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Planning Division

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To: Mayor Rhodes-Conway, Madison Common Council

From: Redistricting Staff Team

Date: October 22, 2021

Subject: Redistricting – Proposed Amendments to the Ad Hoc Redistricting Committee’s Recommended Alder District Boundaries and Ward Boundaries

Proposed Redistricting Amendments

This memo summarizes requests for alder district boundary amendments and ward boundary amendments related to redistricting that staff received through October 19th. Proposed amendments may still be introduced from the floor on November 2nd, but any such amendments will not be reviewed in advance for compliance with redistricting requirements.

- Staff received two proposed amendments to alder district boundaries from alders (A and B under the “Alder District Amendments” section below). Both amendments would require accompanying ward modifications.
- Staff received two proposed amendments to ward boundaries from alders (D and F under “Ward Amendments” below).
- City Staff also coordinated with Dane County Redistricting Staff to reconcile the County’s proposed Supervisor District boundaries with the City’s draft ward boundaries. County staff were able to respond to the City’s draft ward plan by integrating some edits into their tentative supervisory district plan for the County Board’s final consideration in November. However, there are some draft wards that County staff are requesting the City modify to help them meet their population balancing goals (C, E, G, H, I, and J under “Ward Amendments” below). Except for shifting the zero population Monona Bay “block” from District 4 to District 13, the ward edits do not impact alder district boundaries. While some of the edits are not ideal in terms of population balance between wards and/or create new wards that are not necessary for City elections, redistricting staff feel they are an acceptable approach to addressing the County’s ward needs.
- There are some technical map corrections that have a minimal impact on wards/districts (K under “Technical Corrections” below).

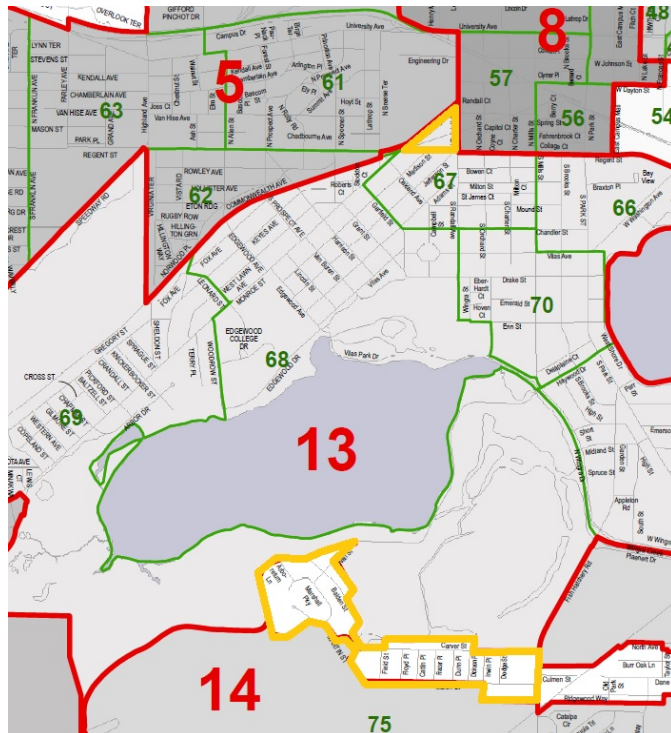
All edits have a detailed map accompanying the below description. For an overview of the location of the edits, refer to the map attached to this memo.

Proposed Alder District Amendments

A. Changes to Districts 5, 13, 14

Sponsors: Alders Evers, Vidaver, Foster, Lemmer, Bennett, Martin

Amendment: Shift the Monroe-Regent-Randall triangle from District 13 back to its current district (D5). To offset D13 population loss, add the Lost City and Carver-Martin portions of the Town of Madison to D13 instead of D14 in 2022.



Population Impacts: The target population is 13,739, with an ideal range of 13,052-14,426 (+/- 5%). This amendment would result in the following district populations after Town of Madison absorption in 2022:

