APPLICATION FOR URBAN DESIGN COMMISSION REVIEW AND APPROVAL

AGENDA ITEM#	
Project #	

DATE SUBMITTED:	Action Requested Informational Presentation Initial Approval and/or Recommendation
UDC MEETING DATE:	Final Approval and/or Recommendation
PROJECT ADDRESS: ALDERMANIC DISTRICT: OWNER/DEVELOPER (Partners and/or Principals)	
well as a fee) School, Public Building or Space (Fee may be r	u Urban Design District * (A public hearing is required as
(See Section B for:) New Construction or Exterior Remodeling in Construction or Exterior Remode	4 District (Fee required)
(See Section C for:) R.P.S.M. Parking Variance (Fee required)	
(See Section D for:) Comprehensive Design Review* (Fee required) Street Graphics Variance* (Fee required)	
Other	1. '. Al
*Public Hearing Required (Submission Deadline 3 Wee	eks in Advance of Meeting Date)

Where fees are required (as noted above) they apply with the first submittal for either initial or final approval of a project.



22 East Mifflin Street, Suite 800
Madison, Wisconsin 53703
Tel: 608 274 7447 Fax: 608 274 7442

November 19, 2009

Mr. Alan Martin City of Madison Planning and Development Department 215 Martin Luther King Jr. Boulevard PO Box 2985 Madison, WI 53701

Αl,

This letter is to confirm that Landmark X, LLC is requesting to be placed on the December 2, 2009 Urban Design Commission agenda and that Landmark X, LLC will be requesting initial approval for the proposed Edgewater Redevelopment Project at that time. Landmark X, LLC has submitted information to the Urban Design Commission related to such approvals on October 28, 2009 and November 18, 2009.

It is important to note that there are a few additional views that have been requested by the Urban Design Commission. These views along with other information that may result from the notes to be generated from the November 18, 2009 meeting will be presented at the December 2, 2009 meeting.

Please call me if you have any questions.

Thank you.

Sincerely, LANDMARK X, LLC

Amy Supple Development Director

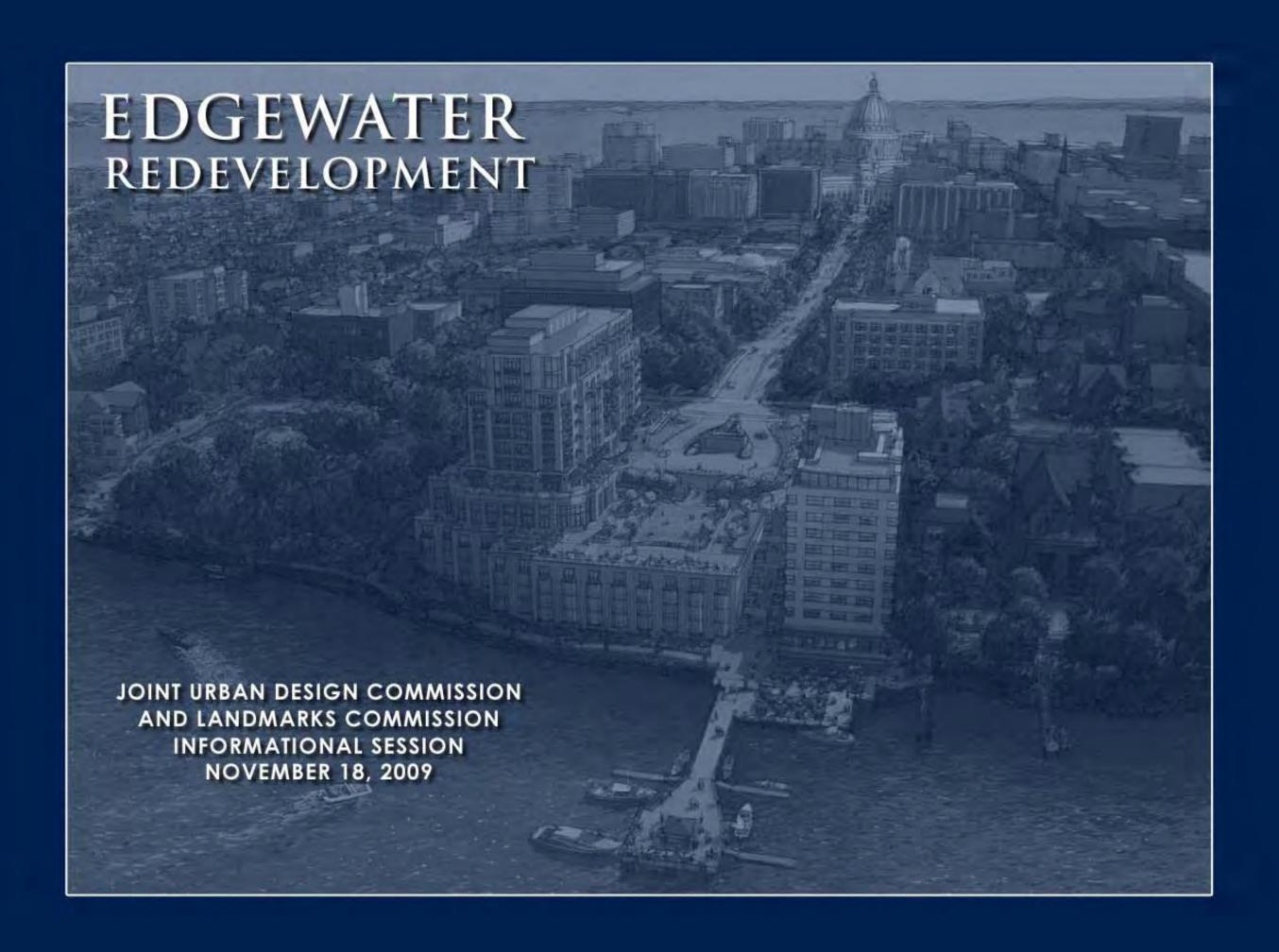


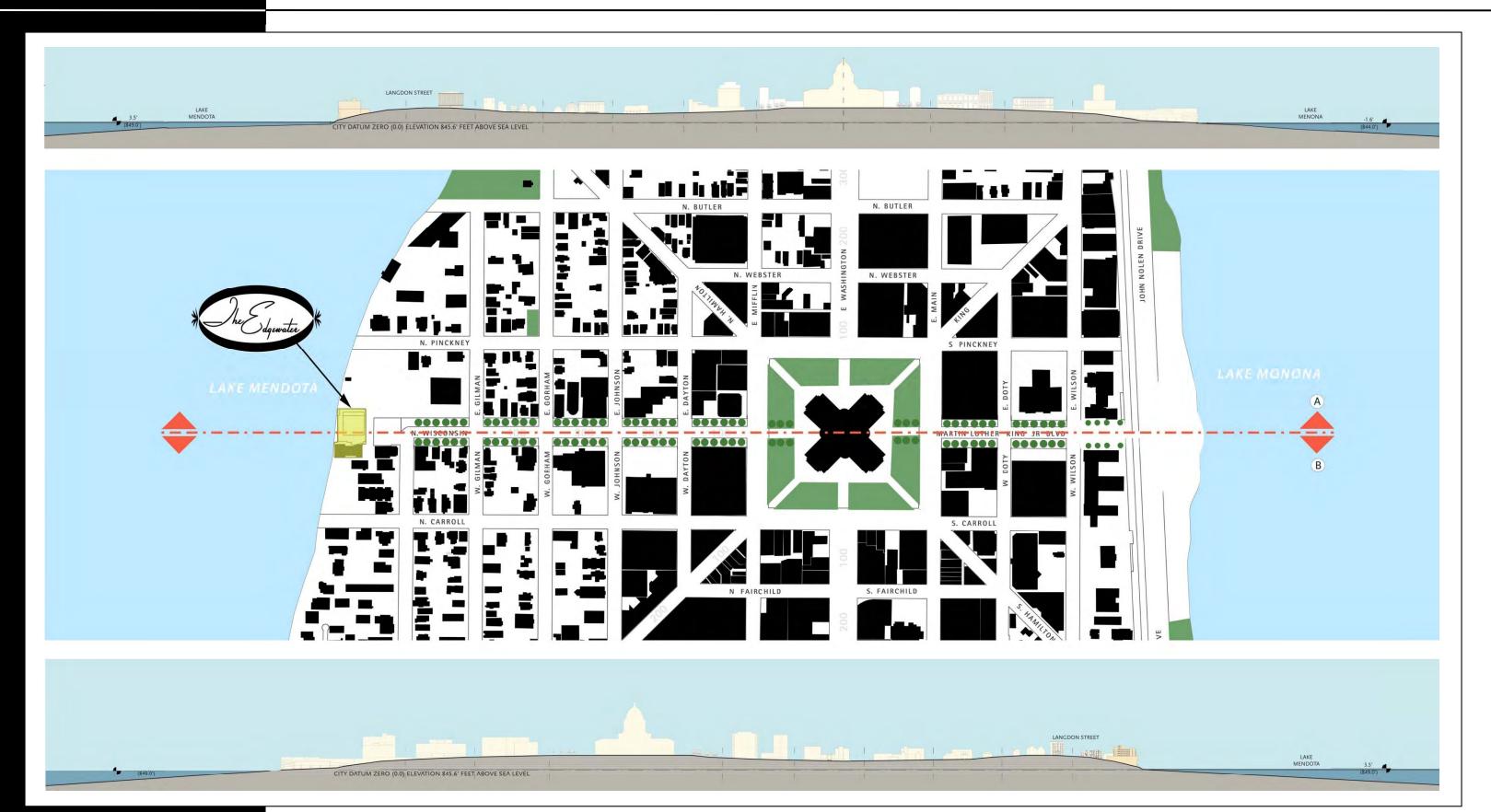


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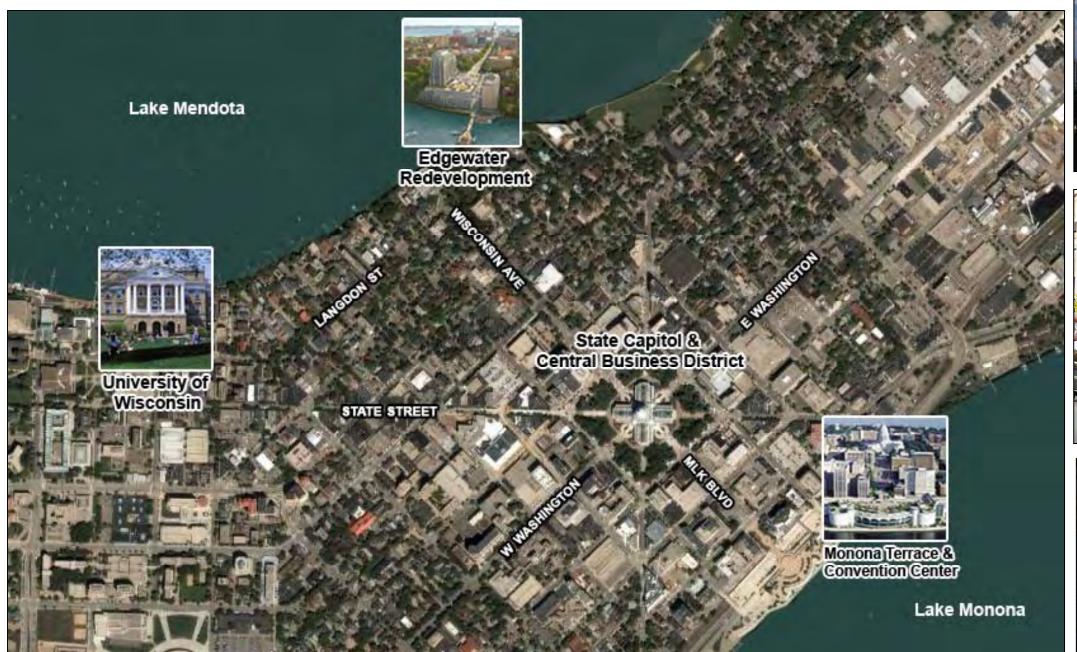








The Project Is Uniquely Positioned at the Intersection of the State Capitol, University of Wisconsin and Lake Mendota.



