1	SECTION 1488. 66.1039 of the statutes is created to read:
2	66.1039 Transit authorities. (1) DEFINITIONS. In this section:
3	(a) "Authority" means a transit authority created under this section.
4	(b) "Bonds" means any bonds, interim certificates, notes, debentures, or other
5	obligations of an authority issued under this section.
6	(c) "Common carrier" means any of the following:
7	1. A common motor carrier, as defined in s. 194.01 (1).
8	2. A contract motor carrier, as defined in s. 194.01 (2).
9	3. A railroad subject to ch. 195, as described in s. 195.02 (1) and (3).
10	4. A water carrier, as defined in s. 195.02 (5).
11	(d) "Comprehensive unified local transportation system" means a
12	transportation system that is comprised of motor bus lines and any other local public
13	transportation facilities, the major portion of which is located within, or the major
14	portion of the service of which is supplied to the inhabitants of, the jurisdictional area
15	of the authority.
16	(e) "Madison metropolitan planning area" means the metropolitan planning
17	area, as defined in 23 USC 134 (b) (1), that includes the city of Madison.
18	(f) "Municipality" means any city, village, or town.
19	(g) "Participating political subdivision" means a political subdivision that is a
20	member of an authority, either from the time of creation of the authority or by later
21	joining the authority.
22	(h) "Political subdivision" means a municipality or county.
23	(i) "Transportation system" means all land, shops, structures, equipment,
24	property, franchises, and rights of whatever nature required for transportation of
25	passengers within the jurisdictional area of the authority and, only to the extent

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specifically authorized under this section, outside the jurisdictional area of the authority. "Transportation system" includes elevated railroads, subways, underground railroads, motor vehicles, motor buses, and any combination thereof, and any other form of mass transportation, but does not include transportation excluded from the definition of "common motor carrier" under s. 194.01 (1) or charter or contract operations to, from, or between points that are outside the jurisdictional area of the authority.

- (j) "Urbanized Fox Cities metropolitan planning area" means the urbanized area, as defined in 23 USC 134 (b) (6), of the metropolitan planning area, as defined in 23 USC 134 (b) (1), that includes the city of Appleton.
- (2) Creation of transit authority. (a) Southeast regional transit authority.

 1. The southeast regional transit authority, a public body corporate and politic and a separate governmental entity, is created if the governing body of Milwaukee County or Kenosha County, or of any municipality located in whole or in part within that portion of Racine County east of I 94, adopts a resolution authorizing the county or municipality to become a member of the authority. Once created, this authority may transact business and exercise any powers granted to it under this section.
- 2. After an authority is created under subd. 1., any of the counties of Kenosha, Milwaukee, and Racine, and any municipality located in whole or in part within that portion of Racine County east of I 94, if the county or municipality is not already a member of the authority as provided under subd. 1., may join the authority created under subd. 1. if the governing body of the county or municipality adopts a resolution to join the authority.

- 3. If Milwaukee County or Kenosha County adopts a resolution under subd. 1. or 2., any municipality located in whole or in part within Milwaukee County or Kenosha County, respectively, shall be a member of the authority.
 - 4. Any of the counties of Waukesha, Ozaukee, and Washington may join the authority created under subd. 1. if the governing body of the county adopts a resolution to join the authority.
 - 5. Any municipality located in whole or in part within Waukesha County, Ozaukee County, or Washington County may join the authority created under subd.

 1. if the governing body of the municipality adopts a resolution to join the authority and the board of directors of the authority approves the municipality's joinder.
 - 6. The jurisdictional area of the authority created under this paragraph is the geographic area formed by the combined territorial boundaries of any county or municipality that adopts a resolution under subd. 1., 2., 4., or 5.
 - (b) Dane County regional transit authority. 1. The Dane County regional transit authority, a public body corporate and politic and a separate governmental entity, is created if the governing body of Dane County adopts a resolution authorizing the county to become a member of the authority. Once created, this authority may transact business and exercise any powers granted to it under this section.
 - 2. If Dane County adopts a resolution under subd. 1., any municipality located in whole or in part within the Madison metropolitan planning area shall be a member of the authority.
 - 3. Any municipality located in whole or in part within Dane County that is not located in whole or in part within the Madison metropolitan planning area may join the authority created under subd. 1. if the governing body of the municipality adopts

a resolution to join the authority and the board of directors of the authority approves the municipality's joinder.

