

2021 Capital Improvement Plan: Finance Committee Amendments (Proposed)

2021 Capital Budget			
	GO Borrowing	Other Funds	All Funds
Executive Budget	116,220,875	45,405,650	161,626,525
Finance Cmt Proposed Amendments	560,000	32,000	592,000
2021 Finance Committee Proposed Capital Budget	116,780,875	45,437,650	162,218,525
Finance Committee Recommended	0	0	0
2021 Finance Committee Recommended Capital Budget			

Number	Agency	Project	Sponsor	Co-Sponsor(s)	2021 CIP*		2021 Capital Budget		
					GO Borrowing	Other Funds	2021 GO	2021 Other	Debt Service
1	Economic Development Division	TID 36 Capitol Gateway Corridor	Alder Verveer	Alder Heck, Alder Rummel	0	0	0	0	0
2	Economic Development Division	Land Banking	Alder Verveer	Alder Rummel, Alder Abbas, Alder Foster	0	0	0	0	0
3	Fire Department	Fire Station 6 Remodel	Alder Carter	Alder Skidmore, Alder Abbas, Alder Tierney	-181,000	0	427,000	0	50,057
4	Fire Department	Burn Tower	Alder Carter*	Alder Skidmore, Alder Tierney	1,937,300	0	0	0	0
5	Fire Department	Fire Building Improvements	Alder Carter*	Alder Skidmore, Alder Tierney	0	0	0	0	0
6	Library	Reindahl Imagination Center / Library	Alder Carter	Alder Abbas, Alder Baldeh	0	0	0	0	0
7	Monona Terrace	Machinery and Other Equipment	Alder Carter, Alder Verveer		50,000	-50,000	50,000	(50,000)	5,862
8	Parking Utility	Horizon List-Lake Street Garage Replacement	Alder Verveer		0	0	0	0	0
9	Parks Division	Horizon List-Elver Park Community Center	Alder Harrington-McKinney		0	0	0	0	0
10	Parks Division	Law Park Improvements	Alder Verveer		0	0	0	0	0
11	Police Department	Body Worn Camera Pilot	Alder Harrington-McKinney		83,000	0	83,000	0	9,730
12	Water Utility	Well 14 Mitigation	Alder Furman		0	0	0	82,000	0
TOTAL PROPOSED					\$ 1,889,300	\$ (50,000)	\$ 560,000	\$ 32,000	\$65,649.08

*Denotes courtesy sponsorship by Council President

*2021 CIP: These figures represent the full funding proposed to be added to the 2021 CIP (2021-2026)

**2021 Capital Budget: These figures represent the proposed funding to be added to the 2021 Capital Budget

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

1

Agency: Economic Development Division
Project: TID 36 Capitol Gateway Corridor
Sponsor: Alder Verveer
Co-Sponsor(s): Alder Heck, Alder Rummel

Page #: 35
Project #: 99002

Amendment

Replace the last sentence in the project description for TID 36 with the following:

Projects planned in 2021 include a consultant study to prepare an implementation plan identifying and prioritizing projects within the District along with ongoing funding for implementing the Capitol Gateway Corridor BUILD Plan. The goal of the consultant study is to prepare a prioritized list of future projects that may be funded with proceeds from TID 36 or a future district. The project will include outreach to neighborhood residents and other individuals with an interest in the Capitol East District. It is anticipated that work on this effort may continue into 2022, using a portion of the TID 36 funds in the 2022 CIP, subject to future approval of the 2022 Budget.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The study called for in this amendment was added to the 2020 Capital Budget by Finance Committee Amendment #1. Work called for in the amendment was delayed due to capacity issues caused by COVID-19. This work is anticipated to take place in 2021. No additional funds are being appropriated.

TID 36 was created in 2005. In 2021, the District is projected to generate \$9.5 million in annual increment, a \$1.6 million increase, or 20%, over 2019. There is currently \$12.0 million committed for previously authorized projects in TID 36 (\$5.0m for developer loans and \$7.0m for the Public Market).

Operating Impact

Annual Impact: \$0

The proposed amendment does not have an operating impact.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

2

Agency: Economic Development Division
Project: Land Banking
Sponsor: Alder Verveer
Co-Sponsor(s): Alder Rummel, Alder Abbas, Alder Foster

Page #: 34
Project #: 12640

Amendment

Add the following sentence to the Land Banking project description:
 Specific targets for acquisition will be guided by a Land Banking Policy, currently awaiting review and approval by the Housing Strategy Committee and approval by the Common Council.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service \$0
 TOAH Impact \$0.00

Discussion

Analysis

The proposed amendment adds language to reference the Land Banking Policy that is currently under development. A draft policy has been complete but review by the Housing Strategy Committee was delayed due to COVID-19. The policy is expected to be finalized in 2020.