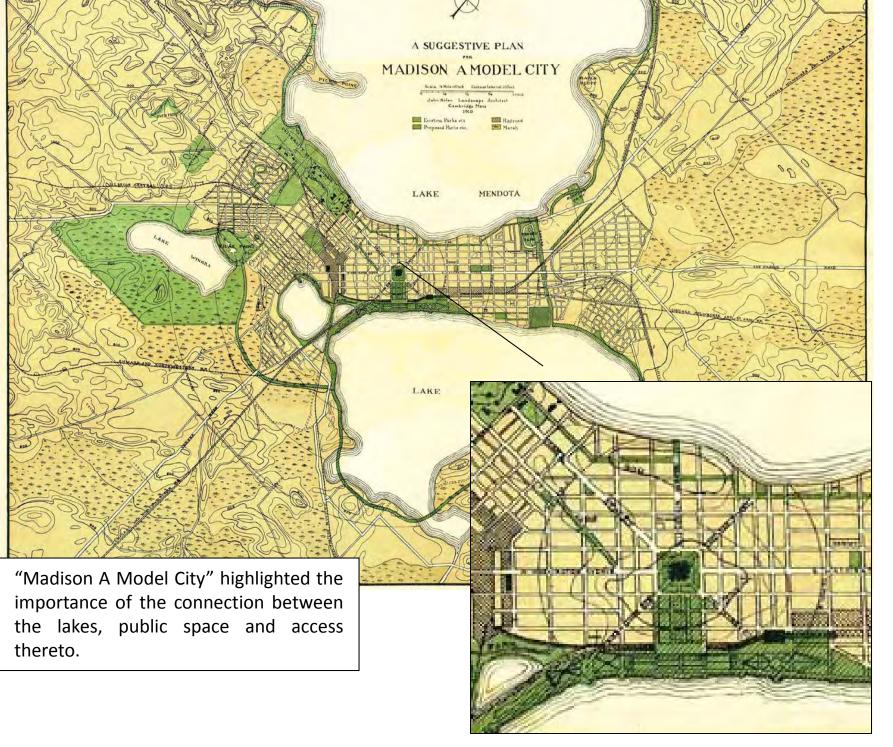


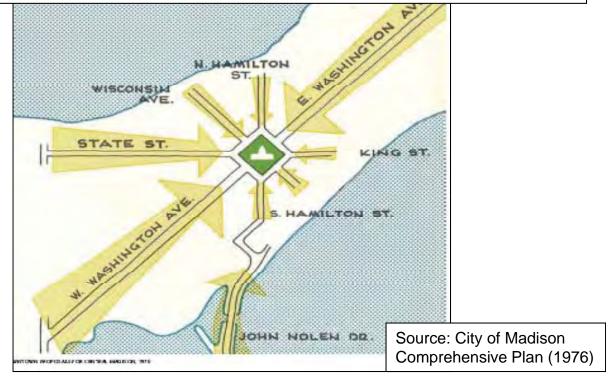


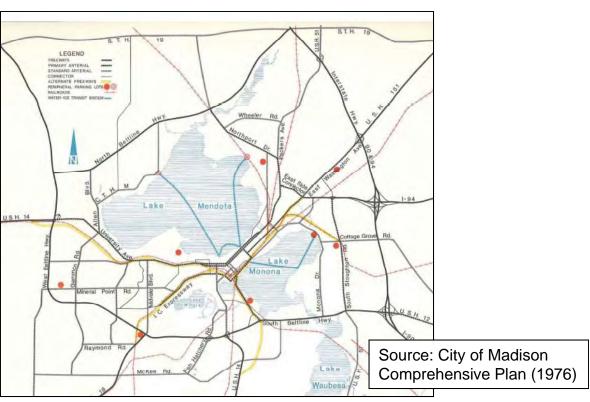




PAST PLANNING DOCUMENTS HAVE FOCUSED ON THE IMPORTANCE OF WISCONSIN AVENUE AND THE PUBLIC EXPERIENCE WITH THE WATERFRONT.











CITY OF MADISON COMPREHENSIVE PLAN GOALS

The Project is consistent with the primary goals and objectives of the City's comprehensive plan.

- Downtown as a Regional Attraction
- Access to the Lakefronts
- Infill Development
- Adaptive Re-use of Buildings
- Preservation of Important Buildings
- Framing of Street Views
- Private Development of Open Spaces
- Creation of Neighborhood Centers

Source: City of Madison Comprehensive Plan (January 2006)