- 4. The jurisdictional area of the authority created under this paragraph is the geographic area formed by the Madison metropolitan planning area combined with the territorial boundaries of all municipalities that join the authority under subd. 3.
- (c) Fox Cities regional transit authority. 1. There is created the Fox Cities regional transit authority, a public body corporate and politic and a separate governmental entity, consisting of the counties of Outagamie, Calumet, and Winnebago and any municipality located in whole or in part within the urbanized Fox Cities metropolitan planning area. This authority may transact business and exercise any powers granted to it under this section.
- 2. Any municipality located in whole or in part within Outagamie County, Calumet County, or Winnebago County that is not located in whole or in part within the urbanized Fox Cities metropolitan planning area may join the authority created under subd. 1. if the governing body of the municipality adopts a resolution to join the authority and the board of directors of the authority approves the municipality's joinder.
- 3. The jurisdictional area of the authority created under this paragraph is the geographic area formed by the urbanized Fox Cities metropolitan planning area combined with the territorial boundaries of all municipalities that join the authority under subd. 2.
- (3) TRANSIT AUTHORITY GOVERNANCE. (a) The powers of an authority shall be vested in its board of directors. Directors shall be appointed for 4-year terms. A majority of the board of directors' full authorized membership constitutes a quorum for the purpose of conducting the authority's business and exercising its powers.

- Action may be taken by the board of directors upon a vote of a majority of the directors present and voting, unless the bylaws of the authority require a larger number.
 - (b) If an authority is created under sub. (2) (a), the board of directors of the authority consists of the following members:
 - 1. If Kenosha County adopts a resolution under sub. (2) (a) 1. or 2., one member from Kenosha County, appointed by the county executive and approved by the county board, and one member from the city of Kenosha, appointed by the mayor and approved by the common council.
 - 2. If Milwaukee County adopts a resolution under sub. (2) (a) 1. or 2., one member from Milwaukee County, appointed by the county executive and approved by the county board, and one member from the city of Milwaukee, appointed by the mayor and approved by the common council.
 - 3. If the city of Racine adopts a resolution under sub. (2) (a) 1. or 2., one member from the city of Racine, appointed by the mayor and approved by the common council.
 - 4. Two members from the jurisdictional area of the authority, by the governor appointed. If Milwaukee County adopts a resolution under sub. (2) (a) 1. or 2., one of the members appointed by the governor under this subdivision shall be from Milwaukee County, for any term commencing after Milwaukee County has adopted the resolution.
 - 5. One member from each county that joins the authority under sub. (2) (a) 4., appointed by the county executive of the county and approved by the county board except that, if the county does not have an elected county executive, the member shall be appointed by the county board chairperson and approved by the county board.
 - 6. One member from each city with a population of more than 60,000 that either adopts a resolution under sub. (2) (a) 5. or is located in a county that has joined the

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authority under sub. (2) (a) 4., appointed by the mayor of each such city and approved
by the common council.

- (c) If an authority is created under sub. (2) (b), the board of directors of the authority consists of the following members:
- 1. Two members from the Madison metropolitan planning area, appointed by the county executive and approved by the county board.
 - 2. Two members appointed by the mayor of the city of Madison and approved by the common council.
 - 3. One member appointed by the governor.
 - 4. One member from each city with a population of more than 20,000 located in Dane County, appointed by the mayor of each such city and approved by the common council.
 - (d) The board of directors of the authority created under sub. (2) (c) consists of the following members:
 - 1. Three members, one each from the counties of Outagamie, Calumet, and Winnebago, appointed by the county executive of each county and approved by the county board except that, if the county does not have an elected county executive, the member shall be appointed by the county board chairperson and approved by the county board.
- 2. Two members, one each from the cities of Appleton and Neenah, appointed by the mayor of each such city and approved by the common council.
- 3. One member from the town of Grand Chute, appointed by the town board chairperson and approved by the town board.
 - 4. One member appointed by the governor.
 - 5. One member appointed as provided in par. (e).

