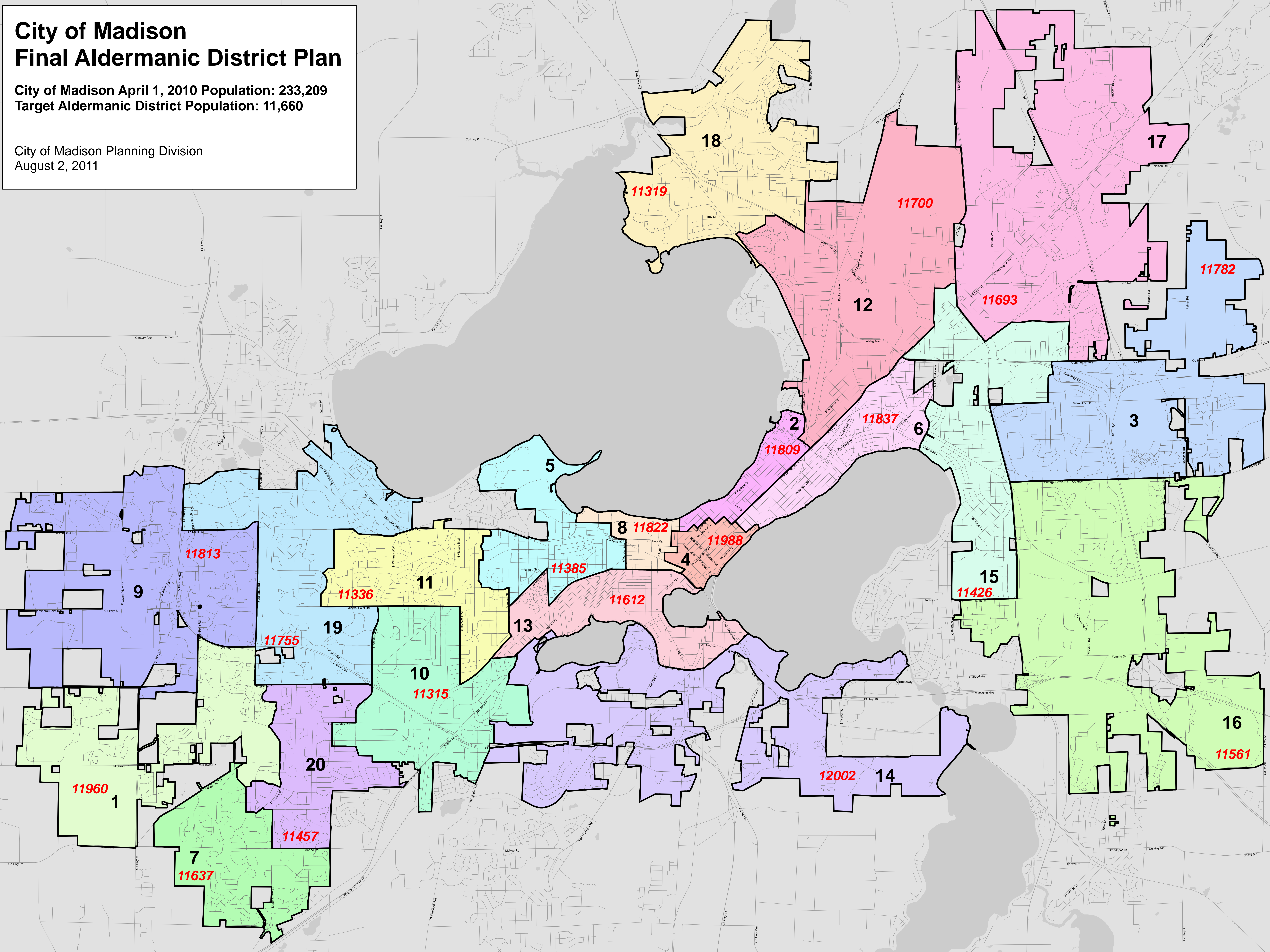


City of Madison Final Aldermanic District Plan

City of Madison April 1, 2010 Population: 233,209
Target Aldermanic District Population: 11,660

City of Madison Planning Division
August 2, 2011



Estimated Population Wards

Targeted Ward Population: 1,000 - 4,000

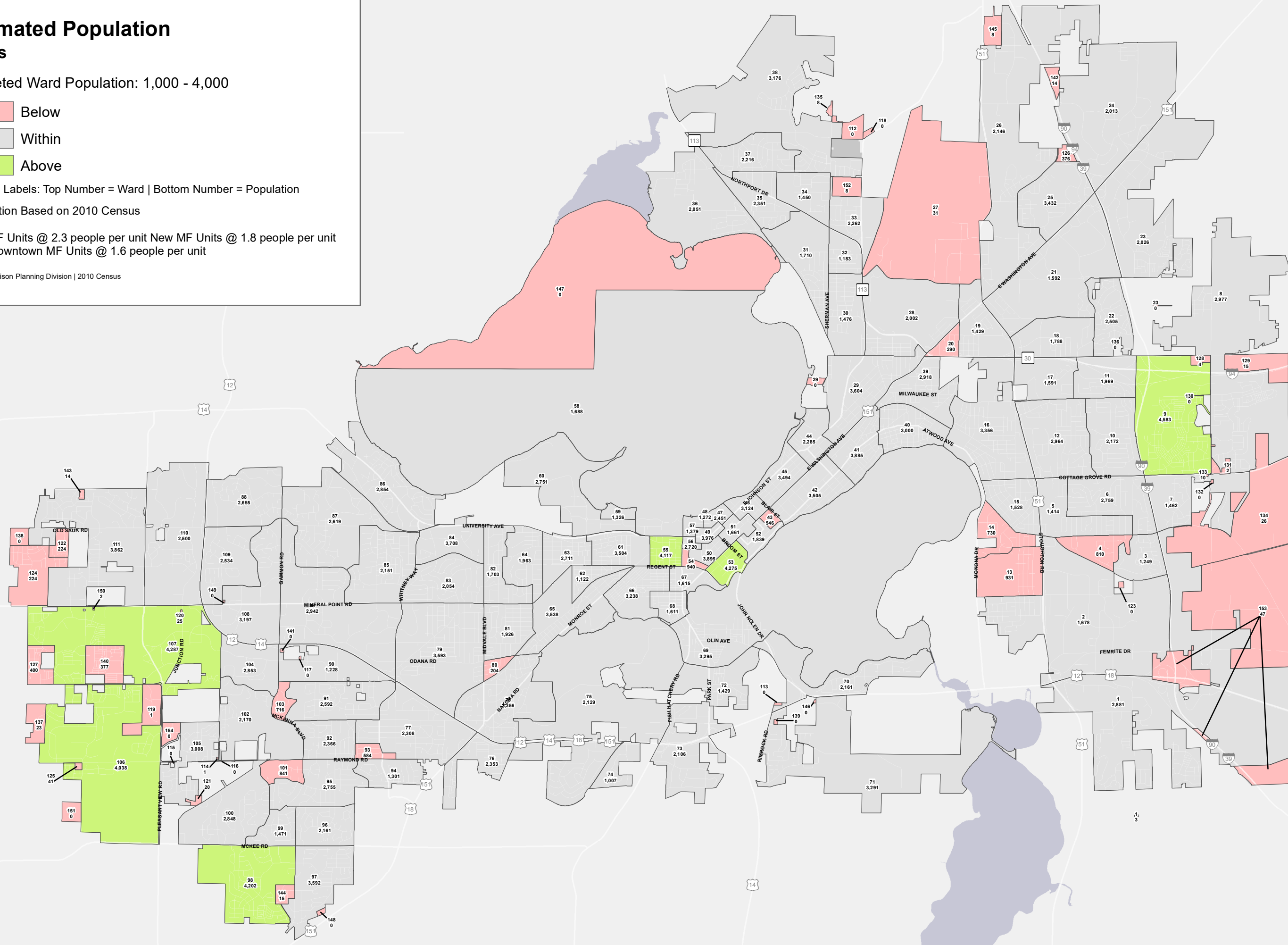
- Below
- Within
- Above

*Ward Labels: Top Number = Ward | Bottom Number = Population

Population Based on 2010 Census

+
 New SF Units @ 2.3 people per unit
 New MF Units @ 1.8 people per unit
 New Downtown MF Units @ 1.6 people per unit

City of Madison Planning Division | 2010 Census
 7/1/2021



Estimated Timeline for Madison's 2021 Redistricting Process

This timeline is compressed to facilitate the creation of new local districts in time for the 2022 Spring Election. The timeline will be refined as the process unfolds.

