



2026 Capital Budget: Agency Request Overview

Finance Committee
May 27, 2025

Agenda

- Changes from 2025 Adopted to 2026 Request
- Major projects by year, by agency
- Carryforward Appropriations

Agency Request Summary

Note on CIP Analysis

- Following slides compare the 2026 Request to the 2025 Adopted CIP
- When noting budget changes (e.g. increase in funding request), we are comparing the overlapping years of the CIP (2026 – 2030)
- Comments do not include funding requested in 2031 unless explicitly stated

	2025	2026	2027	2028	2029	2030	2031
2025 Adopted CIP	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	n/a
2026 Request	n/a	1,250,000	1,250,000	1,250,000	1,250,000	1,250,000	1,500,000

2025 Adopted = \$5.0 million

2026 Request = \$6.25 million; \$1.25 million increase

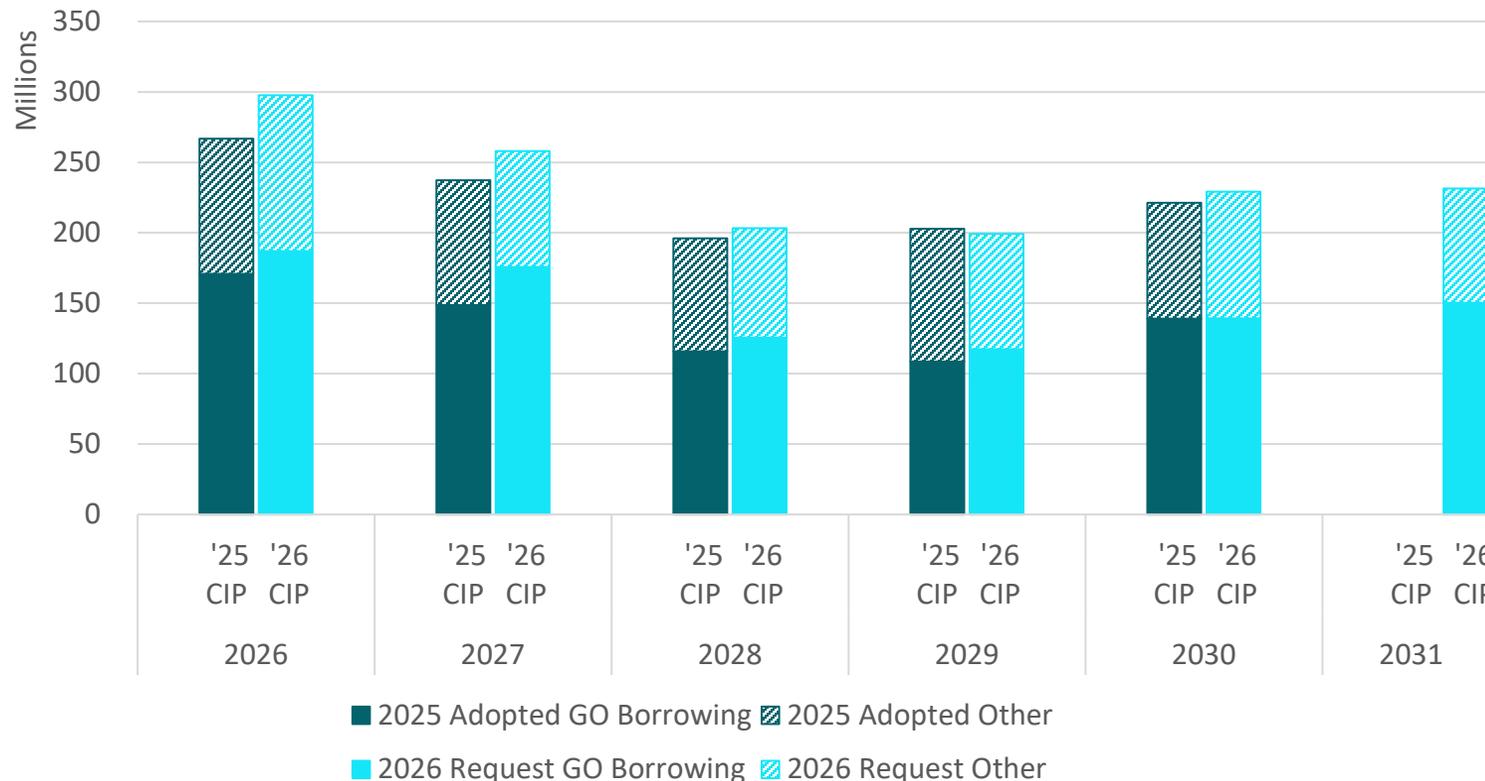
Request Files

Agency proposals include:

- **Agency Request Summary & Analysis:** Capital request by year along with summary of key changes from 2025 Adopted to 2026 Agency Request (prepared by Budget Team)
- **Transmittal Memo:** Summary memo from department head
- **Capital Proposals:** Proposal for each program/ project within the capital request
 - **“Short Form”:** simplified proposal for programs/ projects with minimal changes
 - **“Long Form”:** comprehensive proposal for new programs/ projects or requests for additional funding

