



# 2024 Capital Budget: Agency Request Overview

Finance Committee  
May 8, 2023

# Agenda

- Key Dates & Navigating Website
- Changes from 2023 Adopted to 2024 Request
- Highlights by Agency
- Borrowing Targets for the Executive Budget

# Key Dates for 2024 Budget Development

(All dates in 2023)

	Capital	Operating
<b>Kick-Off Meeting</b>	Tuesday, March 21 11:00am	Tuesday, June 20 11:00am
<b>Agency Requests Due</b>	Friday, April 21	Friday, July 21
<b>Agency Briefings with Mayor's Office</b>	May 8 – 19	August 7 – 18
<b>Executive Budget introduced to Common Council (CC)</b>	Tuesday, September 5	Tuesday, October 3
<b>Finance Committee (FC) Briefings</b>	September 11 – 12	October 9 – 10
<b>FC Amendment Meeting</b>	September 26	October 23
<b>CC Amendment Week</b>	October 30 – November 10	
<b>CC Budget Adoption Meetings</b>	November 14 – 16	

# Navigating the Budget Website

<https://www.cityofmadison.com/budget>

- Updated regularly at each phase of budget development
- Includes timeline for each phase
- Prior budgets linked at bottom of page

## 2024 Budget

[VIEW 2024 BUDGET](#)

### Capital Budget

The capital budget provides funding for the City's major construction projects including building new facilities, improving our transit system, maintaining our roads and parks, and purchasing major equipment



### Operating Budget

The operating budget provides money for running City departments and services. It pays for the day-to-day spending on employees and materials and supplies.



# Reviewing Agency Requests

## Agency proposals include:

- **Agency Request Summary & Analysis:** capital request by year along with summary of key changes from 2023 Adopted to 2024 Agency Request (prepared by Budget Team)
- **Transmittal Memo:** summary memo from department head
- **Capital Proposals:** proposal for each program/ project within the capital request

*Proposals include revised questions on racial equity and social justice, alignment with City priorities, and operating impacts*

## Agency Requests

The 2024 Capital Budget planning process began with agencies preparing requests for all items within their capital budget. The links below include the submitted proposals along with overview memos outlining priorities for the 2024 Capital Budget. Note, proposals from Engineering are broken out by section.

- [All Agency Requests PDF](#)
- [CDA Redevelopment PDF](#)
- [Community Development Division PDF](#)
- [Economic Development Division PDF](#)
- [Engineering - Bicycle and Pedestrian PDF](#)
- [Engineering - Facilities Management PDF](#)
- [Engineering - Major Streets PDF](#)
- [Engineering - Other Projects PDF](#)
- [Finance Department PDF](#)
- [Fire Department PDF](#)
- [Fleet Service PDF](#)
- [Henry Vilas Zoo PDF](#)
- [Information Technology PDF](#)
- [Library PDF](#)
- [Mayor's Office PDF](#)

# Agency Request Summary

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# Note on CIP Analysis

- Following slides compare the 2024 Request to the 2023 Adopted CIP
- When noting budget changes (e.g. increase in funding request), we are comparing the overlapping years of the CIP (2024 – 2028)
- Comments do not include funding requested in 2029 unless explicitly stated

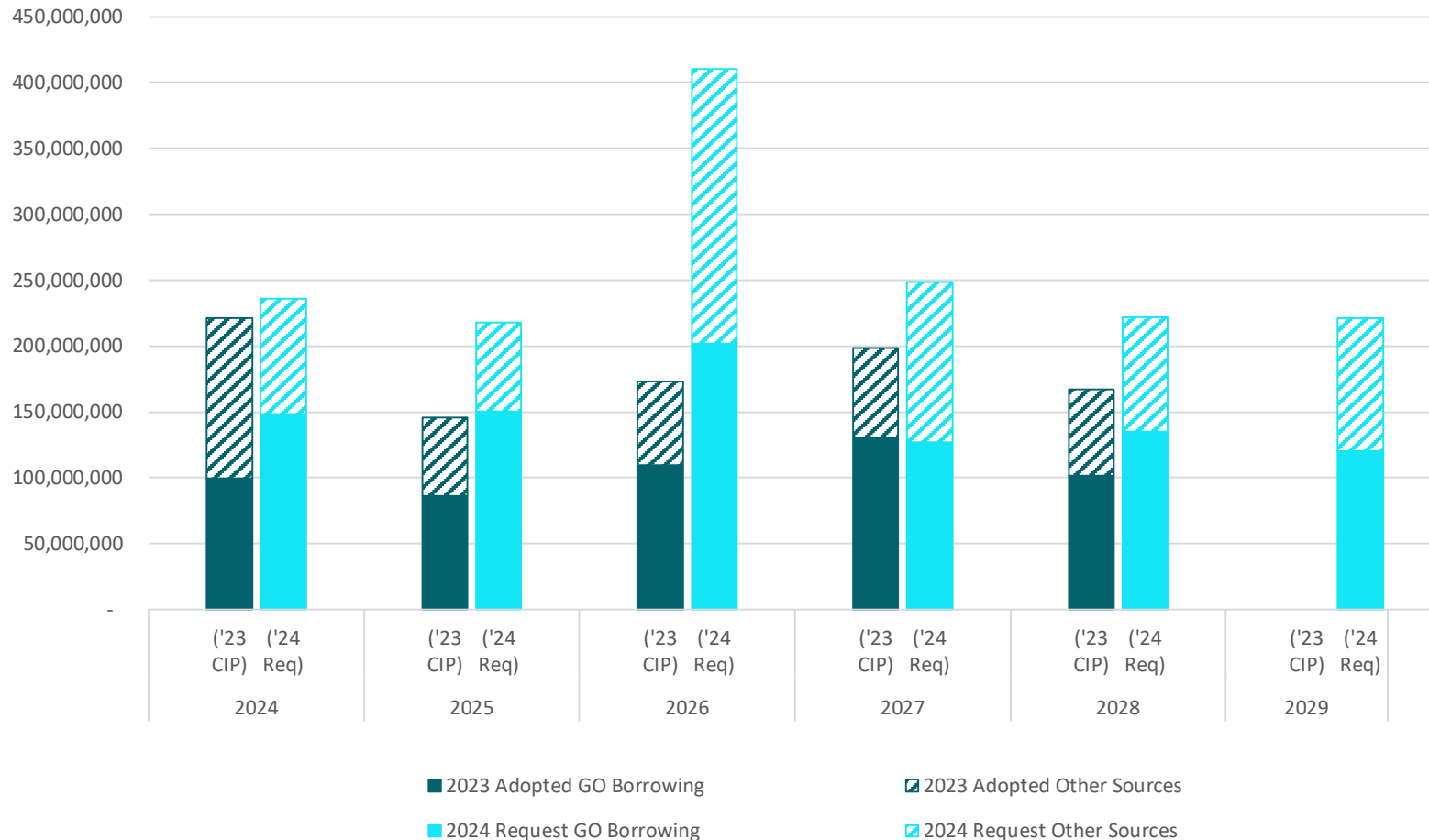
	2023	2024	2025	2026	2027	2028	2029
2023 Adopted CIP	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	n/a
2024 Request	n/a	1,250,000	1,250,000	1,250,000	1,250,000	1,250,000	1,500,000

