UDC Workshop: Urban Design Commission Code Update

CHAPTER 33.24, MGO

Presentation Overview

- ▶ Project Overview Refresher
- ▶ Summary of Public Outreach and Survey Results
 - ▶ Public Outreach Summary of Workshop Discussions
 - ▶ Public Outreach Summary of Survey Results and Key Findings
 - ▶ Summary of UDC Survey Results
- ▶ Brainstorm/Visioning Exercise

Project Background

- ▶ The following goals were identified:
 - Clean-up outdated language and eliminate redundancies, apply equity lens
 - Add clarity for procedural and process related items
 - Review district boundaries for consistency with adopted plans
 - Revamp design-based elements with the UDDs to better align with modern goals and construction practices, including sustainability
 - Clean-up sign guidelines and requirements to be consistent with the Sign Code, current legal framework, and best practices
 - Create a new district for Mifflandia Area based on adopted plan

Project Overview and Timeline

- Phase 1 Administrative Updates and Simple Clarifications (est. completion Winter 2023)
- ▶ Phase 2 UDC Purpose and Intent (est. completion Winter 2023)
- Phase 3 Creation of new UDD Mifflandia (est. completion Summer 2023)
- Phase 4 Re-evaluation of UDD design guidelines and requirements and current district boundaries (est. completion Summer 2024)
- ▶ Phase 5 Signage (est. completion 2024)

Summary of Public Outreach and Survey Results

Public Outreach - Workshop Discussions

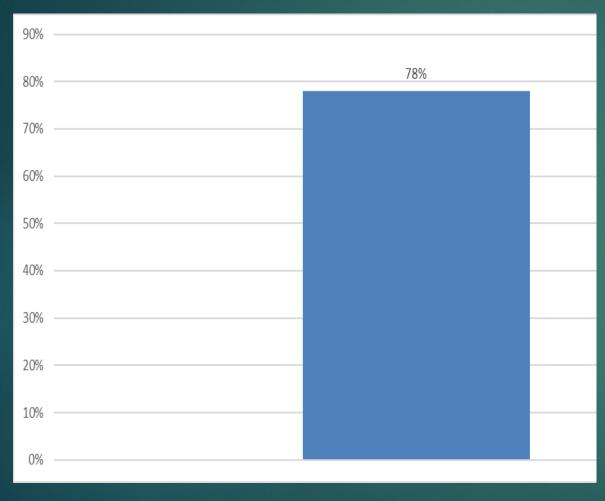
- What should UDC review?
 - ▶ "Bad" projects
 - More consideration should be given to context
- ▶ What makes the UDC process difficult?
 - Lack of predictability/consistency
 - ▶ Too many personal opinions
 - Code limits creativity
- ▶ What would make the UDC process better?
 - Review comments and an opportunity to address them prior to the meeting
 - Develop a framework to set design expectations (i.e. typical standards for certain design elements, points system, etc.)

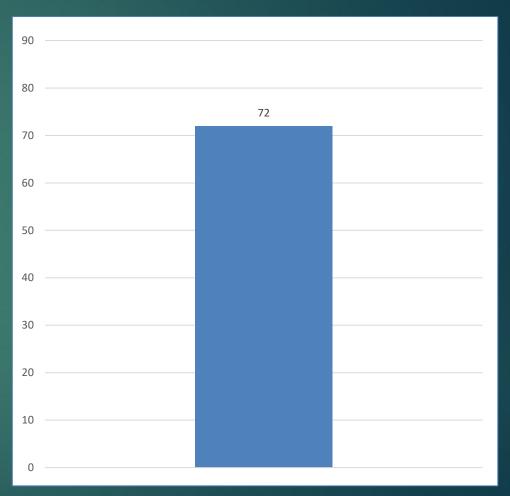
Public Outreach - Survey Results and Key Findings

- Clarity in Process and in Ordinance
- Benefits and Challenges
- Structure of the Ordinance Predictability vs. Flexibility
- Sustainability Measures
- General Comments

Clarity in Process

Q4: On a scale of 1-10 - Would Illustrations be a helpful tool?