2026 Request is \$62.7 million greater than 2025 Adopted CIP

2025 Adopted CIP Compared to 2026 Request
All Funds



2026 – 2030

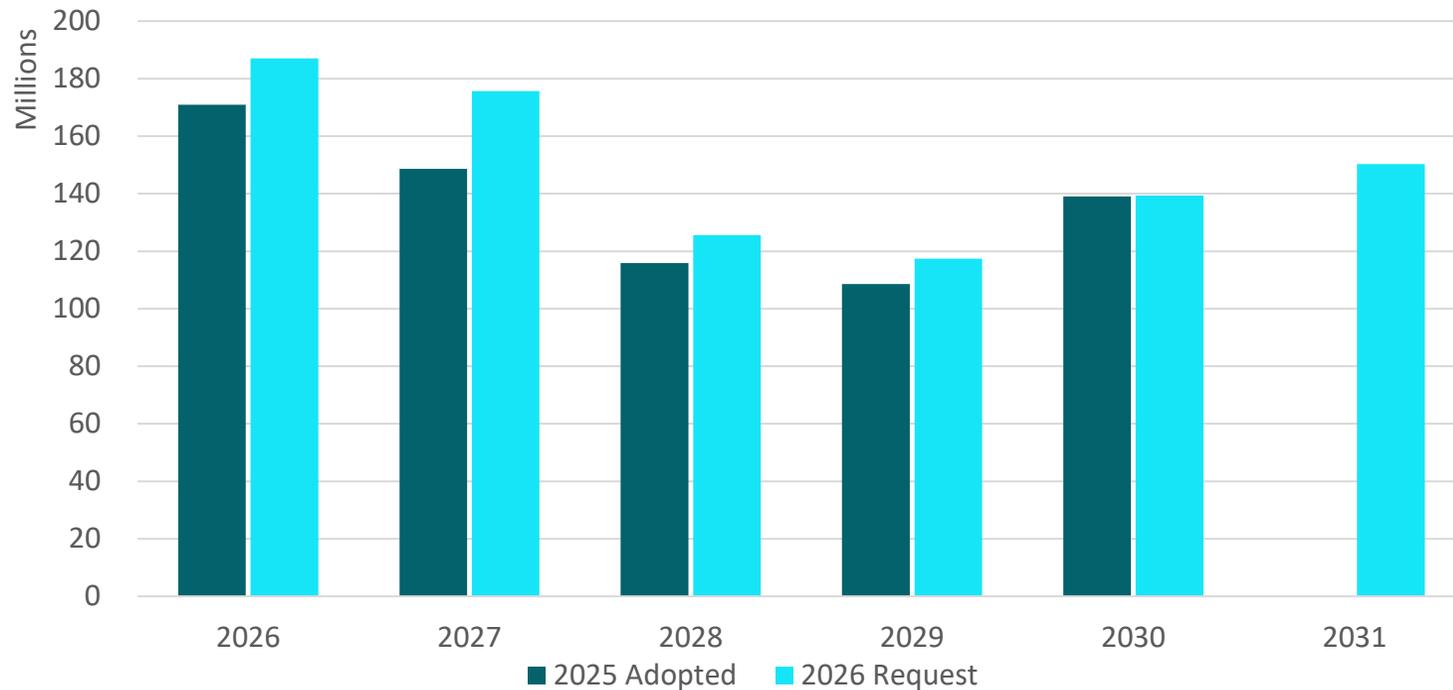
- 2026 Request for 2026 - 2030 = \$1.19 billion
- Adds \$62.7 million compared to the same period in 2025 adopted CIP
- \$62.2 million of additional funding is GO borrowing

2031

- Request adds \$231.5 million in 2031, including \$150.3 million in new borrowing

2026 Request includes \$62.2m in new GO borrowing

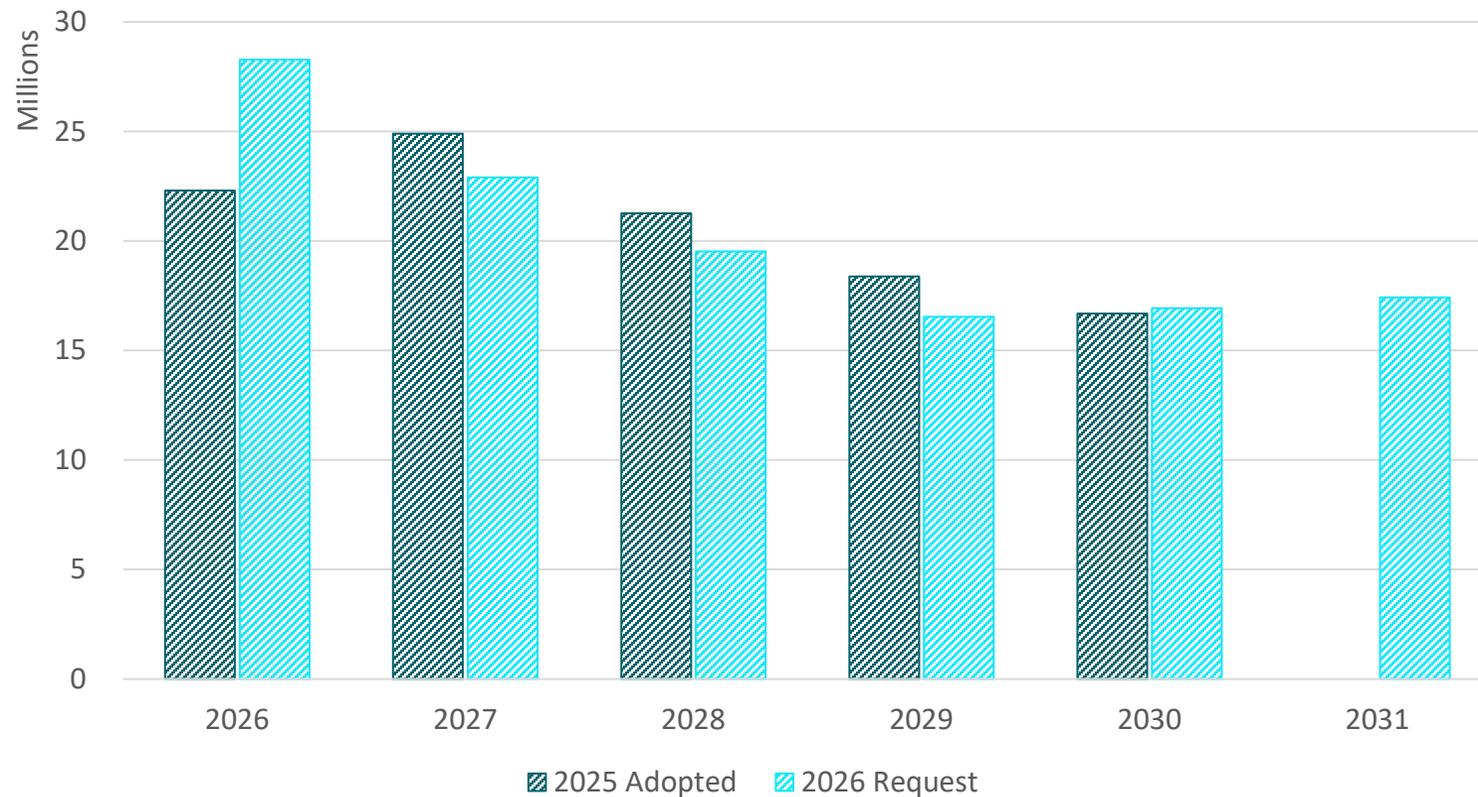
2025 Adopted vs 2026 Request (GO Borrowing Only)



