



## Traffic Engineering and Parking Divisions

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**NOTE: The elevator in the Madison Municipal Building has been having problems for the past week, sometimes being out of service for hours at a time. If it is out of service on 10/23/07, the Pedestrian/Bicycle/Motor Vehicle Commission meeting will be held in the Madison Police Department conference room, Room GR-27 of the City-County Building (across the street from the Madison Municipal Building). If the meeting is moved to Room GR-27, a notice will be posted on the exterior doors of the Madison Municipal Building.**

September 7, 2007

**Re: 2007 Draft Traffic Signal Priority List**

The schedule for the 2007 Traffic Signal Priority List (TSPL) is planned as follows:

- September 25 Initial discussion with the Pedestrian/Bicycle/Motor Vehicle Commission introducing the 2007 Traffic Signal Priority List schedule.
- October 23 **Opportunity offered at Pedestrian/Bicycle/Motor Vehicle Commission (PBMVC) meeting for presentation of comments (written or oral) from interested residents. Room 260 (see note above), Madison Municipal Building, 215 Martin Luther King Jr. Blvd, PUBLIC HEARING STARTS AT 6 P.M.**  
PBMVC review/discussion of 2007 Traffic Signal Priority List.  
Additional data needs to be identified.
- Nov. 27 or Final 2007 Signal Priority List and Action Plan reviewed and adopted by PBMVC.  
December \_\_ \* (\* the PBMVC currently does not have a meeting date scheduled in December 2007)

Please note the October 23 meeting is your opportunity to offer comments on specific intersections.

Signal warrants are the framework for analyzing and comparing the need for traffic signal control at intersections. Madison's Priority List is an annual effort to evaluate relative needs for traffic signal control at major unsignalized intersections. While all of the data on the Priority List is valuable, additional factors are also considered and evaluated before decisions to install signals are made. For example, an intersection with volumes somewhat below the minimum volumes to meet a signal warrant may still be a prime candidate for signals if volumes are expected to increase significantly in the immediate future. On the flip side, intersections with volumes above the threshold for traffic signals may not be recommended for signals when crash rates or congestion are expected to worsen with signal control.

A copy of last year's 2006 TSPL is enclosed along with the detailed descriptions of the signal warrants. This information is also available on our web page: <http://www.cityofmadison.com/transp/trindex.html>

Brian Smith, Traffic Engineer (261-9625), can respond to your questions or comments regarding technical aspects of the priority list.

Sincerely,

David Dryer, P.E.  
City Traffic Engineer and Parking Manager

Enclosures

# CRITERIA FOR TRAFFIC SIGNALS

## INTRODUCTION

Difficult deliberations often precede the decision to install a new traffic signal. The *Manual on Uniform Traffic Control Devices* (MUTCD) lists 11 different ways that a traffic signal can be "justified." These 11 different ways will be called "criteria" in this report. In the *MUTCD*, the criteria are called warrants. Regardless of the terminology, the 11 criteria provide a nationally used, systematic method to evaluate the need for traffic signals. Meeting just one of these 11 criteria can be justification for installing signals. However, many other factors need to be considered. Addressing travel needs by alternative means without installing signals may be desirable at some locations even when one or more of the 11 signal criteria are met.

## PROCESS

The City Traffic Engineering Division will use the 11 criteria published as warrants in the *MUTCD*. Traffic will be counted, typically by automatic machine methods that segregate traffic for each approach. Locations that appear close to meeting one or more criteria will receive more intense study, including manual counts that segregate traffic by type (motor vehicle, bicycle, pedestrian) and movement (left turn, right turn, straight through); vehicle delay study; field review of existing intersection conditions; etc.