Revised: August 6, 2021

	Redistricting Committee	Common Council	County Board	Notes
Aug. 12	Reviews background information, redistricting criteria and communities of interest (COIs).			
Aug. 19	Reviews background information, redistricting criteria and communities of interest (COIs).			
Aug. 23	2020 Census data available to municipalities?			
Aug. 26 (if data available)	Reviews Census data and draft ward/alder district plan(s) with COIs and demographic information.			

Sept. 2	Reviews draft ward/alder district plan(s) with COIs and demographic information.			
Sept. 9	Determines draft ward/alder district plan(s) to be used for community feedback.			
Sept. 22	Holds Community Feedback Meeting 1 and other feedback opportunities.			
Sept. 23	Holds Community Feedback Meeting 2 and other feedback opportunities.		Publish Class 3 notice.	
Sept. 30	Reviews feedback received. Discusses potential adjustments to draft ward/alder district plan(s).			

Oct. 7	Recommends final draft of ward/alder district plan and list of polling places to CC.		Executive Committee recommends tentative supervisory district plan to the County Board.	Write legal descriptions for draft ward boundaries.
Oct. 12		Enter materials into Legistar.		
Oct. 14			Holds public hearing and adopts tentative supervisory district plan.	
Oct. 19		Introduces ordinance approving ward/alder district plan and list of polling places. Publish Class 2 notice #1.		
Oct. 26		Publish Class 2 notice #2.		
Oct. 28			Publish Class 3 notice.	

Nov. 2		Holds public hearing and adopts ward/alder district plan and list of polling places.		
Nov. 18			Holds public hearing and adopts final supervisory district plan.	

Dec. 1			Nomination papers can be circulated.	
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Local Redistricting in Wisconsin

Law · Principles · Process

Staci Duros

Michael Gallagher

Joe Kreye

REDISTRICTING IN WISCONSIN 2020

THE LRB GUIDEBOOK



Federal Redistricting Requirements

- Equal population
- Minority protection

Other Redistricting Principles

Many states impose additional redistricting requirements, referred to generally as *traditional districting principles*.

- Compactness
- Contiguity
- Preserving communities of interest
- Preserving the unity of political subdivisions
- Competitiveness

Compactness

Minimize the distance between all parts of a district.



compact



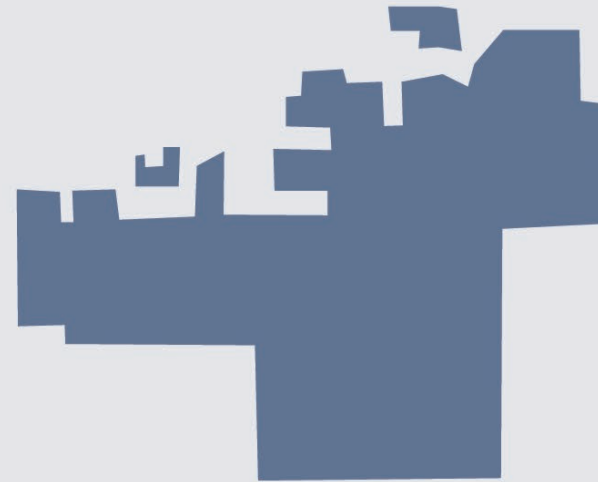
not compact

Contiguity

All areas within a district should be physically adjacent.



contiguous



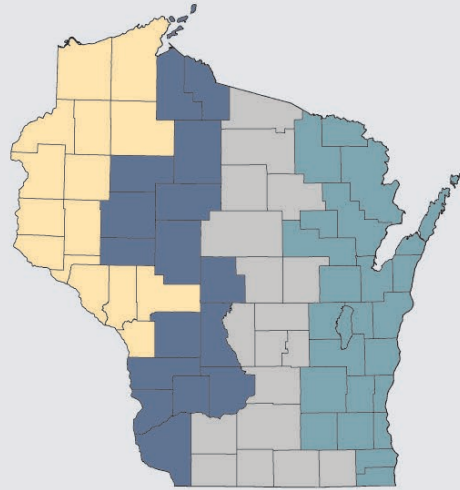
noncontiguous

Communities of Interest

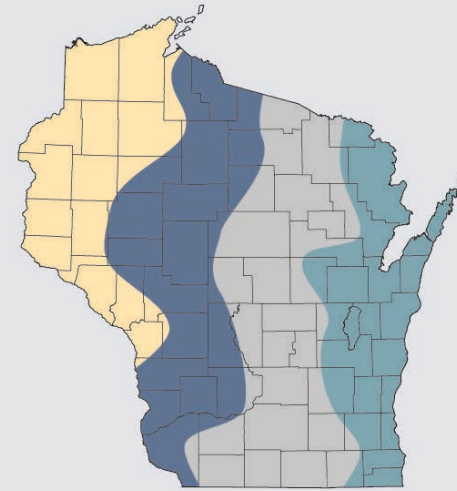
- The general principle that it is desirable to group like-minded or similar people so that they may elect a representative that reflects a common interest relevant to legislative representation.
- A community of interest must be viewed separately from those racial, ethnic, or linguistic groups who are protected by federal law.

Unity of political subdivisions

Avoid crossing county, city, or town boundaries when drawing districts.



subdivision unity



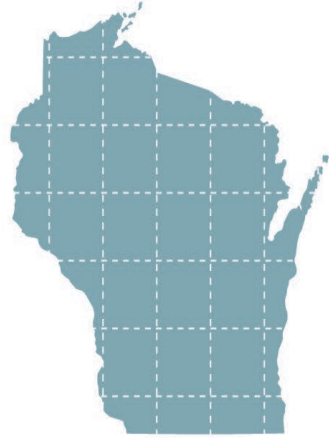
subdivision disunity

Competitiveness

- The general principle that political parties or incumbents should avoid drawing district lines for their benefit at the expense of proportionality and fair representation.

Local Redistricting Law and Process

The official publication of Public Law 94-171 population data for Wisconsin is released.



Municipalities enact an ordinance or resolution to establish ward boundaries.



60 DAYS

But no later than July 1, 2021

60 DAYS

60 DAYS



County boards adopt a preliminary county supervisory district plan.



Counties adopt final supervisory district plans and municipalities adjust aldermanic districts.

Wards: The Building Blocks of Election Districts

- Governed by section 5.15 of the Wisconsin Statutes
- Building blocks from which all election districts are created
 - Intended to be as permanent as possible
 - Referred to by the Census Bureau as “voting districts”
 - Not election districts—not subject to equal population requirements
- Required for municipalities with a population of at least 1,000
- Under 1,000, may, but not required to divide into wards

Ward Population Ranges (Wis. Stat. § 5.15 (2)(b))

Population of Municipality	Ward Population Range
Cities over 150,000	1,000 to 4,000
Cities 39,000 to 149,999	800 to 3,200
Cities, villages, or towns	
10,000 to 38,999	600 to 2,100
1,000 to 9,999	300 to 1,000
Fewer than 1,000	No division required

Rules for Creating Wards (Wis. Stat. § 5.15)

Wards must:

- Be comprised of whole census blocks, subject to exceptions.
- To suit the convenience of the voters, be kept compact and observe the community of interest of existing neighborhoods and other settlements.
- Be comprised of contiguous territory.
- Comply with the population ranges specified by law, and, when created, contain a population at a convenient point within the applicable range.
- Lie entirely within one municipality and one county.
- Be designated by consecutive, unique whole numbers beginning with the number “one.”

Adjusting Ward Boundaries (Wis. Stat. § 5.15)

Wards boundaries may require adjustment to:

- Reflect changes in population.
- Reflect changes in minority population.
- Reflect changes in municipal boundaries.
- Facilitate the establishment of county supervisory districts of equal population.
- Facilitate the creation of aldermanic districts of equal population.
- Accommodate a legislative redistricting plan. (2011 Wisconsin Act 39)

2011 Written Criteria

1. Contain an equal number of inhabitants
 2. Be comprised of contiguous whole wards
 3. Be compact
 4. Enhance participation of diverse residents (race/ethnicity/language) in the political process and their ability to elect representatives of their choice
 5. Contain within them communities of interest (COIs)
-
6. Use major arterials and other physical barriers as boundaries
 7. Increase the number of districts exposed to future growth

Potential Communities of Interest

Revised: March 15, 2011

Potential COI (generated by Committee)	Map Available	Boundary/Data level	Data Source	Notes
Neighborhood associations	Yes	Created by Neigh. Assoc.	City Planning Division	
Neigh. Indicators Project (Planning Districts)	Yes	Created by Planning Division	City Planning Division	Follows Census Tracts
Homeowners' assoc., condo assoc.	?			
Rental population	Yes	City parcels	City Assessor	whether tax bill sent to physical address
Communities of color	Yes	Census Block	2010 Census	
Income	Yes	Census Tract	2005-2009 Census Bureau ACS (sample)	
Education	Yes	Census Tract	2005-2009 Census Bureau ACS (sample)	
Students (UW, MATC)	?			
Retirement communities	?			
Seniors	Yes	Census Tract	2005-2009 Census Bureau ACS (sample)	
Community and neighborhood centers	Yes	Location of neigh. center	City Planning Division	
Elementary school attendance areas	Yes		MMSD	
Young families	Yes	Census Tract	2005-2009 Census Bureau ACS (sample)	Could use 2010 population under 18
Business districts/associations	Yes	--	City Planning Division	
Retail areas	?			
Police districts/sectors	Yes	Created by Police Dept.	City Police Department	Follows Census Tracts somewhat
Average home value	Yes	City parcels	City Assessor	Could use value or value per s.f.
Faith communities	?			
Employment centers	?			
Library service areas	?			called to see if map exists
Youth sports groups	?			
Geographic identity (downtown, northside, etc.)	?			