- Budget guidance for agencies set citywide GO borrowing target to remain at 2025 Adopted CIP levels
- Guidance did not set hard target for agencies, allowed for new funding/project requests
- Request is 9% higher than 2025 Adopted CIP
- Adds \$150.3 million in 2031

Federal & State Funding Assumptions

2025 Adopted vs 2026 Request (State and Federal)



- 2026
 - Federal funding decreased \$1.6 million due to adjusting assumptions for Engineering Facilities energy improvements program, removing Fleet B100 program, and moving TE grant funds into 2025 via resolution
 - State funding increased \$7.5 million related to Water Utility Unit Well12 and Water Mains projects
- 2027 – 2031
 - Request is comparable to current CIP with some reductions related to Engineering energy efficiency and TE grant fund programs

Major GO Borrowing Increases: \$16.2m added to 2026

*Proposals with a \$1m+ change (increase or decrease) in GO Borrowing compared to 2025 Adopted CIP
Includes all sources of GO borrowing, including non-general fund borrowing (e.g. utility and TID supported GO)
Amounts below show the change amount, not the total project cost*

- **EDD:** \$1.7m TID 53 Wilson St, \$2.1m TID 55 Voit Farm
- **Engineering Major Streets:** \$3.0m John Nolen, \$1.1m Mineral Point Road; -\$15.9m Regent St (moved to 2027)
- **Fire:** \$8.1m Fire Station 6
- **Fleet:** \$1.4m equipment replacement
- **Parks:** \$1m LakeWay; \$1.6m Park Land Improvements
- **Public Health:** \$4.8m South Madison Clinic
- **Stormwater:** \$1.3m Citywide Flood Mitigation (offset by reduction in 2027); \$1.5m Stormwater Quality System Improvements
- **Transportation:** \$3.9m N-S BRT

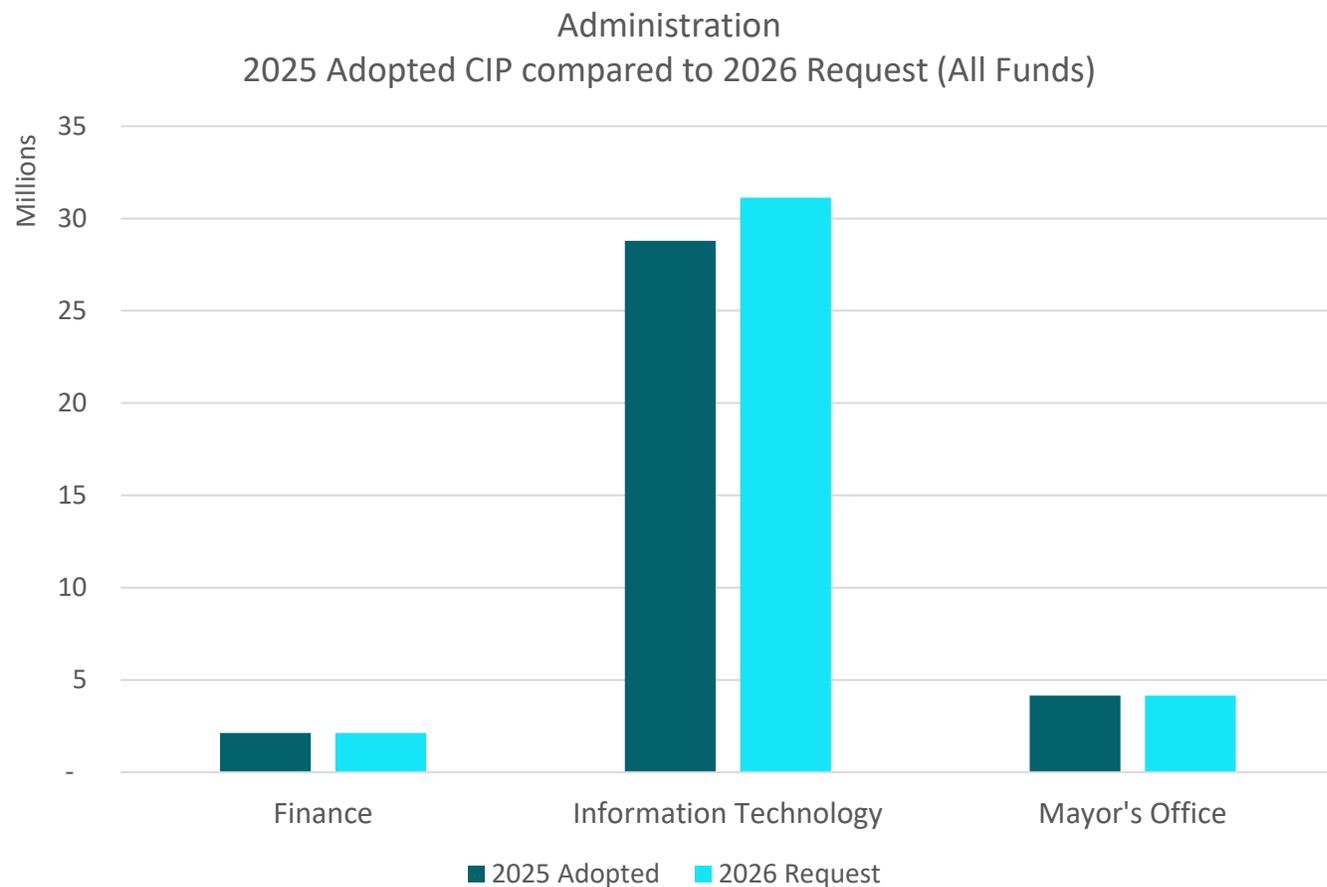
Major GO Borrowing Increases:

\$27.1m added to 2027

*Proposals with a \$1m+ change (increase or decrease) in GO Borrowing compared to 2025 Adopted CIP
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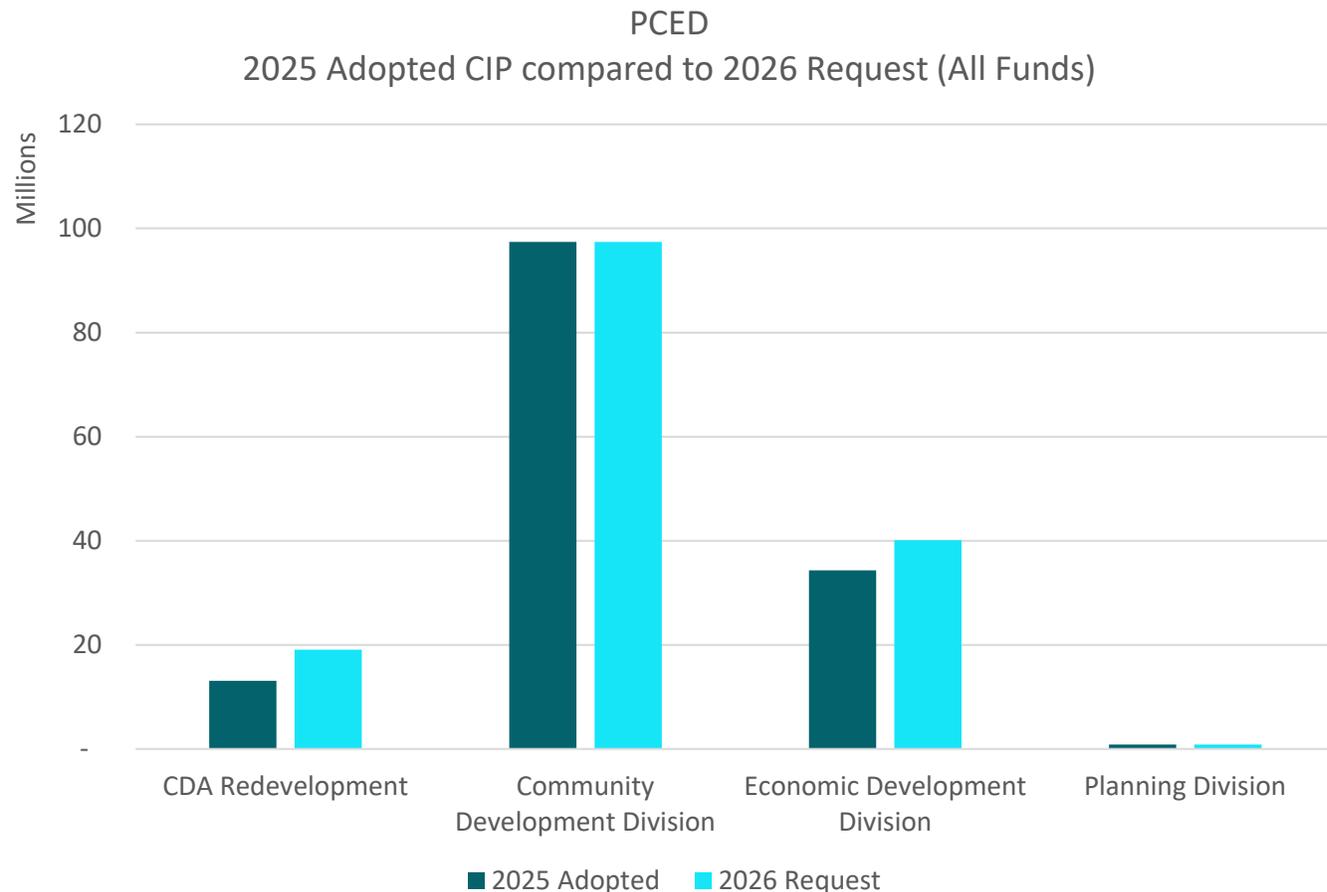
- **EDD:** \$1.9m TID 55 Voit Farm
- **Engineering Major Streets:** \$1.8m Hoepker Rd/Portage Rd; \$1.2m Reconstruct Streets; \$15.6m Regent St (moved from 2026)
- **Fleet:** \$1.8m Fire Apparatus; \$3.6m Fleet Equipment
- **Stormwater:** -\$1.2m moved up to 2026