### Special Considerations:

- (1) When a manual count has been made, on-street bicycle traffic will be included in vehicle volumes before comparing to the criteria.
- (2) Pedestrian volume will generally include those crossing at the intersection and within one-half block of the intersection. The adequacy of alternative pedestrian crossings (safety, travel route, etc.) to meet pedestrian needs will be considered.
- (3) Where "side street" right-turn traffic exceeds 25% of approach volume, all or a portion of right-turn traffic will be deducted before the volumes are compared to the criteria.
- (4) Intersection topography and geometry will be considered.
- (5) The effect and influence of nearby roadway features will be considered. Such features would include driveways, intersections, railroad crossings, etc.
- (6) Future traffic, especially in a growing area, will be considered.
- (7) Traffic redirection resulting from a signal will be considered. This especially includes the impact on neighborhood streets of installing and not installing the signal.
- (8) Benefits to land uses having access to a potential signalized intersection need to be considered.
- (9) The effects of new signals for travel along an arterial highway need to be considered.

## **PRIORITY LIST AND COMMENTARY**

A rank order priority list will be prepared for review by the Pedestrian/Bicycle/Motor Vehicle Commission. Staff will prepare commentary on those intersections of most interest to the Commission. The commentary will cover special consideration items listed earlier and other issues.

7/12/2001  
BJS/gep

## TRAFFIC SIGNAL WARRANTS: PARAPHRASED DESCRIPTION

### Warrant #1-A: Minimum Vehicular Volume

The "side street" traffic volume is the principal reason for signals under this warrant. Typical minimum volume thresholds needed for at least 8 hours:

Main Street: 600 vehicles each hour  
Side Street: 200 vehicles each hour

### Warrant #1-B: Interruption of Continuous Traffic

The high volume on the major street and lack of traffic bunching does not allow enough gaps for side street traffic. Typical minimum volume thresholds needed for at least 8 hours:

Main Street: 900 vehicles each hour  
Side Street: 100 vehicles each hour

### Warrant #1-C: Combination of Warrants

For exceptional cases, warrants 1-A and 1-B are each over 80% of the minimum threshold volumes.

### Warrant #2: Four-hour Volumes

Traffic volumes for four hours fall above the threshold lines on the warrant chart. Traffic concentrated within a four-hour period justifies signal control.

### Warrant #3-A: Peak-hour Delay

The side street traffic needs to wait too long on average during a one-hour period. Typical minimum thresholds:

- Five vehicle-hours of delay for a two-lane side street approach, and
- Side street volume exceeds 150 vehicles during the same hour, and
- Total intersection traffic exceeds 800 vehicles during the same hour.

### Warrant #3-B: Peak-hour Volume

Traffic volumes for one hour fall above the threshold lines on the warrant chart. Traffic concentrated within a one-hour period justifies signal control.

### Warrant #4: Minimum Pedestrian Volume

The high volume and lack of traffic bunching on the major street does not allow enough gaps for pedestrians to cross. Typical minimum volume thresholds needed are as follows:

- 100 pedestrians crossing each hour for any four hours.
- The frequency of gaps in major street traffic average less than one per minute.

The study location must be suitable for maintaining existing platoons of vehicles created by nearby signals.

Warrant #5: School Crossing

The high volume and lack of traffic bunching on the major street does not allow enough gaps for students to cross. Adequate gaps occur less frequently than once a minute or once each signal cycle when adjacent signals create gaps.

Warrant #6: Coordinated Signal System

Traffic signal control is needed to keep traffic bunched (i.e., to keep platoons from getting too spread out). Traffic bunching or platooning is helpful in reducing speeding and allowing gaps at non-signalized intersections.

Warrant #7: Crash Experience

Traffic signal control is determined to be the safer control type. Other measures to maintain safety have not proven effective. This is one of the most controversial warrants to justify signal control. Typical minimum thresholds:

- Five or more accidents in the past 12 months of a type that could theoretically have been prevented if signal control had been in operation.
- Warrants 1-A, 1-B or 4 are at least 80% met.
- Progressive traffic flow would not be significantly affected.

Warrant #8: Roadway Network Warrant

Signals are needed to keep traffic on the major streets. Typical minimum thresholds:

- Vehicle volume of 1000 vehicles during the peak hour.
- Projected volumes will meet warrants 1, 2, or 3 within five years.