Operating Impact

Annual Impact: \$0

The proposed amendment does not have an operating impact.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

3

Agency: Fire Department
 Project: Fire Station 6 Remodel
 Sponsor: Alder Carter
 Co-Sponsor(s): Alder Skidmore, Alder Abbas, Alder Tierney

Page #: 71
 Project #: 17040

Amendment

Advance funding for the Fire Station 6 Remodel project from 2023 and 2024 to 2021 and 2022.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	427,000	2,857,000	-525,000	-2,940,000	0	0
Other	0	0	0	0	0	0
Total	\$427,000	\$2,857,000	-\$525,000	-\$2,940,000	\$0	\$0

Amendment Impact

Debt Service	-\$21,219
TOAH Impact	-\$0.23

Discussion

Analysis

This amendment proposes advancing the Fire Station 6 Renovation from 2023 and 2024 to 2021 and 2022. The total project budget presented in the Executive Budget included an inflationary adjustment anticipating increased construction costs for completing the project in 2023 and 2024. The amounts in this amendment reflect removing the inflationary adjustment. The overall project scope is not impacted by the change in the total project budget.

The Fire Station 6 Remodel project was moved from the Horizon List to 2023 (design) and 2024 (construction) in the Executive Capital Budget. The Department requested the project in 2022 and 2023.

Operating Impact

Annual Impact: \$0

No additional ongoing operating costs will result from this project; however, relocation expenses to temporarily house fire personnel and equipment may be incurred and are included in the total project budget.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

4

Agency: Fire Department
 Project: Burn Tower
 Sponsor: Alder Carter
 Co-Sponsor(s): Alder Skidmore, Alder Tierney

Page #: 71
 Project #: 12344

Amendment

Add \$1,937,300 in GO Borrowing in 2024 for the construction of an Environmental Burn Tower at Station 14.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	0	0	0	1,937,300	0	0
Other	0	0	0	0	0	0
Total	\$0	\$0	\$0	\$1,937,300	\$0	\$0

Amendment Impact

Debt Service	\$227,111
TOAH Impact	\$2.42

Discussion

Analysis

Construction of Fire Station 14 was added to the 2017 CIP and opened in December 2018. The total project cost for the new fire station was \$7.6 million. Construction and design of Fire Station 14 anticipated using the new station as the site for training operations for MFD. In anticipation of the new training program, the 2019 Capital Budget and CIP included funding to purchase training props (in 2019 via amendment to the budget) and construction of a Burn Tower (in 2024). The Burn Tower was added to the Horizon List in 2020 via a Finance Committee amendment.

The Fire Department requested the Burn Tower in 2024 in their 2020 Capital Budget request. The project was not included in the Executive Budget. The proposed amendment adds the Burn Tower to the CIP in 2024 funded by \$1.9 million in GO Borrowing. The cost is based on a project evaluation performed by the Engineering Division.

Operating Impact

Annual Impact: \$15,000

The annual operating expense for materials and supplies associated with burn tower training operations is estimated at \$15,000.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

5

Agency: Fire Department
 Project: Fire Building Improvements
 Sponsor: Alder Carter*
 Co-Sponsor(s): Alder Skidmore, Alder Tierney

Page #: 71 and 45
 Project #: 17227

Amendment

Transfer \$70,000 in GO Borrowing in each year of the CIP for fire building routine maintenance and improvements from Engineering - Facilities Management to the Fire Department.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The 2021 Executive Budget proposed transferring funding for routine building maintenance from agency budgets to Engineering-Facilities Management. Based on this change facility improvements for Fire, Police, and Streets were moved into Engineering-Facilities Management. This amendment proposes transferring annual funding for Fire Building Improvements back to the Fire Department capital budget.

Operating Impact

Annual Impact: \$0

There are no operating budget impacts associated with this project. Minor building repairs are included in the operating budget.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

6

Agency: Library Page #: 89
 Project: Reindahl Imagination Center / Library Project #: 17085
 Sponsor: Alder Carter
 Co-Sponsor(s): Alder Abbas, Alder Baldeh

Amendment

Move \$11,600,000 in GO Borrowing and \$4,500,000 in Private Donations for the Reindahl Imagine Center / Library from 2023 and 2024 to 2021 and 2022.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	1,100,000	10,500,000	-1,100,000	-10,500,000	0	0
Other	0	4,500,000	0	-4,500,000	0	0
Total	\$1,100,000	\$15,000,000	-\$1,100,000	-\$15,000,000	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The Library's 2018 capital budget included \$500,000 in GO Borrowing for community outreach and scoping of the new library. The 2019 adopted capital budget included an additional \$16,000,000 over the period of 2020 through 2022; \$11,600,000 in GO Borrowing and \$5,000,000 in Private Donations. This project was moved to the Horizon List in the 2020 Executive Capital Budget. The project was moved back to the CIP via a Common Council amendment with \$1,100,000 in GO Borrowing in 2021, \$11,000,000 in GO Borrowing in 2022 and \$4,500,000 in Private Donations in 2022.