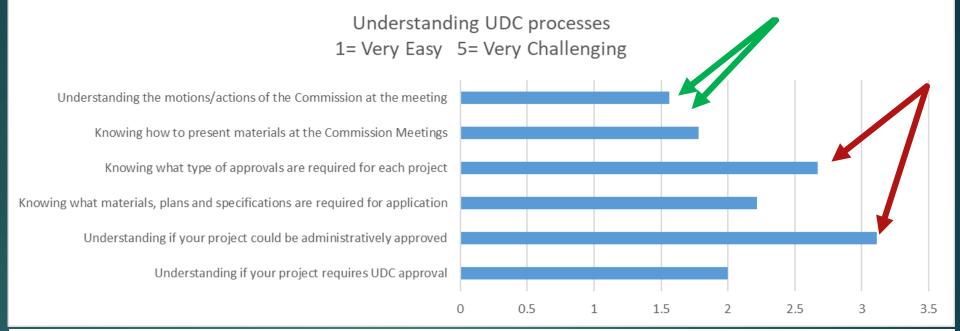


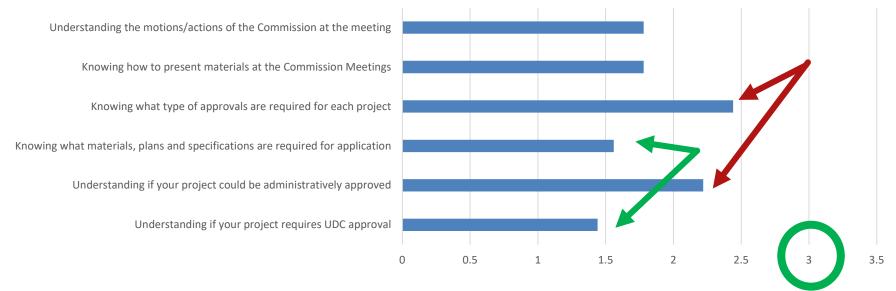
Clarity in Process

Survey

Participants







Weighted

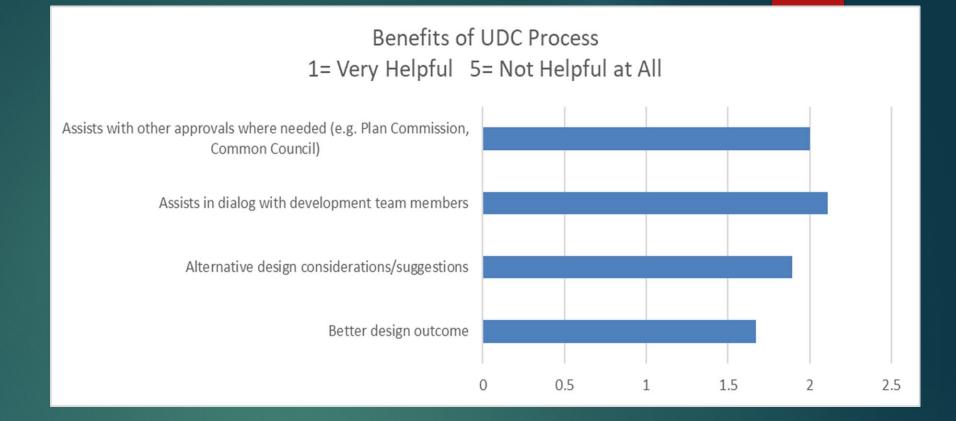
Clarity in Process

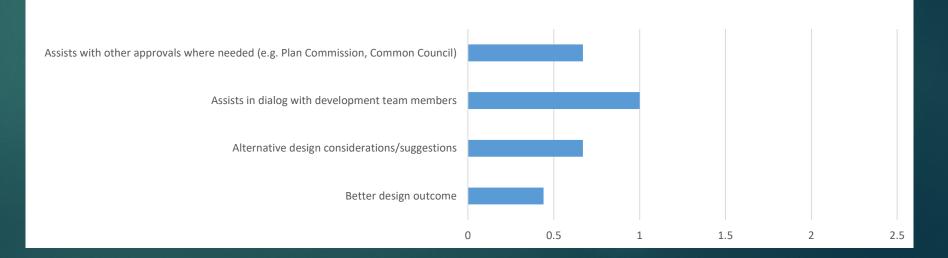


Survey Participants

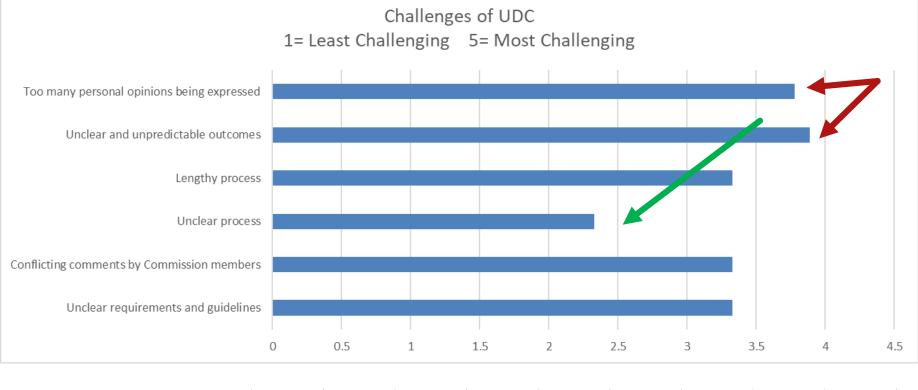
