

Housing

HOUSING GOAL, OBJECTIVES, AND POLICIES

The following goal, objectives and policies provide the basic framework for housing decisions. A *goal* is a statement that describes in general terms a desired future condition. An *objective* is a statement that describes a specific future condition to be attained. A *policy* is a course of action or rule of conduct to achieve the goals and objectives of the Plan.

The goal, objectives and policies reflect previously adopted plans and policy documents, as well as the ideas, comments, and concerns expressed by numerous groups and individuals at community open houses, small group meetings and through a community survey.

Goal: The City of Madison shall facilitate physical, institutional, financial, policy and community cultural (value) environments that support the development, construction, preservation, and availability of safe, decent, sanitary, and distinctive housing for all Madison residents, and contribute to the development of strong neighborhoods and a thriving, viable healthy city.

OBJECTIVE AND POLICIES TO ENCOURAGE A RANGE OF HOUSING CHOICES AND VIABLE NEIGHBORHOODS FOR ALL RESIDENTS

Objective 1: Promote housing development and reinvestment that encourages a range of housing choices for all residents and that helps physical dwellings contribute to the development of safe, comfortable, and viable neighborhoods, and a community for all residents.

Policy 1: Promote the flow of information, open and equitable rental and sales practices, a range of housing choices that help individuals make informed decisions, and reduce the discriminatory barriers to the rental, purchase or development of housing units.

Policy 2: Continue to educate citizens on their rights and responsibilities with regard to equal opportunities and fair housing.

Policy 3: Enforce citizens' rights regarding equal opportunities and fair housing.

Policy 4: Encourage the design of neighborhoods and housing to promote a variety of lifestyle choices, while still contributing to livable and sustainable environments, which are comfortable and safe for a variety of household types.



Policy 5: Encourage housing designs that serve people with disabilities.

Note: This could include developing visitability standards for home construction so that a certain percentage of new residential developments include specific features such as wide passage doors, at least half bath/powder room on the main floor and at least one zero-step entrance.

Policy 6: To the extent possible, promote a variety of ownership programs to reinforce stability of housing for some income groups.

Policy 7: Promote a variety of programs and services to help stabilize housing for other lower income or special need groups.



Affordable and accessible housing designs

Note: Use such tools as inclusionary zoning, scattered site financial assistance, policy coordination with schools and other public entities, and neighborhood intervention strategies to maintain the health of all neighborhoods within the City.

Policy 8: Promote policies and land and business development decisions that help strengthen existing housing, potential infill housing sites, and neighborhood and public areas in locations near centers of employment.

Policy 9: Work with employers and businesses to site their businesses near residential dwellings that could be a source of housing for their employees, and to foster mixed-use residential and commercial buildings within certain commercial areas.

Policy 10: Promote workforce housing and walk to work programs that can contribute to a level of integration at the neighborhood level that will promote a higher sense of the community and involvement across the entire City.

Policy 11: Promote the development and operation of multi-modal transportation so that housing can be built or expanded along predictable transit zones and corridors that encourage reasoned land use, reinvestment, viable neighborhoods with a full range of neighborhood-serving businesses, and compact development.



Policy 12: Work with employers, businesses, and public institutions to site their business and service locations, parking, transit stops or bicycle paths for employees or customers on the edges of denser residential neighborhoods and support a mix of residential dwellings within neighborhoods.

Policy 13: Foster the involvement of neighborhood associations, business groups, and non-profits in the decision processes related to housing and land use in ways that balance the goals of participation and production.

Policy 14: Conduct advanced planning with stakeholder housing groups and enunciate expectations regarding the type and scale of development.

Policy 15: Streamline decision processes that focus on central issues like affordability, functionality, design, and neighborhood fit to help achieve some sort of effective balance of objectives within City processes.

Policy 16: Continue to explore ways to support non-profit and private-public partnerships to ensure that Madison citizens have quality, affordable housing.

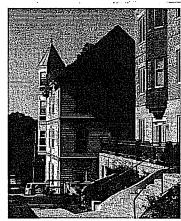
OBJECTIVE AND POLICIES TO INCREASE HOUSING AFFORDABILITY

Objective 2: Increase housing affordability without sacrificing long-term quality of life.

Policy 1: Increase housing affordability while incorporating other long-term public and private goals into policy decisions affecting housing costs.

Policy 2: Reduce public infrastructure costs and private household expenses through intelligent use of higher housing densities, both in new construction and ongoing operation costs.

Policy 3: Design land use decision processes such as development and annexation to favor proposals that promote efficient land use and other practices that help reduce housing costs, within a measured balance of other public goals.