2023 Adopted = \$5.0 million

2024 Request = \$6.25 million; \$1.25 million increase

# 2024 Request is \$429.3m greater than 2023 Adopted CIP

2023 Adopted CIP Compared to 2024 Request  
All Funds



## 2024 – 2028

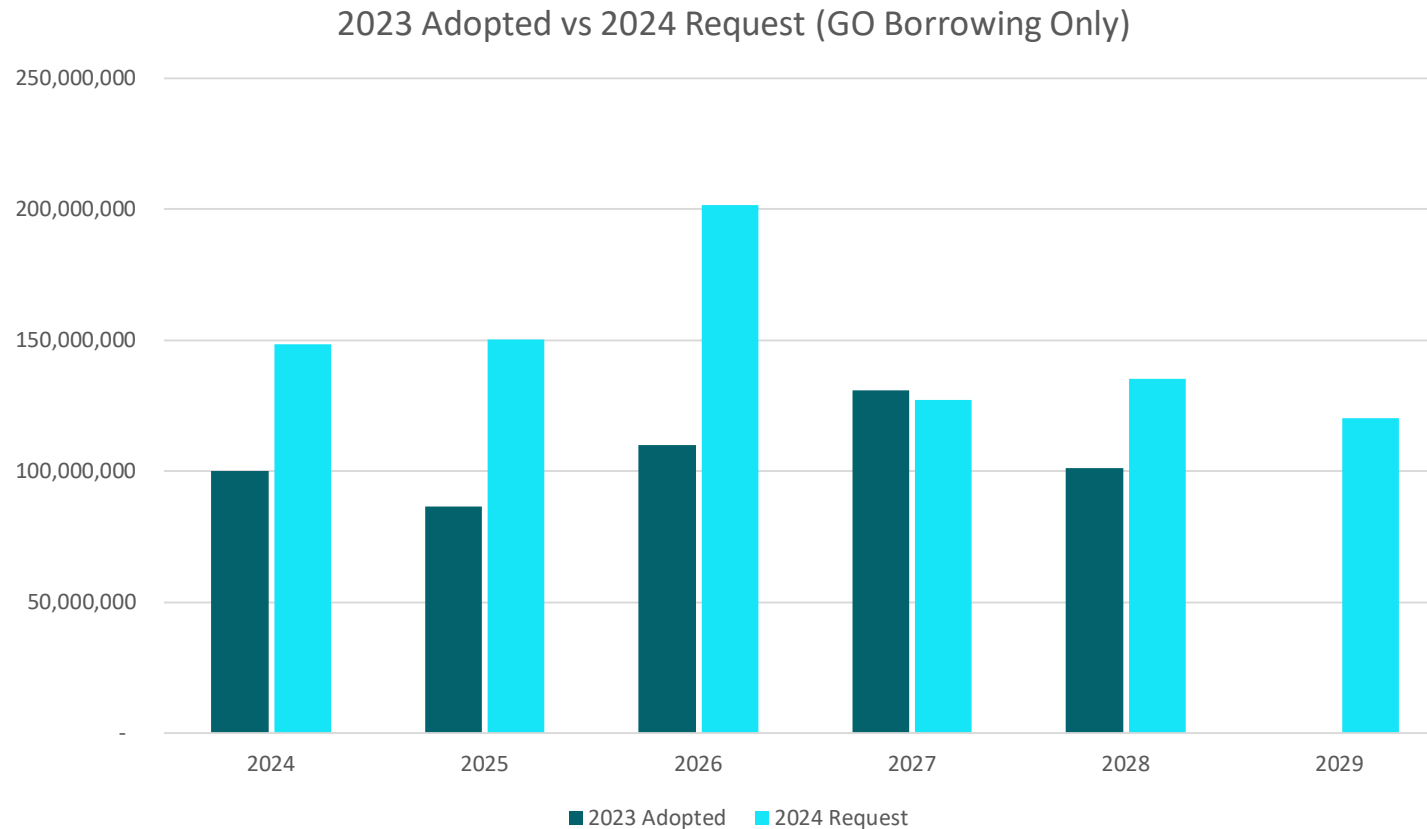
- 2024 Request for 2024-2028 = \$1.33 billion
- Adds \$429.3 million compared to same period in 2023 adopted CIP
- Assumes significant federal & state funding, but relies on \$234.4 million in new borrowing

## 2029

- Request adds \$221.3 million in 2029, including \$120.0 million in new borrowing



# 2024 Request includes more than \$234.4m in new GO borrowing



- Budget guidance set target increase for GO borrowing at 5%
- Request is 44% higher than 2023 adopted CIP
- Increase in request reflects inflation impacts on existing projects and new projects
- Adds \$120 million in 2029

# Major GO Borrowing Increases: \$48.7m added to 2024

*Proposals with a \$1m+ increase in GO Borrowing compared to 2023 Adopted CIP*

*Includes all sources of GO borrowing, including non-general fund borrowing (e.g. utility and TID supported GO)*

*Amounts below show the increase, not the total project cost*

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- **CDA:** \$7.0m Triangle Redevelopment; \$1.0m South Madison Redevelopment
- **CDD:** \$8.4m Affordable Housing
- **EDD:** \$3.5m GLA; \$2.3m multiple TIDs
- **Engineering:** \$1.2m Sidewalk Program; \$1.2m Electric Vehicle Charging; \$2.0m Reconstruct Streets
- **Fire:** \$1.0m Fire & EMS equipment
- **IT:** \$1.1m network ops; \$1.2m cybersecurity
- **Metro:** \$2.6m Transit Coaches
- **Monona Terrace:** \$1.6m building improvement
- **Parking:** \$11m State St Garage
- **Police:** \$2.0m Property & Evidence Facility design and site acquisition
- **Stormwater:** \$5.8 million Citywide Flood Mitigation