Benefits & Challenges

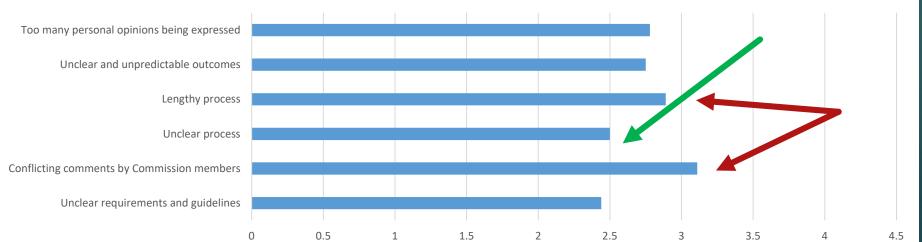
Survey Participants





Benefits & Challenges





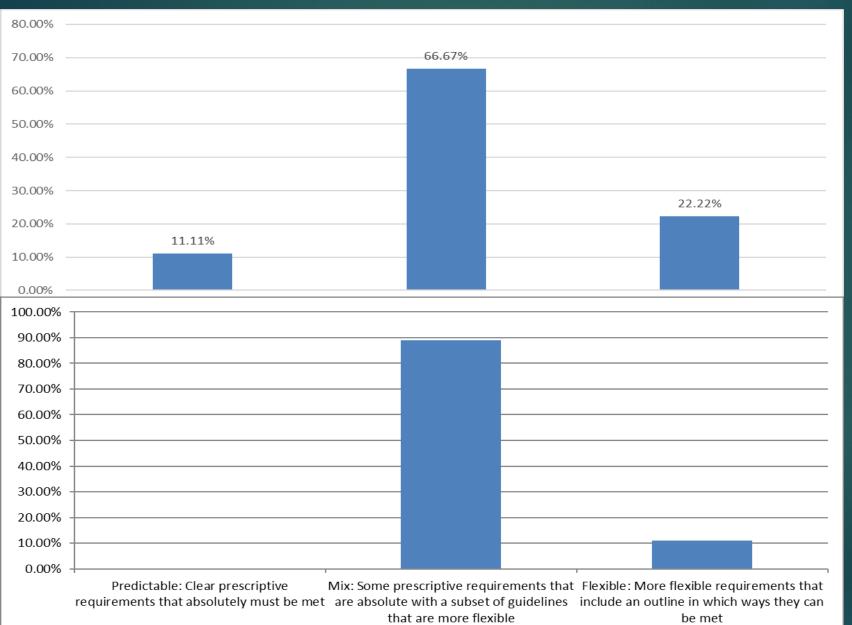
Survey Participants

Potential Discussion: Ideas for creating clear direction/guidance from the Commission – limit conflicting comments?