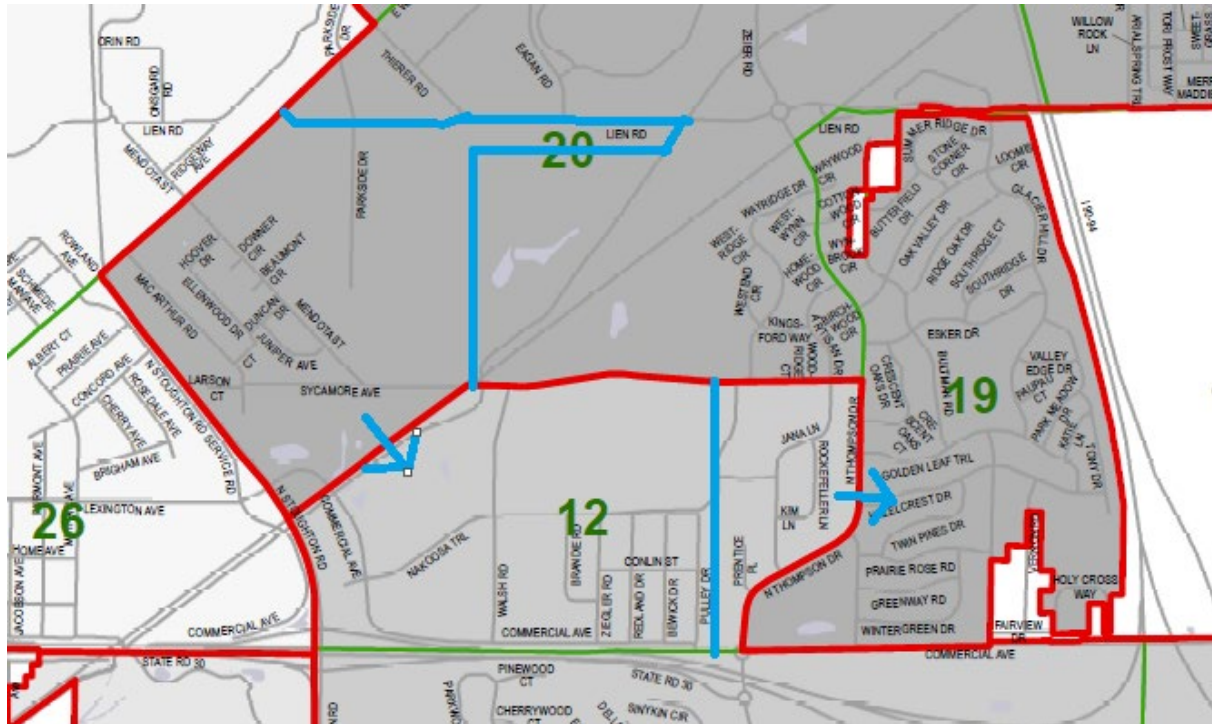
- D5: Currently 13,164 (-575); Post-amendment 13,819 (+80)
- D13: Currently 13,147 (-592); Post-amendment 13,087 (-652)
- D14: Currently 14,060 (+321); Post-amendment 13,465 (-274)

Ward/Polling Place Impacts: The Monroe-Regent-Randall triangle would be added to ward 61, taking its population to 3,694. Residents would vote at First Congregational instead of St. James. The Town of Madison land would likely be brought in to the City as its own ward, rather than being added to the adjacent ward 69 in District 13. Given that Arboretum Drive is closed (except on Sunday afternoons), residents from the Carver-Martin area would have a difficult time accessing the ward 69 polling place (Wingra School). Instead, the new Lost City and Carver-Martin ward would be assigned to a polling place on the south side – possibly Village on Park or MATC’s south campus.

B. Change to Districts 3, 17

Sponsors: Alders Foster, Lemmer, Halverson

Amendment: Move the rest of the Ridgewood neighborhood from D3 to D17 and move the western portion of Mayfair Park from D17 to D3.



Population Impacts: The target population is 13,739, with an ideal range of 13,052-14,426 (+/- 5%). This amendment is approximately an even exchange for population:

- D3: Currently 14,372; Post-Amendment 14,362
- D17: Currently 14,247; Post-Amendment 14,257

Ward/Polling Place Impacts: The remainder of Ridgewood would be added to Ward 19, increasing the population from 2,988 to 3,629. This is on the high end of the 1,000-4,000 target, but still within range. Ward 12 would change from 1,294 to 1,284. Ward 20 would shrink from 1,661 to 1,030, which is on the low end of the range.

Currently, Wards 20 and 26 vote at Hy-Vee; and 19 and 12 vote at the Nakoosa Fleet Facility. If this amendment were passed, Wards 26 and 12 would logically vote at Hy-Vee; while 19 and 20 would vote at Nakoosa Fleet Facility.