? = May or may not be available. More discussion needed.

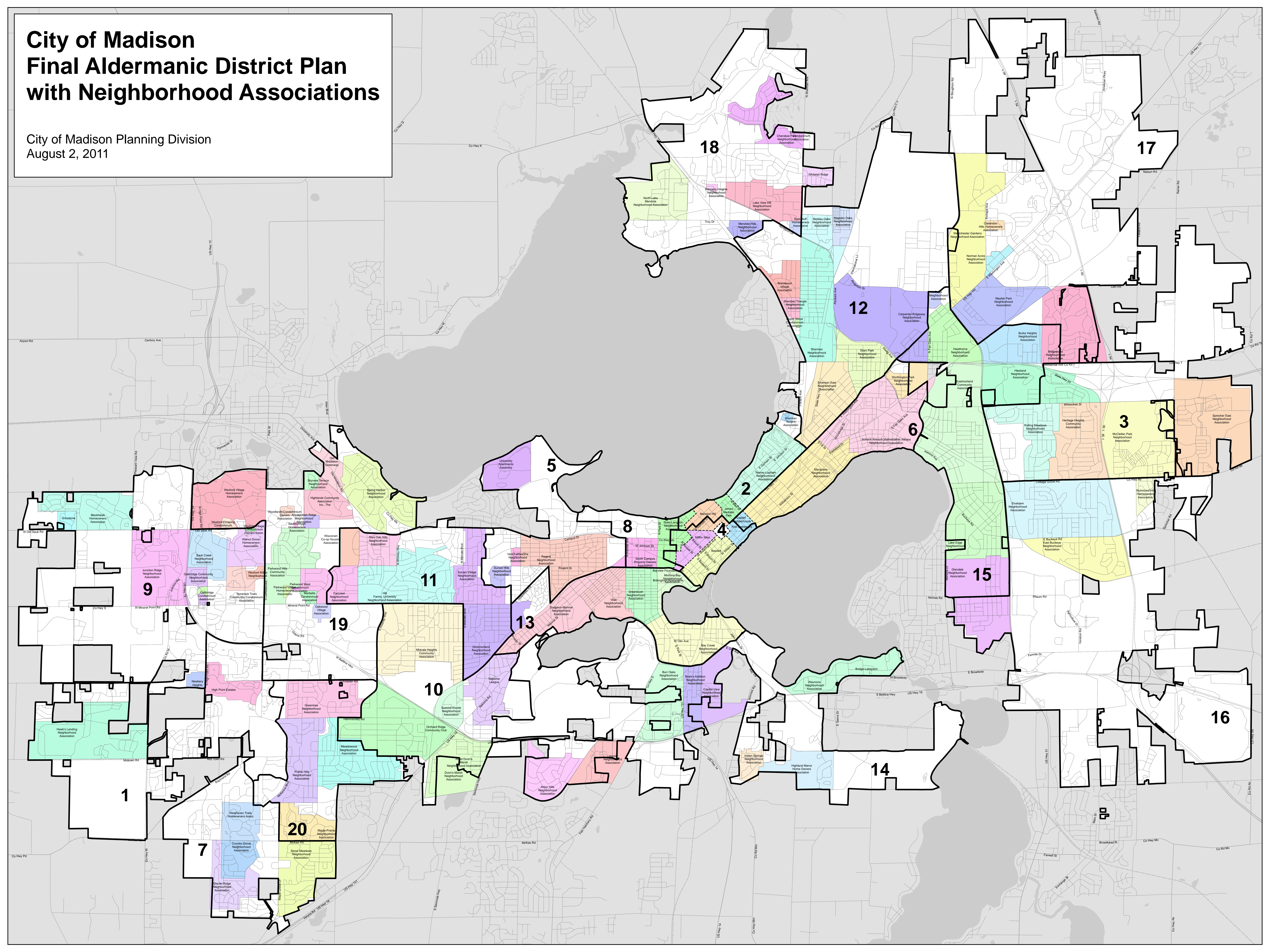
Bold = City staff will bring map to March 23 meeting

For your reference...2010 Redistricting Data provided by Census Bureau

Population count		Census Block	2010 Census	
Population count over 18		Census Block	2010 Census	
Race, Hispanic origin		Census Block	2010 Census	
Number of housing units		Census Block	2010 Census	
Number of occupied housing units		Census Block	2010 Census	

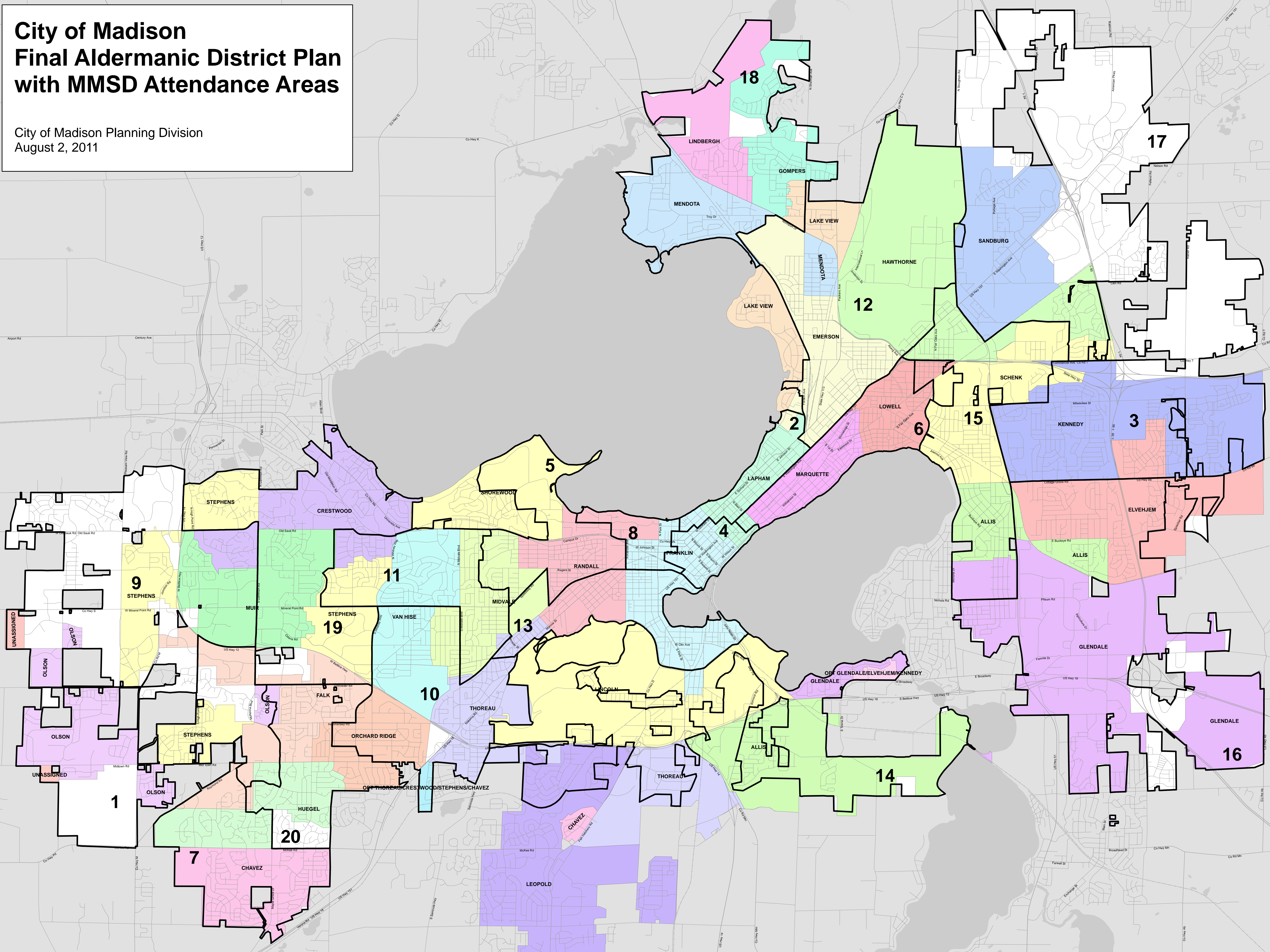
City of Madison Final Aldermanic District Plan with Neighborhood Associations