EXISTING VIEW TO THE WATER



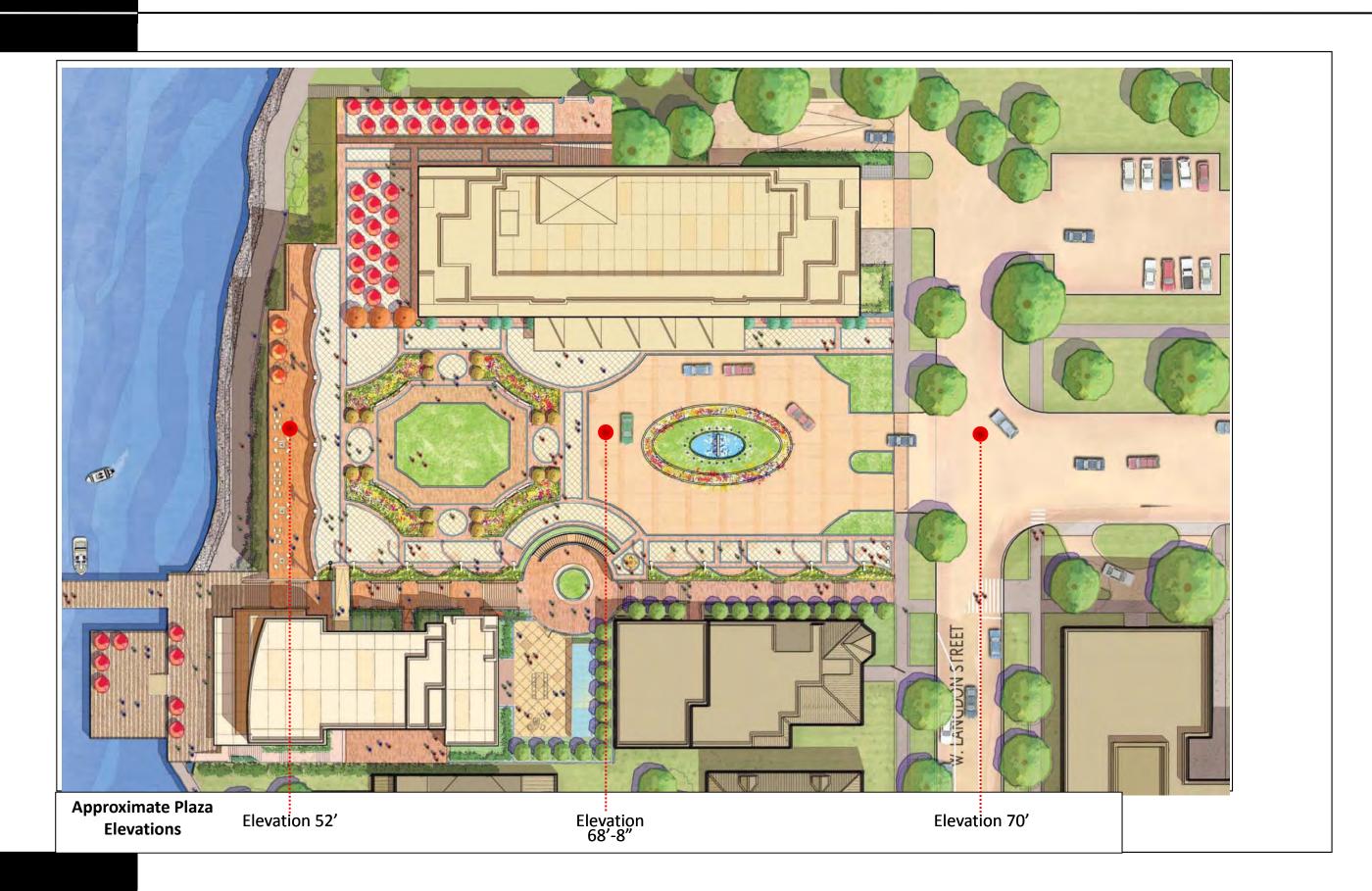


FUTURE VIEW TO THE WATER



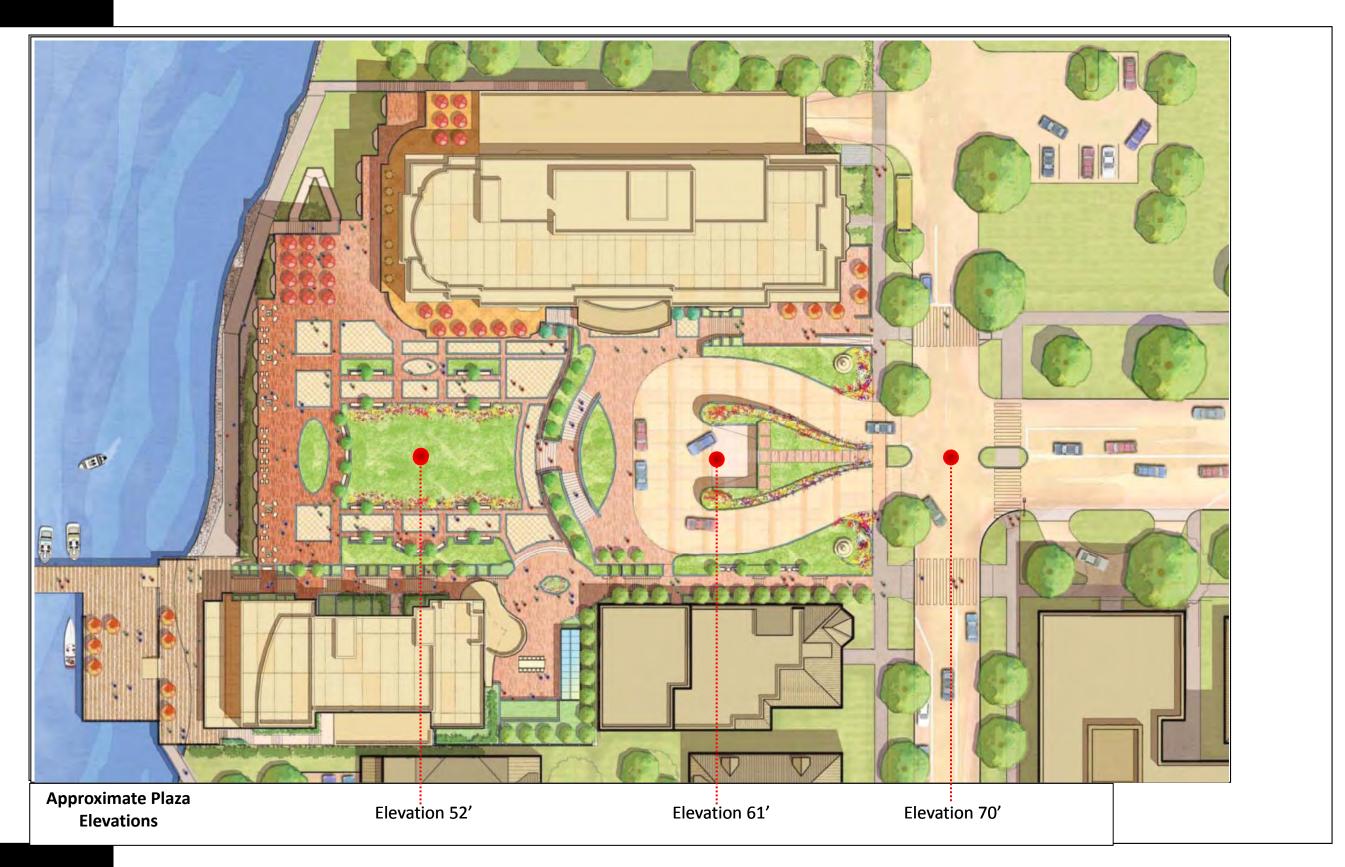


PREVIOUS SITE PLAN





REVISED SITE PLAN





PREVIOUS REDEVELOPMENT PLAN



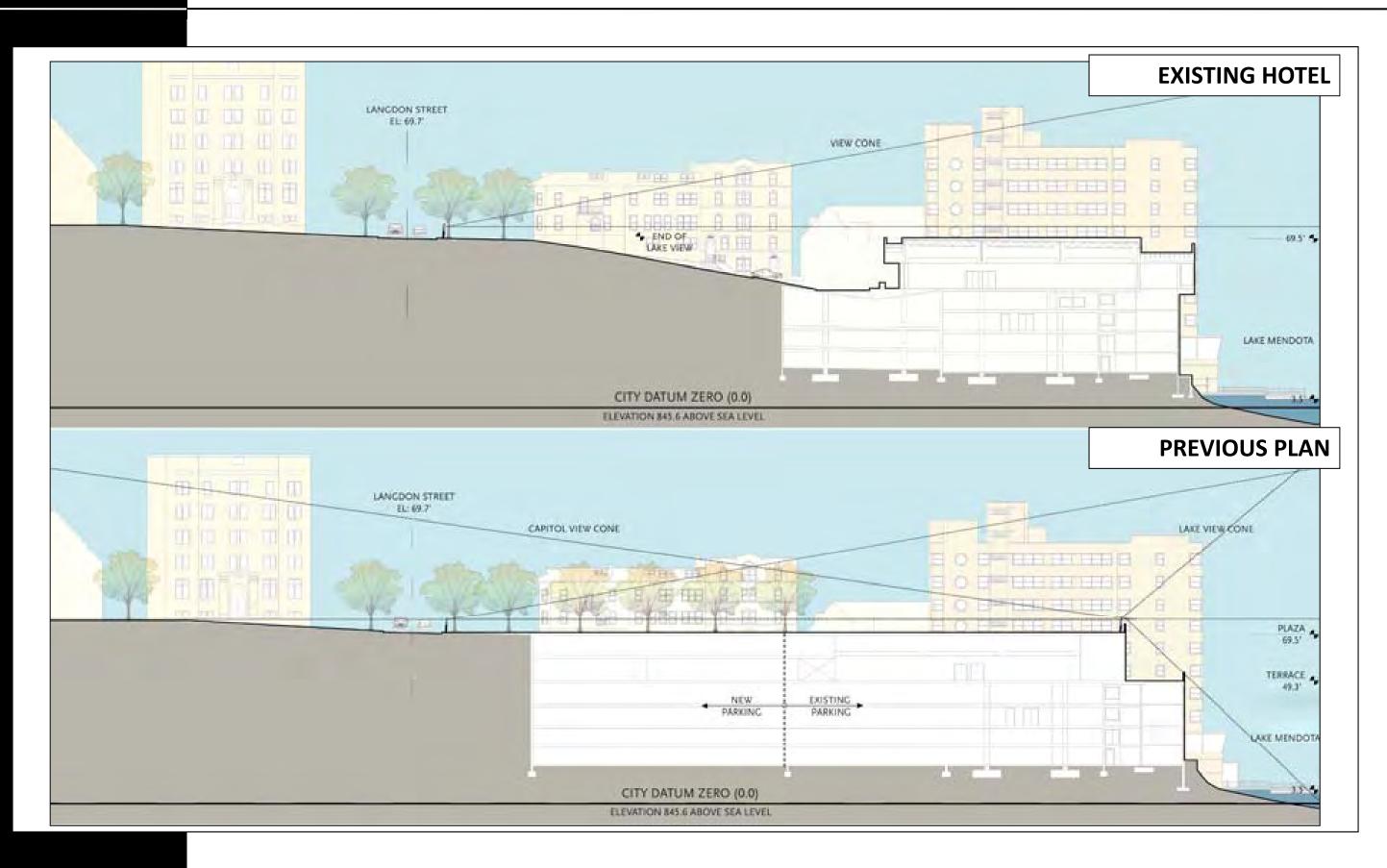


REVISED REDEVELOPMENT PLAN



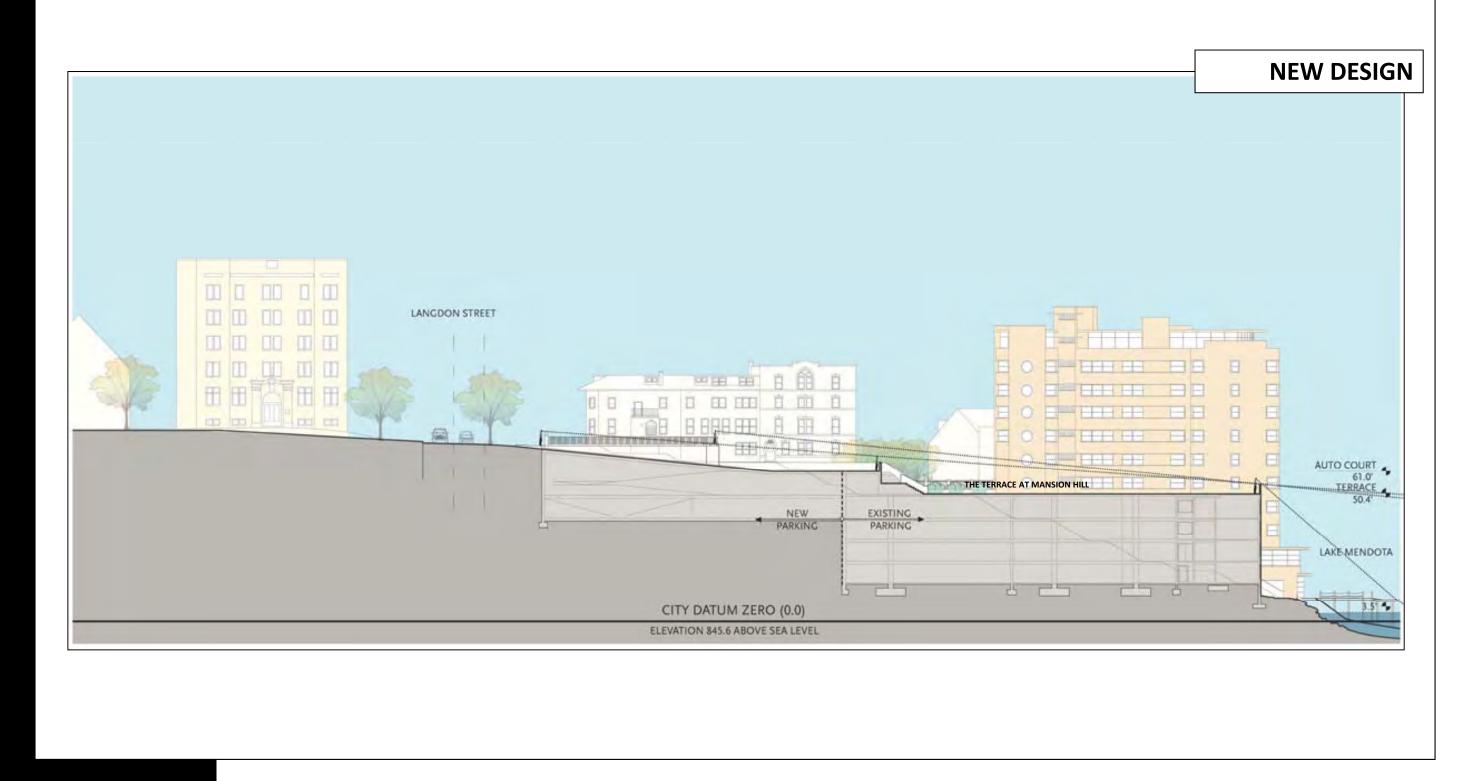


PREVIOUS SECTION





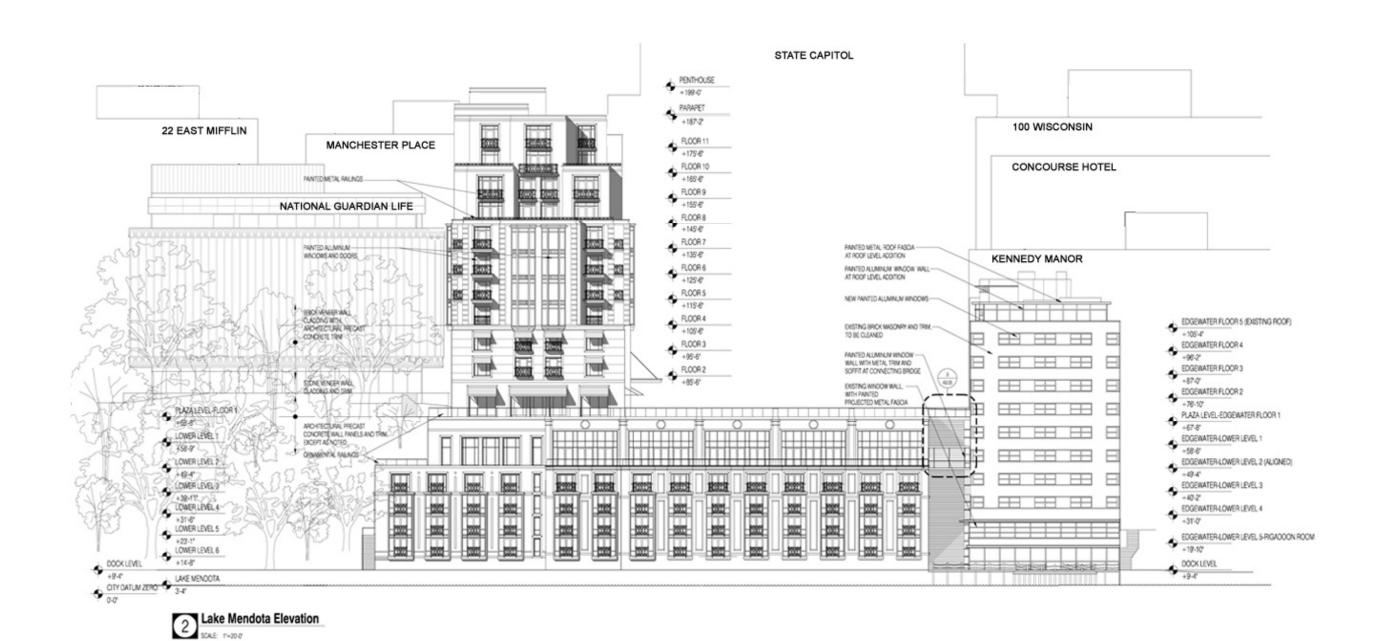
REVISED SECTION





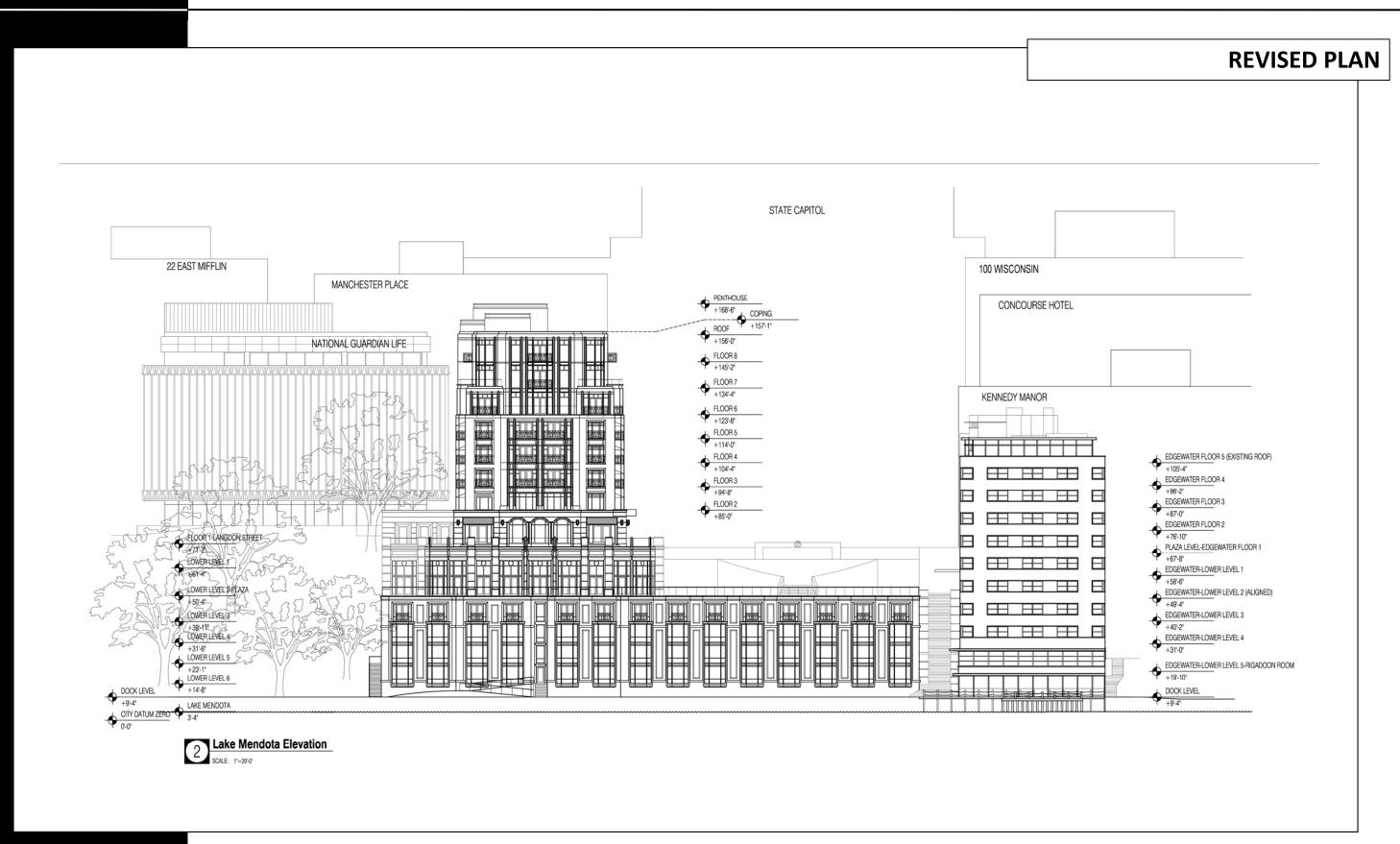
PREVIOUS ELEVATION

PREVIOUS PLAN





REVISED ELEVATION





PROGRAM COMPARISON

APPROXIMATELY 93,244 SQUARE FEET OF PROGRAM HAS BEEN REMOVED FROM THE ORIGIONAL TO THE CURRENT PLAN.

