To: Alder Bidar-Sielaff

From: Heather Allen, Common Council Legislative Analyst Reviewed and Approved by Mike May, City Attorney

Date: June 1, 2017

Source

and 6.18 of

the Madison

Ordinances

Legistar File

General

47423

Comparing the legal authority and obligations related to reimbursement of employee legal costs incurred at the Police and Fire Commission in existing Statute, a City of Madison Resolution and the proposed Madison General Ordinance.

Language

Any City employee or official not covered by sub. (a) [aggreements with unions or employee associations] who successfully defends a complaint before

the PFC will have their reasonable legal costs reimbursed by the City. A City employee or official is successful if he or she is exonerated, if the charges are

dismissed (for any reason) or if the complaint is otherwise withdrawn or discontinued. If the City empoyee or official is successful as defined herein, but

adjustment in the reimbursement for such findings. Similarly, if the employee or official is successful on some charges but not otehrs, the COuncil may

the PFC found some violation of a legal standard (such as a code of conduct) by the City employee or official, the Council may make a reasonable

make a reasonable adjustment in the fees and costs to be be reimbursed.

The statute indicates that the Council has the discretion to reimburse officials an amount "it sees fit" for legal expenses related to their position or official duty. Court cases confirm that when the Council is operating solely under the statute, it has Whenever a city official in that official's official capacity is proceeded against or obliged to proceed before any court, board or commission, to defend or wide discretion to pay all, some or none of the maintain his or her official position, or because of some act arising out of the performance of that official's official duties, and that official has prevailed in fees. Curry v. City of Portage, 195 Wis. 35 (1928); Statute such proceeding, or the council has ordered the proceeding discontinued, the council may provide for payment to such official such sum as it sees fit, to Murray v. City of Milwaukee, 252 Wis. 2d 613 (Ct. 62.09(7)e App. 2002). reimburse the official for the expenses reasonably incurred for costs and attorney fees. The statute reaffirms that a local government Whenever in any city, town, village, school district, technical college district or county charges of any kind are filed or an action is brought against any officer thereof in the officer's official capacity, or to subject any such officer, whether or not the officer is being compensated on a salary basis, to a body may pay all reasonable expenses incurred by personal liability growing out of the performance of official duties, and such charges or such action is discontinued or dismissed or such matter is an officer facing a legal action related to determined favorably to such officer, or such officer is reinstated, or in case such officer, without fault on the officer's part, is subjected to a personal performance of one's duties. This statute allows liability as aforesaid, such city, town, village, school district, technical college district or county may pay all reasonable expenses which such officer for such expenses to be paid if the charges are necessarily expended by reason thereof. Such expenses may likewise be paid, even though decided adversely to such officer, where it appears from the discontinued/dismissed, determined favorably, or Statute certificate of the trial judge that the action involved the constitutionality of a statute, not theretofore construed, relating to the performance of the the officer is reinstated. Some labor agreements 895.35 official duties of said officer. cite this section of the Wisconsin Statutes. Whenever a city official in that official's official capacity is proceeded against or obliged to proceed before any court, board or commission, to defend or maintain his or her official position, or because of some act arising out of the performance of that official's official duties, and that official has prevailed in such proceeding, or the council has ordered the proceeding discontinued, the council may provide for payment to such official such sum as it sees fit, to reimburse the official for the expenses reasonably incurred for costs and attorney fees. WHEREAS, the City Attorney cannot represent the Police or Fire he resolution commits the Common Council to Chiefs or any officers or firefighters named as respondents in complaints before the Police and Fire Commission (PFC), as set forth in Formal Opinion 2016provide reimbursement for costs incurred by the 001; and WHEREAS, the City has for many years provided in agreements with police officers and firefighters that the City will pay the attorneys fees and olice and Fire Chiefs related to PFC complaints in costs of defense in actions before the PFC, provided the respondent prevailed in such action (see, for example, Art. XVII. A. 2. of the Collective Bargaining the event the Chief "prevails". The Chiefs are Agreement with the MPPOA); and WHEREAS, the Common Council finds that it is necessary and appropriate to provide the same protection to the Police hereby provided the "same protections" provided and Fire Chiefs of the City, as permitted under sec. 62.09(7)(e), Stats. NOW, THEREFORE, BE IT RESOLVED, that the Common Council commits to providing to other police officers. "Prevail" is not defined in the police chief and the fire chief the same protections provided to other police officers and firefighters facing complaints at the PFC, and to exercise its the resolution, although some of the labor Resolution discretion under sec. 62.09(7)(e), Wis. Stats., to reimburse the chiefs for the reasonable costs and fees incurred, if the chief prevails in the proceedings; agreements, especially the MPPOA agreement 16-00697 and BE IT FURTHER RESOLVED, that upon conclusion of any such proceedings, an additional resolution will be presented to the Council with the chief's referenced in the resolution, are explicit as to Legistar File request for reimbursement and proposing payment of such reasonable costs and fees, if the chief prevails in the proceedings. Resolution adopted by the when a party has prevailed and is to be 44195 Madison Common Council 9/20/2016. eimbursed. The proposed ordinance commits the Common Council to reimburse legal costs for city employees not covered by union/association contracts if and only if the charges are dismissed, the individual is exonerated or the complaint is Creating withdrawn/discontinued. The ordinance also Sections 5.15

Explanation

clarifies that the amount reimbursed may be

adjusted if there are violations of some legal

charges, but is unsuccessful on others. This

reimbursement based on the results of the

and partial success at the PFC.

standards or if the official is successful on some

anguage affirms the Council's discretion to adjust

proceedings and provides clarity related to success