**To request a copy of the section on Traffic Signal Warrants in the 2000 edition of the MANUAL ON UNIFORM TRAFFIC CONTROL DEVICES, call Brian Smith at 261-9625.**

2006 TRAFFIC SIGNAL PRIORITY LIST

In accordance with criteria adopted by the transportation commission and common council

	Location	Overall % Below Warrant	WARRANT 1-A		WARRANT 1-B		CRASHES			Pedestrian Warrant	Peak Hour Warrant A	Peak Hour Warrant B	4 Hour Warrant	Comments				
			Major Street		Minor Street		Major Street		Minor Street									
			# Hrs.	% Met	# Hrs.	% Met	# Hrs.	% Met	# Hrs.						% Met	# With Property Damage Only	# With Personal Injuries	Crash Rate
Side Street Stop Controlled Intersections Studied but Not Meeting the Minimum Numerical Requirements of either Warrant 1-A or Warrant 1-B.																		
1	Manchester & McKee (PD)	-9	17	290	1+	46	16	193	7+	91	0	1	0.15	N	-	Y	Y-5 HRS	EF
2	Commerce & Watts	-13	12	128	0	62	5	87	8+	137	1	1	0.37	N	-	N	N-2 HRS	DF
3	Junction and Driveway at Target	-15	13	119	0	85	9	83	10	187	2	0	0.32	N	-	N	Y-7 HRS	
4	Edgewood & Monroe	-19	14	239	0	41	13	159	3	81	0	0	0	N	-	N	N-1 HRS	ABCEF
5	Fordem & Sherman	-21	12	119	1	43	4	109	6+	79	2	2	0.72	N	-	N	N-1 HRS	ACE
6	Old Sauk & Westfield	-25	12	148	0	38	7	99	1	76	0	2	0.36	N	N-0.77	N	N-0 HRS	F
7	Gammon, McKenna & New Washburn	-30	16	208	0	35	12	139	1	70	0	1	0.12	N	-	N	N-0 HRS.	C
8	Bedford & North Shore	-31	14	240	0	35	12	160	3	69	0	0	0	N	-	N	N-2 HRS	DE
9	Franklin & Johnson	-33	17	263	0	34	14	175	0	67	0	0	0	N	-	N	N-0 HRS	
10	Nakoma, Seminole, Yuma	-34	8	110	0	49	2	66	5+	111	0	0	0	N	N-1.08	N	N-0 HRS	F
11	Segoe & Sheboygan	-36	6	96	1+	67	0	64	11+	133	0	0	0	N	-	N	N-0 HRS	AEF
12	Milwaukee & Schenk	-37	15	102	0	33	11	100	6	63	1	0	0.15	N	-	N	N-2 HRS	E
13	High Point & Star Grass	-38	5	100	2+	50	1	62	8	237	0	0	0	N	-	N	N-2 HRS	
14	Colony & Gammon	-39	14	197	0	31	11	131	2	61	0	0	0	N	-	N	N-1 HRS	E
15	Elderberry & Junction	-39	14	217	0	31	12	145	0	61	0	0	0	N	-	N	N-0 HRS	E
16	Knickerbocker & Monroe	-39	12	197	0	31	12	131	0	61	0	1	0.09	N	-	N	N-0 HRS	ADE
17	Butler & Gorham	-39	17	209	0	31	14	139	1	61	0	0	0	N	-	N	N-1 HRS	B
18	Atwood, Miller & Waubesa	-39	15	158	0	31	13	105	0	61	1	0	0.13	N	-	N	N-0 HRS	AE
19	Appleton & Fish Hatchery	-40	16	281	0	30	15	187	1	60	0	0	0	N	-	N	N-0 HRS	AEF
20	Haywood & Park	-40	18	423	0	30	18	282	0	60	2	0	0.12	N	N-0.70	N	N-0 HRS	ADE