	PREVIOUS PLAN	REVISED PLAN	NET GAIN / LOSS
Total Square Footage	457,865	364,621	(93,244)
Number of Rooms	228	180 - 190	(38 - 48)
Banquet / Meeting Space	13,772	9,542	(4,230)
Restaurant Space	13,805	11,745	(2,060)
Spa	5,187	5,400	213
Outdoor Plaza / Public Space (Without Dock)	47,210	47,240	30
Parking Stalls	364	226	(131)
Valet Capacity	475	375 - 425	(50 - 100)



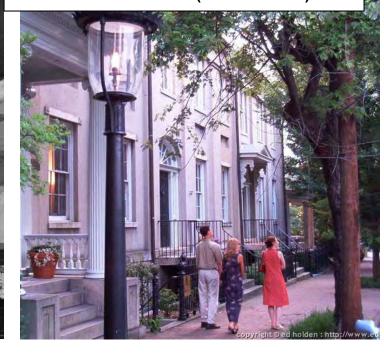


LANDMARKS ORDINANCE





PERPETUATE IMPROVEMENTS
IN HISTORIC DISTRICTS (TIF CATALYST)



SAFEGARD THE CITY'S
CULTURAL HISTORY ("LAKE CULTURE")



FOSTER CIVIC PRIDE IN THE BEAUTY AND NOBEL ACCOMPLISHMENTS OF PAST



STABILIZE AND IMPROVE PROPERTY VALUES



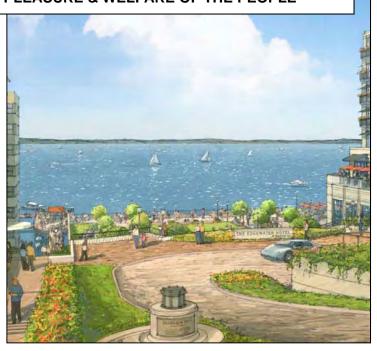
STRENGTHEN THE ECONOMY (TOURISM / VISITATION)



SERVE AS A STIMULUS
TO BUSINESS & INDUSTRY



PROMOTE USE OF HISTORIC DISTRICTS FOR PLEASURE & WELFARE OF THE PEOPLE





LANDMARKS ORDINANCE

QUESTION:

Is the Project consistent with the Landmarks Commission Ordinance?

ANSWER:

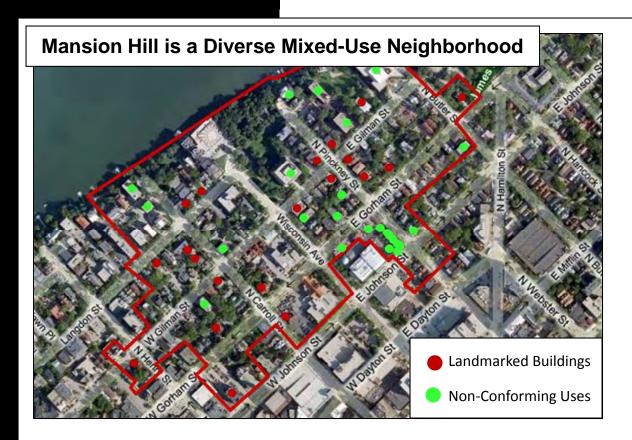
The Project is consistent with the purpose and intent of the Landmarks Commission Ordinance (MGO 33.19(1)) that states:

Purpose and Intent. It is hereby declared a matter of public policy that the protection, enhancement, perpetuation and use of improvements of special character or special historical interest or value is a public necessity and is required in the interest of health, prosperity, safety and welfare of the people. The purpose of this section is to:

- (a) Effect and accomplish the protection, enhancement and perpetuation of such improvements and of districts which represent or reflect elements of the City's cultural, social, economic, political and architectural history.
- (b) Safeguard the City's historic and cultural heritage, as embodied and reflected in such landmarks and historic districts.
- (c) Stabilize and improve property values.
- (d) Foster civic pride in the beauty and noble accomplishments of the past.
- (e) Protect and enhance the City's attractions to residents, tourists and visitors, and serve as a support and stimulus to business and industry.
- (f) Strengthen the economy of the City.
- (g) Promote the use of historic districts and landmarks for the education, pleasure and welfare of the people of the City.



CONTEXT WITHIN HISTORIC DISTRICT

















































CONTEXT WITHIN HISTORIC DISTRICT

QUESTION:

How does the Project contribute to the context of the Mansion Hill Historic District?

ANSWER:

The Mansion Hill Historic District occupies approximately 64 acres of downtown Madison and is not defined by a single type of development or property use. The Project relates to the context of its surroundings and will contribute to the district as follows:

- The district is an urban mixed-use neighborhood with a wide-variety of conforming and non-conforming uses;
- The Edgewater has been operating as a hotel since 1948 and is an important part of the civic/commercial history of the District;
- The Edgewater is removed from the "heart" of the historic residential areas within the district;
- The site is not located near any of the historic mansions and does not impact any landmark buildings;
- The closest landmarks are fraternity and sorority houses;
- The site is not surrounded by any single family housing and is not disruptive to that housing;
- The Project is not demolishing any landmark structures or single family homes;
- The Project will restore the 1940's building which is designated as a "Priority" structure in the original historic district plan.



HISTORIC RESTORATION



















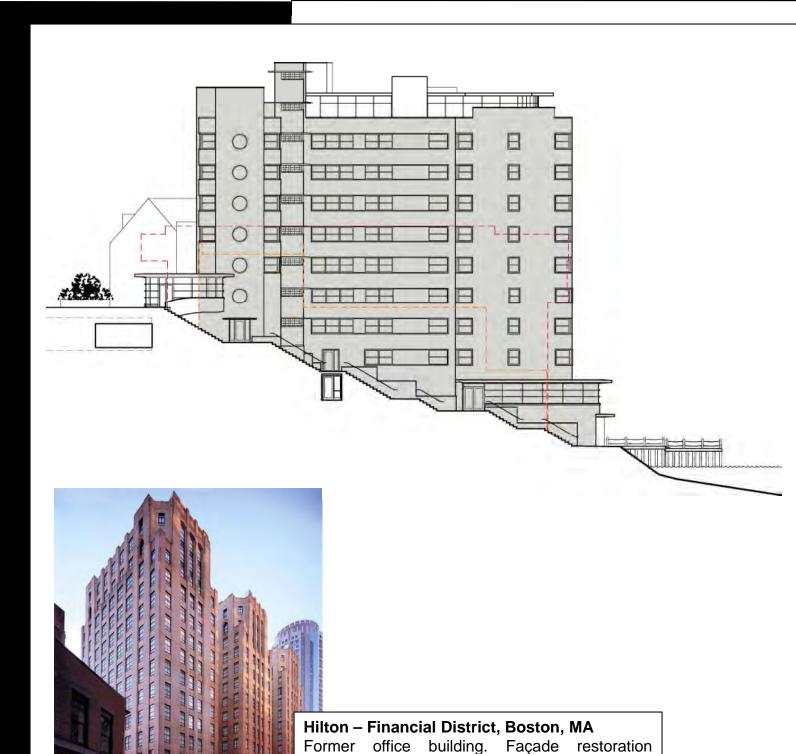








HISTORIC RESTORATION



Included repair of existing brick façade and

matching 40 different colors of brick.

Areas Where Original Façade is in Tact

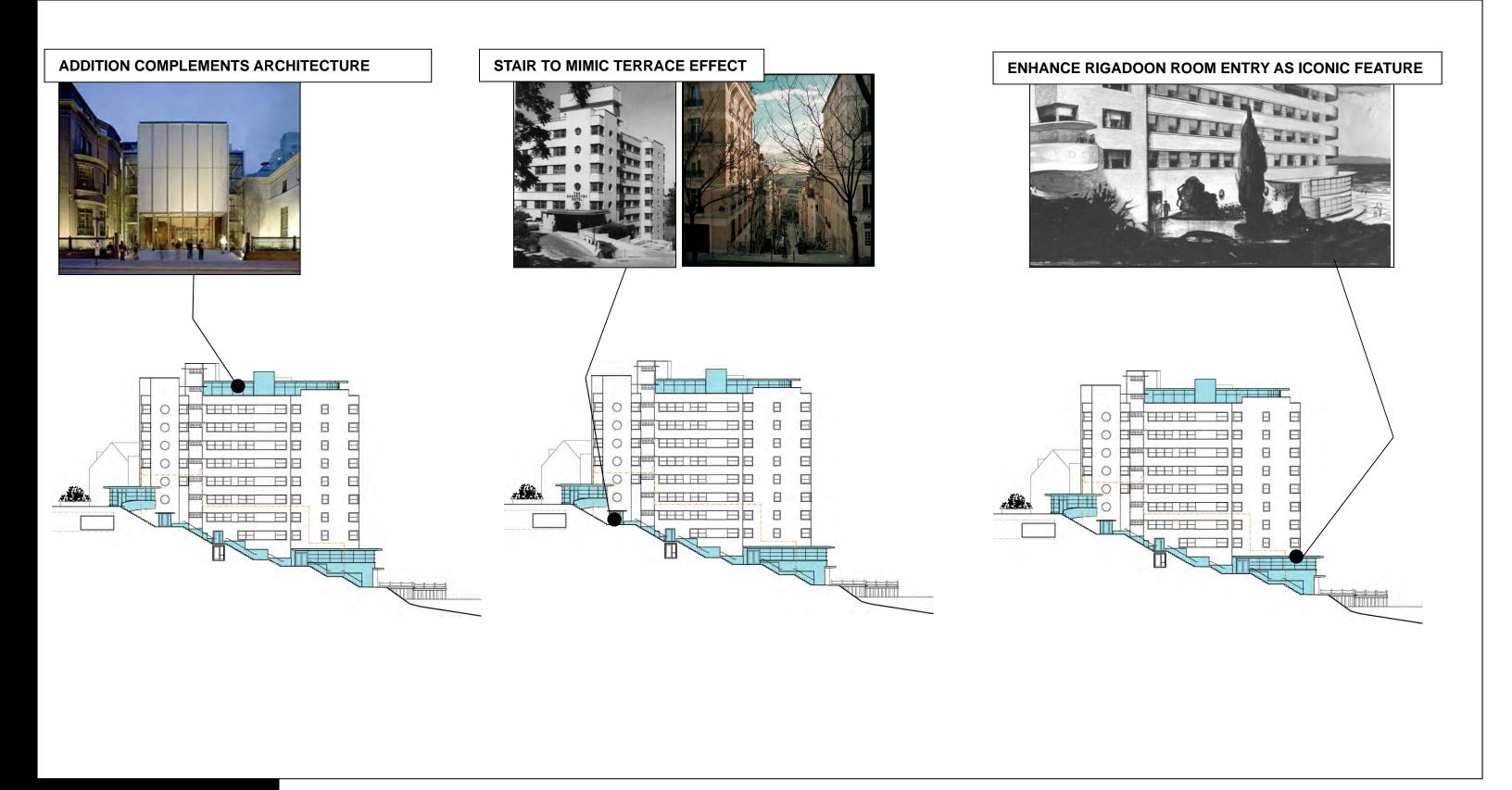
- Brick Wall / Exterior Wall
 - Repair brick
 - Replace broken brick
 - Repair and/or replace steel lintels
 - Repair and/or replace terra-cotta bands
 - Clean brick and terra-cotta
- Remove existing surface mounted conduit, cables, etc.
- Replace existing windows with new energy efficient windows to match existing profiles and proportions
 - Clear insulated glass with painted aluminum frames
 - Windows to remain operable
- Re-glaze existing glass blocks

Areas Where Façade has Been Concealed

- Reconstruct brick façade to match existing;
- Install new windows to match existing;
- Install new glass block and eyebrow to match existing;
- Install new terra-cotta detail bands to match existing;



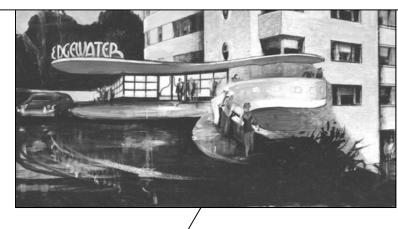
HISTORIC RESTORIATION

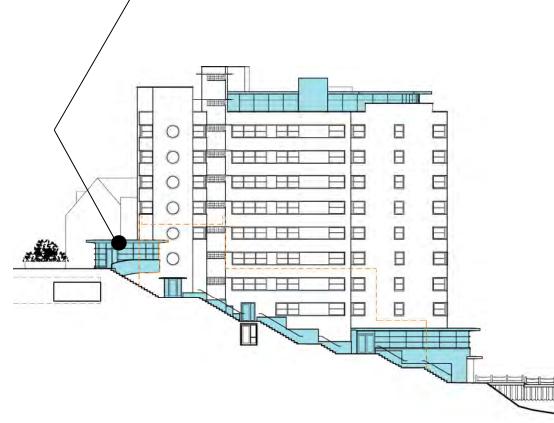




HISTORIC RESTORATION

ENHANCE ENTRY CANOPY AS ICONIC FEATURE





New Building Features

- New building entry to emulate original entry design;
- New entry doors at stair landings;
- New entry doors and extended glazing to match existing into Rigadoon Room;
- Stepped brick and terra-cotta planters along edge of new Grand Stair, typical both sides of stair;
- One floor addition at top of building continuous glass wall set back from edge of building.