Predictability vs. Flexibility

- ▶ Guidelines general, broad, flexible, "shall" be met
- ▶ Requirements standards that must be met, prescriptive
 - ► Are there areas of design that should have more prescriptive requirements or guidelines?
 - ► Are there areas of design that should have more flexible guidelines or requirements?
 - ▶ Should requirements and/or guidelines be supplemented with graphics?

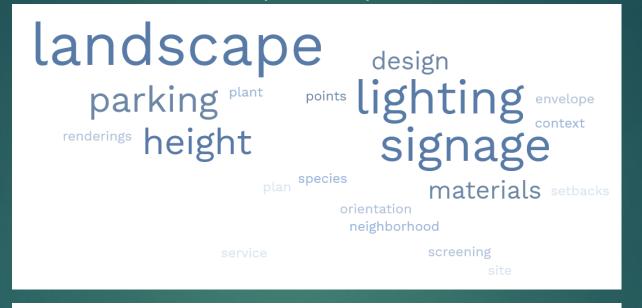
Structure of the Ordinance Q1: Predictability vs. Flexibility



Survey Participants

Mix: Some prescriptive requirements that are absolute with a subset of guidelines that are more flexible

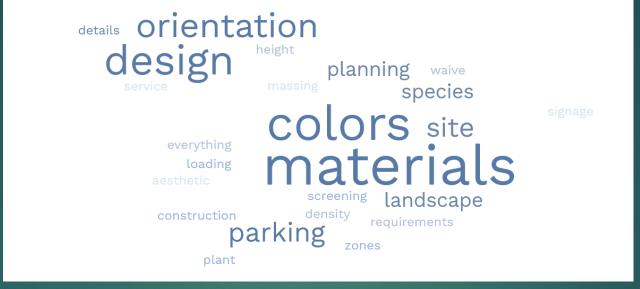
Q2: What elements should be more prescriptive?



Survey Participants

screening orientation height preservation site elevations design signs signs signs signs signs signs signs signs exceptional existing existing tree parking materials

Q3: What elements should be more flexible?



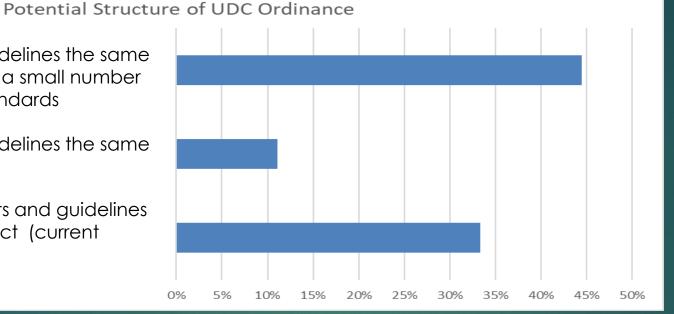
parking landscape height materials signs perspectives Colors orientation site

Survey Participants

Have requirements and guidelines the same for every district, except for a small number of select district specific standards

Have requirements and guidelines the same for every district

Keep separate requirements and guidelines for each Urban Design District (current status)