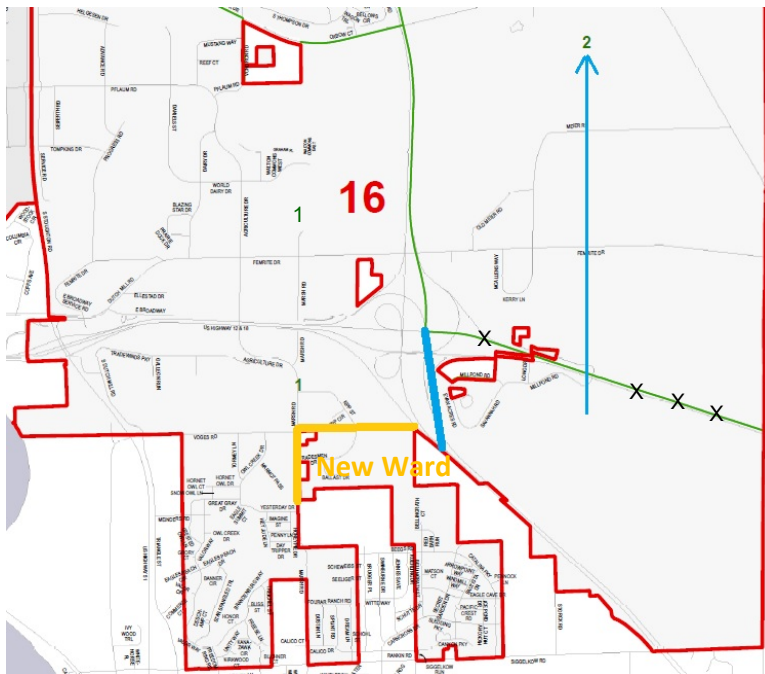
Compactness Impact: While this change does keep the Ridgewood neighborhood within the same District, it does reduce compactness for both D3 and D17.

Proposed Ward Amendments

C. Changes to Wards 1 and 2

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: Shift the boundary between wards 1 and 2 on the Southeast side to move the area southeast of the Beltline/Interstate interchange to ward 2; create a new ward for the Secret Places neighborhood. This new ward is needed to reconcile the City ward plan with the County's adopted Tentative Supervisory District Plan.



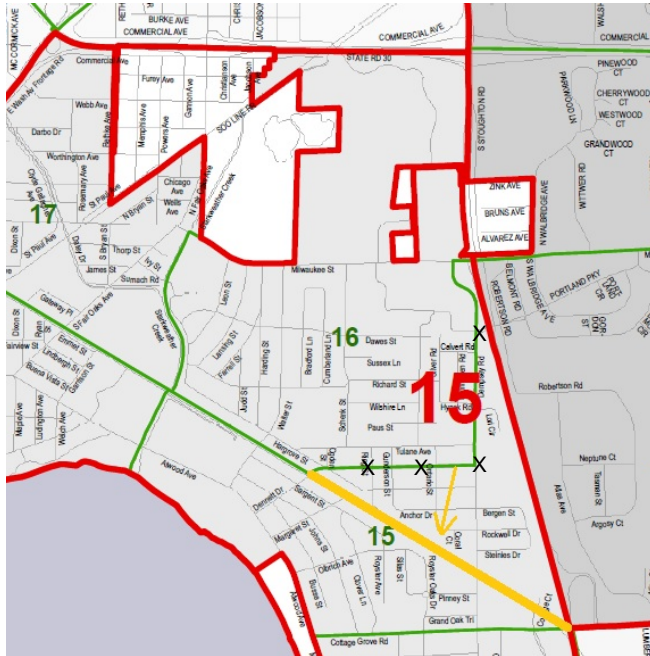
Population Impacts: Ward 1 population is reduced from 3,403 to 2,102. The population for the new ward is 1,291. Ward 2 population increases from 1,554 to 1,558 (the shift also moves Town of Blooming Grove islands with more population to County Board District 36).

Ward/Polling Place Impacts: Both wards created by splitting ward 1 will vote at Fire Station #14, 3201 Dairy Drive.

D. Change to Wards 15 and 16

Sponsor: Alder Foster

Amendment: Shift the proposed boundary between Wards 15 and 16 south to the railroad line. This area has been one ward (Ward 16), with 3,454 residents, that is proposed to be split as part of the redistricting process.