# Major GO Borrowing Increases: \$63.5m added to 2025

*Proposals with a \$1m+ increase in GO Borrowing compared to 2023 Adopted CIP*

*Includes all sources of GO borrowing, including non-general fund borrowing (e.g. utility and TID supported GO)*

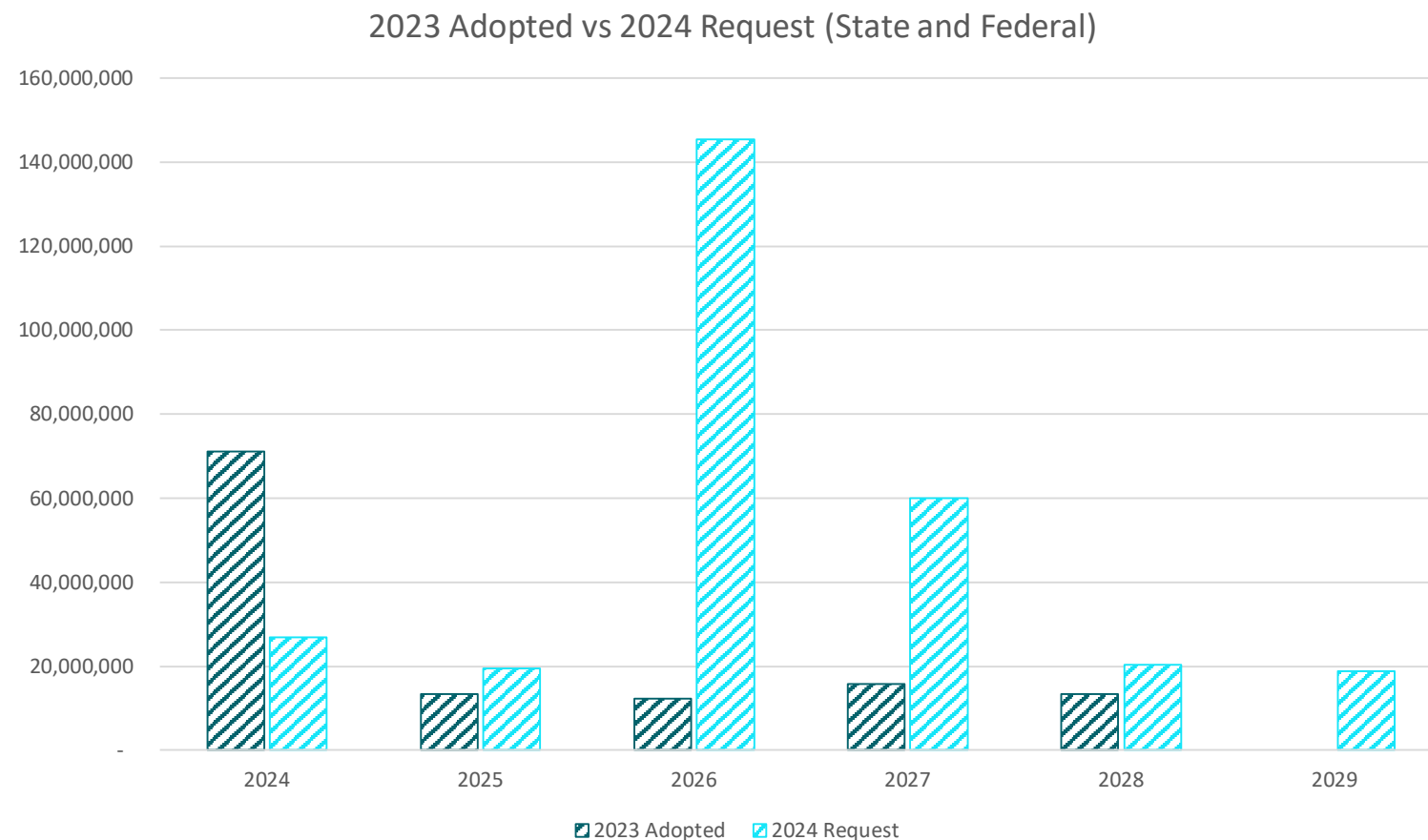
*Amounts below show the increase, not the total project cost*

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- **CDA:** \$5.0m South Madison Redevelopment
- **CDD:** \$4.5m Affordable Housing
- **EDD:** \$1.6m multiple TIDs
- **Engineering:** \$1.3m Sidewalk Program; \$5.0m CCB remodels; \$1.3m Electric Vehicle Charging; \$4.7m Reconstruct Streets
- **Fire:** \$3.5m Fire Station 6
- **Metro:** \$1.0m Campus Transit Center
- **Police:** \$1.4m North District Station; \$2.3m Property & Evidence Facility
- **Transportation:** \$7.2m N-S BRT

Note: Large increase in 2025 is partly due to shifting project timelines. For example, \$17m in GO Borrowing for John Nolen Drive reconstruction was added to 2025 from 2026; \$1.7m for Streets Far West Facility was added to 2025 from 2026; and more. These timeline changes are not reflected above.