In the Old Marketplace and Tenney-Lapham Neighborhoods, mixed density housing is adjacent to duplexes and single-family homes.

Policy 4: Provide clear explanations of the City's decision processes and expectations to developers, builders, owners, and property managers as they become involved in those processes.

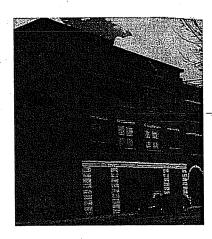
Policy 5: Analyze City decision trends to ensure that the long-term pattern of individual decisions is achieving the range of stated City goals and avoiding unforeseen and costly ramifications that add to the long-term costs of housing.

Policy 6: Promote greater densities or use of land for housing in a manner that helps to reduce development and future operating costs for housing. Infill, redevelopment, cluster development, mixed-use buildings, and life-cycle cost analysis, and location-efficient mortgage financing tend to efficiently provide opportunities to minimize the costs of housing.

Policy 7: The City shall direct growth of new housing toward areas that are already planned for urban services and toward infill and redevelopment of existing areas in a way that harmonizes with existing housing and neighborhoods.

Note: Policies that address the urban design and character of infill development are discussed in various sections of the Land Use Chapter of this Comprehensive Plan. These sections include, but are not limited to, the "Infill Development and Redevelopment Objectives and Policies" and the "Established Neighborhood Objectives and Policies."

Policy 8: The City shall also work within its own financial assistance programs, such as the Affordable Housing Trust Fund, the Community Development program, or the TIF program, and with private lenders and non-profits to leverage public and private resources to promote long term arrangements for affordable housing.



Madison's Inclusionary Zoning Ordinance seeks to create affordable housing units in new developments.



Policy 9: Promote technology innovation, including institutional and organizational arrangements that help conserve energy, reduce waste, or provide long-term operational savings, and reduce the cost of housing over the longer period.

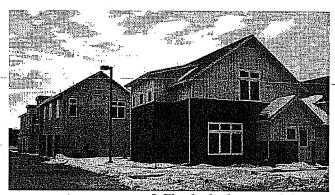
Policy 10: Foster and promote energy conservation programs and provide model prototypes and information through pilot programs or the City's own modeling of longer-term savings.

Policy 11: Institute, support, and provide public resources to housing with terms that focus the public resources on the public goals, and that help recapture the initial public investment and its re-use for additional public investments in cost reduction and affordability.

Policy 12: The City shall work with community and non-profit groups to leverage initial investments in affordable housing into longer term sustainable arrangements, such as revolving funds, capacity-building efforts, gap financing, and alternative forms of ownership such as community land trusts, or coops or co-housing.

Policy 13: Monitor the availability of land or sites available for development and periodically estimate the supply of potential sites for affordable housing.

Policy 14: Promote the use or re-use of those sites suitable for affordable housing



Infill and redevelopment at Lake Poin

development to help assure an adequate level of sites for development as housing affordable to persons or households at key income ranges.

Policy 15: The City should review potential sites, land use decisions (such as upzoning or special area designation of denser housing) or site control strategies (such as land banking) to help foster an adequate supply of land or sites for possible development or redevelopment for affordable housing.



OBJECTIVE AND POLICIES TO PRESERVE EXISTING HOUSING QUALITY AND ADAPT IT TO CHANGING NEEDS

Objective 3: Preserve the quality of existing housing and adapt it to changing needs.

Policy 1: Promote inspection, maintenance and rehab programs that help owners maintain current dwellings.

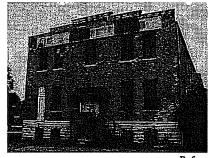
Policy 2: The City shall continue to protect the character and scale of existing residential areas and carefully plan new ones so that large, non-residential uses

such as parking lots, highways or institutional growth, minimize negative impacts on residential properties and of residential neighborhoods.

Policy 3: Identify and preserve dwellings and buildings of distinctive character that add to the City's identity or embody the heritage of particular areas, eras, or sectors.

Policy 4: Work with property owners and developers to improve the quality of repair and adaptation of existing residential buildings, and promote the quality of new design and construction to enhance new developments.

Note: These—decisions can take place within a coordination policy and review process that considers other public goals and factors such as cost, affordability, long-term impact, safety, and functionality.

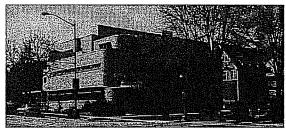


Before



Madison has many adaptive re-use housing projects. The Tobacco Warehouses are an imaginative new housing project built from old warehouses.