Major Requests by Agency: Administration



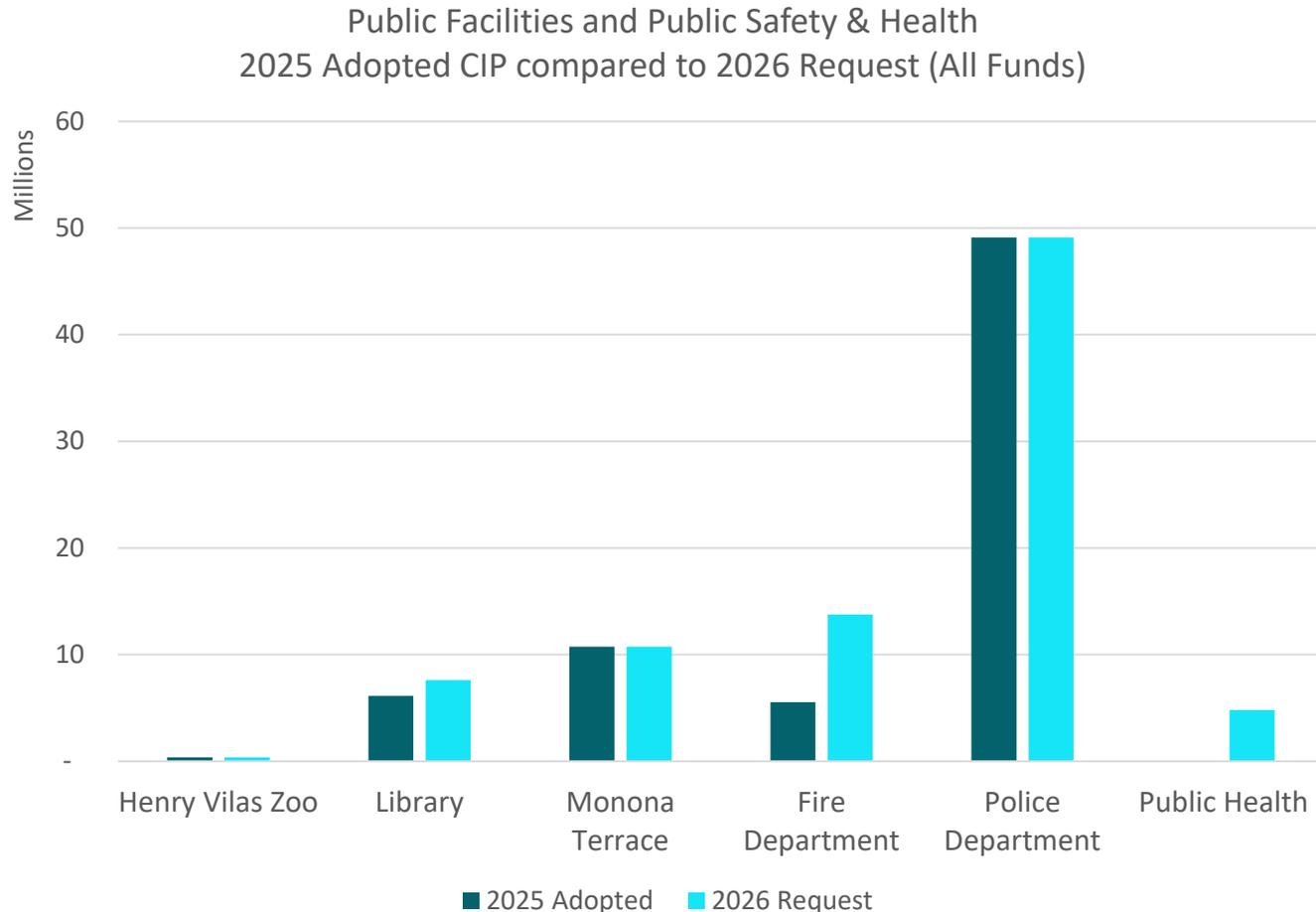
- Finance:
 - No change
- IT:
 - \$2.3m total increase across multiple programs from 2026-2024
 - Includes moving TE's portion of camera lifecycle management into IT
- Mayor/ Sustainability:
 - No change

Major Requests by Agency: Planning & Development



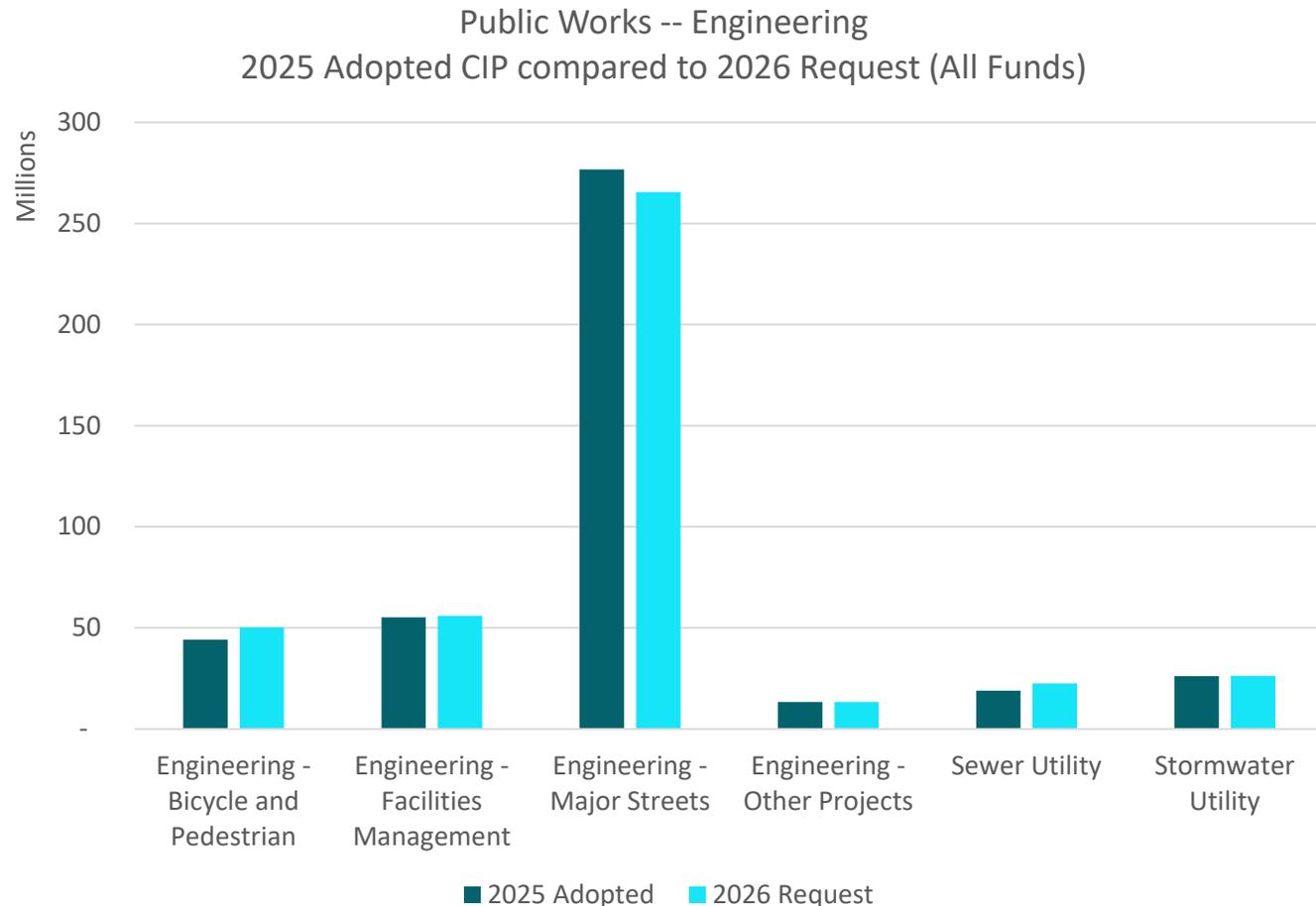
- **CDA Redevelopment:**
 - \$6.0m in TIF Increment (TID 51) for South Madison Redevelopment in 2026
- **CDD:**
 - No major changes
- **EDD:**
 - \$5.8 million total increase in TID-supported GO borrowing from 2026 – 2030. Includes \$1.7 million in 2026 for TID 53 Wilson St and \$3.1 million for new TID 55 Voit Farm.
 - \$550,000 in TIF increment in 2026 transferred from the TID 51 South Madison to the Land Banking capital program.
- **Planning:**
 - No major changes.