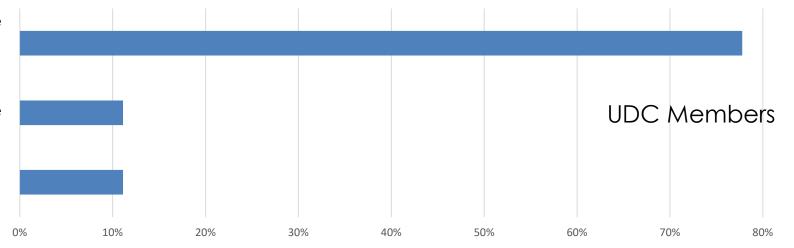


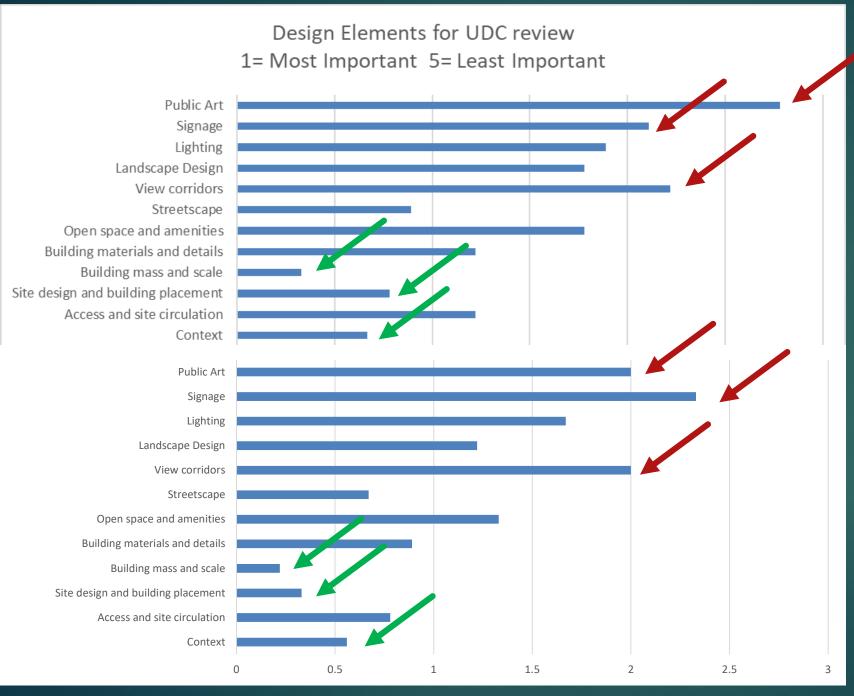
Survey Participants

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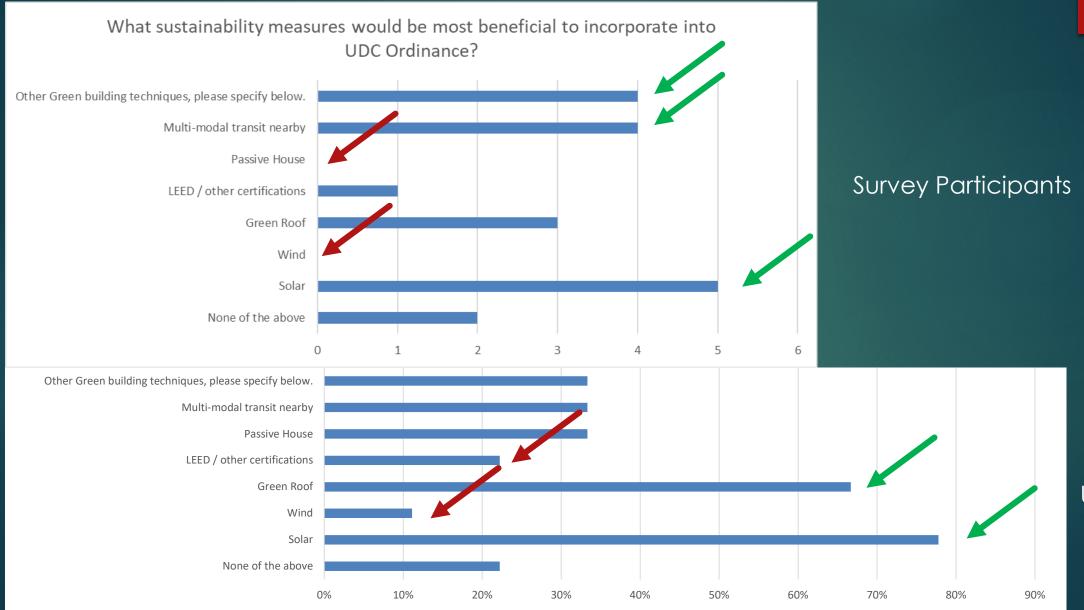




Survey Participants

Potential Discussion: Looking at the "least important" design elements, should UDC practice/review change related to these items? If so, how?