Policy 5: Promote and assist housing development that involves adaptive re-use of existing buildings.



The Quisling Apartments were once a local medical clinic.



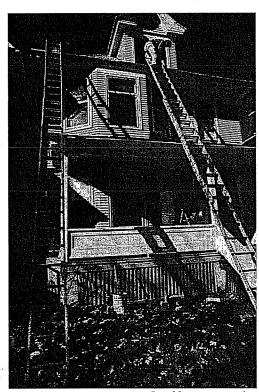
Policy 6: Explore with developers, owners, and neighborhoods ways to extend the life of signature buildings or key neighborhood-defining characteristics, and promote those that achieve a comfortable and effective balance of continuity and new functions.

Policy 7: Enforce dwelling standards related to accessibility, and promote rules or programs that promote adaptable and accessible units.

Policy 8: Use legislation, financial assistance, and market analysis to promote the widespread adoption of accessible designs and construction.

Policy 9: Explore ways to design taxation policy structures that generate more equitable sharing of costs and benefits on a regional basis, or a broader market of interests.

Policy 10: Continue to discuss with other jurisdictions ways to share more equitably in the growth of the region and more efficient ways to organize public services, such as co-location.



Local house renovation

Policy 11: Continue to offer specialized arrangements such as deferral of property taxes for very low-income owners until their units are sold.

Policy 12: Encourage and facilitate the relocation of existing residential buildings that might otherwise be demolished, by proactively identifying sites where house can feasibly be moved.

HOUSING IMPLEMENTATION RECOMMENDATIONS

The Housing chapter will be implemented through both public and private sector actions. Primary public implementation tools include the City's zoning ordinance, building code, and various local, state, and federal housing programs.

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AGENDA ITEM

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to Aldermen		

City of Madison, Wisconsin

AN AMENDED SUBSTITUTE RESOLUTION		Presented May 4, 1999 Referred Housing Cont Rereferred Housing Cont (6-15) (6-3) Housing
		CCmto 2-1-00 (11-3) Hausing Cmt (2-1) Reported Back 6-15-99, 8-3-99, 11-2-99 2-1-00, 3-21-00, 4-11-00 Adopted X POF
Drafted by:	Hickory R. Hurie and Brad Murphy, Department of Planning and Development	Rules Susp Tabled Public Hearing
Date:	April 21, 1999	APPROVAL OF FISCAL NOTE IS NEEDED BY THE COMPTROLLER'S OFFICE
Fiscal Note:	This is a statement of policy which creates a direction for future decisions. It does not generate a specific cost or impact.	Approved by
SPONSORS:	Alds. Bellman, Onken, Olson, Borchardt, Bruer, Kiesow,	Comptroller's Office
	Holtzman and Poulson	RESOLUTION NO. <u>57160</u> ID NUMBER <u>25465</u>

WHEREAS, segregation of any population group to specific locations may be detrimental to the welfare of the people within the City, including the particular group, by impeding social and economic interactions between all segments of the community; and

WHEREAS, it is a goal of the City of Madison, as stated in the City's Land Use Plan and Fair Share Housing Plan, to promote integration of diverse racial, income, disability and other groups which occur among its population; and

WHEREAS, a goal of the City is to enhance and permit an individual's choice in where they choose to live, a goal cod ified and required in Federal law and local ordinance which provide for equal treatment and prohibit discrimination; and

WHEREAS, choice in housing for certain distinctive residential living arrangements and diversity in the location of available housing stock are both essential to the achievement of these municipal goals; and

WHEREAS, the City of Madison has within it state-licensed, community-based residential facilities, a type of living arrangement defined in §46.03 Wis. Stats., which are dispersed throughout the area; and

WHEREAS, the City of Madison has within it emergency and transitional facilities for homeless persons which have tended to concentrate in areas with less expensive housing, including C.T. 17 and 19; and

WHEREAS, there is a perception in these neighborhoods that there is, in fact, a concentration of such places which, in and of itself, impedes the social integration of residents of emergency and transitional housing into these neighborhoods; and

WHEREAS, the City of Madison has within it publicly-assisted housing which has tended to locate in areas with less expensive housing and land, such as C.T. 14.01, 22 and 23, and therefore a case has been developed and adopted in the City's Fair Share Housing Plan which provided for scattering such publicly-assisted family housing throughout the City; and

WHEREAS, the market reasons for the siting of the above referenced types of housing facilities have been identified as low initial land and housing cost, access to transportation, ease of access to supportive human services, and proximity of