City of Madison Planning Division
August 2, 2011



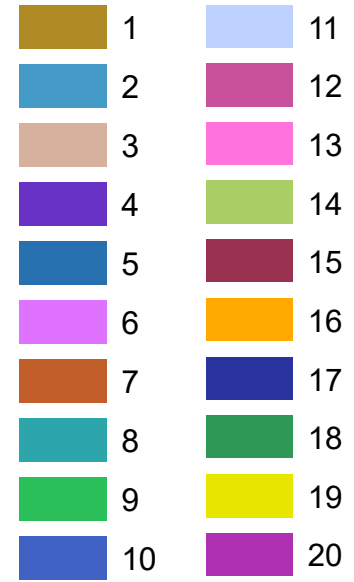
City of Madison Final Aldermanic District Plan with MMSD Attendance Areas

City of Madison Planning Division
August 2, 2011



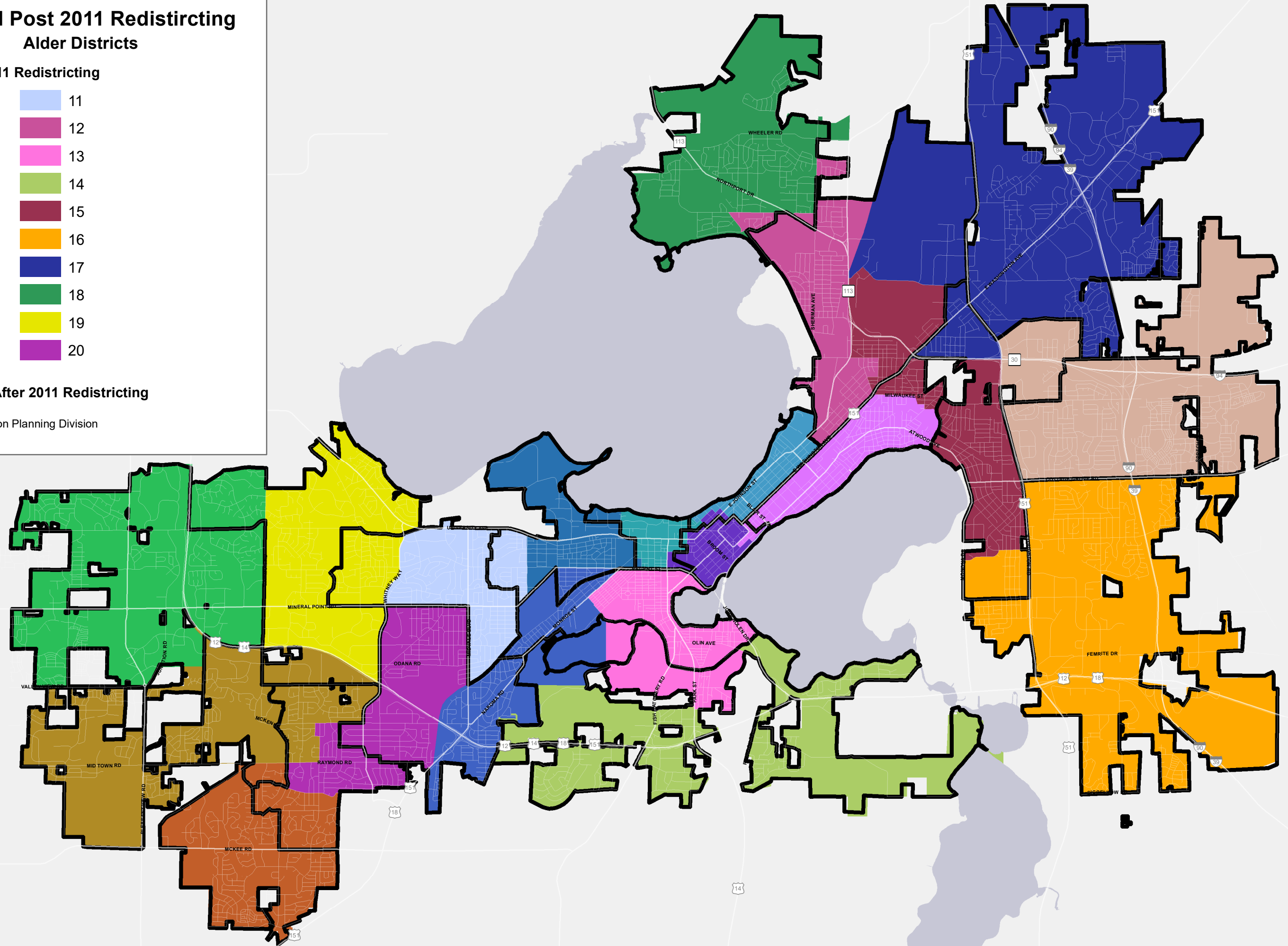
Pre and Post 2011 Redistricting Alder Districts