Major Requests by Agency: Public Facilities, Public Safety



- **Library:**
 - Requested additional \$250,000 for Library Collections in 2026, with 5% annual increase in 2027-2031 for inflation. Program funded through Transfer in from General Fund.
- **Monona Terrace**
 - No major changes in overlapping CIP years.
- **Fire**
 - \$8.1m increase in GO Borrowing for Station 6
- **Police**
 - No major changes in overlapping CIP years.
- **Public Health**
 - \$4.8m increase in non-GF GO Borrowing for South Madison clinic.

Major Requests by Agency: Engineering + Utilities



Bike/ Ped:

- New State Street Sidewalk & Pedestrian Mall project. \$4.8m in TIF Borrowing in 2031
- New Stoughton Road Ped/Bike Enhancements project. \$5.0m in GF GO in 2028

Facilities:

- New ADA Transition Plan program (\$1.3 million)
- Energy Improvements budget changed \$1.8 million of federal funding to GF GO borrowing

Major Streets:

- New Hoepker Rd/Portage Rd project. \$10.8 m GF GO
- John Nolen Drive – Added \$3.0 million GF GO Borrowing in 2026, shifted funding in out years for underpass
- Regent St moved back to 2027

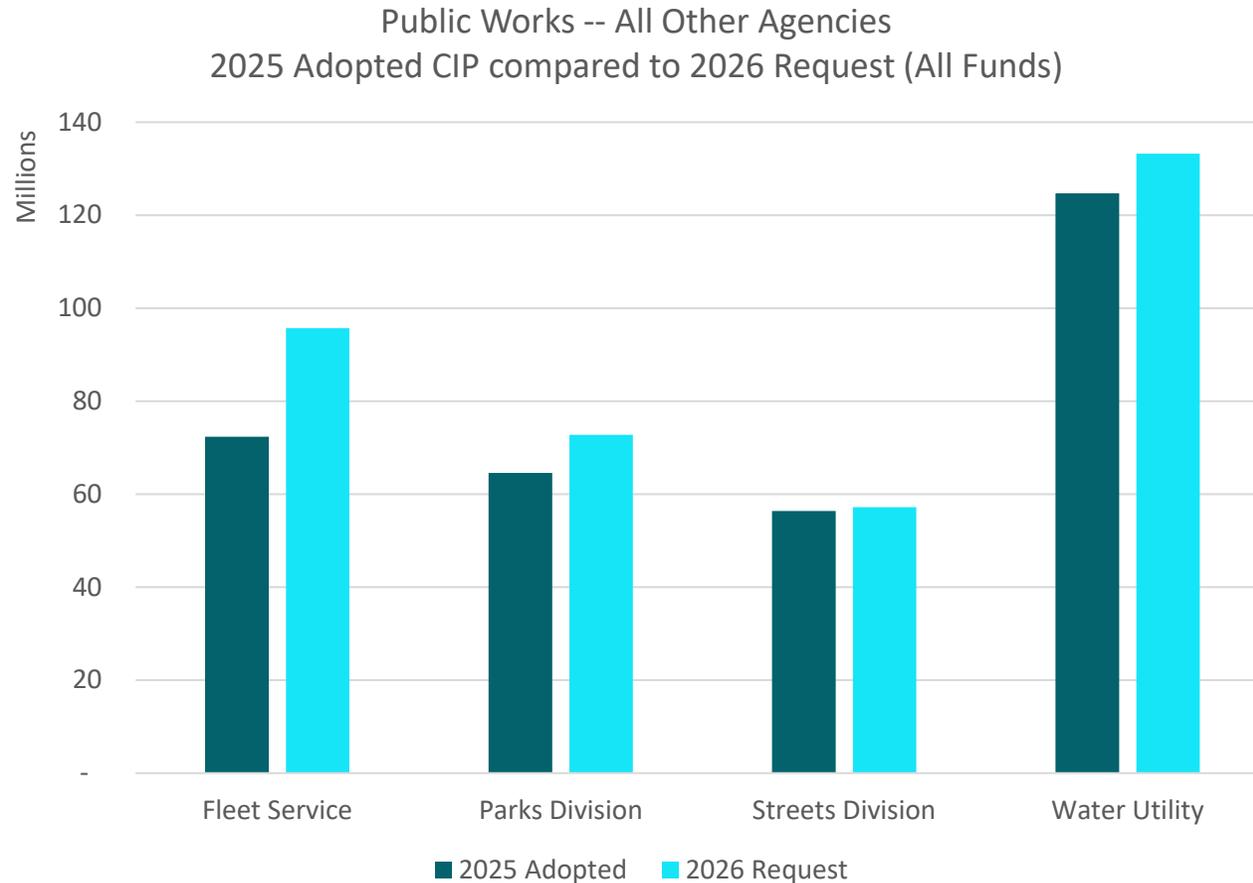
Sewer

- \$1.8 million increase in revenue bonds for Lift Station program

Stormwater

- \$1.4 million increase in 2026 for Citywide Flood Mitigation program, partially offset by reducing programs in out years
- \$1.5 million increase in Stormwater Quality System Improvements in 2026, partially offset by reducing funding in out years

Major Requests by Agency: Other Public Works



Fleet Service:

- Fire / Rescue Vehicles increased \$7.6 million from 2026-2030
- Fleet Equipment Replacement increased \$1.4 million in 2026 (\$13.5 million 2026-2030).
- New Fuel Infrastructure Upgrades \$2.5 million 2026-2029.