EXISTING EDGEWATER HOTEL













VISUALLY RELATED AREA BUILDINGS





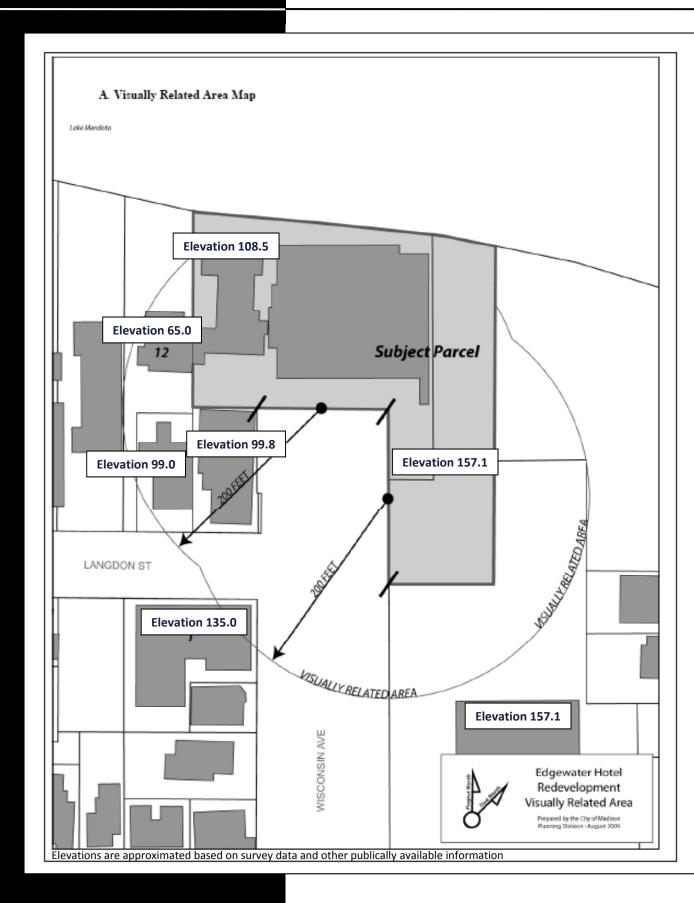












The Visually Related Area (VRA) establishes a boundary which is used to determine the compatibility of the proposed Project for four of the five Guideline Criteria in the Mansion Hill Historic District. The Visually Related Area (MGO 33.19(2)) is defined as:

<u>Visually related area for a parcel within a block (not a corner parcel)</u> shall be defined as the area described by a two hundred (200) foot circle drawn from the centerpoint of the streetside (front) lot line.

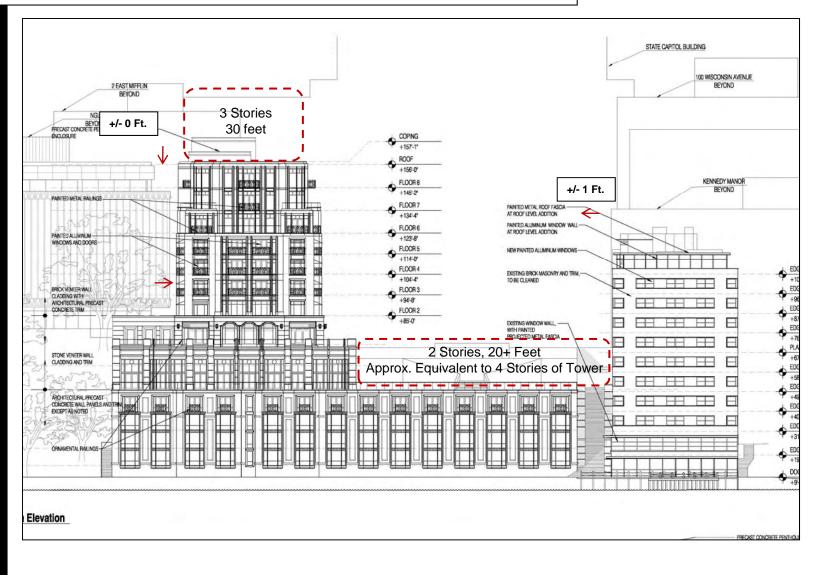
Context of Buildings and Environment:

The context of the buildings and environment surrounding the site includes:

- The buildings in the VRA are relatively dense multi-family structures.
- There are no single family homes or duplexes in the VRA.
- Other adjacent buildings are also multi-family or commercial office buildings;
- There are no landmarks in the VRA;
- The building is equal in elevation to NGL (adjacent) and approximately 22 feet taller than Kennedy Manor (within VRA).
- Four of the five buildings in the VRA are deemed blighted by the City of Madison;
- The topography of the site is steep with a 60+ foot change in grade;
- The Project will remove a portion of the structure in Wisconsin Avenue right of way and create 132' wide open vista between buildings to the water;
- The adjacent site includes approximately 2 acres of undeveloped land.



HEIGHT AND MASS OF BUILDING ARE GREATLY REDUCED





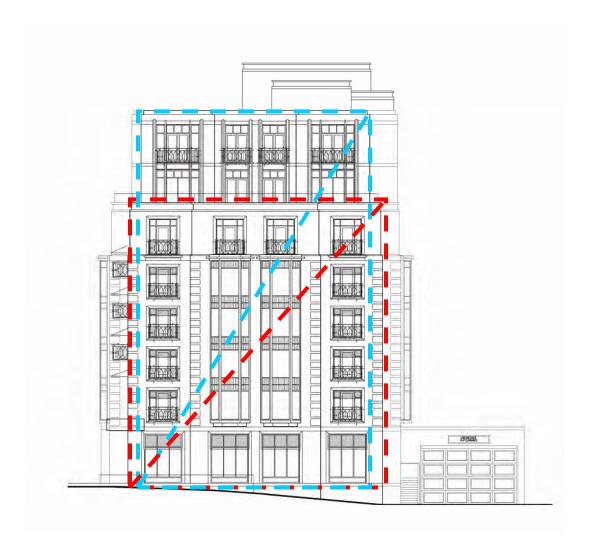


Criteria #1: The gross volume of any new structure shall be visually compatible with the buildings and environment with which it is visually related (visually related area).

- Volume (density) is not only a function of the square footage but how the square footage relates to the site (the environment), how buildings
 are organized on the site and how much open space surrounds the buildings;
- By removing the top level of the 1970's building we have reduced the volume of the building by approximately the equivalent of four full floors
 of the tower.
- The building and site are unique in that there is more than 1 acre of open space surrounding the structure. This is equivalent to a 2.8 FAR over the entire site. Comparatively, Kennedy Manor (in the VRA) has an FAR of approximately 3.8 and the Ambassador (another adjacent building) has an FAR of approximately 3.1.
- The mass of the building is divided into three district buildings and separated by a more than 132 foot view corridor which is equal to the Wisconsin Avenue Right of Way. The perception of this Project is that it is three separate buildings around a plaza;
- The proportions of the building are compatible with the proportions of buildings within the visually related area;
- The building uses the more than 60 feet of slope on the site to break up the massing of the building;
- A setback has been included on the six floor to relate the building to Kennedy Manor;
- The organization of the structure breaks the mass by a top, a middle and a bottom each with district design characteristics that relate to the
 district;



Criteria #2: In the street elevation(s) of a new building, the proportion between the width and the height in the facade(s) shall be visually compatible with the buildings and the environment with which it is visually related (visually related area).



New Edgewater Hotel Langdon Street

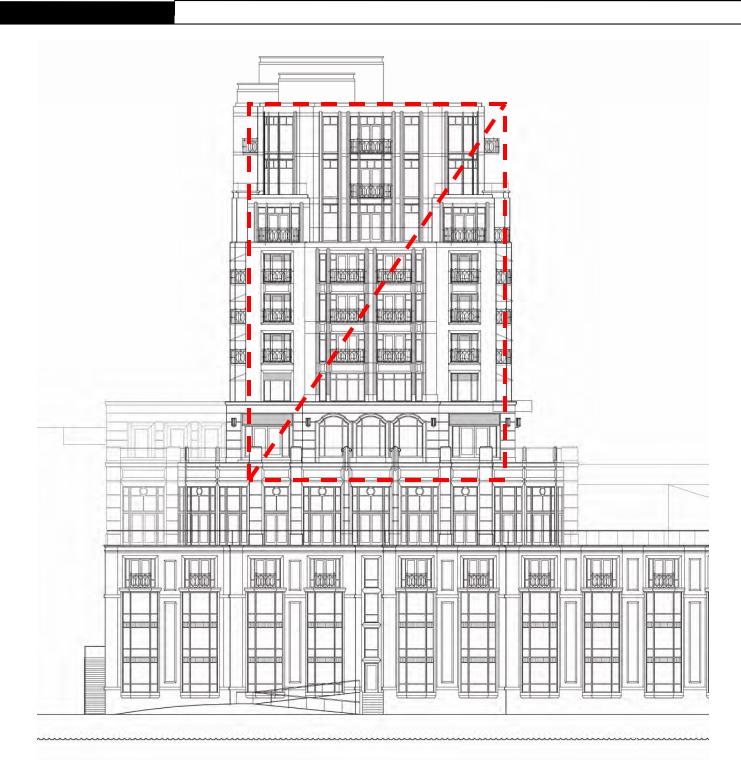


Kennedy Manor Wisconsin Avenue

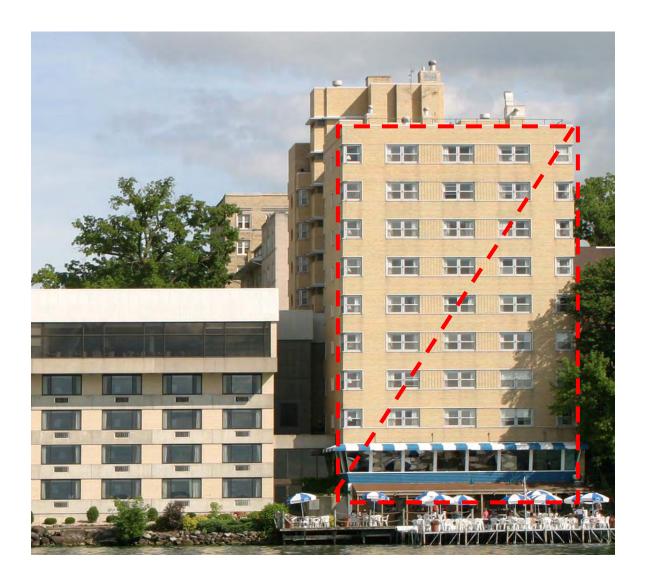


Ambassador Apts. N. Pinckney Street





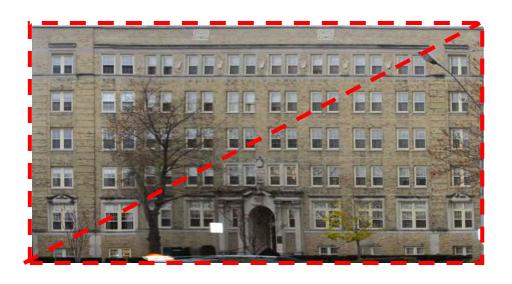
New Edgewater Hotel Lake Mendota



Existing Edgewater Hotel Lake Mendota



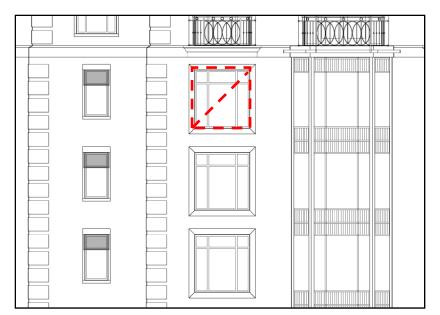


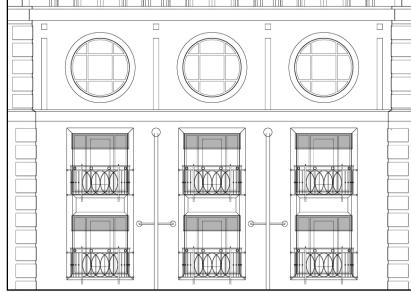


New Edgewater Hotel Plaza Elevation Kennedy Manor Langdon Street



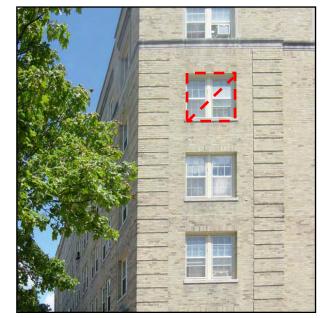
Criteria #3: The proportions and relationships between width and height of the doors and windows in new street facade(s) shall be visually compatible with the buildings and environment with which it is visually related (visually related area).







Bay Window

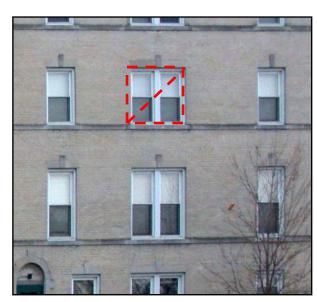


Kennedy Manor

- Window proportions distinctly residential in nature;
- Greater solid-to-void ratio;
- Brick quoin details reference Kennedy Manor and 2 Langdon.



Painted Metal Railing



2 Langdon Street



Criteria #4: The rhythm of solids to voids created by openings in the facade of the new structure should be visually compatible with the buildings and environment with which it is visually related (visually related area).