# Federal & State Funding Assumptions



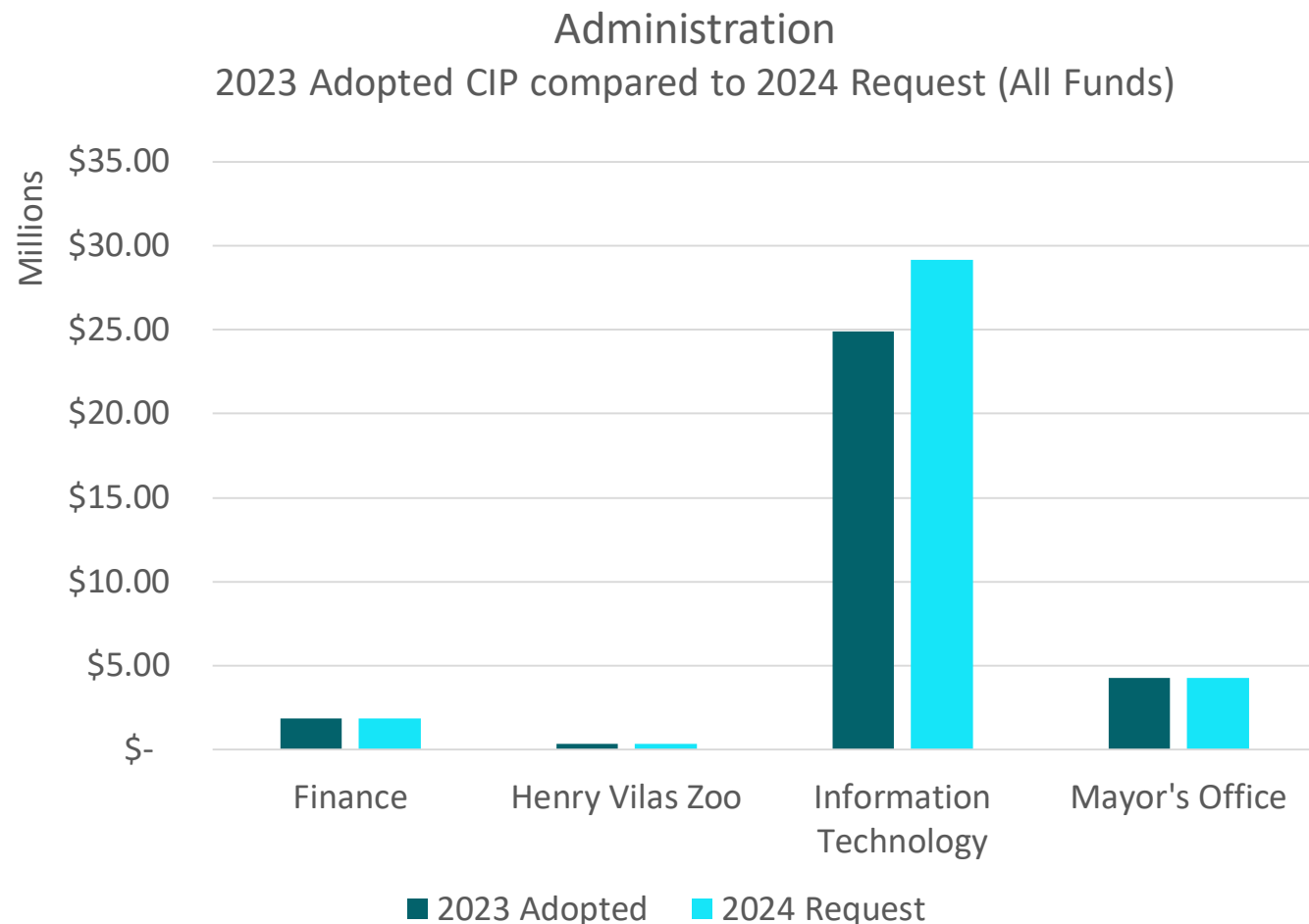
- \$44m reduction in 2024 primarily driven by moving \$56m for N-S BRT to 2026 and adding \$10.6m for transit coaches
- 2026 request includes a total of \$127m for N-S BRT
- 2027 request includes \$40m Campus Transit Center

# Major Facility Requests (All Funds)

	2023 Request (2024-2028)	2024 Request (2024-2028)	Change from Prior Year
<b>CDA Redevelopment</b>			
Aff. Housing Redevelopment, Development, & Preservation	\$ -	\$ 10,000,000	\$ 10,000,000
South Madison Redevelopment	\$ -	\$ 9,000,000	\$ 9,000,000
Triangle Redevelopment	\$ -	\$ 30,000,000	\$ 30,000,000
VOP Affordable Housing Dev.	\$ -	\$ 6,000,000	\$ 6,000,000
<b>Engineering – Facilities</b>			
CCB Office Remodels	\$ 8,500,000	\$ 19,750,000	\$ 11,250,000
Facility Electrical Improvements to Support Electric Vehicles	\$ 2,250,000	\$ 9,165,000	\$ 6,915,000
Park Facility Improvements	\$ 6,770,000	\$ 9,850,000	\$ 3,080,000
<b>Fire Department</b>			
Fire Station 6 - W. Badger Rd.	\$ -	\$ 3,470,000	\$ 3,470,000
Training Capability Development	\$ -	\$ 1,366,140	\$ 1,366,140

	2023 Request (2024-2028)	2024 Request (2024-2028)	Change from Prior Year
<b>Metro Transit</b>			
Campus Transit Center	\$ -	\$ 51,000,000	\$ 51,000,000
<b>Parking Division</b>			
State Street Campus Garage Replacement	\$ -	\$ 11,000,000	\$ 11,000,000
<b>Police Department</b>			
North District Police Station	\$ -	\$ 16,400,000	\$ 16,400,000
Property and Evidence Facility	\$ -	\$ 24,300,000	\$ 24,300,000
<b>Streets Division</b>			
Far West Facility	\$ 43,100,000	\$ 45,399,400	\$ 2,299,400
<b>Transportation</b>			
Sayle Street Reconstruct/Remodel		\$ 15,943,000	\$ 15,943,000
<b>Water Utility</b>			
Water Utility Facility Improvements	\$ 7,837,000	\$ 11,936,000	\$ 4,099,000