- 6. One member appointed as provided in par. (f).
- 2 (e) 1. Board membership under par. (d) 5. shall follow a rotating order of succession, commencing as specified in subds. 2. and 3. and, after June 30, 2017, repeating in the same order and by the same selection process.
 - 2. For the term commencing on the effective date of this subdivision and expiring on June 30, 2013, the member specified in par. (d) 5. shall be from the town of Menasha and shall be appointed by the town board chairperson and approved by the town board.
 - 3. For the term commencing on July 1, 2013 and expiring on June 30, 2017, the member specified in par. (d) 5. shall be from the city of Menasha and shall be appointed by the mayor of the city and approved by the common council.
 - (f) 1. Board membership under par. (d) 6. shall follow a rotating order of succession, commencing as specified in subds. 2. to 5. and, after June 30, 2025, repeating in the same order and by the same selection process.
 - 2. For the term commencing on the effective date of this subdivision and expiring on June 30, 2013, the member specified in par. (d) 6. shall be from the city of Kaukauna and shall be appointed by the mayor of the city and approved by the common council.
 - 3. For the term commencing on July 1, 2013 and expiring on June 30, 2017, the member specified in par. (d) 6. shall be from the village of Kimberly and shall be appointed by the village president and approved by the village board.
 - 4. For the term commencing on July 1, 2017 and expiring on June 30, 2021, the member specified in par. (d) 6. shall be from the village of Little Chute and shall be appointed by the village president and approved by the village board.

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1	5. For the term commencing on July 1, 2021 and expiring on June 30, 2025, the
2	member specified in par. (d) 6. shall be from the town of Buchanan and shall be
3	appointed by the town board chairperson and approved by the town board.
4	(g) The bylaws of an authority shall govern its management, operations, and
5	administration, consistent with the provisions of this section, and shall include
6	provisions specifying all of the following:
7	1. The functions or services to be provided by the authority.
8	2. The powers, duties, and limitations of the authority.
9	3. The maximum rate of the taxes that may be imposed by the authority under

- sub. (4) (s), not to exceed the maximum rate specified in s. 77.708 (1).(4) POWERS. Notwithstanding s. 59.84 (2) and any other provision of this
- chapter or ch. 59 or 85, an authority may do all of the following, to the extent authorized in the authority's bylaws:
- (a) Establish, maintain, and operate a comprehensive unified local transportation system primarily for the transportation of persons.
- (b) Acquire a comprehensive unified local transportation system and provide funds for the operation and maintenance of the system. Upon the acquisition of a comprehensive unified local transportation system, the authority may:
- Operate and maintain it or lease it to an operator or contract for its use by an operator.
- 2. Contract for superintendence of the system with an organization that has personnel with the requisite experience and skill.
- 3. Delegate responsibility for the operation and maintenance of the system to an appropriate administrative officer, board, or commission of a participating political subdivision.

- 4. Maintain and improve railroad rights-of-way and improvements on these
 rights-of-way for future use.
 - (c) Contract with a public or private organization to provide transportation services in lieu of directly providing these services.
 - (d) Purchase and lease transportation facilities to public or private transit companies that operate within and outside the jurisdictional area.
 - (e) Apply for federal aids to purchase transportation facilities considered essential for the authority's operation.
 - (f) Coordinate specialized transportation services, as defined in s. 85.21 (2) (g), for residents who reside within the jurisdictional area and who are disabled or aged 60 or older, including services funded under 42 USC 3001 to 3057n, 42 USC 5001, and 42 USC 5011 (b), under ss. 49.43 to 49.499 and 85.21, and under other public funds administered by the county. An authority may contract with a county that is a participating political subdivision for the authority to provide specialized transportation services, but an authority is not an eligible applicant under s. 85.21 (2) (e) and may not receive payments directly from the department of transportation under s. 85.21.
 - (g) Acquire, own, hold, use, lease as lessor or lessee, sell or otherwise dispose of, mortgage, pledge, or grant a security interest in any real or personal property or service.
 - (h) Acquire property by condemnation using the procedure under s. 32.05 for the purposes set forth in this section.
 - (i) Enter upon any state, county, or municipal street, road, or alley, or any public highway for the purpose of installing, maintaining, and operating the authority's facilities. Whenever the work is to be done in a state, county, or municipal highway,

street, road, or alley, the public authority having control thereof shall be duly
notified, and the highway, street, road, or alley shall be restored to as good a condition
as existed before the commencement of the work with all costs incident to the work
to be borne by the authority.