21	Gammon, Longmeadow & Stonefield	-40	14	139	0	34	8	93	3	67	0	0	0	N	-	N	N-2 HRS	DE
22	Norman & University (MS)	-42	16	325	0	29	16	216	1	58	0	0	0	N	-	N	N-1 HRS	ACE
23	Mineral Point & Yellowstone	-43	16	466	0	29	14	311	0	57	4	0	0.34	N	N-1.59	N	N-0 HRS	ABEF
24	Ray-O-Vac & Schroeder	-44	9	98	0	46	0	64	5	92	0	0	0	N	-	N	N-0 HRS	
25	Old Middleton & Rosa	-44	11	110	2	58	5	73	6+	42	0	0	0	N	-	N	N-2 HRS	
26	Milwaukee & Waubesa	-44	11	128	0	38	3	84	3	72	0	0	0	N	-	N	N-0 HRS	
27	Johnson, Randall & Engineering Drive	-47	13	146	0	53	5	97	5+	42	0	0	0	-	-	N	N-0 HRS	ABCDEF
28	Cottage Grove (BB) & Thompson	-47	12	133	0	37	4	83	4	70	1	2	0.57	N	-	N	N-0 HRS	
29	Odana & Medical Circle	-48	14	220	0	26	11	147	0	52	0	0	0	N	-	N	N-0 HRS	D
30	Milwaukee & Oak	-48	9	119	0	37	2	79	4	73	0	0	0	N	N-0.94	N	N-0 HRS	F
31	Hammersley & Whitney Way	-50	14	144	1	42	6	96	4+	54	6	0	1.02	N	-	Y	N-1 HRS	
32	Gammon & Tree	-51	14	215	0	30	11	148	1	49	0	3	0.39	N	-	N	N-0 HRS	EF
33	Knutson-Northport	-52	13	197	0	24	13	131	0	48	0	0	0	N	-	N	N-0 HRS	EF
34	Dickinson & East Washington	-52	19	777	0	24	18	518	0	58	2	0	0.1	N	-	N	N-0 HRS	AE
35	Monona (BB), Panther & Tompkins	-52	16	259	0	24	14	173	0	48	1	0	0.12	N	-	N	N-0 HRS	ABEF
36	Sherman & Trailsway	-53	13	142	0	25	8	105	0	47	1	0	0.18	N	-	N	N-0 HRS	
37	Commercial & Nakoosa	-54	0	46	7+	114	0	33	8+	178	0	0	0	N	-	N	N-0 HRS	
38	Bassett & Dayton	-54	2	84	0	44	0	58	6+	88	1	0	0.25	N	-	N	N-1 HRS	E
39	Northport & School	-54	16	416	0	23	15	277	0	46	2	1	0.3	N	-	N	N-0 HRS	BE
40	Heartland & Old Sauk	-55	4	67	4+	68	1	45	6+	300	2	0	0.5	N	-	N	N-2 HRS	
41	Hughes & Park	-55	17	303	0	23	16	202	0	45	1	0	0.08	N	-	N	N-0 HRS	ACDEF
42	Carver & Fish Hatchery (D)	-56	16	282	0	22	14	188	0	44	0	0	0	N	N-0.47	N	N-0 HRS	D
43	Milwaukee & Wittwer	-57	16	149	0	27	7	103	3	43	0	0	0	N	-	N	N-1 HRS	
44	Gilman & Wisconsin	-57	0	65	2	54	0	43	8+	108	0	2	0.18	N	-	N	N-0 HRS	E
45	Prairie & Raymond	-61	14	177	0	24	6	86	2	53	1	1	0.3	N	-	N	N-1 HRS	F
46	Odana Lane & Odana Rd	-61	14	149	0	20	11	99	0	40	0	0	0	N	-	N	N-0 HRS	
47	Packers & Sixth	-61	17	213	0	21	13	131	0	39	1	0	0.12	N	-	N	N-0 HRS	E
48	Blount & Williamson	-62	16	232	0	19	13	154	2	38	0	0	0	N	-	N	N-1 HRS	AEF
49	Plaza & Watts	-64	4	98	0	38	0	65	2	60	2	1	0.9	N	-	N	N-0 HRS	
50	Main & Webster	-65	11	121	0	28	5	80	0	55	0	0	0	N	-	Y	N-3 HRS	EF

