



City of Madison

City of Madison
Madison, WI 53703
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Master

File Number: 47707

File ID: 47707

File Type: Resolution

Status: Passed

Version: 4

Reference:

Controlling Body: COMMON
COUNCIL
EXECUTIVE
COMMITTEE

File Created Date : 06/14/2017

File Name: Creating a special task force on city governance to examine the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office.

Final Action: 09/05/2017

Title: 3rd SUBSTITUTE - Creating a special task force on city governance to examine and make recommendations on elected officials; the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office.

Notes:

Sponsors: Sara Eskrich, Rebecca Kemble, Sheri Carter, Samba Baldeh, Marsha A. Rummel, Shiva Bidar-Sielaff, Denise DeMarb and Michael E. Verveer

Effective Date:

Attachments: 47707 v 1.pdf, 7/11/17 Eskrich Memo: Governance Task Force CCEC.pdf, 7/18/17 Email_C Landsness.pdf, 47707 v 2.pdf, 47707 v 3.pdf, 2nd Substitute Legislative File No. 47707_Clean Copy.pdf, 47707 Memo D 18.pdf, Amendments to 47707 2nd Substitute D 18_15.pdf

Enactment Number: RES-17-00714

Author: Ald. Rebecca Kemble, District 18

Hearing Date:

Entered by: lveldran@cityofmadison.com

Published Date:

History of Legislative File

Ver- sion:	Acting Body:	Date:	Action:	Sent To:	Due Date:	Return Date:	Result:
1	Council Office	06/14/2017	Referred for Introduction				
	Action Text:		This Resolution was Referred for Introduction				
	Notes:		Common Council Executive Committee				
2	COMMON COUNCIL	06/20/2017	Refer	COMMON COUNCIL EXECUTIVE COMMITTEE		08/01/2017	Pass
	Action Text:		A motion was made by Rummel, seconded by Baldeh, to Refer to the COMMON COUNCIL EXECUTIVE COMMITTEE. The motion passed by voice vote/other.				

2 COMMON COUNCIL 07/11/2017 Re-refer COMMON 07/18/2017 08/01/2017 Pass
EXECUTIVE COMMITTEE COUNCIL
EXECUTIVE
COMMITTEE

Action Text: A motion was made by Ald. Shiva Bidar-Sielaff, seconded by Ald. Matt Phair, to approve.

Registration: Carl Landsness registered to speak. Noted that communication was critical in the process and would like to see the legislative and executive branches working together on this initiative.

Ald. Sara Eskrich spoke to her resolution and highlighted points from her memo (attached to file):

1. Structure - smaller task force, practical and meaningful propose (avoid quorum issues and alders are already elected by residents)
2. Public Engagement Process - this task force charged with developing and implementing an engagement process (vs. relying solely on a committee as the engagement tool)

There was discussion on the differences between the Mayor's resolution and Ald. Eskrich's resolution. One of the main differences was the size of their committees. Ald. Eskrich's resolution: 7 members consisting of four alders, three citizens and the Mayor's resolution: 17 members consisting of two alders, 15 citizens.

Ald. Denise DeMarb noted any changes that would result from the review process would take effect after the 2020 census and would not immediately benefit the current Common Council.

A motion was made by Ald. Rebecca Kemble, seconded by Ald. Samba Baldeh, to re-refer to the COMMON COUNCIL EXECUTIVE COMMITTEE and should be returned by 7/18/2017. The motion passed by voice vote/other.

2 COMMON COUNCIL 07/18/2017 Re-refer COMMON 08/01/2017 08/01/2017 Pass
EXECUTIVE COMMITTEE COUNCIL
EXECUTIVE
COMMITTEE

Action Text: A motion was made by Ald. Rebecca Kemble, seconded by Ald. Shiva Bidar-Sielaff, to Re-refer to the COMMON COUNCIL EXECUTIVE COMMITTEE, due back on 8/1/2017. The motion passed by the following vote:

Ayes: 6 Samba Baldeh; Shiva Bidar-Sielaff; Rebecca Kemble; Matthew J. Phair;
Sheri Carter and Marsha A. Rummel

Noes: 1 Denise DeMarb

Excused: 1 Michael E. Verveer

4 COMMON COUNCIL 08/01/2017 RECOMMEND TO COUNCIL TO ADOPT - REPORT OF OFFICER Pass
EXECUTIVE COMMITTEE

Action Text: A motion was made by Kemble, seconded by Bidar-Sielaff to adopt the 2nd Substitute Resolution.