Before 2011 Redistricting






After 2011 Redistricting

City of Madison Planning Division
July 12, 2021

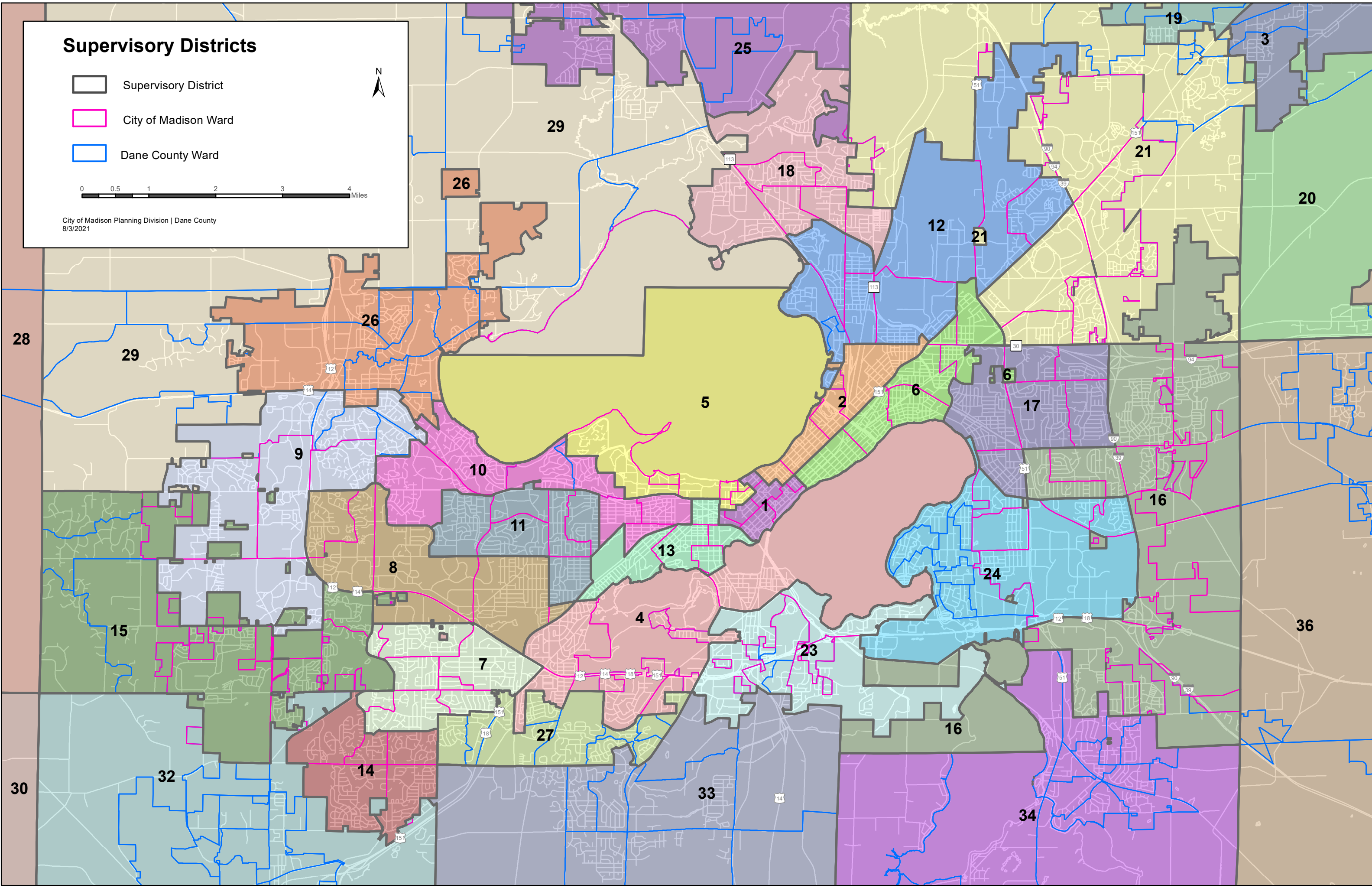


Supervisory Districts




-  Supervisory District
-  City of Madison Ward
-  Dane County Ward



City of Madison Planning Division | Dane County
8/3/2021

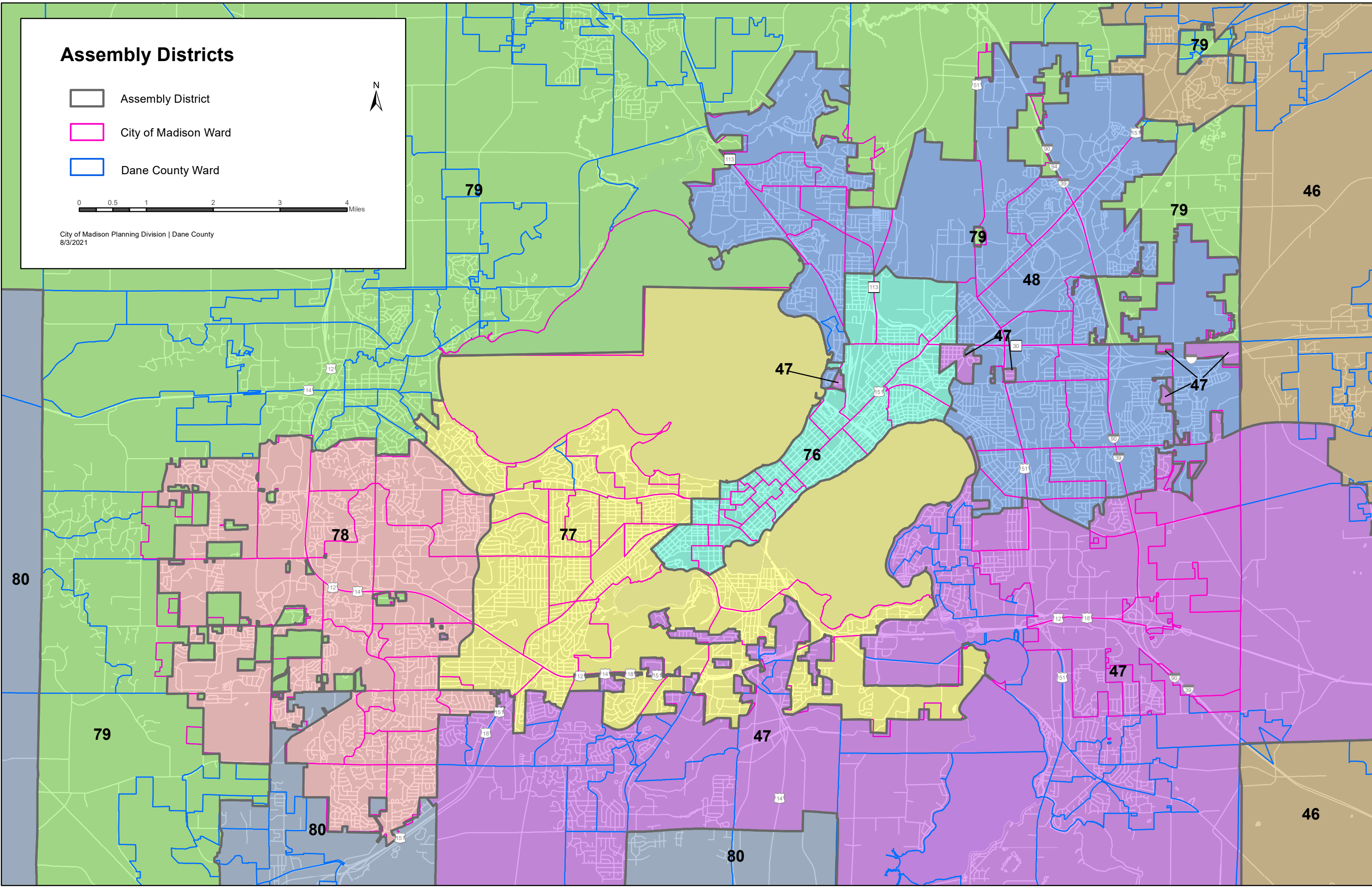


Assembly Districts

-  Assembly District
-  City of Madison Ward
-  Dane County Ward



City of Madison Planning Division | Dane County
8/3/2021



Estimated Population Wards

Targeted Ward Population: 1,000 - 4,000

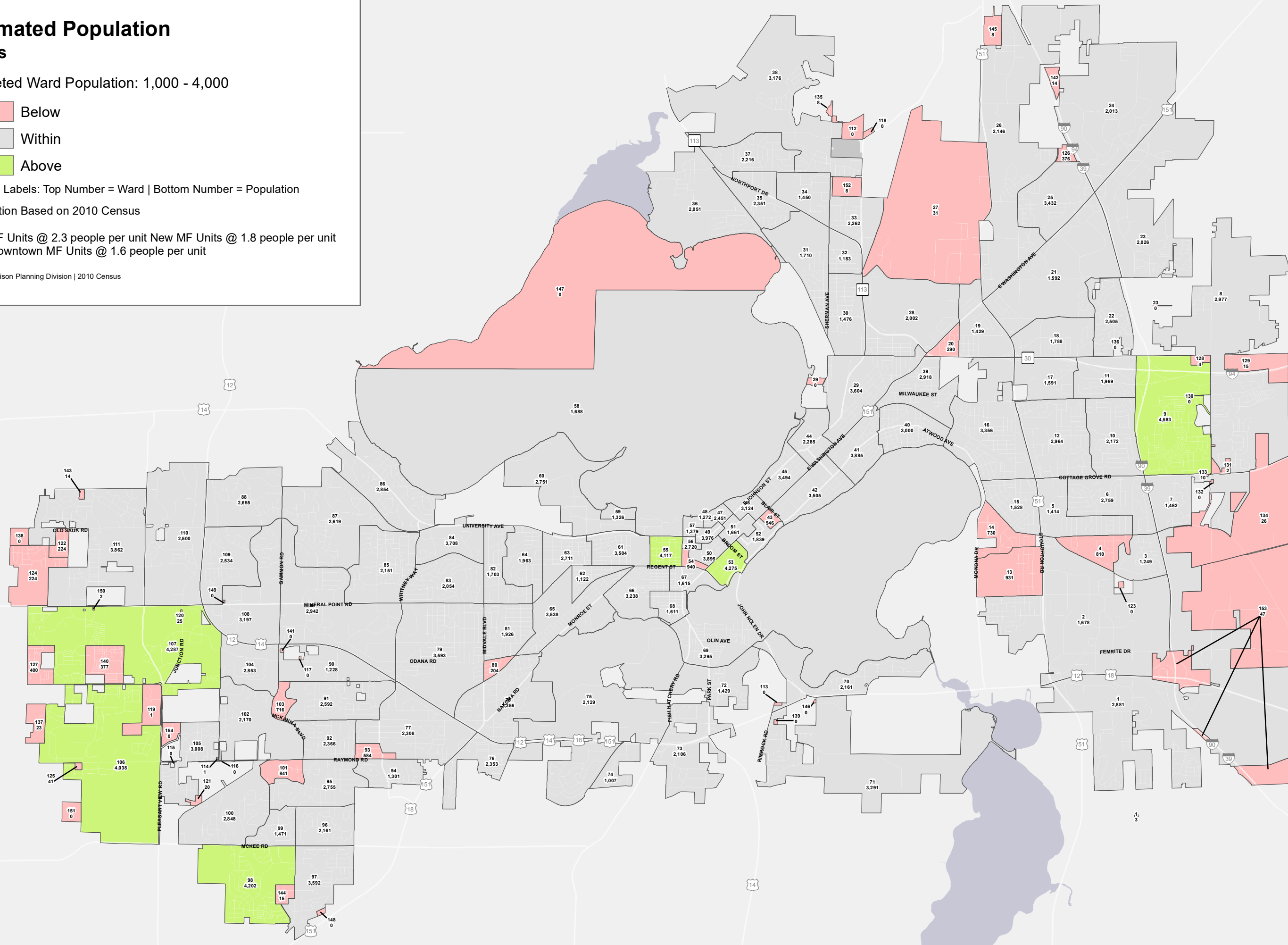
- Below
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- Above