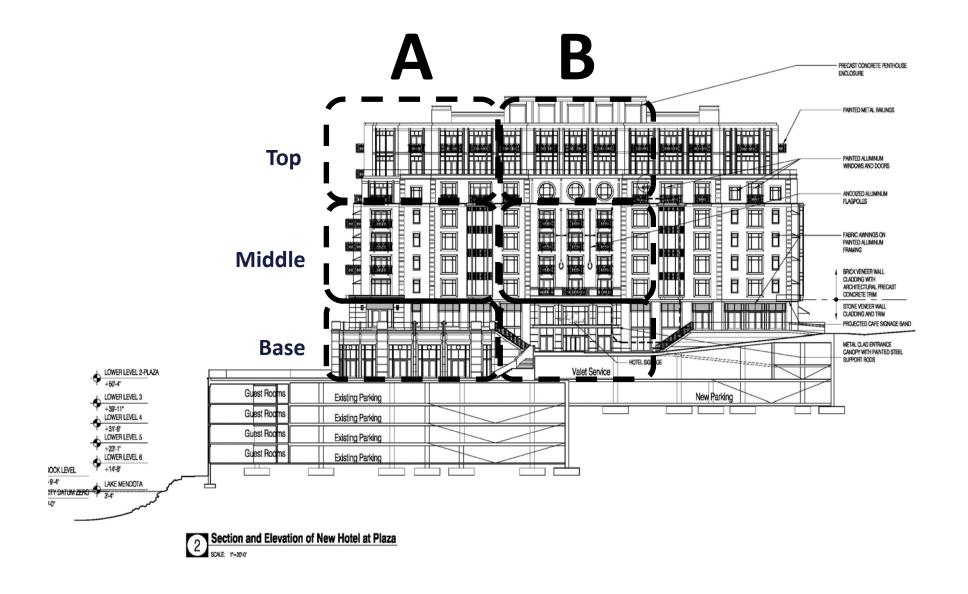


New Edgewater Hotel Plaza Elevation

Kennedy Manor Langdon Street



Criteria #5: All new street facades should blend with other buildings via directional expression. When adjacent buildings have a dominant vertical or horizontal expression, this expression should be carried over and reflected;











LANDMARKS ORDINANCE VARIANCE

The Landmarks Commission may grant a variance (MGO 33.19(15) for meeting certain criteria provided that the Project will be "visually compatible with the <u>historic character</u> of all buildings <u>directly affected</u> by the project <u>and</u> of <u>all buildings within the visually related area</u>." The key elements of the variance are:

- The variance was put in place to "prevent undue hardships caused by application of the strict letter of the regulations of this chapter and to encourage and promote improved aesthetic design by allowing for greater freedom, imagination and flexibility in the alteration of existing buildings and the construction of new buildings within an Historic District while ensuring substantial compliance with the basic intent of the ordinance.
- The variance allow additions visible from the street or alterations to street facades which are not compatible with the existing building in design, scale, color, texture, proportion of solids to voids or proportion of widths to heights of doors and windows.
- Standards. To quality the Project must meet <u>one or more of</u> the standards. The uniqueness of this site, the architecture of the building and the use of quality materials would quality under these standards:
 - The particular physical characteristics of the specific building or site involved would result in a substantial hardship upon the owner as distinguished from a mere inconvenience, if the strict letter of the regulations were to be carried out, provided that the alleged difficulty or hardship is created by this ordinance and has not been created by any person presently having an interest in the property.
 - In the case of new construction, the proposed design incorporates materials, details, setbacks, massing or other elements that are not permitted by the ordinance but which would enhance the quality of the design for the new building or structure, provided that said new building or structure otherwise complies with the criteria for new construction in the Historic District in which the building or structure is proposed to be located and provided further that it would also have a beneficial effect on the historic character of the visually related area.



PUD ZONING AND PRECEDENT

QUESTION:

Several statements have been made that the proposed planned unit development (PUD) will establish a precedent for development within historic district. Does the PUD establish a precedent in the historic district and/or for properties that may impact landmark buildings?

ANSWER:

The PUD zoning structure and height of this building do not establish a precedent for downtown or historic districts in Madison.

- There is absolutely no evidence that suggests that a single issue like height of a project establishes a zoning precedent in Madison. If that were the case, the 13-story Hilton Hotel built adjacent to 4 of the most significant certified historic structures in Madison would have set the height precedent for the Edgewater;
- There is a well established entitlement process in Madison which requires rigorous public debate, review and multiple city approvals;
- The PUD zoning text for the Edgewater sets forth very specific criteria that must be satisfied in order to build at the proposed height, including:
 - Requires a site area of more than 1 acre
 - Requires access to a major civic roadway
 - Requires a minimum of 15,000 square feet of open space
 - Requires public access to the waterfront
- No single issue sets zoning precedent. Therefore, a party that wants to compare to the Edgewater based on height must also satisfy all of the additional zoning requirements as set forth in the PUD zoning text. This is an extremely high standard and difficult to achieve.
- The Common Council supported by the efforts of City Planning, the Urban Design Commission, Landmarks Commission, Planning Commission and other agencies ultimately govern land use on every site in Madison.





URBAN DESIGN ORDINANCE





URBAN DESIGN ORDINANCE

QUESTION:

Is the project consistent with the Urban Design Ordinance?

ANSWER:

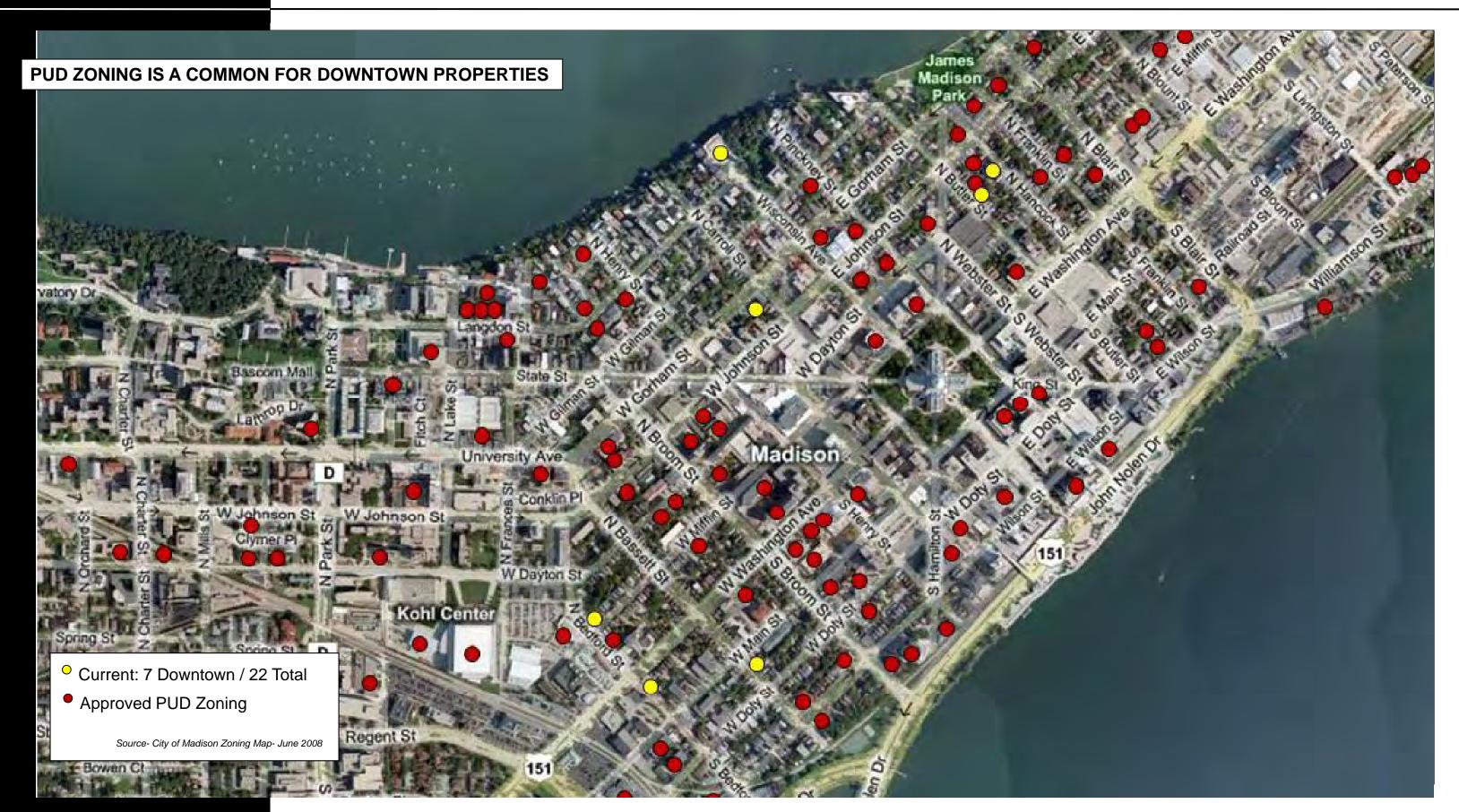
The Project is consistent with the purpose and intent of the Urban Design Ordinance (MGO 33.24(2)) that states:

Purpose and Intent. It is hereby declared a matter of public policy that the design, appearance, beauty and aesthetics of all public and private buildings, structures, landscaping and open areas are a matter of public concern and as such must be controlled so as to promote the general welfare of the community. The purpose of this section is:

- (a) To assure the highest quality of design for all public and private projects in the City.
- (b) To protect and to improve the general appearance of all buildings, structures, landscaping and open areas in the City; to encourage the protection of economic values and proper use of properties.
- (c) To encourage and <u>promote a high quality in the design of new buildings</u>, developments, remodeling and additions so as to maintain and improve the established standards of property values within the City.
- (d) To <u>foster civic pride in the beauty and nobler assets of the City</u>, and in all other ways possible assure a functionally efficient and visually attractive City in the future.



ZONING CLASSIFICATION





ZONING / PUD PROCESS

QUESTION:

Several statements have been made that the proposed planned unit development (PUD) is a violation of existing zoning code, especially R6H Zoning and the limitation to 50 feet in height. Could you clarify the PUD Zoning and what is currently zoned R6H?

ANSWER:

There is absolutely no basis for the claim that this PUD is somehow out of the norm by City of Madison zoning standards.

- The site is currently zoned OR and R6H;
- PUD has been the dominant zoning classification for downtown development over the past decade;
- The PUD process is rigorous and requires review and approval through multiple committees, commissions and public meetings;
- The dominant zoning classification of the site is OR, R6H Zoning (which includes the 50 foot height limit) is only applicable to 27% of the total site area;
- The PUD will establish a new zoning classification for the Project that will be specific to the site;
- The Edgewater PUD zoning text is among the most restrictive of all PUD's to be approved by the City of Madison and includes a "Bulk Contingency" which establishes specific requirements for open area, access to roadways, etc. that would specifically prevent a precedent from being set.



BUILDING HEIGHT

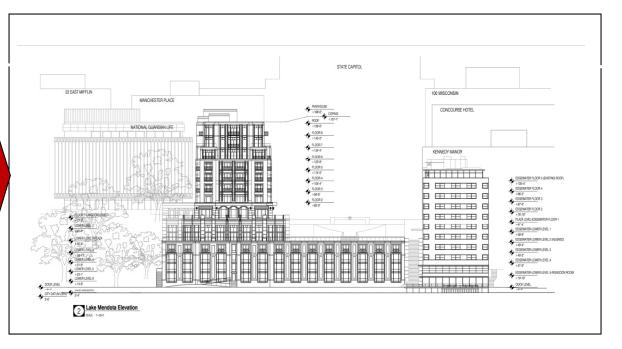




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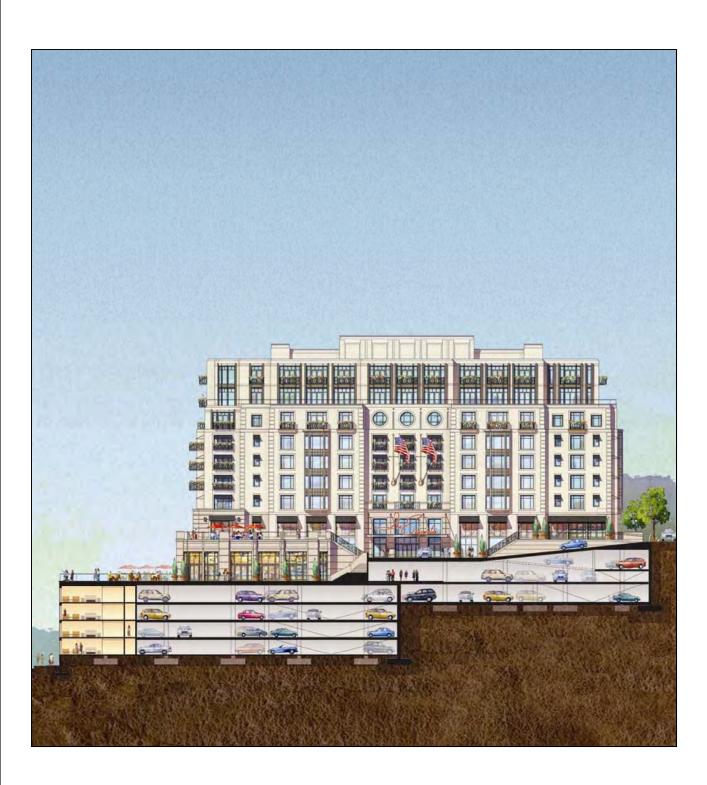


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BUILDING HEIGHT



QUESTION:

How has the height of the building been altered in the current plan?