Parks Division:

- Overall request increased \$8.2 million in General Fund GO Borrowing (\$2.3 million) and Other sources (\$5.9 million) in 2026 - 2030.
- Changes across multiple projects/ programs. Various program funding requests decreased to partially offset increased funding requests for other programs.

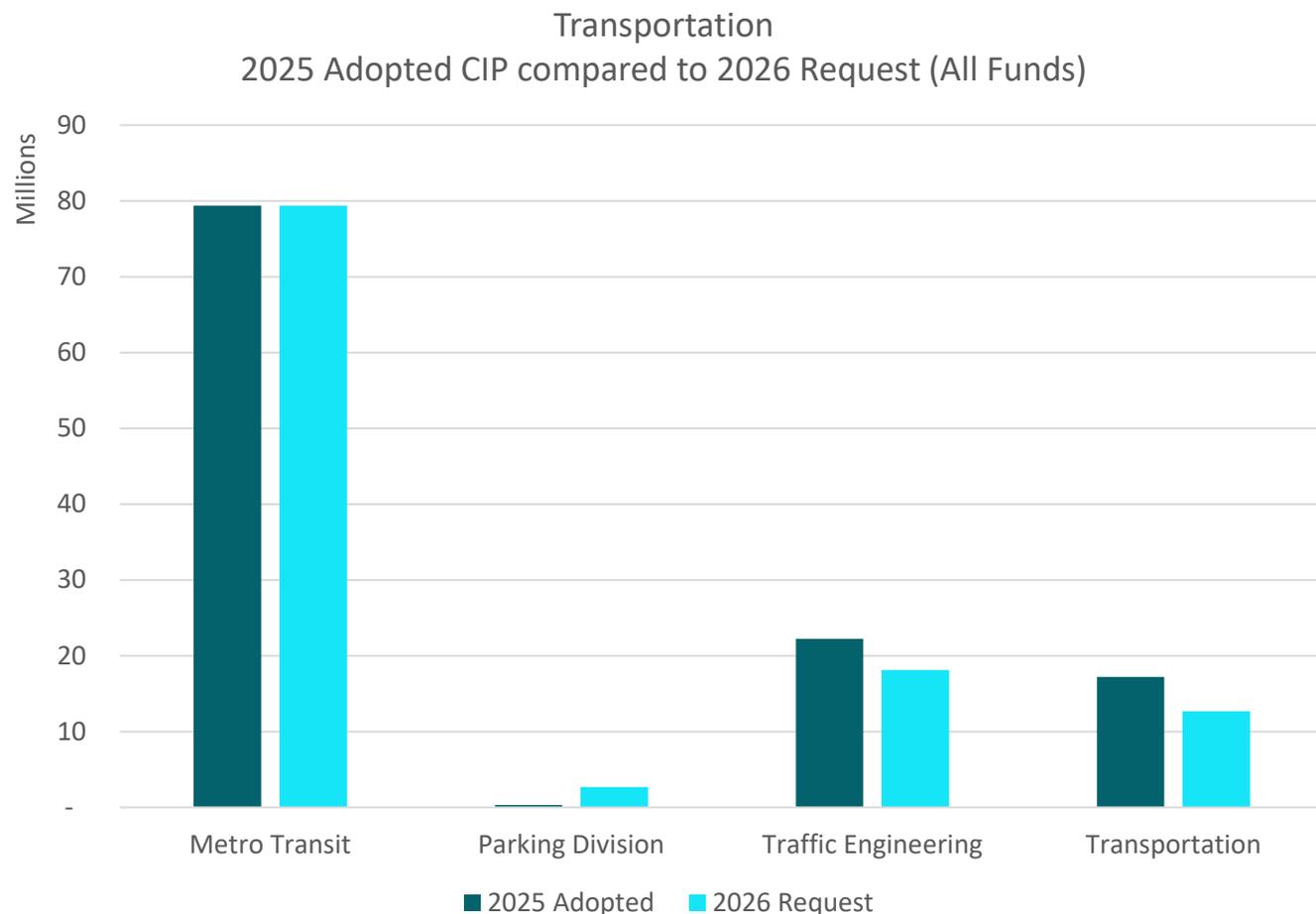
Streets Division:

- New Forestry Equipment program. \$375,000 GF GO in 2026.

Water Utility:

- Various project adjustments to align with Engineering Major Streets
- New Water Facility Planning increased \$7.7 million Non-GF GO due to revised construction estimates
- Unit Well 12 -- \$3.2 million increase in State Sources in 2026
- Water Mains – \$4.4 million increase in State Sources in 2026

Major Requests by Agency: Transportation



Metro Transit:

- No major changes; requested name program name change from "Electric Transit Buses and Charging Equipment" to "Transit Buses and Charging Equipment."

Parking Division

- New requests to renovate commercial space attached to Wilson Street Garage (\$200,000) and for equipment and infrastructure upgrades (\$940,000 in 2026).