*Ward Labels: Top Number = Ward | Bottom Number = Population

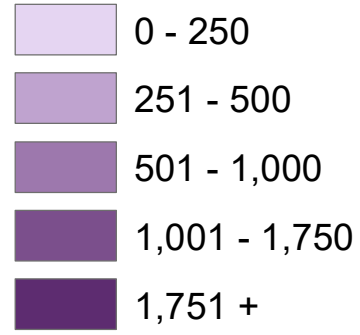
Population Based on 2010 Census

+
New SF Units @ 2.3 people per unit
New MF Units @ 1.8 people per unit
New Downtown MF Units @ 1.6 people per unit

City of Madison Planning Division | 2010 Census
7/1/2021

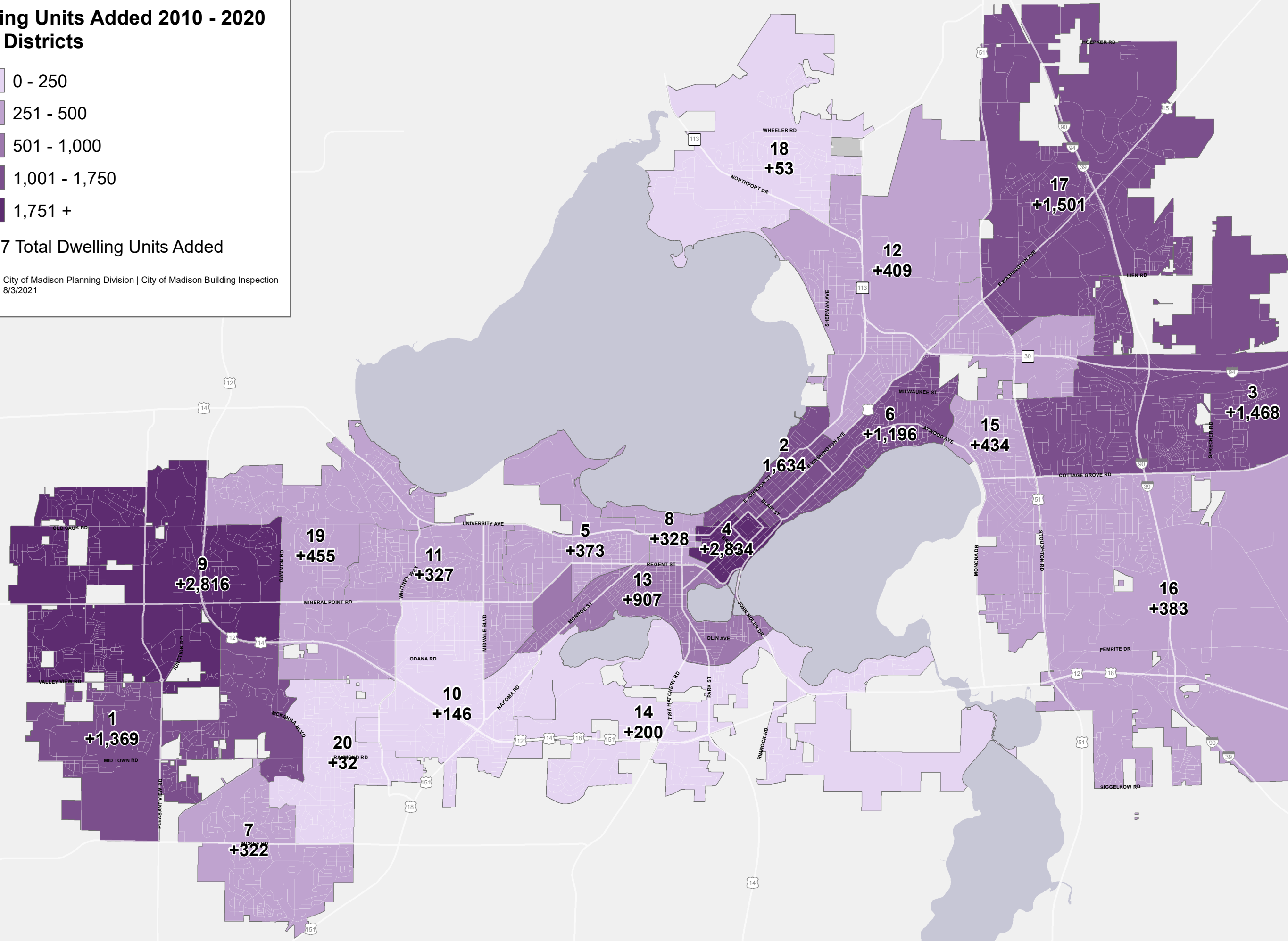


Dwelling Units Added 2010 - 2020 Alder Districts



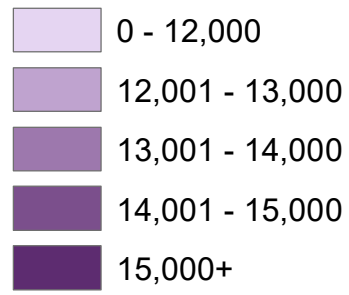
17,287 Total Dwelling Units Added

Data Source: City of Madison Planning Division | City of Madison Building Inspection
Date Printed: 8/3/2021



Estimated Population

Alder Districts



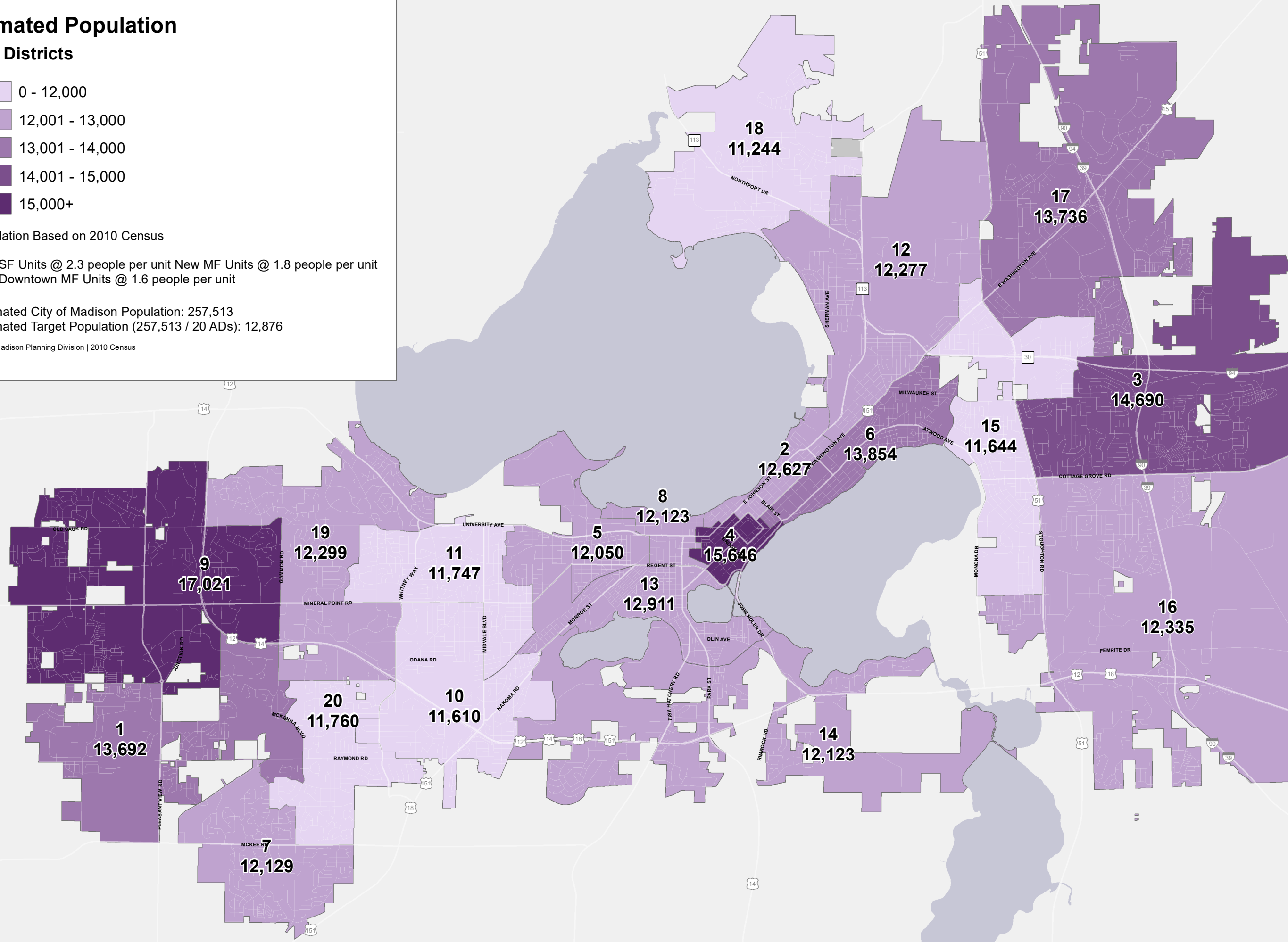
Population Based on 2010 Census

+
New SF Units @ 2.3 people per unit
New MF Units @ 1.8 people per unit
New Downtown MF Units @ 1.6 people per unit