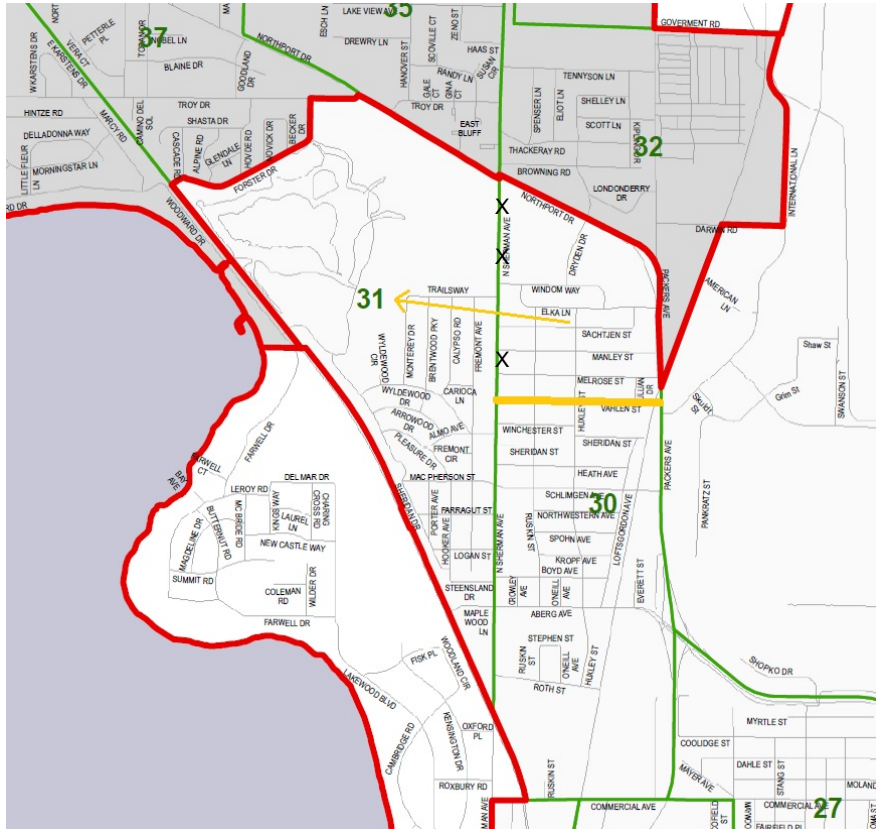
Population Impacts: Target population for wards is 1,000-4,000. Current ward 15 population is 1,541, and current ward 16 population is 1,913. Post-amendment populations would be 964 for ward 15 and 2,490 for ward 16. With the redevelopment along Cottage Grove Road the ward 15 population has likely grown to be over 1,000 since the 2020 Census, and will continue to grow with the buildout of Royster Corners.

Ward/Polling Place Impacts: The railroad tracks could create a more logical split and help reduce confusion for voters. The polling places would remain the same. This does not impact County Supervisor boundaries.

E. Changes to Wards 30 and 31

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: Shift the northern part of ward 30 (north of Vahlen Street) from ward 30 to ward 31. This change is needed to reconcile the City ward plan with the County’s adopted Tentative Supervisory District Plan.



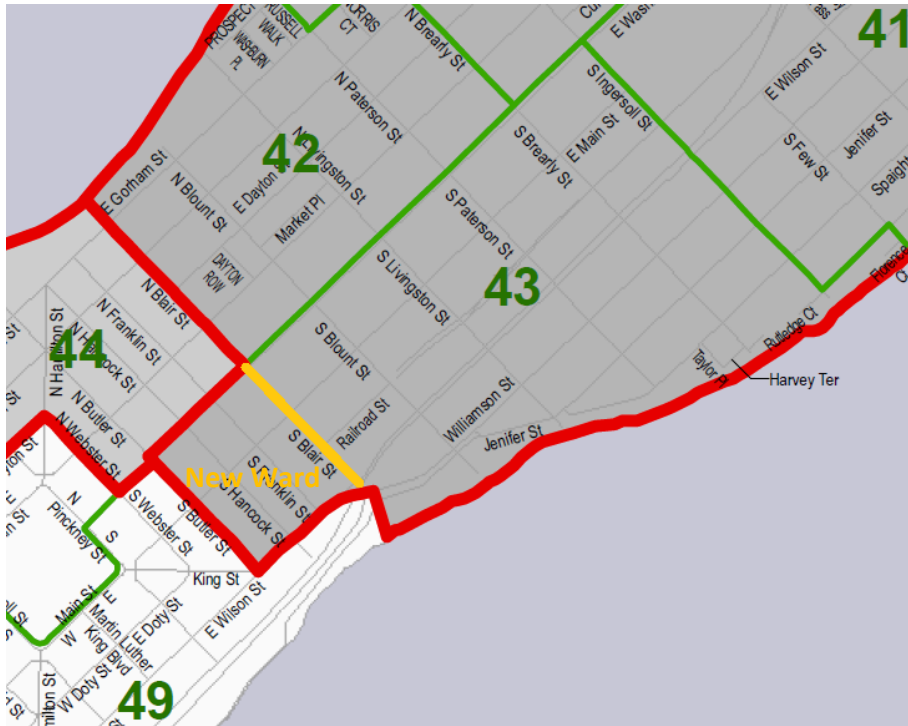
Population Impacts: Ward 30 population decreases from 2,630 to 1,445. Ward 31’s population increases from 1,834 to 3,019.

Ward/Polling Place Impacts: No change to polling places. Ward 31 will still vote at Lakeview Library 2845 North Sherman Avenue; Ward 30 will vote at Door Creek Church – Northside at 1181 North Sherman Avenue.

F. Changes to Ward 43

Sponsor: Alders Benford, Verveer

Amendment: Split the six block First Settlement area from planned ward 43. This area is currently its own ward (existing ward 43), with a population of 578.