Traffic Engineering

- Traffic Signal Installation program removes \$2.9 million in federal sources and \$735,000 in borrowing that was advanced into 2025 by a recent resolution.
- Requested increases in field equipment and public safety radios (\$85,000)

Transportation

- I-94 interchange project shifts the Milwaukee Street interchange off the CIP into the early 2040's (\$10 million reduction). Funding for the Hoepker Road interchange increased by \$1.6 million
- \$3.9 million in TIF funding added to North-South BRT

Carryforward Appropriations

- The capital projects fund is a multi-year fund. Unspent funds carry forward.
- Executive Budget will include a carryforward report showing unused appropriation authority by agency, by project.
- Agencies can use unspent prior appropriations in future years. This is in addition to the amount in the proposed budget.
- Agencies and Finance monitor and close out projects when complete, per [APM 1-8](#).

Sample Carryforward Report from 2025 Adopted Budget

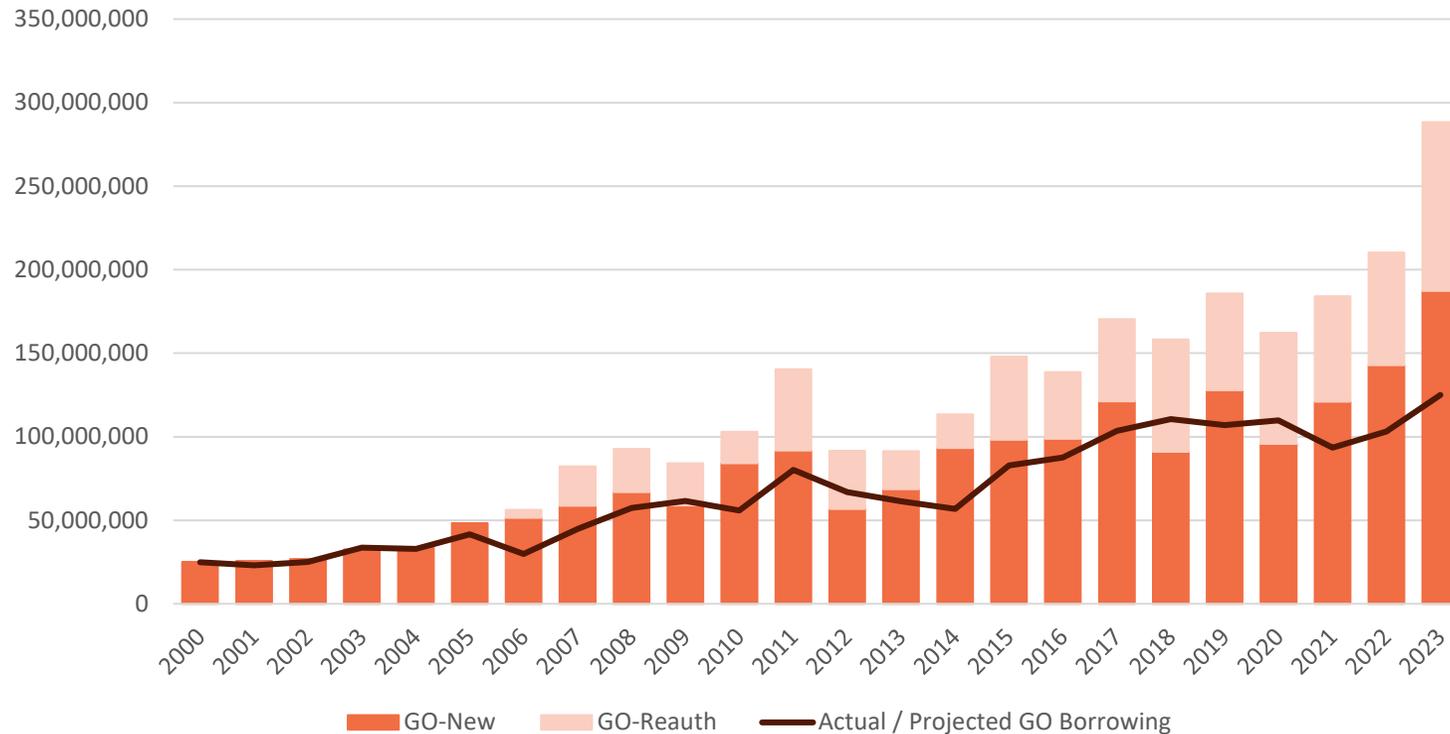
Engineering - Bicycle and Pedestrian

Carryforward General Obligation Borrowing

	Unused Appropriation Authority	Reauthorized GO Borrowing
11859 AUTUMN RIDGE PATH	587,598	1,879,451
14143 BADGER RUSK PATH	107,197	10,000
10138 BIKEWAYS PROGRAM	3,147,718	1,194,593
10142 CANNONBALL BIKE TRAIL	1,518,815	189,025
10143 CAPITAL CITY TRAIL	1,004,553	304,824
13835 CTH M	19,290	-
10160 GARVER PATH	17,617	-
13664 HERMINA-STARKWEATHER CRK PED BRIDGE	483,995	500,000
13015 MAIN STREET IMPROVEMENTS	1,844	-
11112 SAFE ROUTES GRANTS PROGRAM	-	214,532
10148 SIDEWALK PROGRAM	6,706,115	2,041,157
11868 TROY DR UNDERPASS	4,617,367	1,540,679
10165 WEST TOWNE PATH	578,874	457,722
	\$ 18,790,982	\$ 8,331,984

Carryforward Budget Authority

Budget Authority Compared to Actual Borrowing
(Adopted Capital Budgets 2000 to 2023)



- Actual GO borrowing is consistently less than budget authority. Between 2000 and 2023, average borrowing = 69% of authorized budget
- Why is there a difference between budget and actual borrowing?
 - City practice is to budget for full cost of major projects (e.g. new facility) up front to let contracts
 - Projects may be delayed due to sequencing with other work, capacity, or other reasons
 - If a project is delayed or cancelled, the City does not borrow funds. [APM 1-8](#) is the City policy for closing capital projects.

Capital Budget Next Steps

- September 2: Executive Budget introduced to Common Council
- September 8 & 9: Finance Committee briefings on the budget
- September 9 – 24: Amendment Period; amendments due from alders on Wednesday, Sept 24 at 12:00pm
- September 26: Amendments published
- September 29: Finance Committee Amendment Deliberations