# Major Requests by Agency: Administration



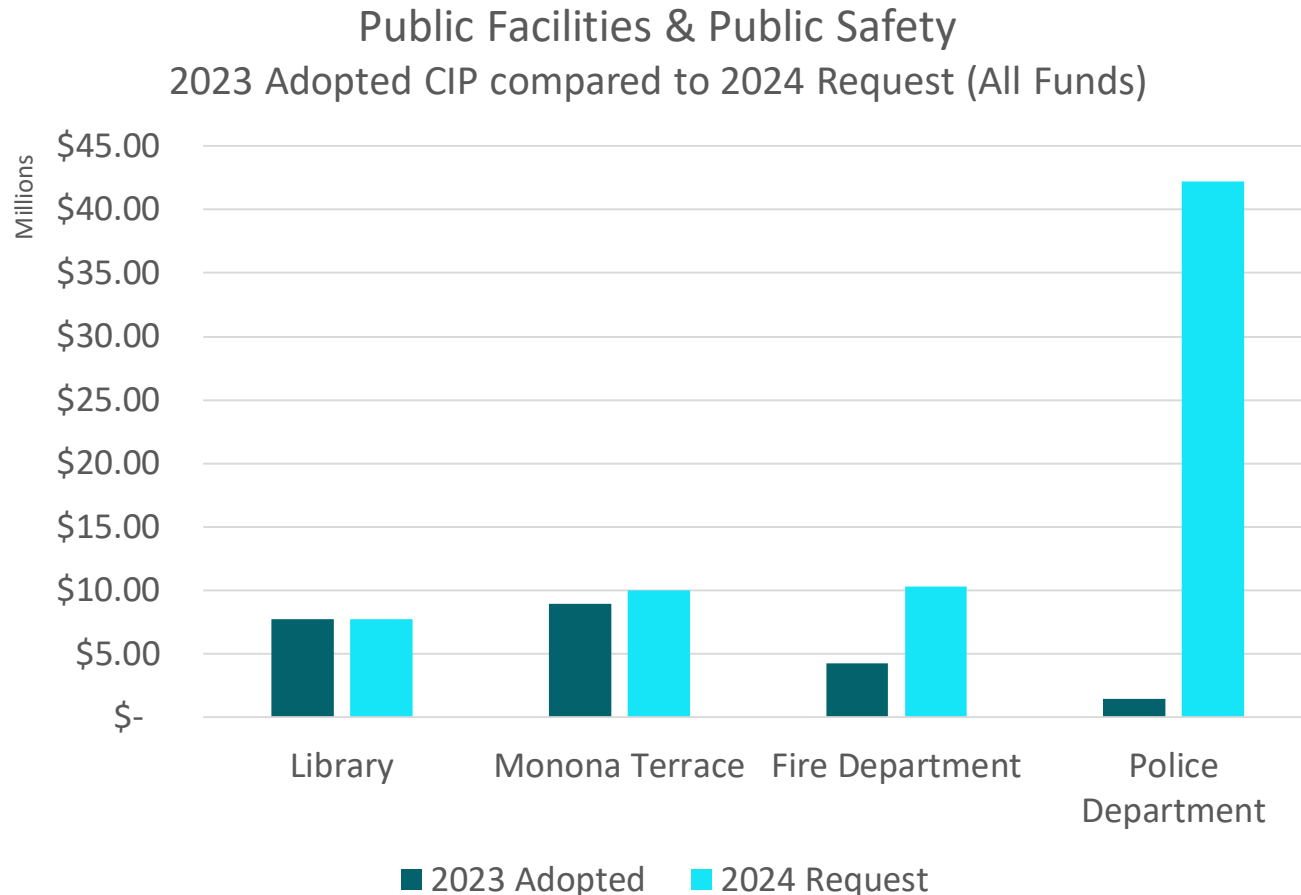
- No change to Finance, Mayor's Office, Zoo
- IT:
  - \$4.3m total increase in GO borrowing across multiple programs
  - Major changes include additional \$2.7m for Network Ops & infrastructure and \$1.2m for Security, Risk & Compliance

# Major Requests by Agency: Planning & Development



- **CDA Redevelopment:**
  - \$9.0m for South Madison Redevelopment
  - \$30.0m for Triangle Redevelopment
  - \$6.0m Village on Park
- **CDD:**
  - Increases affordable housing development budget from \$50.5m to \$80.0m
  - Annualizes Community Facilities Loan (CFL) program at \$750,000/year
  - Moves Temp. Shelter Maint. and Senior Center Improvements to Eng. - Facilities
- **EDD:**
  - Adds \$3.5m in GO borrowing for GLA fund
  - Adds \$10.4m TID-supported Non-GF GO Borrowing for TID 48, 51, 52, 53, 54
- **Planning:**
  - No change

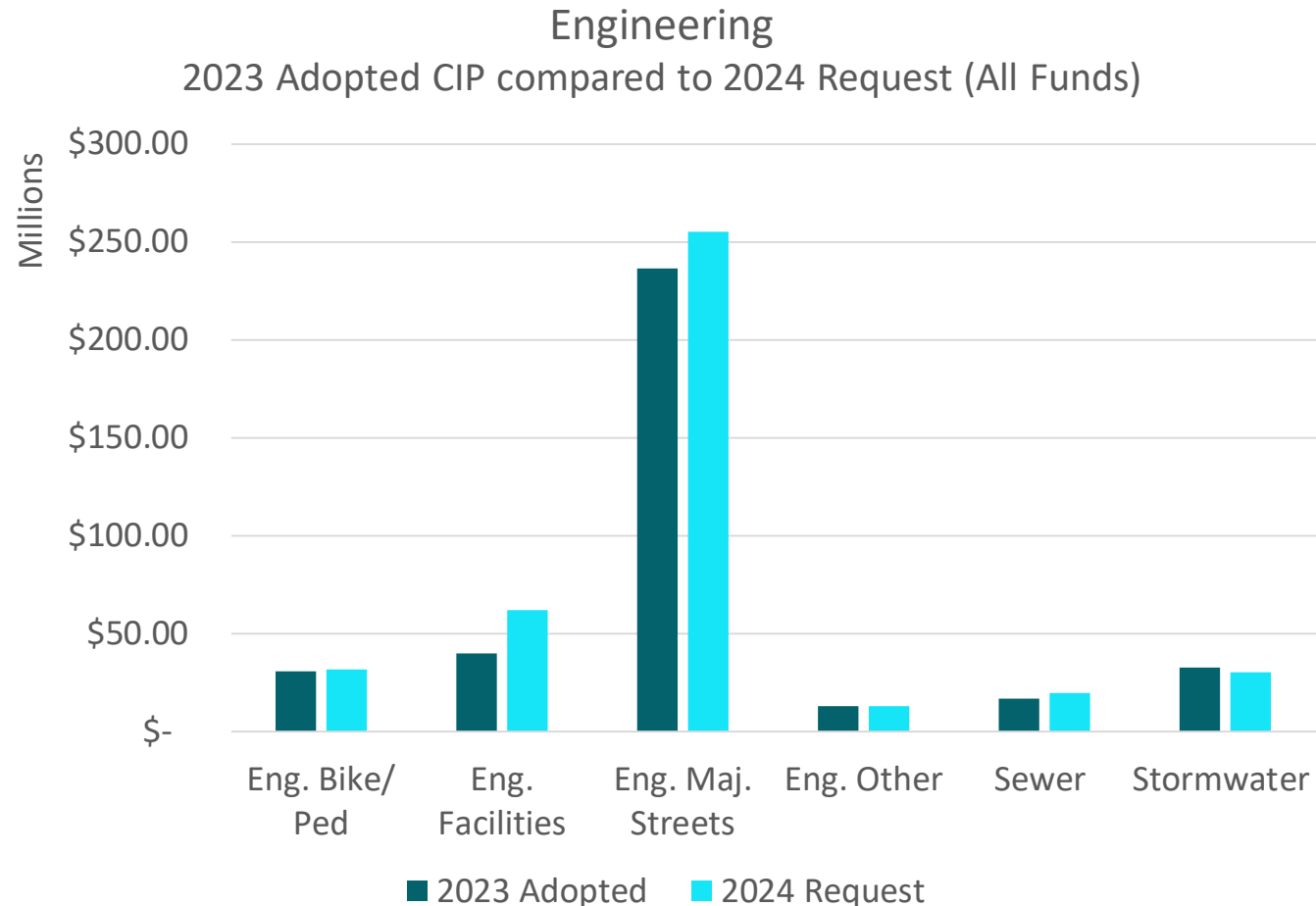
# Major Requests by Agency: Public Facilities, Public Safety