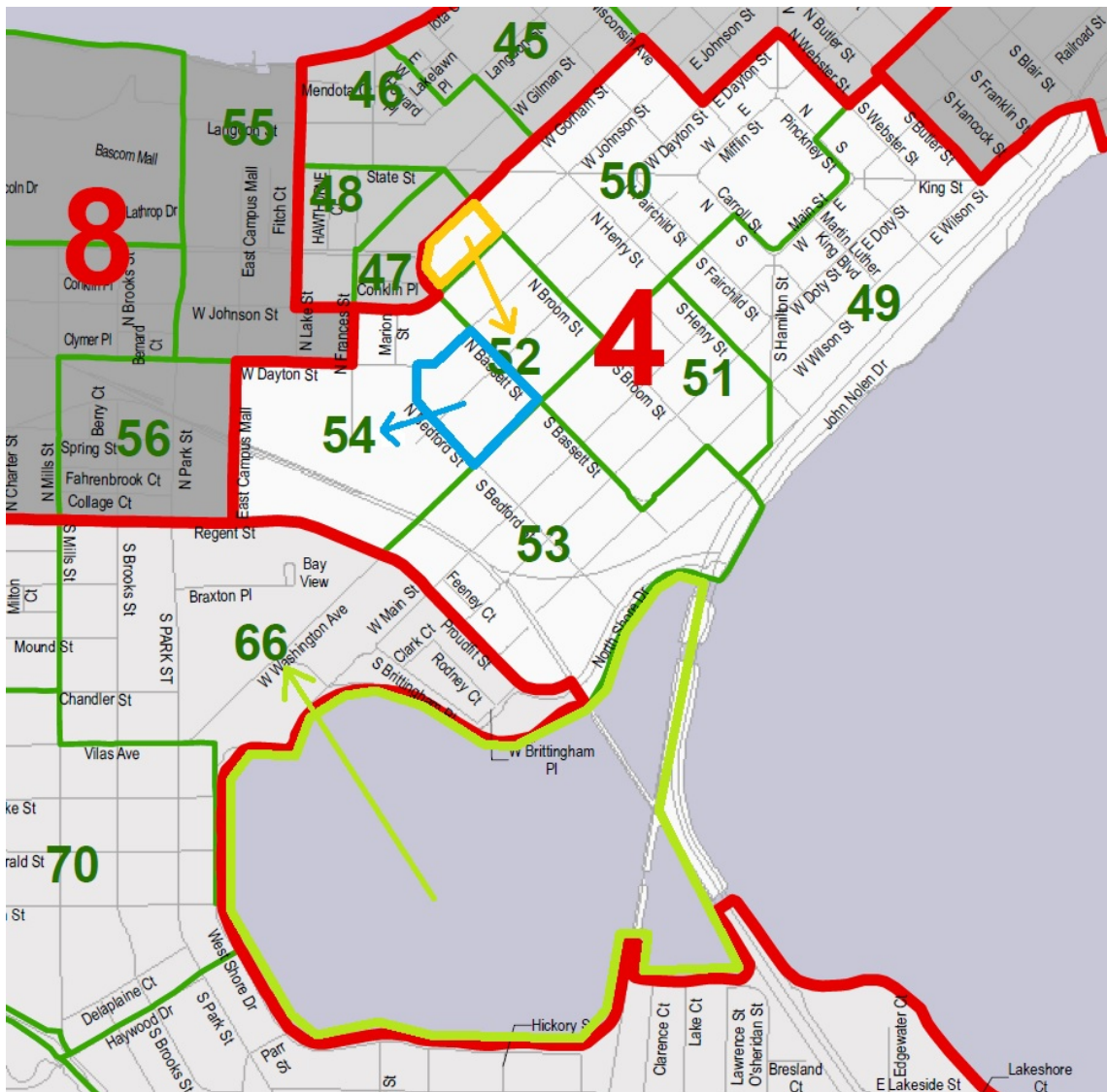
Population Impacts: With the realignment of wards on the Isthmus due to population growth, the First Settlement area was combined into planned ward 43. The *existing* ward to the northeast of South Blair Street (42) has an existing population of 3,462, which is reduced to 2,468 with First Settlement under the current ward plan. Without First Settlement, *planned* ward 43 population decreases to 1,890. The new First Settlement ward would have a population of 578.

Ward/Polling Place Impacts: Under state statute (Section 5.15(2)(b)) wards in cities over 150,000 should have a population between 1,000-4,000. The First Settlement area is currently its own ward. However, other than a new ward of 801 on the far southwest side of the city that is required to accommodate the County Supervisory District plan (proposed amendment J) and proposed amendment D (which creates a ward with a population 964), this would be the only ward under 1,000 in the city. If the existing ward for First Settlement is retained, residents would vote with planned ward 49 at the Madison Municipal Building, as they currently do. If the area is absorbed into new ward 43, residents would vote with the rest of that ward at Wil-Mar Neighborhood Center.