ANSWER:

Our revisions to the plan focused on reducing the height and mass of the building.

- The hotel addition has been reduced in height by 3 floors;
- The hotel addition is 87 feet above street elevation which is exactly the same height above street level as the NGL office building;
- The primary building setback at level 6 of the hotel addition matches the same height of Kennedy Manor;
- The 1940's Edgewater is 104.5 feet above lake level and the hotel addition is 153.8 feet above lake level yet setback 72 feet from the lakeside elevation of the 1940's building;
- Removal of the upper level of the 1970's addition is approximately equivalent to 4 floors of area in the hotel addition. The overwhelming positive impact this creates for the public the tiered Terrace at Mansion Hill and greatly enhanced view corridors is of greater value than further height reduction of the hotel addition. Both are not economically feasible.



DENSITY AND BUILDING VOLUME

PROJECT HAS A LOW COMPARABLE FLOOR AREA RATIO



Capitol Point 125 N Hamilton 11.3 FAR



Hyatt Place 333 W Washington 9.7 FAR



Condominium 100 Wisconsin Ave 9.7 FAR



The Collegiate 513 N Lake 6.6 FAR



Apartment Building 22 E Dayton 3.0 FAR



Apartment Building 244 W Gilman 3.6 FAR



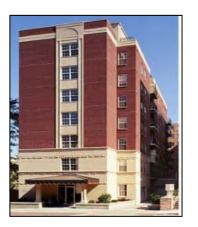
The Lorraine
131 W Washington
9.7 FAR



Kennedy Manor 1 Langdon 3.8 FAR



The Ambassador 522 N. Pinckney 3.1 FAR



Apartment Building 614 Langdon 4.4 FAR



Apartment Building 625 Langdon 4.8 FAR



Hamilton Place 202 N Hamilton 3.5 FAR



DENSITY AND BUILDING VOLUME

QUESTION:

There has been concern expressed about the density of the building in a historic district. What is the density and how does it compare to other structures in the historic district and downtown?

ANSWER:

The fact is this plan achieves a very lower density by comparison to almost any other multi-story property in the Mansion Hill Historic District and elsewhere downtown.

- The Floor Area Ratio (FAR) is 2.8;
- The FAR of most multi-story structures in the Mansion Hill Historic District range from 3.25 and above. Many of these structures are below 50 feet in height;
- The FAR of many taller buildings downtown (5 13 stories) range from 8.0 to 12.0;
- This plan achieves one of the lowest densities in Mansion Hill and considerably below the norm for taller structures in Madison because of the amount of open public space included in the plan.

BUILDINGS SURROUNDING THE EDGEWATER HOTEL













ARCHITECTURAL CHARACTER





ARCHITECTURAL CHARACTER

QUESTION:

What is the architectural character of the Project.

ANSWER:

The architectural character is defined by:

- Builds upon traditional and civic architecture, particularly from the first half of the 20th Century;
- Adapts classical details and proportions, yet still allows incorporation of Art Deco details to relate to the existing Edgewater Hotel;
- Not a stylistic copy, developing an architecture of compatible size, scale, and character;
- Decorative metal railings and bay windows add depth and richness to the elevations.













TERRACE AT MANSION HILL







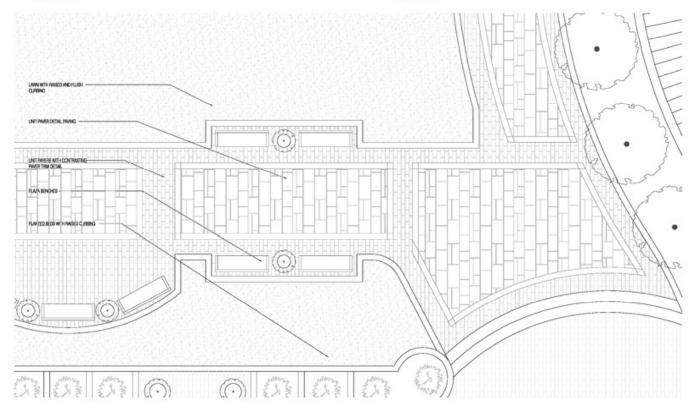
Bicycle Rack Detail
SOME NTS.



4 Lawn with Raised and Flush Curb and Unit Pavers with Contrasting Paver Trim Details



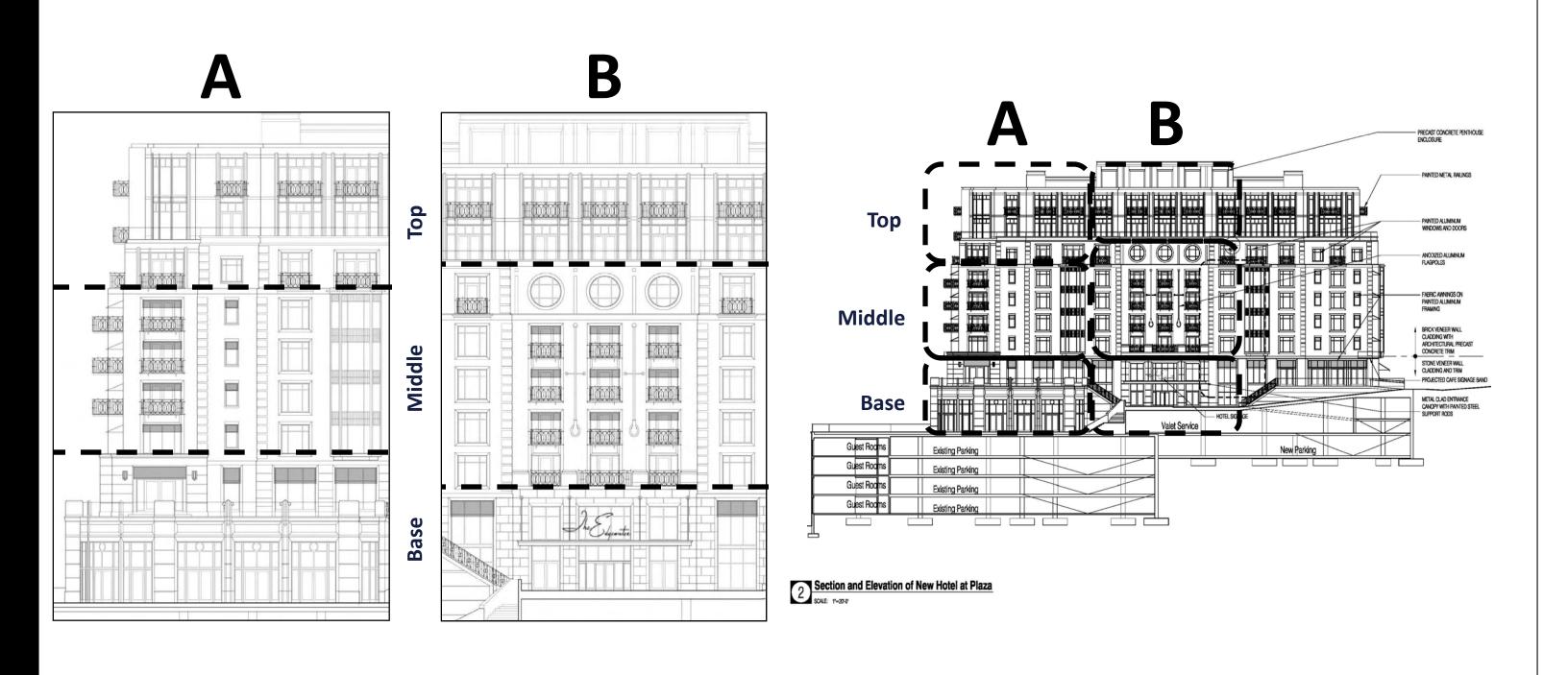
Planted Area with Raised Curb Detail



Enlarged Plan at Plaza



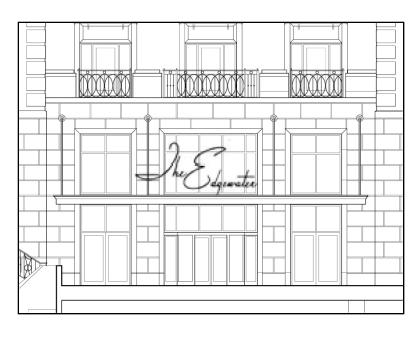
BUILDING BASE – MIDDLE – TOP





BUILDING BASE





- Larger window openings
- Lower solid-to-void ratio
- Stone with stone trim
- Pedestrian friendly



Base Cladding



Storefront, Awning, Stone



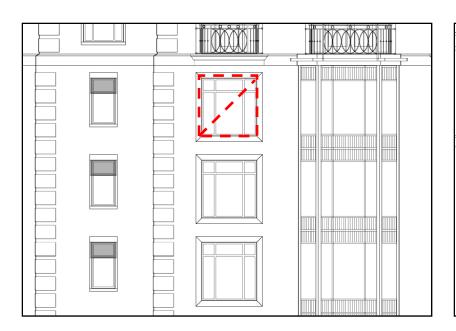
Ambassador Apartments

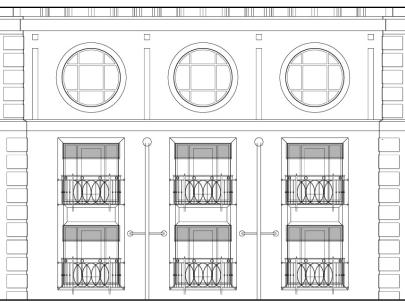


Original Edgewater Building



BUILDING MIDDLE







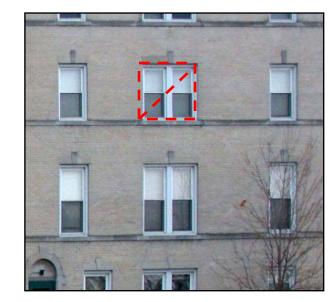




Painted Metal Railing



Kennedy Manor



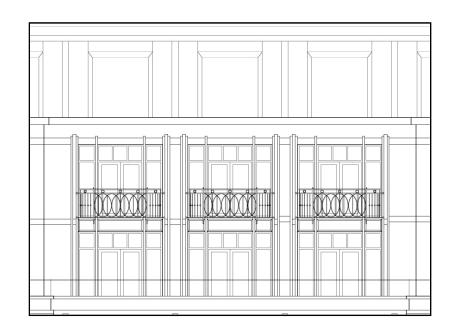
2 Langdon Street

- Window proportions distinctly residential in nature;
- Warm brick and stone trim compatible with the existing Edgewater Hotel,
 2 Langdon, 10 Langdon, and Kennedy Manor;
- Greater solid-to-void ratio;
- Brick quoin details reference Kennedy Manor and 10 Langdon.



BUILDING TOP





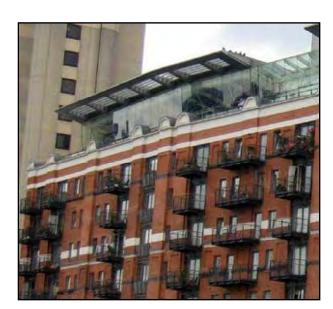


Edgewater Hotel



The Peninsula Hotel, Chicago

- More vertical patterns in fenestration;
- Accentuates lightness to the top of building;
- Lower solid-to-void ratio;
- Addresses long range views to Capitol and over Lake Mendota.