- **Library:**
  - Advances Central Library projects due to the anticipated delay of Reindahl Imagination Center construction
- **Monona Terrace**
  - \$2.0m increase to reflect higher costs and some addt'l renovations
- **Fire**
  - \$990k added for the replacement of self-contained breathing apparatus (SCBA) units
  - \$3.5m added for new Fire Station 6
  - \$1.4m added for training site preparation and structure construction.
- **Police**
  - \$16.4m added for the North District Station.
  - \$24.3m for the Property and Evidence Facility.



# Major Requests by Agency: Engineering + Utilities



## Bike/ Ped:

- \$6.7 m increase in GO Borrowing to replace reduction in assessments due to new policy

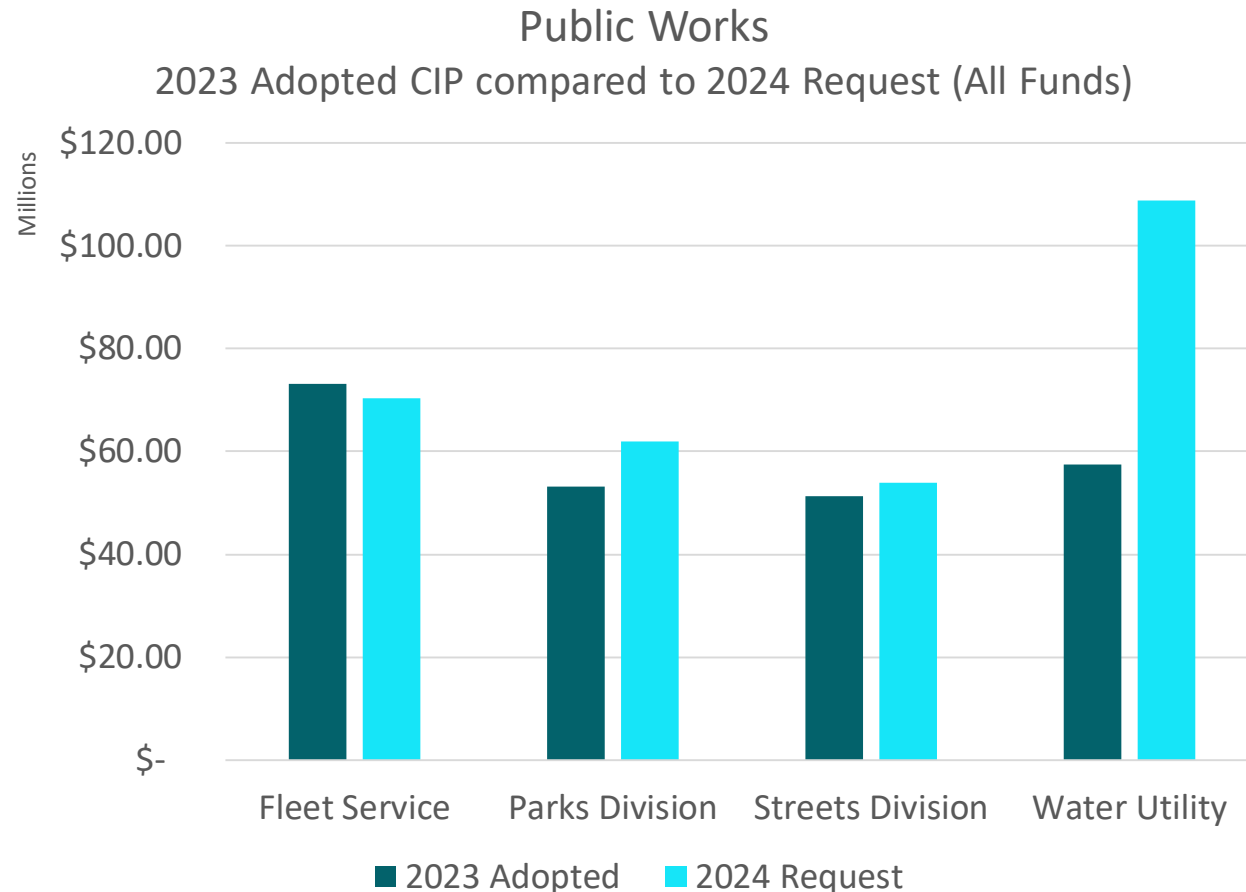
## Facilities:

- \$3.1m increase in CCB Improvements; \$11.3m increase in CCB remodels
- \$1.2m increase in EV Charging Infrastructure (partly offset by decrease in Fleet budget)