- (j) Fix, maintain, and revise fees, rates, rents, and charges for functions, facilities, and services provided by the authority.
- (k) Make, and from time to time amend and repeal, bylaws, rules, and regulations to carry into effect the powers and purposes of the authority.
 - (L) Sue and be sued in its own name.
 - (m) Have and use a corporate seal.
- (n) Employ agents, consultants, and employees, engage professional services, and purchase such furniture, stationery, and other supplies and materials as are reasonably necessary to perform its duties and exercise its powers.
- (o) Incur debts, liabilities, or obligations including the borrowing of money and the issuance of bonds under subs. (7) and (10).
- (p) Invest any funds held in reserve or sinking funds, or any funds not required for immediate disbursement, including the proceeds from the sale of any bonds, in such obligations, securities, and other investments as the authority deems proper in accordance with s. 66.0603 (1m).
- (q) Do and perform any acts and things authorized by this section under, through, or by means of an agent or by contracts with any person.
- (r) Exercise any other powers that the board of directors considers necessary and convenient to effectuate the purposes of the authority, including providing for passenger safety.

- (s) Impose, by the adoption of a resolution by the board of directors, the taxes under subch. V of ch. 77 in the authority's jurisdictional area. If an authority adopts a resolution to impose the taxes, it shall deliver a certified copy of the resolution to the department of revenue at least 120 days before its effective date. The authority may, by adoption of a resolution by the board of directors, repeal the imposition of taxes under subch. V of ch. 77 and shall deliver a certified copy of the repeal resolution to the department of revenue at least 120 days before its effective date.
- (5) LIMITATIONS ON AUTHORITY POWERS. (a) Notwithstanding sub. (4) (a), (b), (c), (d), (q), and (r), no authority, and no public or private organization with which an authority has contracted for service, may provide service outside the jurisdictional area of the authority unless the authority receives financial support for the service under a contract with a public or other private organization for the service or unless it is necessary in order to provide service to connect residents within the authority's jurisdictional area to transit systems in adjacent counties.
- (b) Whenever the proposed operations of an authority would be competitive with the operations of a common carrier in existence prior to the time the authority commences operations, the authority shall coordinate proposed operations with the common carrier to eliminate adverse financial impact for the carrier. This coordination may include route overlapping, transfers, transfer points, schedule coordination, joint use of facilities, lease of route service, and acquisition of route and corollary equipment. If this coordination does not result in mutual agreement, the proposals of the authority and the common carrier shall be submitted to the department of transportation for arbitration.

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of the authority's jurisdictional area.

- (c) In exercising its powers under sub. (4), an authority shall consider any plan of a metropolitan planning organization under 23 USC 134 that covers any portion
- (6) AUTHORITY OBLIGATIONS TO EMPLOYEES OF MASS TRANSPORTATION SYSTEMS. (a) An authority acquiring a comprehensive unified local transportation system for the purpose of the authority's operation of the system shall assume all of the employer's obligations under any contract between the employees and management of the system to the extent allowed by law.
- (b) An authority acquiring, constructing, controlling, or operating a comprehensive unified local transportation system shall negotiate an agreement with the representative of the labor organization that covers the employees affected by the acquisition, construction, control, or operation to protect the interests of employees affected. This agreement shall include all of the provisions identified in s. 59.58 (4) (b) 1. to 8. and may include provisions identified in s. 59.58 (4) (c). An affected employee has all the rights and the same status under subch. IV of ch. 111 that he or she enjoyed immediately before the acquisition, construction, control, or operation and may not be required to serve a probationary period if he or she attained permanent status before the acquisition, construction, control, or operation.
- (c) In all negotiations under this subsection, a senior executive officer of the authority shall be a member of the authority's negotiating body.
- (7) Bonds; Generally. (a) An authority may issue bonds, the principal and interest on which are payable exclusively from all or a portion of any revenues received by the authority. The authority may secure its bonds by a pledge of any income or revenues from any operations, rent, aids, grants, subsidies, contributions, or other source of moneys whatsoever.