The Library hired a Planner in August 2018, who is primarily working on this project. The goal of the community outreach is to ascertain which services community members deem most crucial to the health of their region. These services will inform the building program during the design phase. The Library will partner with Parks, Engineering, Traffic Engineering, Dane County Public Health, Community Development, the Madison Public Library Foundation, Madison Municipal School District, community leadership, and various other public and private entities throughout the lifespan of this project.

The Library's 2021 capital budget request included funding for the project in 2023 and 2024. The proposed amendment advances the project from 2023 and 2024 to the timeline as proposed in the 2020 capital budget, 2021 and 2022.

The funding included in the proposed amendment is based on the cost to build a library. As the scope of the project is completely defined through the community engagement process and other City activities are potentially included, the cost of the project will likely increase.

The Library estimates the new facility will require an \$150,000 annually in the Library Collection capital program for materials at the new location.

Operating Impact

Annual Impact: \$1,500,000

The operating costs will depend on the final size of the building and the community services that are included. For comparison, a library similar to the Ashman branch with the supervisor from another branch managing both, and the addition of two facility workers would have anticipated operating costs of \$1,500,000. The operating impacts assume 13.7 FTEs with a cost of \$1,100,000; supplies of \$20,000; and services of \$380,000.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

7

Agency: Monona Terrace
 Project: Machinery and Other Equipment
 Sponsor: Alder Carter, Alder Verveer
 Co-Sponsor(s):

Page #: 102
 Project #: 10037

Amendment

Replace \$50,000 from Room Tax proceeds with Non-General Fund GO Borrowing for this project in 2021.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	50,000	0	0	0	0	0
Other	-50,000	0	0	0	0	0
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$5,862
TOAH Impact	\$0.06

Discussion

Analysis

The Executive Budget includes \$217,000 for Monona Terrace machinery and equipment purchases funded by Room Tax revenues. This amendment proposes to decrease the Room Tax funding by \$50,000 and replace that funding with Non-General Fund GO Borrowing. This amendment will align Monona Terrace's 2021 capital budget with budget allocations adopted by the Room Tax Commission on September 14, 2020.

Operating Impact

Annual Impact: \$0

The proposed amendment does not have an operating impact.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment # 13

Agency:	Parking Utility	Page #:	18
Project:	Horizon List-Lake Street Garage Replacement	Project #:	19015
Sponsor:	Alder Verveer		
Co-Sponsor(s):			

Amendment

Add the following sentence to the Issue to be Addressed section for this project:
 Staff will study the creation of a new Tax Increment Financing district in the greater State Street area to serve as a full or partial funding source for this project.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing						
<u>Other</u>						
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The proposed amendment adds language to the Lake Street Garage Replacement project’s details in the Horizon List. The Lake Street Garage Replacement project was added to the 2019 CIP with planning to occur in 2023 and construction in 2024. The 2021 Executive CIP moves this project to the Horizon List, citing the need for an updated funding structure for the \$22,000,000 project.

Operating Impact

Annual Impact: \$0

The proposed amendment does not have an operating impact.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

9

Agency: Parks Division **Page #:** NEW
Project: Horizon List-Elver Park Community Center **Project #:** NEW
Sponsor: Alder Harrington-McKinney
Co-Sponsor(s):

Amendment

Add the Elver Park Community Center to the Horizon List. To be included in a future CIP the following items must be addressed:
 Completed project scope
 Estimated total project budget and timeline
 Operating plan outlining the estimated cost of operating the new facility

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing						
Other						
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

The proposed amendment would add the Elver Park Community Center to the Horizon List. This is a new project that is not currently reflected in the CIP. Prior to being included in the CIP, City staff will address the outstanding items outlined in the budget amendment. The Engineering-Facilities Management budget includes \$200,000 in 2021 to help Horizon List projects complete the necessary planning to be included in a future CIP.

Operating Impact

Annual Impact: Unknown at this time

Construction of a new facility will result in new ongoing operating costs. Potential costs of this proposed facility will be based on the project scope once complete.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

10

Agency: Parks Division
 Project: Law Park Improvements
 Sponsor: Alder Verveer
 Co-Sponsor(s):

Page #: 114
 Project #: 17362

Amendment

Make the following adjustments to the project description:

Add the following: 'Planning work is ongoing with previously authorized funding, and will continue in 2021.'
 Strike the last sentence of the current project description referencing the project's inclusion on the Horizon List.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing						
Other						
Total	\$0	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

Funding for Law Park planning was first included in the 2014 CIP as a project in the Planning budget. The 2018 Capital Budget added funding to the Parks Division for Law Park planning and design. The project currently has \$360,000 in remaining budget authority from the amounts authorized in the 2018 and 2019 Capital Budget.