## Major Streets:

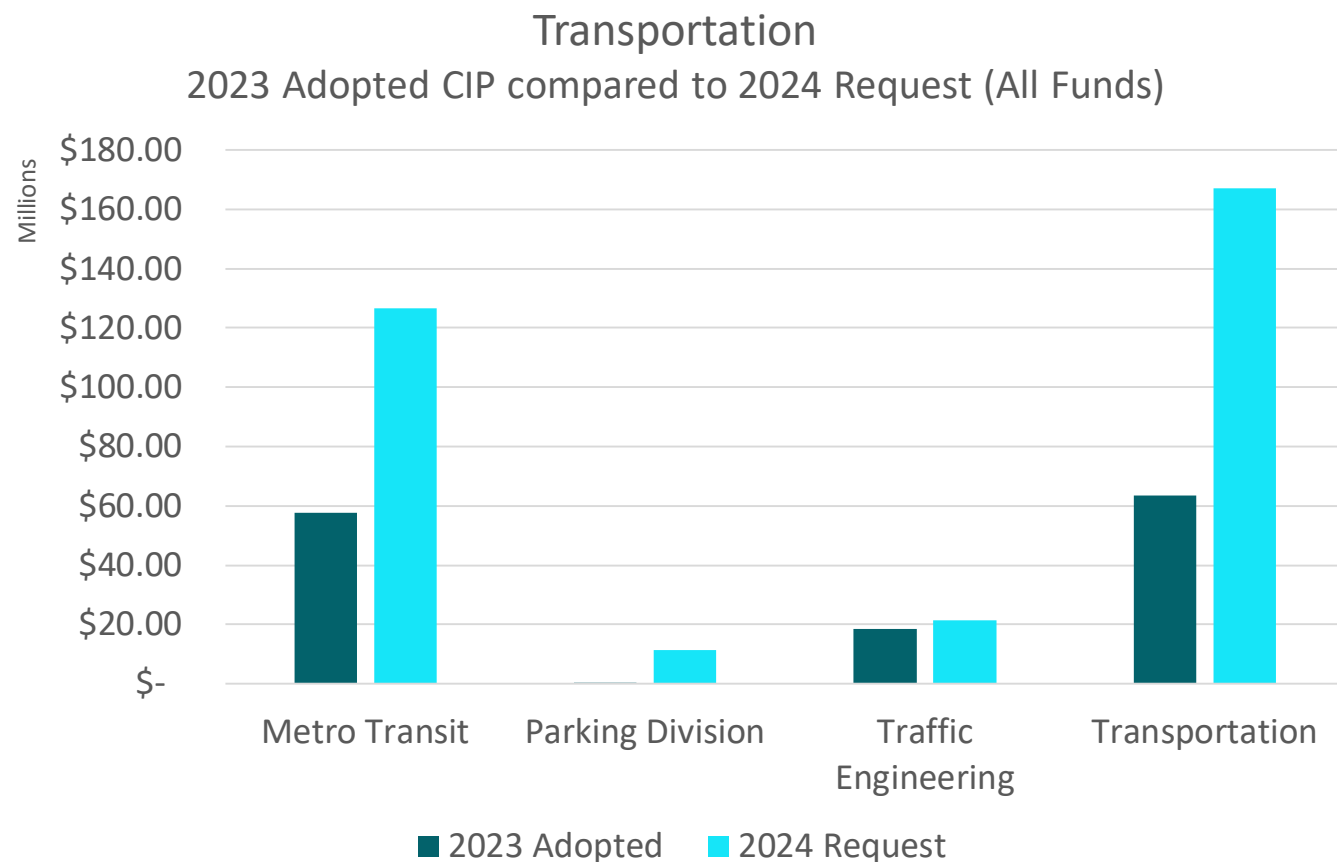
- Reconstruct Streets project increased by \$2.1m in GO borrowing
- Changes funding structure and timing of John Nolen Drive project

# Major Requests by Agency: Other Public Works



- **Fleet:**
  - Moved \$850k/year for EV charging to Engineering
- **Parks:**
  - Increases in maintenance programs (+\$2.3m Facility Improvements; \$2.6m Land Improvements)
  - Increases to multiple projects (+\$1.5m for Brittingham Beach House; \$250k for design of Odana Hills clubhouse; \$1m for Vilas master plan)
  - \$2.1 million in borrowing added for a new Olbrich Improvement program.
  - \$4.1 million in TIF will be used for Bowman Field, Cypress Spray Park, Penn Park, and other sites.
- **Streets:**
  - Far West facility advanced to 2025; total budget increased \$2.3m
- **Water:**
  - Consolidates three Water Mains programs into one program
  - Includes \$5m in expense depreciation
  - \$4.0m increases for Facility improvements

# Major Requests by Agency: Transportation



- **Metro:**
  - \$51m Campus Transit Center (new); \$11m is GO borrowing; \$40m anticipated fed funds
  - Adds \$3.5m GO borrowing for electric buses and charging equipment
  - Renames/ restructures multiple programs
- **Parking:**
  - \$11.0m in GO borrowing added to the State Street Garage project.
- **TE:**
  - \$1.6m in GO borrowing added to Safe Streets Madison for VZ work
- **Transportation:**
  - \$7m in impact fees for I-94 interchanges project (new)
  - \$63.9m in federal and \$10.0 million in state funding added to N-S BRT
  - \$15.9m Sayle Street remodel

# Considerations for the Executive Budget

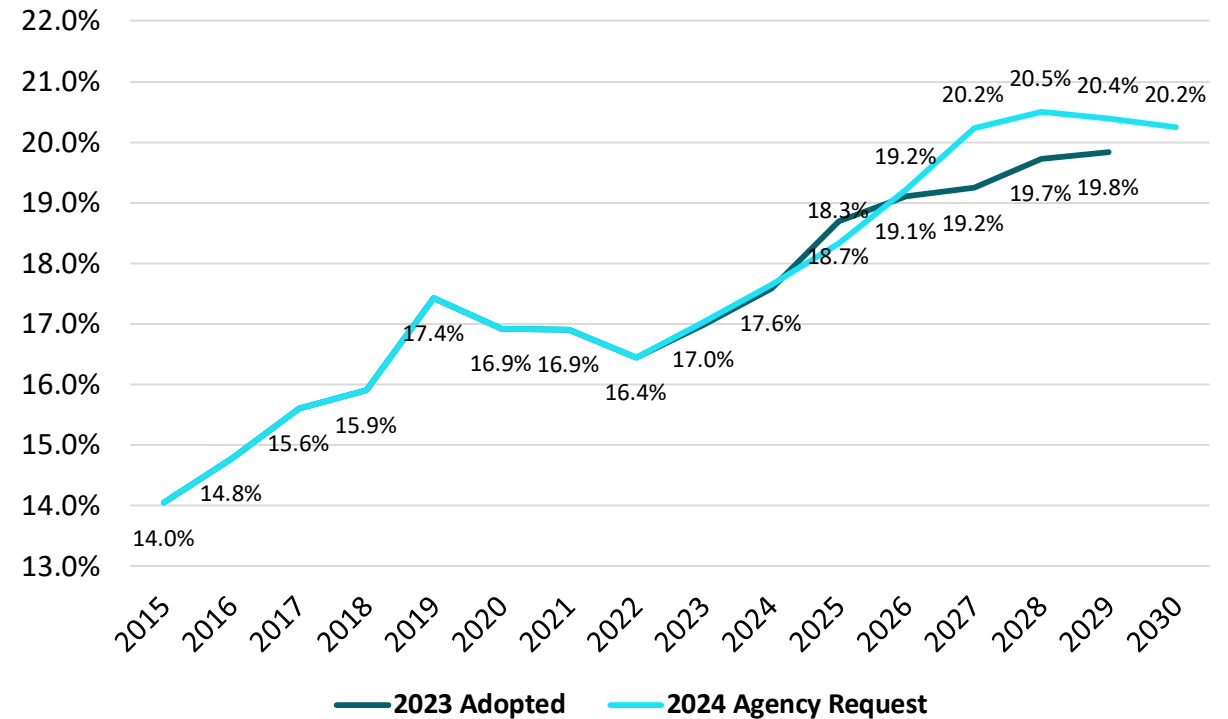
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# Citywide Borrowing Targets