	Location	Overall % Below Warrant	WARRANT 1-A				WARRANT 1-B				CRASHES			Pedestrian Warrant	Peak Hour Warrant A	Peak Hour Warrant B	4 Hour Warrant	Comments	
			Major Street		Minor Street		Major Street		Minor Street		# With Property Damage Only	# With Personal Injuries	Crash Rate						
			# Hrs.	% Met	# Hrs.	% Met	# Hrs.	% Met	# Hrs.	% Met									
51	Odana & West Platte	-68	15	267	0	17	14	178	0	34	1	0	0.08	N	-	N	N-0 HRS	ABDEF	
52	Carroll & Doty	-66	11	144	0	34	5	96	1	37	0	0	0	N	-	Y	N-3 HRS	E	
53	Big Sky, Mineral Point & Tree	-68	16	400	0	16	16	267	0	32	1	0	0.09	N	-	N	N-0 HRS	ACEF	
54	Gorham & Henry	-69	16	229	0	16	15	153	0	31	0	0	0	N	-	N	N-0 HRS	E	
55	Mineral Point & Owens	-70	15	181	0	15	11	121	0	30	1	2	0.47	N	-	N	N-0 HRS	ABE	
56	Gilbert & Whitney	-73	16	192	0	13	12	128	0	27	0	0	0	N	-	N	N-0 HRS	ADEF	
57	Aberg & Huxley	-74	11	133	0	23	2	78	0	48	0	0	0	N	-	N	N-0 HRS	F	
58	Johnson & Sixth	-75	8	92	0	31	2	62	1+	63	0	0	0	N	-	N	N-0 HRS		
59	Packers & Schlimgen	-75	19	412	0	13	18	274	0	25	0	0	0	N	-	N	N-0 HRS	CEF	
60	Few & Williamson	-76	15	171	0	18	10	114	0	25	0	0	0	N	-	N	N-0 HRS	AE	
61	MLK Jr. & Wilson	-76	4	69	0	39	0	46	4	78	0	0	0	N	-	N	N-0 HRS		
62	Mineral Point & Westmorland	-77	15	177	0	12	12	118	0	23	0	0	0	N	-	N	N-0 HRS		
63	American Pkwy & American Family Dr	-78	5	153	0	14	3	60	2	62	0	2	0.34	N	-	N	N-0 HRS		
64	Kelab & Segoe	-79	8	99	0	22	0	66	0	44	0	0	0	N	-	N	N-0 HRS	EF	
65	Cottage Grove (BB) & Mc Lean	-80	6	89	0	31	1	59	2	61	0	0	0	N	-	N	N-0 HRS		
66	Blue Ridge & Old Sauk	-80	9	161	0	20	2	70	0	42	0	0	0	N	-	N	N-0 HRS		
67	Cottage Grove & Ellen	-81	6	83	0	29	2	70	6	49	0	0	0	N	-	N	N-0 HRS		
68	Carroll & Dayton	-82	9	110	0	18	1	74	0	27	0	0	0	N	-	N	N-0 HRS	EF	
69	Blackhawk, Erdman & University (MS)	-82	19	671	0	9	17	447	0	18	0	1	0.06	N	-	N	N-0 HRS	ADEF	
70	East Pass, Maple Grove & Westin	-83	0	47	0	43	0	31	4	66	2	0	0.86	N	-	N	N-0 HRS		
71	Scott & Packers (CV)	-84	13	130	0	15	4	87	0	29	0	0	0	N	-	N	N-0 HRS		
72	Milwaukee & Swanton	-85	10	108	0	15	2	72	0	31	1	1	0.28	N	N-2.5	N	N-0 HRS	A EF	
73	Hammersley & McKenna	-85	11	153	0	7	8	102	0	15	0	0	0	N	N-1.00	N	N-0 HRS	F	
74	Roth & Sherman	-86	14	121	0	7	11	107	0	14	0	0	0	N	-	N	N-0 HRS	F	
75	Cottage Grove & McClellan (BB)	-90	8	135	0	10	1	64	0	31	0	0	0	N	-	N	N-0 HRS		
76	Buckeye (AB) & Thompson	-95	3	53	0	30	0	30	6	75	0	0	0	N	-	N	N-0 HRS		
77	Corporate Dr & Blettner	-95	3	68	0	30	0	45	3	60	0	0	0	N	-	N	N-0 HRS		
78	Mineral Point (S) & South Point	-98	7	99	0	3	3	66	0	6	0	0	0	N	-	N	N-0 HRS		