Estimated City of Madison Population: 257,513

Estimated Target Population (257,513 / 20 ADs): 12,876

City of Madison Planning Division | 2010 Census
7/1/2021




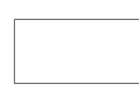


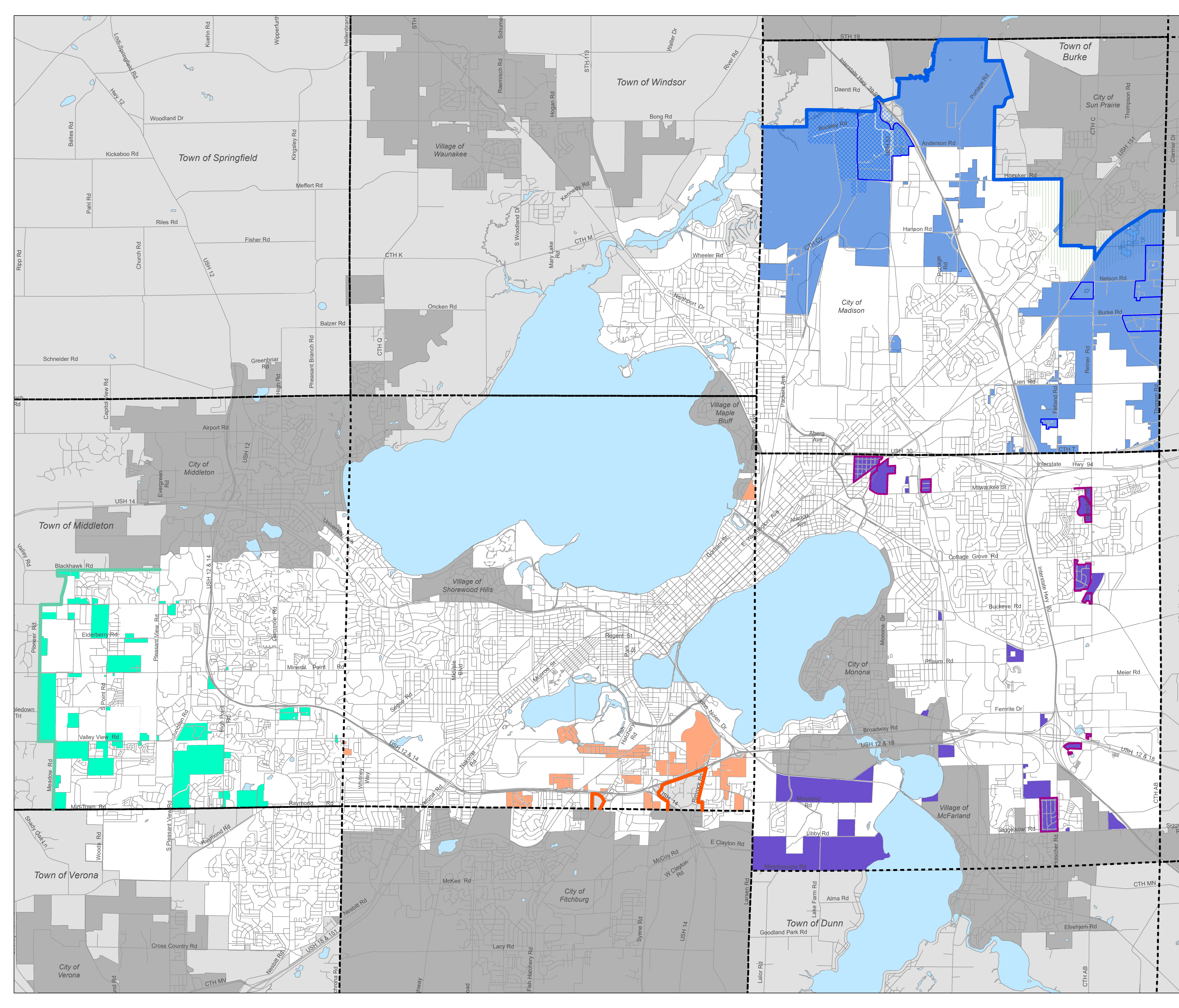
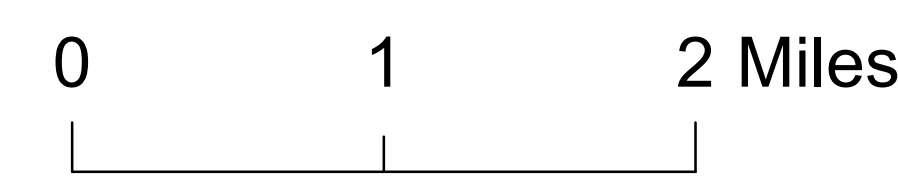


Intergovernmental Boundary Agreements





City of Madison
January 2021

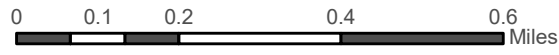
Please see individual agreements for detailed attachment information

-  Town of Middleton - City of Madison (Expires in 2042)
-  Parcels attaching to the City of Madison (Final Attachment - 2042)
-  Town of Madison - City of Fitchburg - City of Madison
-  Parcels attaching to Madison (Final Attachment - 2022)
-  Town of Burke - City of Sun Prairie - Village of DeForest - City of Madison
-  Burke parcels attaching to Madison (Final Attachment - 2036)
-  Burke Protected Areas
-  DeForest Extraterritorial Water Service Area
-  Sun Prairie - Madison Community Separation Agreement Area
-  Blooming Grove parcels attaching to Madison (Final Attachment - 2027)
-  Blooming Grove Protected Areas
-  City of Madison
-  Other Cities and Villages
-  Towns