**Overall Target:** Keep projected debt service at or below current levels throughout the CIP time horizon.

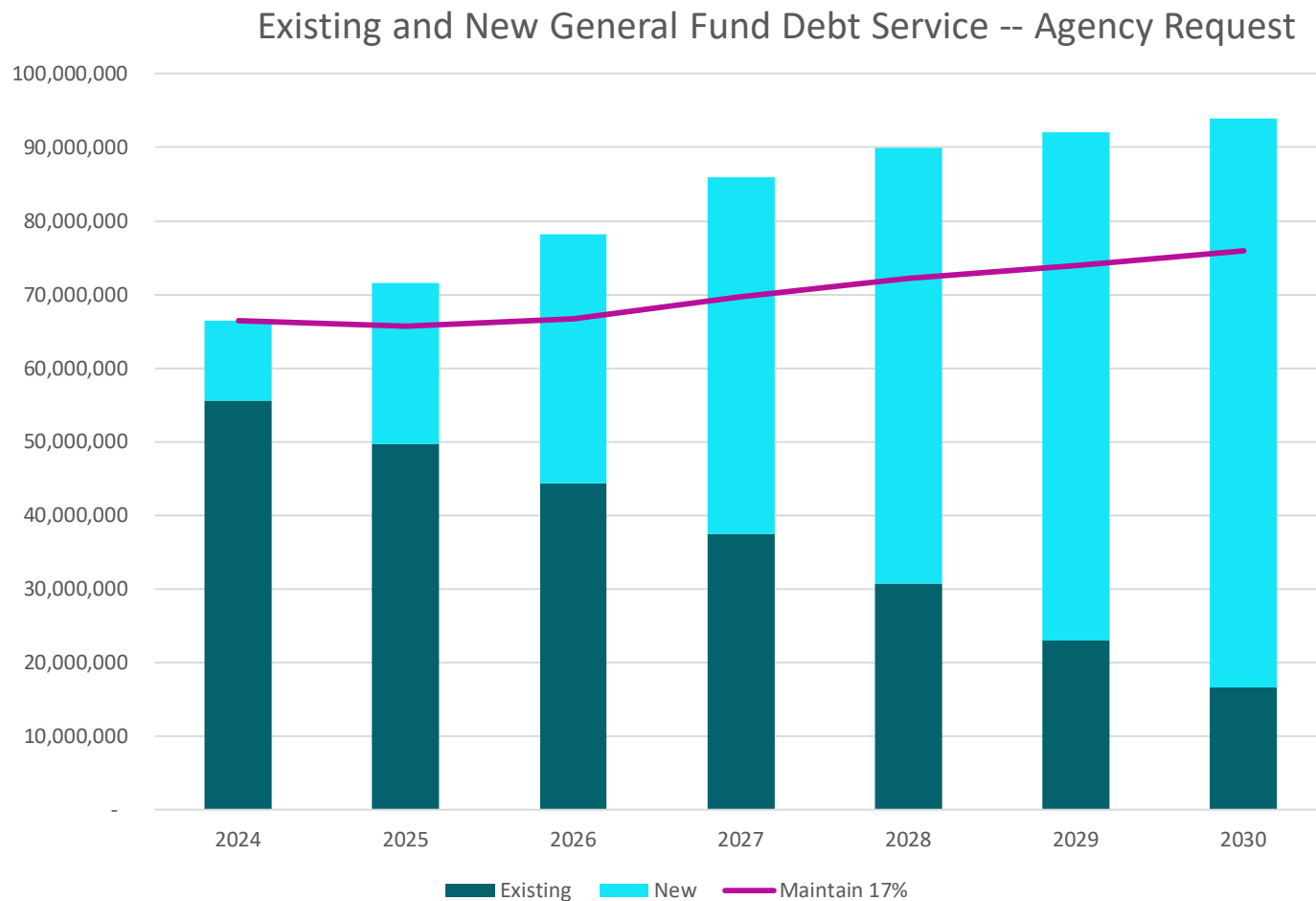
- To maintain target, allow for approximately \$100m in new GO borrowing, plus ~5% increase in current CIP (\$26m)
- Request adds \$234.4 million in GO borrowing from 2024-2028 (\$164.0m GF GO; \$70.3m Non-GF GO)
- Request add \$120 million in GO borrowing in 2029 (\$86.8m GF GO; \$33.3m Non-GF GO)

**Debt Service Share of General Fund Budget**



# Citywide Borrowing Targets

- Maintaining 17% share of budget for debt service = \$170m reduction in GF-supported GO borrowing in 2024-2026



# Inputs for Executive Budget Development

- Mayor, deputy mayors, finance staff, and cross-departmental Management Review Team review all proposals
- Agencies present briefings to mayor + management team to discuss proposals
- New projects and projects with significant changes are thoroughly evaluated to:
  - Identify equity and sustainability opportunities
  - Determine project readiness and alignment with strategic plans
  - Evaluate fiscal impact
- Executive budget balances city priorities with financial considerations and target borrowing levels