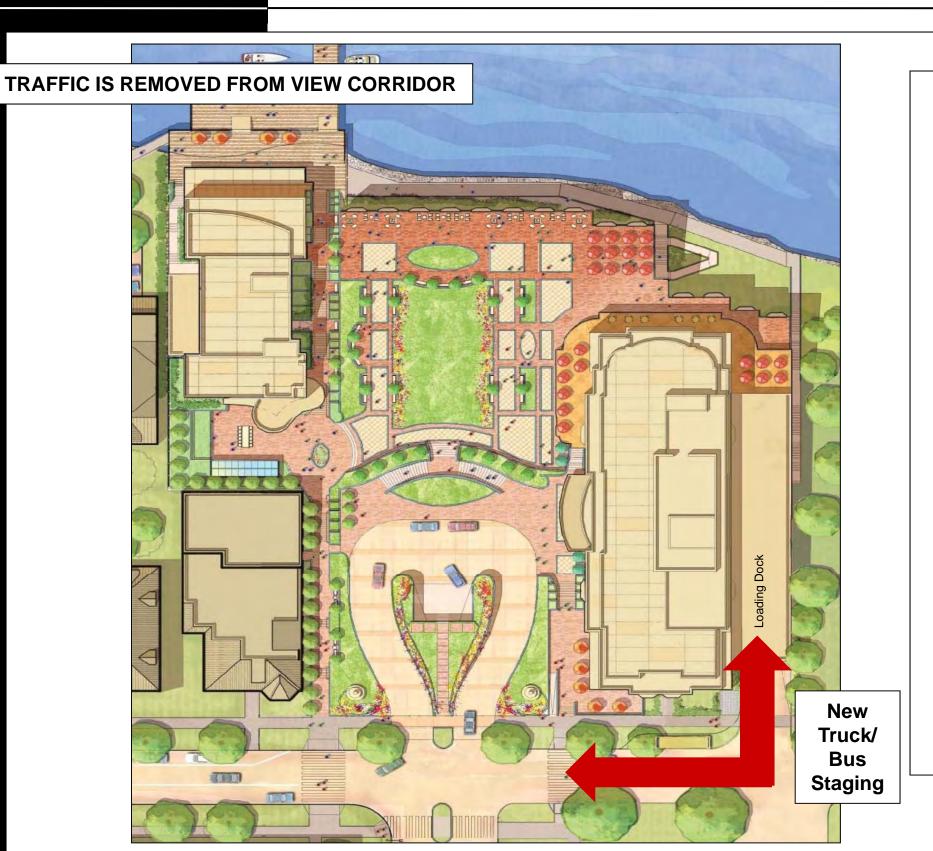
OXO Tower, London



NGL Building



TRAFFIC AND CIRCULATION



Traffic Analysis

Estimated Demand

	Existing	<u>Proposed</u>
Trips / Room / Day	6.24	8.92
No. of Rooms	<u>107</u>	<u>185</u>
Total Daily Trips	668	1,650

Total Incremental Trips 983

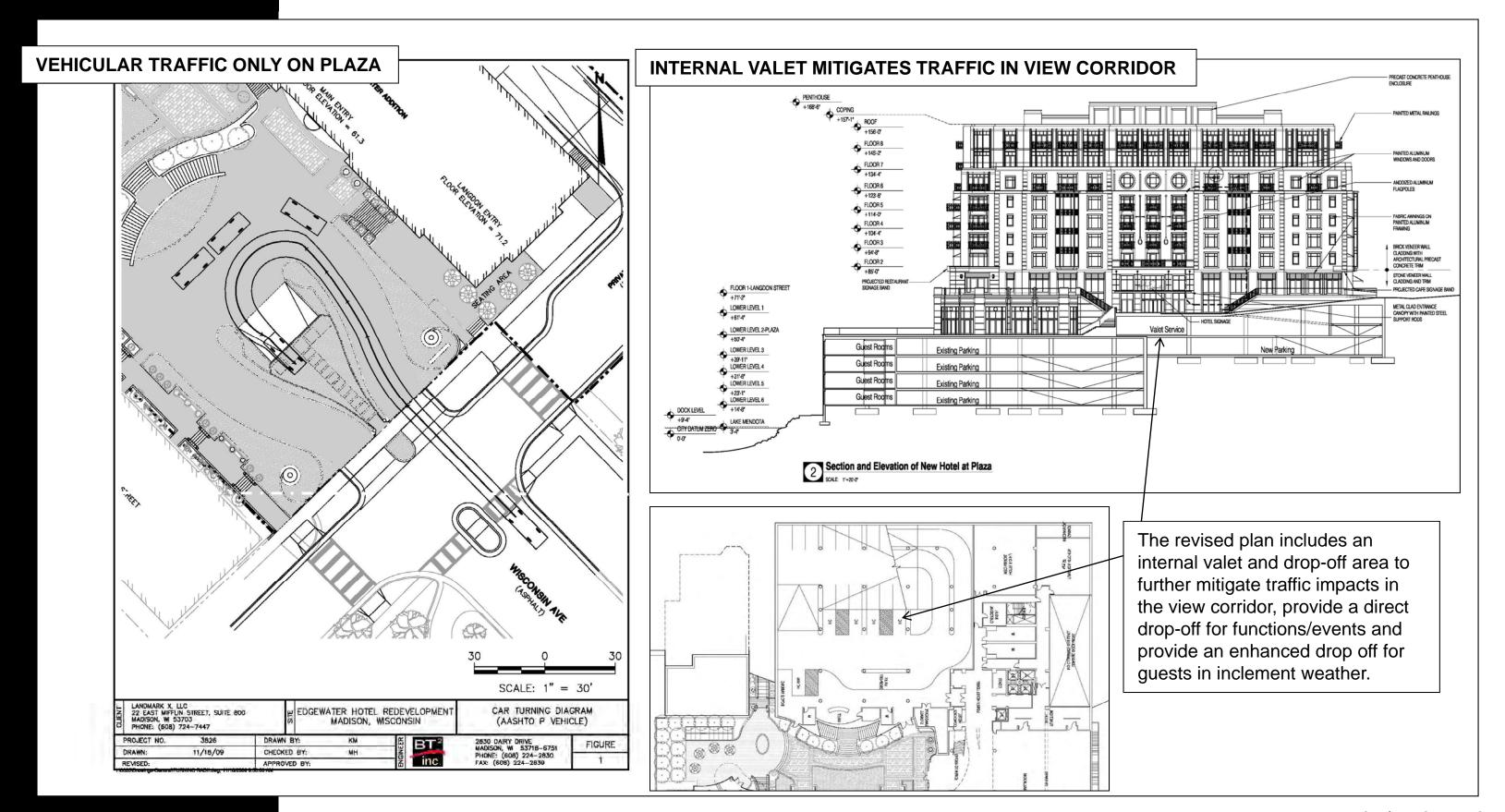
Estimated Incremental Traffic

	<u>Wisconsin</u>	<u>Langdon</u>
Incremental Traffic	786	197
Current Traffic	<u>7,000</u>	<u>5,800</u>
Total Estimated Traf	fic 7,786	5,997

Percent of Capacity 55% - 65% 45% - 55%



TRAFFIC AND CIRCULATION





BUSES AND SERVICE VEHICLES

SERVICE VEHICLES WILL BE REMOVED FROM PUBLIC VIEW









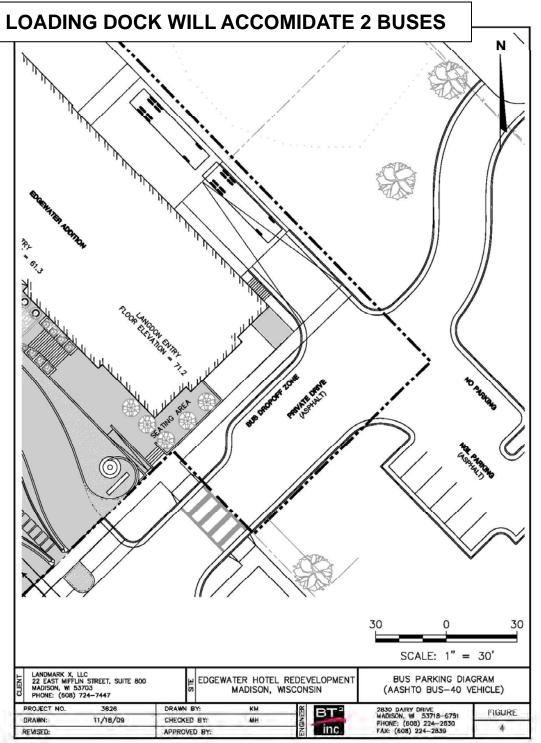
BUSES AND SERVICE VEHICLES

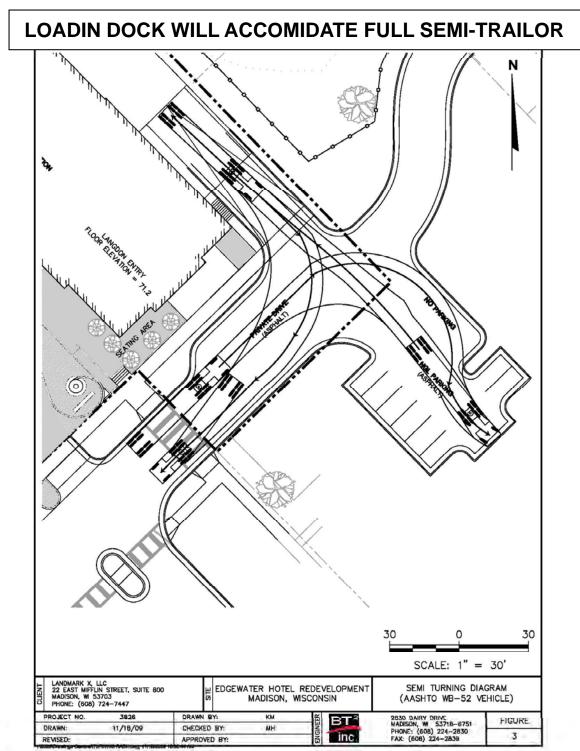
LOADING AND UNLOADING TODAY













WISCONSIN AVENUE VIEW





WISCONSIN AVENUE VIEW





WATERFRONT VIEW





WATERFRONT VIEW













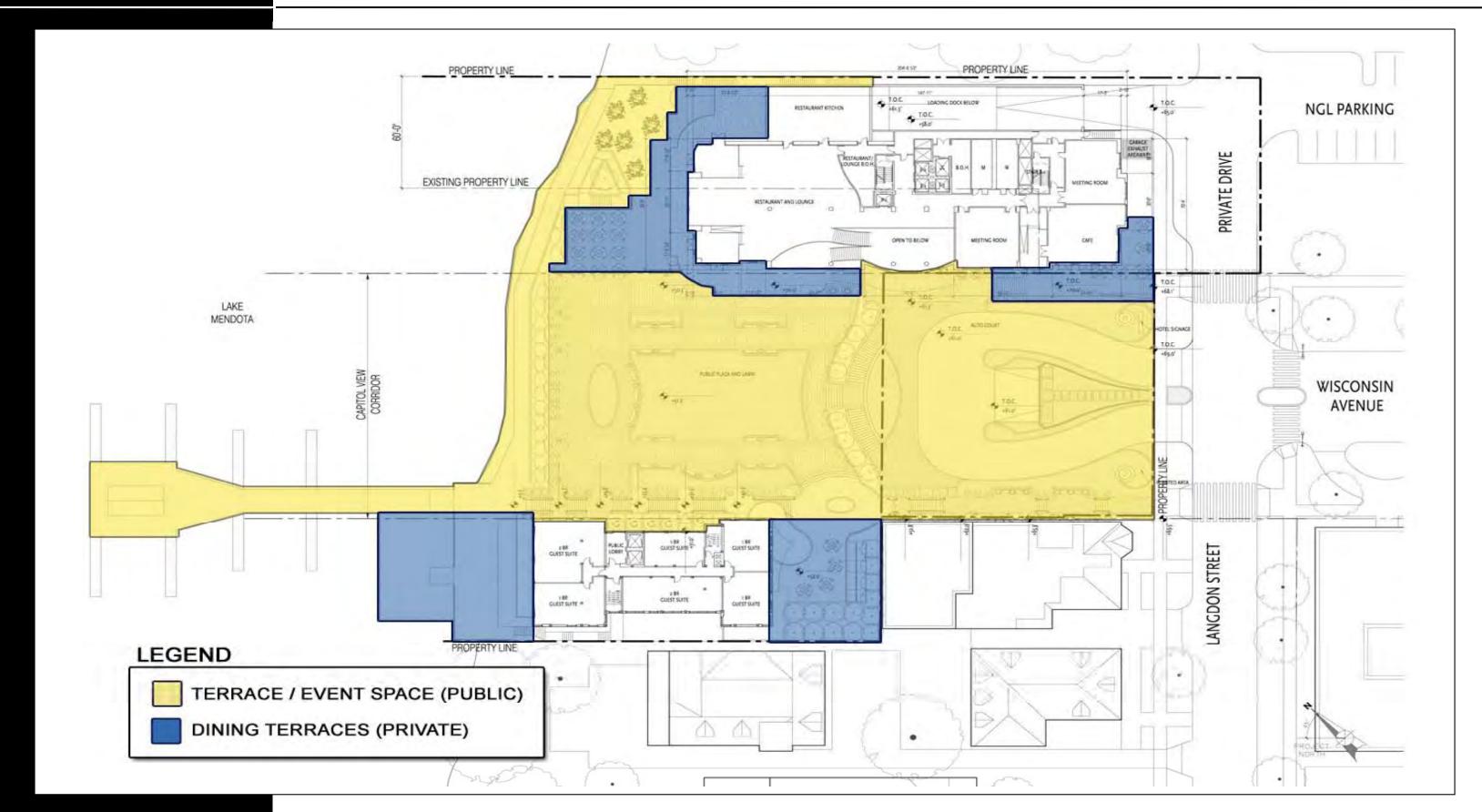








THE PUBLIC SPACE





THE PUBLIC SPACE

QUESTION:

How "public" is the Terrace at Mansion Hill?

ANSWER:

The public space being constructed as part of the Edgewater redevelopment will be operated in a manner whereby the public has the permanent rights to access and use these spaces.

- There should be no question or confusion over the public access and use of the spaces in the Wisconsin Avenue right-of-way (ROW)
 the Terrace at Mansion Hill / Grand Stair / Lakeshore Easement Area these are public spaces;
- The rights set forth in the View Corridor Easement to maintain views and access will be maintained under the planned redevelopment;
- Operating guidelines similar to those established for Monona Terrace will be structured as part of an Operation and Maintenance Agreement. This document will establish hours of operation, maintenance requirements and other operational conditions;
- A public art program will be established for the Terrace at Mansion Hill.



GRAND STAIRCASE