- (b) An authority may issue bonds in such principal amounts as the authority deems necessary.
- (c) 1. Neither the members of the board of directors of an authority nor any person executing the bonds is personally liable on the bonds by reason of the issuance of the bonds.
- 2. The bonds of an authority are not a debt of the participating political subdivisions. Neither the participating political subdivisions nor the state are liable for the payment of the bonds. The bonds of any authority shall be payable only out of funds or properties of the authority. The bonds of the authority shall state the restrictions contained in this paragraph on the face of the bonds.
- (8) ISSUANCE OF BONDS. (a) Bonds of an authority shall be authorized by resolution of the board of directors. The bonds may be issued under such a resolution or under a trust indenture or other security instrument. The bonds may be issued in one or more series and may be in the form of coupon bonds or registered bonds under s. 67.09. The bonds shall bear the dates, mature at the times, bear interest at the rates, be in the denominations, have the rank or priority, be executed in the manner, be payable in the medium of payment and at the places, and be subject to the terms of redemption, with or without premium, as the resolution, trust indenture, or other security instrument provides. Bonds of an authority are issued for an essential public and governmental purpose and are public instrumentalities and, together with interest and income, are exempt from taxes.
- (b) The authority may sell the bonds at public or private sales at the price or prices determined by the authority.
- (c) If an officer whose signatures appear on any bonds or coupons ceases to be an officer of the authority before the delivery of the bonds or coupons, the officer's

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- signature shall, nevertheless, be valid for all purposes as if the officer had remained in office until delivery of the bonds or coupons.
 - **(9)** COVENANTS. An authority may do all of the following in connection with the issuance of bonds:
 - (a) Covenant as to the use of any or all of its property, real or personal.
 - (b) Redeem the bonds, or covenant for the redemption of the bonds, and provide the terms and conditions of the redemption.
 - (c) Covenant as to charge fees, rates, rents, and charges sufficient to meet operating and maintenance expenses, renewals, and replacements of any transportation system, principal and debt service on bonds creation and maintenance of any reserves required by a bond resolution, trust indenture, or other security instrument and to provide for any margins or coverages over and above debt service on the bonds that the board of directors considers desirable for the marketability of the bonds.
 - (d) Covenant as to the events of default on the bonds and the terms and conditions upon which the bonds shall become or may be declared due before maturity, as to the terms and conditions upon which this declaration and its consequences may be waived, and as to the consequences of default and the remedies of bondholders.
 - (e) Covenant as to the mortgage or pledge of, or the grant of a security interest in, any real or personal property and all or any part of the revenues of the authority to secure the payment of bonds, subject to any agreements with the bondholders.
 - (f) Covenant as to the custody, collection, securing, investment, and payment of any revenues, assets, moneys, funds, or property with respect to which the authority may have any rights or interest.

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1	(g) Covenant as to the purposes to which the proceeds from the sale of any bonds
2	may be applied, and as to the pledge of such proceeds to secure the payment of the
3	bonds.
4	(h) Covenant as to limitations on the issuance of any additional bonds, the
5	terms upon which additional bonds may be issued and secured, and the refunding
6	of outstanding bonds.
7	(i) Covenant as to the rank or priority of any bonds with respect to any lien or
8	security.
9	(j) Covenant as to the procedure by which the terms of any contract with or for
10	the benefit of the holders of bonds may be amended or abrogated, the amount of
11	bonds, the holders of which must consent thereto, and the manner in which such
12	consent may be given.
13	(k) Covenant as to the custody and safekeeping of any of its properties or
14	investments, the insurance to be carried on the property or investments, and the use
15	and disposition of insurance proceeds.
16	(L) Covenant as to the vesting in one or more trustees, within or outside the
17	state, of those properties, rights, powers, and duties in trust as the authority
18	determines.
19	(m) Covenant as to the appointing of, and providing for the duties and
20	obligations of, one or more paying agent or other fiduciaries within or outside the
21	state.
22	(n) Make all other covenants and do any act that may be necessary or
23	convenient or desirable in order to secure its bonds or, in the absolute discretion of
24	the authority, tend to make the bonds more marketable.