Sustainability Measures



Public Outreach - General Comments

Q12 - As we consider updating the ordinance, what do you think should be the role (purpose and intent) of the UDC/ordinance?

- Design should be focused on "smart growth" principles
- Limit discussions about details
- Focus should be on improving the worst projects
- Advocate for creative design solutions
- Provide clear direction
- Clearly define review purview
- More focus on the whole, not the parts
- Higher level of involvement in larger-scale city projects
- Create high quality spaces for people in rapidly urbanizing Madison
- Hold suburban residential developments to the same aesthetic, design, materials, and quality standards as downtown developments
- More opportunity for approval of projects in a quicker period of time

Public Outreach – UDC Comments

Q12 - As we consider updating the ordinance, what do you think should be the role (purpose and intent) of the UDC/ordinance?

- ▶ Design that promotes the general welfare of the community through architecture that is rooted in the spirit and history of Madison, establishes timeless places that are designed for the long-term, and aspires to resolve the challenges of our time including diversity, equity, and environment.
- ► To encourage well-thought out approaches to the design of new buildings and the spaces around them, but not to rigidly enforce/mandate personal aesthetic choices on developers/architects.
- Guidance and oversight.
- Design critique of the project's contribution to the public realm. Accountability for projects being public-serving rather than merely self-serving.
- ▶ I think that UDC should be a body that ensures new developments fit within the current and future plans of neighborhood design. UDC should be able to push forward designs that are sustainable, affordable, unique, creative, etc. I don't think that our current process supports this.
- ▶ UDC guidelines should be adaptable Step backs are old and make no logical sense design wise.
- Expectation of the best, most forward-thinking design solutions in clearly defined district boundaries. The purpose of urban design districts and projects requiring UDC review should be given careful consideration.

Public Outreach - General Comments

Q 13 -Tell us anything else that you want to share about your experiences with the Urban Design Ordinance or the Urban Design Commission.

- Limit personal opinions
- Provide clear design direction
- Maintain/outline clear review parameters
- Encourage pre-application meetings with staff
- Cost toward the developer needs to be more top of mind for the Urban Design Commission
- Consider designing a streetscape module for districts, neighborhoods, and priority streets
- Current city ROW standards challenge projects that are willing and able to take on ROW enhancements because of the restrictive nature of the real estate and maintenance agreements

Public Outreach - UDC Comments

Q 13-Tell us anything else that you want to share about your experiences with the Urban Design Ordinance or the Urban Design Commission.

- ▶ I strongly believe we are part of a process that results in a more attractive Madison, but I'm not sure the general public believes (or understands) that and I think many (not all) of the developers find us as bureaucratic speed bumps.
- Personal opinions are too prevalent.
- More focus needed on bigger picture design issues and less emphasis needed on smaller design details.
- ▶ UDC has become as such where developers put forward the same cookie-cutter design instead of more creative design, because they know what will pass UDC.
- ▶ UDC could do a better job at keeping equity, accessibility, and sustainability front and center.
- ▶ BIRD GLASS KILLS PROJECTS! It's costly and prohibitive.

Brainstorming/Visioning Exercise

UDC Purpose and Intent Statement

MGO 33.24, UDC Purpose and Intent:

- To assure the highest quality of design for all public and private projects in the City.
- ➤ To protect and to improve the general appearance of all buildings, structures, landscaping and open areas in the City; to encourage the protection of economic values and proper use of properties.

UDC Purpose and Intent Statement

- ► To encourage and promote a high quality in the design of new buildings, developments, remodeling and additions so as to maintain and improve the established standards of property values within the City.
- ▶ To foster civic pride in the beauty and nobler assets of the City, and in all other ways possible assure a functionally efficient and visually attractive City in the future.