Ald. Shiva Bidar-Sielaff moved to amend the resolution to add Mayor or Deputy Mayor as an ex-officio, non-voting member, seconded by Ald. Matt Phair. Motion passed.

Ald. Rebecca Kemble moved to add "and confirmed by the Common Council" after "...to include 2 Council members", seconded by Ald. Bidar-Sielaff. Motion passed.

Ald. Rebecca Kemble moved to amend the resolution with redlined/strikeout amendments (distributed to committee), seconded by Ald. Mike Verveer. Ald. Bidar-Sielaff requested that the following Whereas clause be deleted, "Whereas, the City of Madison elected officials and senior staff identified six value-based outcomes to prioritize in future budgets and critical decision-making" and the following be re-worded; "Effects of governance models on efforts to increase social equity" to "Effects of governance models on efforts to increase racial equity and social justice". Motion was considered friendly.

On the main motion to adopt the 2nd Substitute Resolution as AMENDED. Motion passed by voice vote/other. Final recommendation: RECOMMEND TO COUNCIL TO ADOPT 3RD SUBSTITUTE RESOLUTION - REPORT OF OFFICER.

4 COMMON COUNCIL 09/05/2017 Amend the Substitutue Pass

Action Text: A motion was made by DeMarb, seconded by Clear, to Amend the Substitutue. The motion passed by voice vote/other.

Notes:

4 COMMON COUNCIL 09/05/2017 Adopt Substitute As Amended Pass

Action Text: A motion was made by Kemble, seconded by Baldeh, to Adopt Substitute As Amended. The motion passed by voice vote/other.

Notes:

Text of Legislative File 47707

Fiscal Note

The proposed resolution authorizes the creation of a Task Force to examine the City of Madison's governance structure. The work of the Task Force will culminate with their recommendations by December 31st, 2018. Operating costs associated with the Task Force are anticipated to be \$30,000; these costs may include public engagement, language interpretation and translation, facilities rental and any other research-related costs. Funding for these costs are subject to appropriation in the 2018 Operating Budget.

Title

3rd SUBSTITUTE - Creating a special task force on city governance to examine ~~and make recommendations on elected officials~~; the structure and powers of the Common Council and its committees and the structure and powers of the Mayor's office.

Body

WHEREAS, increases in the size and diversity of Madison's population over the past three decades have brought new challenges and opportunities for the City; and,

WHEREAS, the City of Madison places a high value on democratic civic engagement with a long tradition of resident participation in City government through its committees, commissions, and boards as well as planning councils, neighborhood and business associations; and,

WHEREAS, the City of Madison has made a commitment to and has invested resources in the Racial Equity and Social Justice Initiative, which aims to eliminate racial and social inequities in municipal government; and,

WHEREAS, the City of Madison has not had a formal committee to examine and report on the best structure of City government since the 1980's when the population of Madison was much lower and less diverse; and,

WHEREAS, the impending challenges of legislative redistricting based on the upcoming 2020 census and the annexation of the Town of Madison in 2022 provide further impetus to review the structure of City government,

NOW, THEREFORE, BE IT RESOLVED, that the Common Council create a Task Force on Structure of City Government with a total of 44 12 members, made up of 5 members, including 2 Council members, to be appointed by the Mayor and confirmed by the Common Council, 5 members to be appointed by the President of the Common Council, to include 2 Council members **and confirmed by the Common Council**, and a Chair to be jointly appointed by the Mayor and the President of the Common Council and confirmed by the Common Council, **and the Mayor or a Deputy Mayor as an ex-officio, non-voting member**; and,