G. Changes to Wards 49, 50, 52, 54

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: Ward 49 loses Monona Bay to Ward 66 (in District 13). A block in ward 50 shifts to ward 52. Two blocks in Ward 52 west of North Bassett Street shift to ward 54. These changes are needed to reconcile the City ward plan with the County’s adopted Tentative Supervisory District Plan. These shifts also result in a better population balance and more compact ward boundaries.



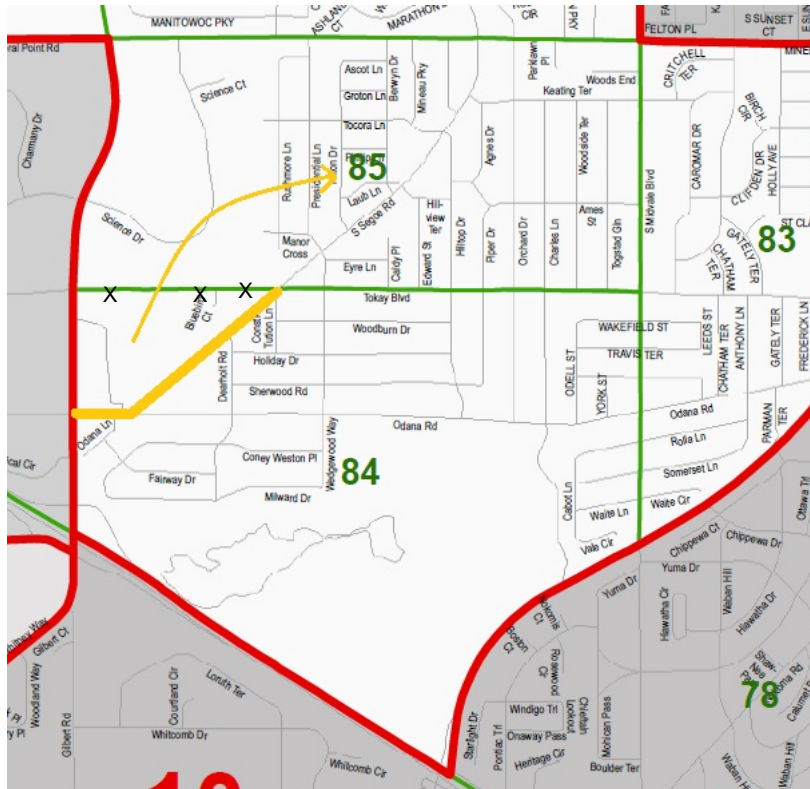
Population Impacts: Ward 50 population decreases from 3,259 to 2,351. Ward 52 population increases from 2,326 to 2,548. Ward 54 population increases from 1,417 to 2,103. The shift of Monona Bay from ward 49 to ward 66 has no population impact.

Ward/Polling Place Impacts: There are no polling place impacts. Ward 50 would still vote at the Central Library at 201 West Mifflin Street. Ward 52 would vote at the Madison Senior Center at 330 West Mifflin Street. Ward 54 would vote at the Doyle Administration Building at 545 West Dayton Street.

H. Changes to Wards 84, 85

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: The polygon bounded by Tokay Boulevard, Segoe Road, Odana Road, and Whitney Way shifts from ward 84 to ward 85. This change is needed to reconcile the City ward plan with the County's adopted Tentative Supervisory District Plan.



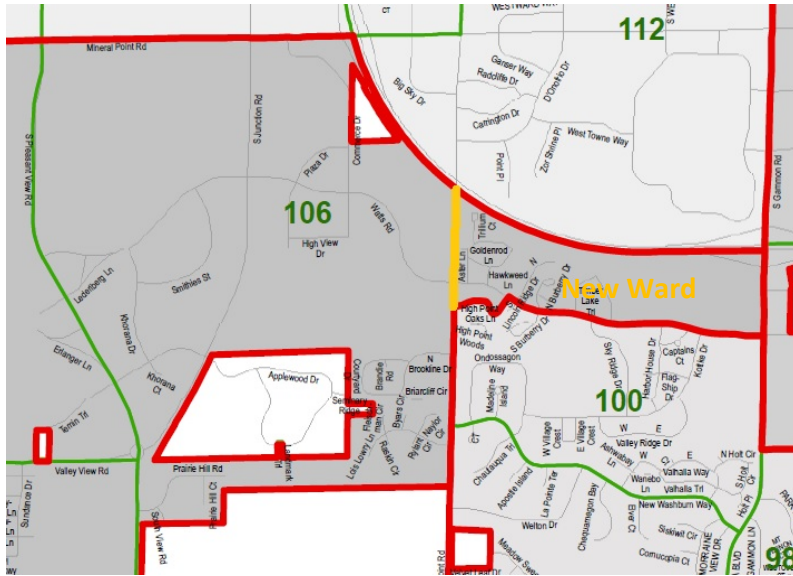
Population Impacts: Ward 84 population decreases from 1,826 to 1,765. Ward 85 population increases from 1,911 to 1,972.