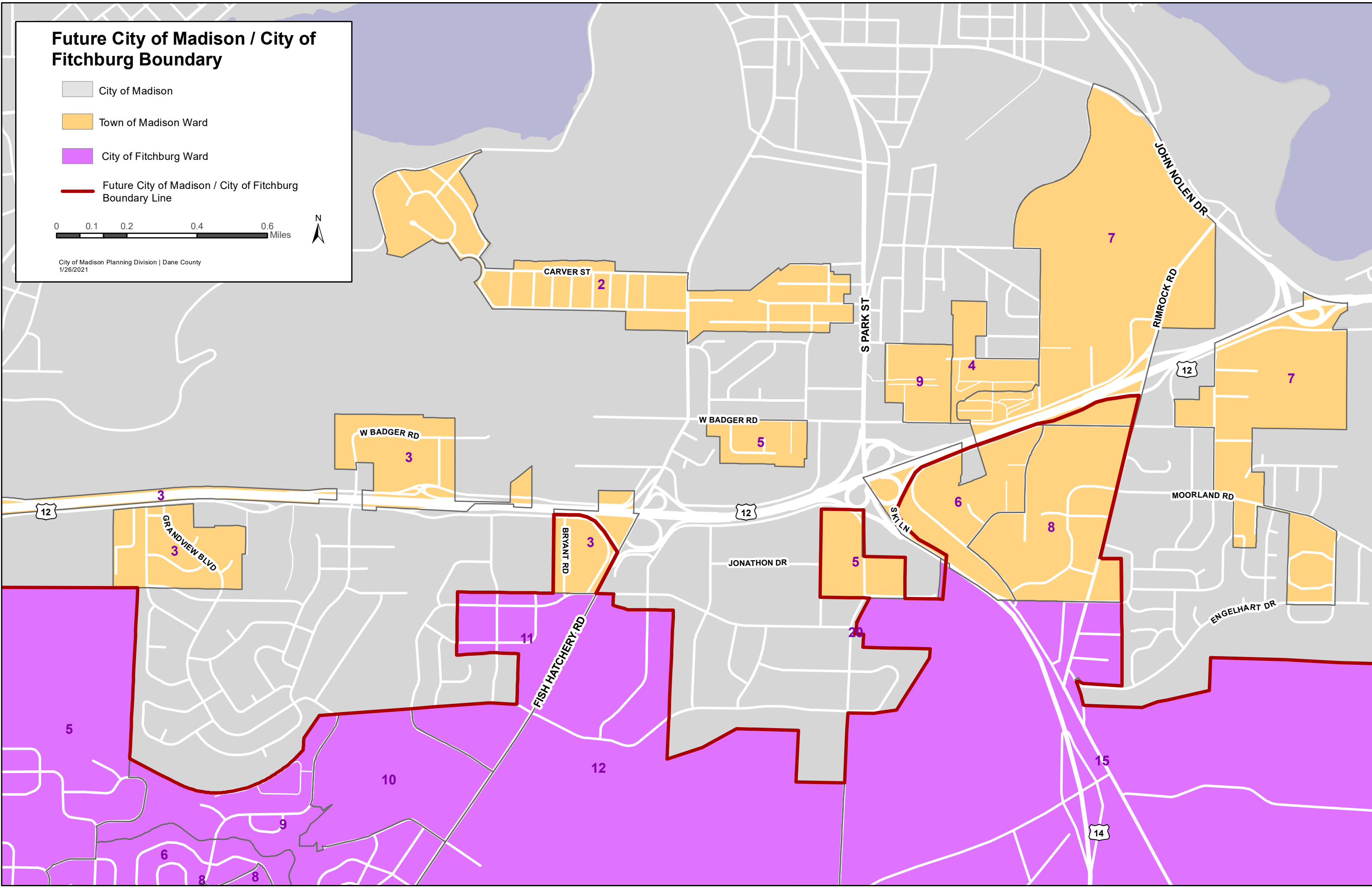


Future City of Madison / City of Fitchburg Boundary

-  City of Madison
-  Town of Madison Ward
-  City of Fitchburg Ward
-  Future City of Madison / City of Fitchburg Boundary Line



City of Madison Planning Division | Dane County
1/26/2021



City of Madison - Final Aldermanic District Plan

Prepared by City of Madison Planning Division

August 2, 2011

ALDERMANIC DISTRICT	TOTAL POPULATION APRIL 1, 2010	DEVIATION		WHITE (Includes Hispanic White)		NON-WHITE							HISPANIC				MINORITY*		POPULATION 18 OR OVER						
		NO	%	NO	%	BLACK	NATIVE AMERICAN	ASIAN	PACIFIC ISLANDER	OTHER	TWO OR MORE RACES	SUB TOTAL		WHITE	NON-WHITE	SUB TOTAL		Non-White and Hispanic White	NO	%	HISPANIC		MINORITY		
												NO	%			NO	%				NO	%	NO	%	NO
1	11,960	300	2.57%	9,045	75.6%	769	29	1,485	3	300	329	2,915	24.4%	387	385	772	6.5%	3,302	27.6%	9,443	79.0%	521	4.4%	2,231	18.7%
2	11,809	149	1.28%	10,267	86.9%	488	40	529	6	155	324	1,542	13.1%	360	224	584	4.9%	1,902	16.1%	11,222	95.0%	509	4.3%	1,677	14.2%
3	11,782	122	1.05%	9,685	82.2%	861	43	307	8	522	356	2,097	17.8%	457	588	1,045	8.9%	2,554	21.7%	9,101	77.2%	639	5.4%	1,523	12.9%
4	11,988	328	2.81%	9,790	81.7%	755	34	976	4	154	275	2,198	18.3%	295	180	475	4.0%	2,493	20.8%	11,844	98.8%	458	3.8%	2,429	20.3%
5	11,385	-275	-2.36%	8,388	73.7%	295	37	2,208	2	102	353	2,997	26.3%	281	163	444	3.9%	3,278	28.8%	9,618	84.5%	330	2.9%	2,568	22.6%
6	11,837	177	1.52%	10,299	87.0%	726	59	266	1	145	341	1,538	13.0%	253	214	467	3.9%	1,791	15.1%	10,023	84.7%	310	2.6%	1,172	9.9%
7	11,637	-23	-0.20%	9,477	81.4%	602	28	933	2	258	337	2,160	18.6%	387	324	711	6.1%	2,547	21.9%	8,647	74.3%	420	3.6%	1,557	13.4%
8	11,822	162	1.39%	9,815	83.0%	264	38	1,283	3	117	302	2,007	17.0%	272	170	442	3.7%	2,279	19.3%	11,791	99.7%	441	3.7%	2,267	19.2%
9	11,813	153	1.31%	9,181	77.7%	583	28	1,494	0	221	306	2,632	22.3%	282	288	570	4.8%	2,914	24.7%	9,412	79.7%	360	3.0%	1,979	16.8%
10	11,315	-345	-2.96%	8,916	78.8%	1,123	86	452	8	423	307	2,399	21.2%	394	526	920	8.1%	2,793	24.7%	8,705	76.9%	568	5.0%	1,665	14.7%
11	11,336	-324	-2.78%	9,077	80.1%	247	39	1,598	1	102	272	2,259	19.9%	206	132	338	3.0%	2,465	21.7%	9,470	83.5%	248	2.2%	1,927	17.0%
12	11,700	40	0.34%	8,964	76.6%	1,411	48	489	6	363	419	2,736	23.4%	451	434	885	7.6%	3,187	27.2%	9,594	82.0%	577	4.9%	2,003	17.1%
13	11,612	-48	-0.41%	10,181	87.7%	350	56	604	2	127	292	1,431	12.3%	288	173	461	4.0%	1,719	14.8%	10,050	86.5%	362	3.1%	1,337	11.5%
14	12,002	342	2.93%	6,709	55.9%	2,128	123	1,090	9	1,417	526	5,293	44.1%	928	1,662	2,590	21.6%	6,221	51.8%	8,926	74.4%	1,570	13.1%	3,872	32.3%
15	11,426	-234	-2.01%	9,119	79.8%	1,047	55	312	4	352	537	2,307	20.2%	423	467	890	7.8%	2,730	23.9%	9,122	79.8%	531	4.6%	1,615	14.1%
16	11,561	-99	-0.85%	9,601	83.0%	799	39	400	1	312	409	1,960	17.0%	346	394	740	6.4%	2,306	19.9%	8,880	76.8%	449	3.9%	1,310	11.3%
17	11,693	33	0.28%	8,425	72.1%	1,124	59	1,011	6	672	396	3,268	27.9%	518	797	1,315	11.2%	3,786	32.4%	9,286	79.4%	836	7.1%	2,418	20.7%
18	11,319	-341	-2.92%	8,692	76.8%	1,333	61	479	9	341	404	2,627	23.2%	330	430	760	6.7%	2,957	26.1%	8,939	79.0%	439	3.9%	1,722	15.2%
19	11,755	95	0.81%	10,167	86.5%	357	40	739	3	148	301	1,588	13.5%	338	208	546	4.6%	1,926	16.4%	9,889	84.1%	367	3.1%	1,354	11.5%
20	11,457	-203	-1.74%	8,232	71.9%	1,664	59	556	3	488	455	3,225	28.1%	371	622	993	8.7%	3,596	31.4%	8,509	74.3%	586	5.1%	2,043	17.8%
TOTAL	233,209	NA	NA	184,030	78.9%	16,926	1,001	17,211	81	6,719	7,241	49,179	21.1%	7,567	8,381	15,948	6.8%	56,746	24.3%	192,471	82.5%	10,521	4.5%	38,669	16.6%

* Includes all Hispanics

Source: U.S. Census Bureau, 2010 Census of Population



Legislation Text

File #: 62813, **Version:** 3

No City appropriation required.

AMENDED - Establishing the Ad Hoc Redistricting Committee to recommend new Ward and Aldermanic District boundaries.

WHEREAS every ten years the U.S. Census Bureau conducts a census of the population within the City of Madison; and

WHEREAS these changes require that Madison's Aldermanic District boundaries be evaluated and changed to equalize the number of residents living within each Aldermanic District.

NOW THEREFORE BE IT RESOLVED that a special Committee be created which will be charged with recommending new Ward and Aldermanic District boundaries.

BE IT FURTHER RESOLVED that the Committee be comprised of:

- Four (4) Alderpersons that are racially/ethnically diverse and represent different geographic areas of the City, and
- Three (3) City of Madison residents that are racially/ethnically diverse and represent different geographic areas of the City.

BE IT FURTHER RESOLVED that all members of the Committee shall be appointed by the Mayor in consultation with Common Council leadership and confirmed by the Common Council. ~~Alderpersons shall be appointed by the Mayor from a list of nominees from the Council President, prepared after consultation with the Common Council Executive Committee.~~ following the April 6, 2021 election.

BE IT FURTHER RESOLVED that the Planning Division shall provide staff to the Committee.

BE IT FURTHER RESOLVED that the Committee shall review and update the written criteria utilized in the 2011 redistricting process to guide drafting new aldermanic districts.

BE IT FURTHER RESOLVED that the Committee report back to the Common Council with recommended Ward and Aldermanic District boundaries.

BE IT FINALLY RESOLVED that the Committee shall be dissolved when the Common Council enacts the aldermanic redistricting ordinance.