79	Mayfield & Sherman	-132	1	64	0	4	0	40	0	13	0	0	0	N	-	N	N-0 HRS		
80	Midtown, Hawks Landing & Hawks Ridge	Counts to be collected when after area develops										0	0	0					
ALL-WAY STOP INTERSECTIONS STUDIED																			
1	Highland, Regent & Speedway	27	13	141	11	127	5	94	16	254	1	1	0.28	N	-	Y	Y-9 HRS	BC	
2	Raymond & Whitney	4	8	104	14	133	4	69	8+	265	1	1	0.42	N	Y-10.85	Y	Y-8 HRS		
3	Old Middleton & Old Sauk	-17	11	119	4	83	3	79	8+	165	0	0	0	N	-	Y	Y-4 HRS	BF	
4	Swanton & Thompson	-22	2	78	8+	163	0	52	8+	307	0	0	0	N	-	Y	Y-4 HRS	C	
5	High Point & Midtown	-34	6	69	6+	97	1	52	8+	216	0	0	0	N	-	Y	N-3 HRS		
6	American Pkwy, Hoepker & Rattman	-45	2	74	6+	81	0	44	8+	180	0	1	0.23	N	-	Y	N-3 HRS		
7	Milwaukee-Sprecher	-45	4	94	2	56	0	55	8+	143	0	0	0	N	-	N	N-0 HRS		
8	Buckeye (AB) & Vondron	-50	5	70	3	70	0	50	7+	124	0	0	0	N	-	N	N-0 HRS		
TWO-WAY STOP INTERSECTIONS STUDIED AND MEETING THE MINIMUM NUMERICAL REQUIREMENTS OF EITHER WARRANT 1-A OR WARRANT 1-B.																			
1	Carroll & Gorham	17	17	239	0	59	15	159	11	117	0	1	0.16	N	-	Y	Y-7 HRS	EF	
2	McKee (PD) & Muir Field	16	15	172	8+	78	13	116	8+	119	0	0	0	N	-	Y	Y-5 HRS	F	
3	Sixth & East Washington (projected)	13		100+		56		100+		113	1	0	0.5	N		Y	Y		

Warrant 1-A: Eight-Hour Vehicular Volume: Condition A-Minimum Vehicular Volume

Warrant 1-B: Eight-Hour Vehicular Volume: Condition B-Interruption of Continuous Traffic

Y=Yes N=No

Accident Rate: Number of accidents "preventable" with traffic signals per million entering vehicles.

Peak Hour Warrant A: Total vehicle hours of delay is listed for intersections where delay data was collected.

4-Hour Warrant: Number of hours shown are those that exceed the volume thresholds.

The intersections that do not meet the minimum numerical Warrant are listed in order of "closeness" to meeting either Warrant 1-A or Warrant 1-B.

Both the Major and Minor street volumes must meet 100% of the minimum Warrant in order to be classified as "meeting the minimum numerical Warrant."

\* Projected 4-Way volumes with Watts Road extension expected in 2003 used for High Point-Watts

**Key to Comments:**

A = Signal coordination problems

B = Geometric problems

C = Intersection reconstruction needs to be considered.

D = Part of cost could be assessed to benefitting property owners.

E = Coordination with adjacent signals is necessary.

F = "Side Street" volumes adjusted for high right-turn percentage.