Operating Impact

Annual Impact: \$0

The proposed amendment does not have an operating impact.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

11

Agency: Police Department
 Project: Body Worn Camera Pilot
 Sponsor: Alder Harrington-McKinney
 Co-Sponsor(s):

Page #: NEW
 Project #: NEW

Amendment

Add \$83,000 in GO Borrowing in 2021 for approximately 48 body worn cameras, related equipment and training. The project funds a one-year pilot program in the North District for Patrol Officers, Sergeants, and the Community Policing Team.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing	83,000	0	0	0	0	0
Other	0	0	0	0	0	0
Total	\$83,000	\$0	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$9,730
TOAH Impact	\$0.10

Discussion

Analysis

In 2014, the Police Department was asked to provide a report to Council providing an overview of the use of body worn video cameras and the costs of a potential pilot program. The report was delivered in December 2014. As a result, a committee was formed to solicit community input on the subject. The end result was that the committee did not recommend the use of body worn video cameras at that time. The committee's work led to the development of an ad hoc committee to study Police policies overall. This committee selected a vendor, OIR Group, and the Police Policy Study was completed in December 2017.

In the final report, the OIR Group does not make a recommendation regarding implementing body cameras. Their recommendations include "urging the City and its stakeholders to be clear about what they want and expect from the program, and how those things might correspond to the inevitable limitations of the technology. Additionally, we strongly recommend a collaborative, transparent phase policy development. Lastly, and to assist in that development should the City at some point wish to move forward, we offer detailed suggestions as to the features that effective body-worn camera policies should have."

The 2015 CIP included \$75,000 in 2016 for Police Body Cameras. The funding was adopted in the 2016 Capital Budget. In 2017, the project was removed from the CIP.

In 2018, by way of amendment, the Finance Committee added \$123,000 for a one-year body worn camera pilot program in one Police district. This funding was subsequently removed by a Council amendment in the same year.

In 2019, by way amendment, the Finance Committee added \$104,000 for a one-year body worn camera pilot program in one Police district. An additional \$26,000 was added by Finance Committee amendment to the Police Department operating budget for overtime related to this pilot. These amendments were removed by Common Council amendments during the budget adoption in 2019.

No amendments related to body worn cameras were introduced in 2020.

The proposed amendment will pilot the use of body worn cameras in one district station. The estimated capital cost of implementing the pilot is \$83,000. The additional capital costs to implement a full city-wide program for Patrol and Community Policing Teams is \$445,000. To outfit all Officers (Gang, K-9, TEST, etc.) would add \$55,000 in capital for a grand total of \$583,000. The cost estimates for the pilot are based on information from the current vendor for in car video equipment, video storage needs extrapolated from the in car video project, the number of body worn cameras deployed to officers, and the corollary support equipment (offload docks, access points, etc.).

Operating Impact

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

11

Annual Impact: **\$55,250**

The pilot would require \$55,250 in 2021 to fund overtime for processing the video.

The projected annual operating impact of implementing a citywide body camera program for all Patrol positions is \$376,000. Implementation of a citywide program will require four additional positions (\$311,000) and ongoing software maintenance costs (\$65,000). Adding Community Policing Teams will increase the annual operating costs by \$9,600.

2021 Capital Budget: Proposed Finance Committee Amendments

Amendment #

12

Agency: Water Utility
 Project: Well 14 Mitigation
 Sponsor: Alder Furman
 Co-Sponsor(s):

Page #: 162
 Project #: 11900

Amendment

Advance the Well 14 Mitigation project from 2022 to 2021. This project is funded by revenue bonds.

Amendment Amount

	2021	2022	2023	2024	2025	2026
GO Borrowing						
Other	82,000	-82,000				
Total	\$82,000	-\$82,000	\$0	\$0	\$0	\$0

Amendment Impact

Debt Service	\$0
TOAH Impact	\$0.00

Discussion

Analysis

Funding for this project was first included in the 2019 CIP for construction costs to mitigate increasing chloride levels in Unit Well 14. The 2019 CIP includes \$5.0 million for design and construction to take place in 2022 and 2023.

The 2021 Executive CIP proposed funding a study to identify potential improvements and a community engagement process in 2022. The proposed amendment advances this portion of the project to 2021. At this funding level there is no funding for construction associated with the planning process.

Operating Impact

Annual Impact: \$0

There is no operating impact associated with the implementing the study funded by this amendment.

The projected ongoing operating costs of implementing recommendations from the study is \$250,000 annually. These costs include creating an additional 0.5 FTE and increased utility costs.