Ward/Polling Place Impacts: There are no changes to polling places. Ward 85 will still vote at Covenant Presbyterian Church at 326 South Segoe Road. Ward 84 will still vote at Sequoia Library at 4340 Tokay Boulevard.

I. Change to Ward 106

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: Ward 106 is split into two wards along South High Point Road. This change is needed to reconcile the City ward plan with the County’s adopted Tentative Supervisory District Plan.



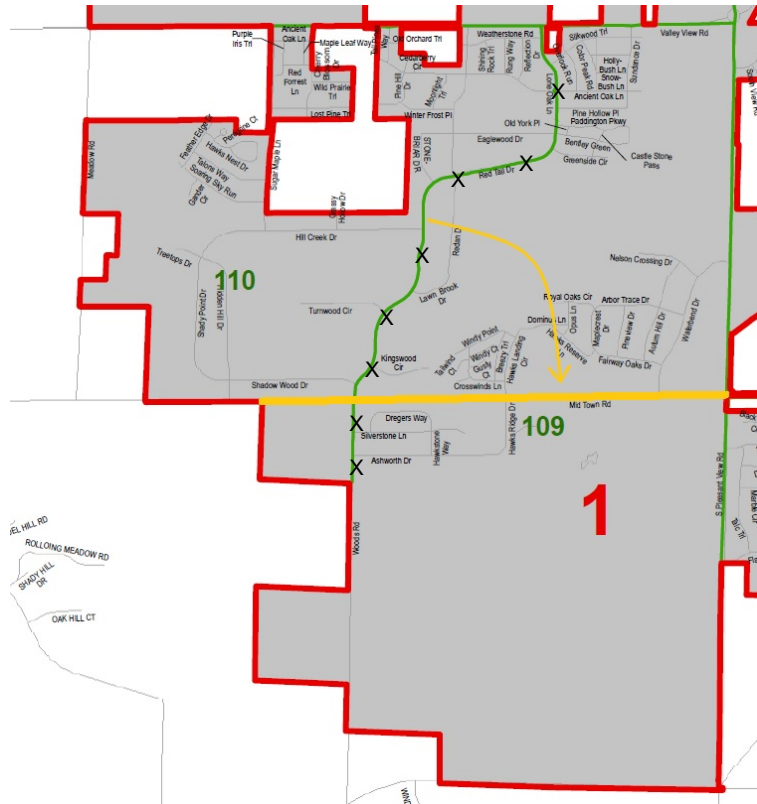
Population Impact: Ward 106 population decreases from 2,525 to 1,456. The new ward has a population of 1,069.

Ward/Polling Place Impacts: Coventry Village at 7707 North Brookline Drive would serve as the polling place for wards 100, 106, and the new ward. Having three wards at one polling place is not ideal and Clerk’s Office would continue to explore polling place options in this area.

J. Changes to Ward 109 and 110

Sponsor: Alder Lemmer (reconciling with proposed County Supervisor district boundaries)

Amendment: The boundary between wards 109 and 110 is shifted from Lone Oak Lane/Red Tail Drive/Woods Road to Mid Town Road. This change is needed to reconcile the City ward plan with the County’s adopted Tentative Supervisory District Plan.



Population Impact: Ward 109 population decreases from 2,265 to 801. Ward 110 population increases from 2,081 to 3,545. While the previous split was ideal from a population balance perspective, there was no way to avoid creating a ward with under 1,000 population without significantly altering the County’s preliminary supervisory district plan.

Ward/Polling Place Impacts: There are no polling place impacts. Both wards would still vote at Olson Elementary School at 801 Redan Drive.