BE IT FURTHER RESOLVED, that the Task Force appointments, **as much as practicable**, represent the City based on geographic interests, and reflect the ethnic and racial makeup of the population of the City as well as varying business, social, and economic viewpoints; and,

BE IT FURTHER RESOLVED that the Task Force be staffed by the City Attorney's office with the assistance of other city staff as determined by the City Attorney's office and the Council President; and,

BE IT FURTHER RESOLVED that the Task Force examine and report on the following issues, and such other relevant topics that become visible in the course of the review as they relate to our current form of governance and models for reform:

BE IT STILL FURTHER RESOLVED that the Task Force examine and report on the following issues and such relevant topics that become visible in the course of the review as they relate to our current form of governance and models for reform:

General:

- The state statutes that impact the operation of local government, **as they may affect** ~~including~~ the function of the charter, ordinances and rules for program operations;
- Governance models and practices of similar cities in the population range of 250,000-500,000 from states with similar statutory municipal requirements as Wisconsin and the efficacy of such models;
- ~~The ways in which equity and accountability factor into different governance models;~~ **Effects of governance models on efforts to increase racial equity and social justice;**
- ~~Optimal methods~~ **Best practices** for ensuring **municipal** decision makers are representative of, connected to and accountable to all members of the community;
- Other systems/methods for creating multiple avenues for resident participation in government without privileging decision-making based on the time and ability to attend meetings.

Common Council:

- The powers and duties of the Common Council;
- Powers of Council members to chair meetings of the Common Council, Finance

- Committee and other committees, commissions and boards;
- The attributes of councils with full-time members, part-time members, and those considered to be volunteer councils performing duties for a nominal salary or honorarium;
- Number of Council members and the impact on effective representation of residents in general and people of color and those living with lower incomes in particular, functionality of the body, and city governmental services;
- District vs. at large elections for Council members;
- Remuneration of Council members including a process for a change in pay;
- The size and cost of Council staff.

Mayor:

- The powers and duties of the mayor including the hiring and firing of department and division heads, veto, line item veto and emergency management powers;
- The size and cost of Mayoral staff;
- **Powers of the Mayor to chair meetings of the Common Council and Finance committee;**
- **Powers of the Mayor to appoint members of the Common Council to Council committees;**
- **Powers of the Mayor to appoint members to City Committees.**

Committees, Commissions and Boards:

- The committee system, and the use of resident, Common Council and staff members;
- The scope and nature of the powers of committees, commissions and boards, including how they report to the Common Council and how their recommendations are received;
- ~~Powers to appoint Council members and residents to City committees, commissions and boards;~~
- The frequency and time of day of both Council and committee meetings .

BE IT FURTHER RESOLVED that the Task Force shall hold public hearings, obtain written reports, and conduct research as the Task Force determines to be useful and necessary to prepare its report to the Mayor and the Common Council; and

BE IT FURTHER RESOLVED that the Task Force cooperate with the City's RESJI Core Team to design and implement an innovative public input process to learn about residents' perceptions of and experiences with governance in Madison, and their opinions about different structural options, including results in the final report; and,

BE IT FURTHER RESOLVED that in addition to the public engagement process developed by the Task Force as described above, the Task Force intentionally seek input from the following stakeholder groups:

- Members of the Effective Government Guidance Team;
- Current and former Committee, Commission and Board members and Chairs;
- Neighborhood Associations;
- Current and former Alders;
- Current and former Mayors.

BE IT FURTHER RESOLVED that the final report describe the impact on people of color and

those living with lower incomes of any potential changes as well as the optimal opportunities for the timing of such changes; and,

BE IT FURTHER RESOLVED funding for Task Force will be considered for inclusion in the 2018 Operating Budget; potential uses for this funding may include public engagement, language interpretation and translation, facilities rental and any other research-related costs; and,

BE IT FINALLY RESOLVED that the Task Force dissolves upon the issuance of its recommendations on any potential structural changes to city government and the presentation of recommendations to the Mayor and Common Council by December 31, 2018.