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- (o) Execute all instruments necessary or convenient in the exercise of the powers granted under this section or in the performance of covenants or duties, which may contain such covenants and provisions as a purchaser of the bonds of the authority may reasonably require.
- (10) REFUNDING BONDS. An authority may issue refunding bonds for the purpose of paying any of its bonds at or prior to maturity or upon acceleration or redemption. An authority may issue refunding bonds at such time prior to the maturity or redemption of the refunded bonds as the authority deems to be in the public interest. The refunding bonds may be issued in sufficient amounts to pay or provide the principal of the bonds being refunded, together with any redemption premium on the bonds, any interest accrued or to accrue to the date of payment of the bonds, the expenses of issue of the refunding bonds, the expenses of redeeming the bonds being refunded, and such reserves for debt service or other capital or current expenses from the proceeds of such refunding bonds as may be required by the resolution, trust indenture, or other security instruments. To the extent applicable, refunding bonds are subject to subs. (8) and (9).
- (11) BONDS ELIGIBLE FOR INVESTMENT. (a) Any of the following may invest funds, including capital in their control or belonging to them, in bonds of the authority:
 - 1. Public officers and agencies of the state.
 - 2. Local governmental units, as defined in s. 19.42 (7u).
- 3. Insurance companies.
- 22 4. Trust companies.
- 23 5. Banks.
 - Savings banks.
- 7. Savings and loan associations.

	[8.	Investment	companies
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- 9. Personal representatives.
- 3 10. Trustees.

- 11. Other fiduciaries not listed in this paragraph.
- (b) The authority's bonds are securities that may be deposited with and received by any officer or agency of the state or any local governmental unit, as defined in s. 19.42 (7u), for any purpose for which the deposit of bonds or obligations of the state or any local governmental unit is authorized by law.
- (12) BUDGETS; RATES AND CHARGES; AUDIT. The board of directors of an authority shall annually prepare a budget for the authority. Rates and other charges received by the authority shall be used only for the general expenses and capital expenditures of the authority, to pay interest, amortization, and retirement charges on bonds, and for specific purposes of the authority and may not be transferred to any political subdivision. The authority shall maintain an accounting system in accordance with generally accepted accounting principles and shall have its financial statements and debt covenants audited annually by an independent certified public accountant.
- (13) WITHDRAWAL FROM AUTHORITY. (a) A participating political subdivision that joined an authority under sub. (2) (a) 1., 2., 4., or 5., (b) 3., or (c) 2. may withdraw from an authority if all of the following conditions are met:
- 1. The governing body of the political subdivision adopts a resolution requesting withdrawal of the political subdivision from the authority.
- 2. The political subdivision has paid, or made provision for the payment of, all obligations of the political subdivision to the authority.

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1	(b) A municipality that becomes a member of an authority under sub. (2) (a) 3.
2	shall withdraw from the authority if the county in which the municipality is located
3	withdraws from the authority under par. (a).
4	(14) Duty to provide transit service. An authority shall provide, or contract
5	for the provision of, transit service within the authority's jurisdictional area.
6	(16) REQUIRED APPLICATION OF THE SOUTHEAST REGIONAL TRANSIT AUTHORITY. No
7	later than one year after its creation under sub. (2) (a) 1., the southeast regional
8	transit authority shall submit to the federal transit administration in the U.S.
9	department of transportation an application to enter the preliminary engineering
10	phase of the federal new starts grant program for the Kenosha–Racine–Milwaukee
11	commuter rail link.
12	(17) OTHER STATUTES. This section does not limit the powers of political
13	subdivisions to enter into intergovernmental cooperation or contracts or to establish
14	separate legal entities under s. 66.0301 or 66.1021 or any other applicable law, or
15	otherwise to carry out their powers under applicable statutory provisions. Section
16	66.0803 (2) does not apply to an authority.
17	SECTION 1489. 66.1105 (6) (ae) of the statutes is created to read:
18	66.1105 (6) (ae) With regard to each district for which the department of
19	revenue authorizes the allocation of a tax increment under par. (a), the department
20	shall charge the city that created the district an annual administrative fee of \$150
21	that the city shall pay to the department no later than May 15.
22	SECTION 1490. 66.1106 (7) (am) of the statutes is created to read:
23	66.1106 (7) (am) With regard to each district for which the department

authorizes the allocation of a tax increment under par. (a), the department shall

charge the political subdivision that created the district an annual administrative