UDC Purpose and Intent Statement - Discussion

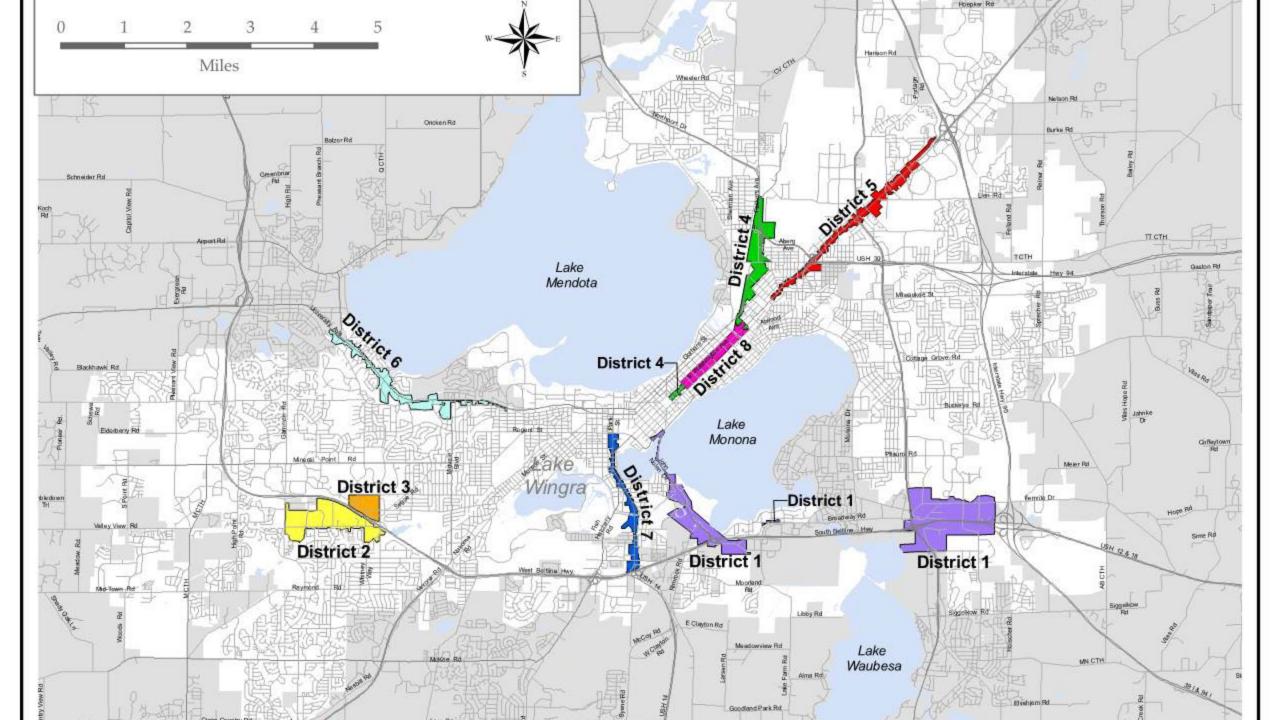
- ▶ What is urban design?
 - ▶ What are "good" design principles?
 - ▶ Is there such a thing as "bad" design?
- Review the Purpose and Intent Statement What works, what does not work, what is missing?

Benefits & Challenges – Discussion

- What would make the UDC process more beneficial to projects, and why?
- As a Commissioner, what is most difficult about the UDC process and how would you change it?
- Where does the commission add value? Are there project types here you believe the Commission does not provide as much value?

Structure of the Ordinance - Discussion

- ▶ UDD's were originally created to promote design quality along the City's primary gateways.
 - Considering this geography, are there changes to the districts that you would suggest?
 - Could the design guidelines and requirements be modified to better align with the UDC purpose and intent?
- Are there key areas of design for which guidelines and requirements should provided?
 - What areas of design should be predictable?
 - ▶ What areas of design should be flexible?
 - Do you feel district's should have more similar, broad standards or more sitespecific prescriptive standards that reflect particular geometry?



Any last thoughts or questions?

Thank you!