust along University Ave for building clearance, & one Planetree along N Meadow Ln for driveway installation. The Contractor shall contact City Forestry at (608)266-4816 to obtain permit. Add as a note on both the demolition and street tree plan set.
- 65. Contractor shall take precautions during construction to not disfigure, scar, or impair the health of any street tree. Contractor shall operate equipment in a manner as to not damage the branches of the street tree(s). This may require using smaller equipment and loading and unloading materials in a designated space away from trees on the construction site. Any damage or injury to existing street trees (either above or below ground) shall be reported immediately to City Forestry at (608) 266-4816. Penalties and remediation shall be required. Add as a note on the site, grading, utility, demolition, and street tree plan set.
- 66. As defined by the Section 107.13 of City of Madison Standard Specifications for Public Works Construction: No excavation is permitted within 5 feet of the trunk of the street tree or when cutting roots over 3 inches in diameter. If excavation is necessary, the Contractor shall contact Madison City Forestry at (608) 266-4816 prior to excavation. City of Madison Forestry personnel shall assess the impact to the tree and to its root system prior to work commencing. Tree protection specifications can be found on the following website: https://www.cityofmadison.com/business/pw/specs.cfm Add as a note on the site, grading, utility, demolition and street tree plan sets.
- 67. Section 107.13(g) of City of Madison Standard Specifications for Public Works Construction (website: https://www.cityofmadison.com/business/pw/specs.cfm) addresses soil compaction near street trees and shall be followed by Contractor. The storage of parked vehicles, construction equipment, building materials, refuse, excavated spoils or dumping of poisonous materials on or around trees and roots within five (5) feet of the tree or within the protection zone is prohibited. Add as a note on both the site and street tree plan sets.
- 68. On this project, street tree protection zone fencing is required. The fencing shall be erected before the demolition, grading or construction begins. The fence shall include the entire width of terrace and, extend at least 5 feet on both sides of the outside edge of the tree trunk. Do not remove the fencing to allow for deliveries or equipment access through the tree protection zone. Add as a note on both the site and street tree plan sets.
- 69. Street tree pruning shall be coordinated with City Forestry at a minimum of two weeks prior to the start of construction for this project. Contact City Forestry at (608)266-4816. All pruning shall follow the American National Standards Institute (ANSI) A300 Part 1 Standards for pruning. Add as a note on both the site and street plan sets.
- 70. The Developer shall submit a Street Tree Report performed by International Society of Arboriculture Certified Arborist for City Forestry's review of project. This report shall identify all street trees on proposed project site, species type, canopy spread, tree condition, proposed tree removals, the impacts of proposed construction, and any requested pruning.
- 71. The Developer shall post a security deposit prior to the start of the development to be collected by City

Engineering as part of the Developers Agreement. In the event that street trees are damaged during the construction process, City Forestry will draw from this deposit for damages incurred.

72. Additional street trees are needed for this project. Tree planting specifications can be found in section 209 of **Public** City of Madison Standard Specifications for Works Construction (website: https://www.cityofmadison.com/business/pw/specs.cfm) - All street tree planting locations and tree species within the right of way shall be determined by City Forestry. A landscape plan and street tree planting plan shall be submitted in PDF format to City Forestry for approval of planting locations within the right of way and tree species. All available street tree planting locations shall be planted within the project boundaries. Add following note on both the landscape and street tree plan sets: At least one week prior to street tree planting, Contractor shall contact City Forestry at (608) 266-4816 to schedule inspection and approval of nursery tree stock and review planting specifications with the landscaper.

Water Utility (Contact Jeff Belshaw, 261-9835)

- 73. Note, the existing water main on N. Meadow Ln. is 6 inch. Update utility plan accordingly.
- 74. A Water Service Application Form and fees must be submitted before connecting to the existing water system. Provide at least two working days notice between the application submittal and the requested installation or inspection appointment. Application materials are available on the Water Utility's Plumbers & Contractors website (http://www.cityofmadison.com/water/plumbers-contractors), otherwise they may be obtained from the Water Utility Main Office at 119 E Olin Ave. A licensed plumber signature is required on all water service applications. For new or replacement services, the property owner or authorized agent is also required to sign the application. A Water Meter Application Form will subsequently be required to size & obtain a water meter establish a Water Utility customer account and/or establish a Water Utility fire service account. If you have questions regarding water service applications, please contact Madison Water Utility at (608) 266-4646.

Metro Transit (Contact Tim Sobota, 261-4289)

- 75. As identified on plans submitted for review and in coordination with any public works improvements, the applicant shall install a westbound left turn lane on the north side of existing median in University Avenue, east of the existing median break that would be entering the proposed underground parking area.
- 76. Metro Transit operates daily all-day rapid transit service along University Avenue near this property with trips at least every 30 minutes (every 15 minutes or less during the day on weekdays and Saturdays).
- 77. Metro Transit would initially estimate the following counts of potentially eligible trips towards US Green Building Council/LEED Quality Access to Transit points: 94 Weekday & 47 Weekend. Please contact Metro Transit if additional analysis would be of interest.

Parking Utility (Contact Trent Schultz, 246-5806)

78. A Transportation Demand Management (TDM) Plan is required for the project, per MGO 16.03. The applicant shall submit a TDM Plan to tdm@cityofmadison.com. Applicable fees will be assessed after the TDM Plan is reviewed by staff.

The Fire Department has reviewed this request and has recommended no conditions of approval.