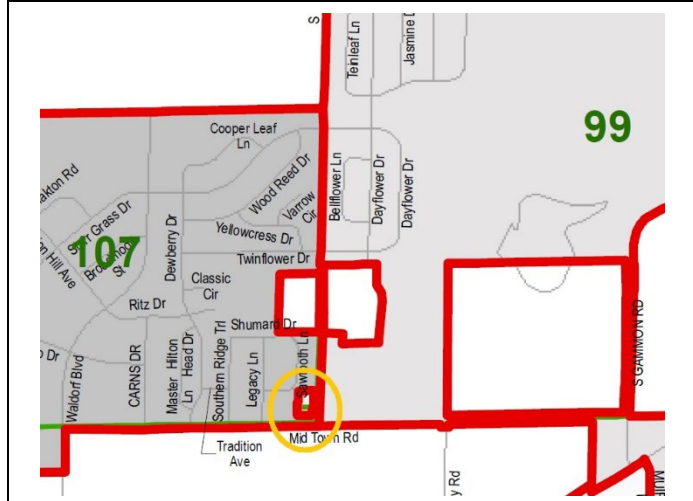
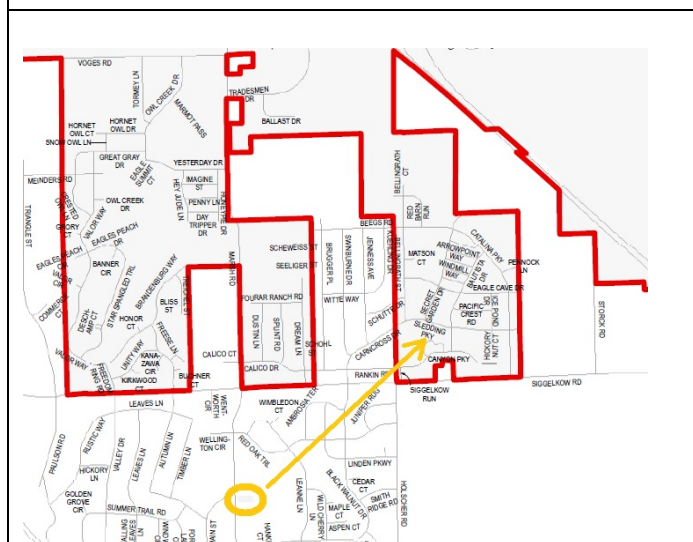
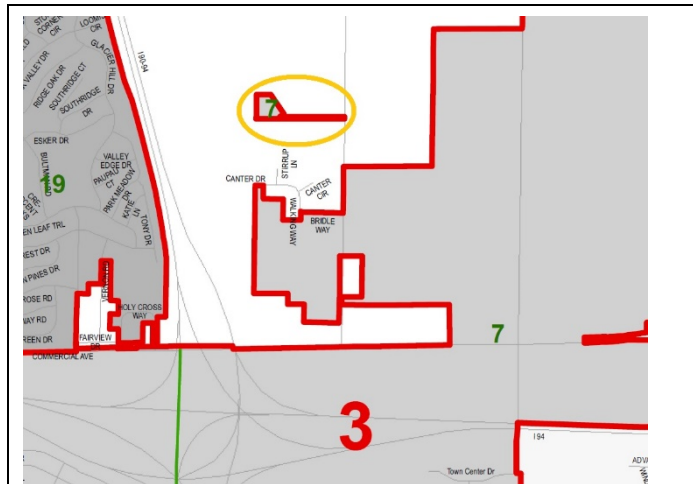
Technical Corrections

K. Technical Corrections – City Islands, Ward 99/107, Right-of-Way

Sponsor: Lemmer, Furman, Foster

Amendment:

1. The City-owned water tower parcel on the northeast side is shown on the wards and alder districts map, but was left off of the [legal description](#) for Ward #7 (which is in District 3) – see top map excerpt. This amendment will correct the legal description.
2. There is one parcel along Marsh Road south of Siggelkow Road that is completely surrounded by the Village of McFarland – see middle excerpt. The Census has zero population for this City island. This was left off both the wards and alder districts map and the legal description. This amendment will add it to District 16 and correct the legal description.
3. There is a single parcel (#070835320121, at 1802 South High Point Road) with 13 population that was not mapped to a ward and which the red boundary shows as not being in the city. It should be with the rest of ward 107 to the west of High Point Road – see bottom excerpt.
4. Finally, there are a few slivers of right-of-way along the Interstate and Hwy 12/18 east of the Beltline that are in the City, but that the alder districts map had shown as being in a town. This was a result of a discrepancy between the official boundary maintained by the City and the city boundary that is in the state software that was used to draw districts and wards. Staff has written the ward legal descriptions to include these areas and needs to update the map to match.




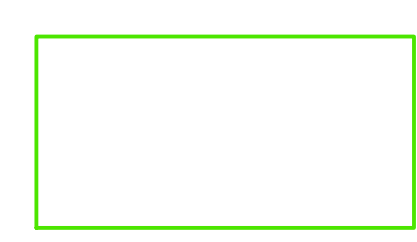
October 22, 2021

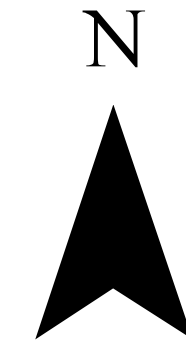
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Population Impact: There is zero population listed by the Census for items 1, 2, and 4 above. The 13 people from item 3 above would be added to Ward 107, increasing the total population from 2,303 to 2,316.

Ward/Polling Place Impacts: The island parcel amidst McFarland would be added to the new ward created under Amendment C.

Alder District Concept 7a with Wards

-  Alder District
-  Ward



* Alder Districts are shaded to differentiate boundaries

0 0.75 1.5 3 Miles

City of Madison Planning Division
10/21/2021

